## 1

#### Interpretation: debaters must not defend a specific actor that bans appropriation of outer space by private entities

#### Violation : they defend China

#### Negate for limits – infinite unpredictable actors like China, SpaceX, Boeing, Ukraine, etc decks negative engagement since they spike out of generics and explodes prep burdens. Encourages process/word PICs since we don’t have specific prep.

#### TVA – defend whole res

#### Drop the debater to deter future abuse.

#### CI- Reasonability is arbitrary and we don’t know the brightline while prepping. Collapses since it uses an offense/defense paradigm to win it.

#### No RVIs- A] Illogical- you don’t win for being fair B] Encourages baiting theory which proliferates abuse C] Chills checking abuse for fear of the RVI

## 2

#### Xi is tightening control over the PLA but completing goals are critical.

Krishnan 21 – Ananth, 11/18/21, [‘Xi tightened control over the PLA’, TheHindu, <https://www.thehindu.com/news/international/xi-tightened-control-over-the-pla/article37549460.ece>] Justin

The new resolution on history passed last week by China’s ruling Communist Party has said that President Xi Jinping had tightened control over the military to address the party’s “obviously lacking” leadership of the armed forces under his predecessors.

The full text of the resolution, released on Tuesday evening, listed some of the actions taken by the People’s Liberation Army (PLA) under Mr. Xi, who is also the chairman of the Central Military Commission. These included what the document described as “major operations related to border defence”.

No specifics It did not specify what those major operations were. China has unresolved land borders with India and Bhutan. In April 2020, the PLA mobilised two divisions and carried out multiple transgressions across the Line of Actual Control (LAC) in Eastern Ladakh, sparking the worst crisis along the border in many years. Talks to resolve the tensions are still on-going. “The armed forces have remained committed to carrying out military struggles in a flexible manner to counter military provocations by external forces, and they have created a strong deterrent against separatist activities seeking ‘Taiwan independence,’” the resolution said. “They have conducted major operations related to border defence, protecting China’s maritime rights, countering terrorism and maintaining stability, disaster rescue and relief, fighting COVID-19, peacekeeping and escort services, humanitarian assistance, and international military cooperation.” Last week’s resolution on history was only third such document putting forth the official view on party history, following resolutions passed by Mao Zedong in 1945 and Deng Xiaoping in 1981. The new resolution dealt more with the future than the past. It essentially reaffirmed the official view on history, saying that the “basic points and conclusions” of past resolutions “remain valid to this day.” It repeated the conclusion reached in 1981 on Mao’s errors noting that “mistakes were made” and that “Mao Zedong’s theoretical and practical errors concerning class struggle in a socialist society became increasingly serious” leading to the disasters of the Cultural Revolution. Criticism of predecessors

Much of the new resolution focuses on emphasising Mr. Xi’s leadership and calling for the party to support his “core” status. It only briefly mentioned Mr. Xi’s predecessors Jiang Zemin and Hu Jintao, and implicitly critcised some aspects of their leadership including on military matters.

“For a period of time, the party’s leadership over the military was obviously lacking,” it noted. “If this problem had not been completely solved, it would not only have diminished the military’s combat capacity, but also undermined the key political principle that the party commands the gun.”

The document said Mr. Xi’s leadership had tightened supervision on the military including boosting “troop training and battle preparedness”, and it repeated China’s stated goals of completing the modernisation of its armed forces by 2035 and building a “world class” military by 2050, which observers see as meaning on par with the U.S.

‘Working vigorously’

“To build strong people’s armed forces, it is of paramount importance to uphold the fundamental principle and system of absolute party leadership over the military, to ensure that supreme leadership and command authority rest with the party Central Committee and the Central Military Commission (CMC), and to fully enforce the system of the CMC chairman assuming overall responsibility,” the resolution said, adding that “setting their sights on this problem, the Central Committee and the CMC have worked vigorously to govern the military with strict discipline in every respect.”

#### The commercial space sector is the PLAs central goal – the plan is a 180.

Bartholomew & Cleveland 19 – Carolyn and Robin, 4/25/19, Chairmen and Vice Chairmen. Section is written from Michael A. McDevitt, US Congressperson, [“HEARING ON CHINA IN SPACE: A STRATEGIC COMPETITION?,” <https://www.uscc.gov/sites/default/files/transcripts/April%2025%2C%202019%20Hearing%20Transcript%20%282%29.pdf>] Justin

As the Chairman said, China is determined to become a leading space power, which requires continuing to boost its innovation capabilities, both in its civilian and military sectors. The People’s Liberation Army is closely involved in most if not every aspect of China’s space program, from helping formulate and execute national space goals to overseeing China’s human spaceflight program. Coverage of China’s space program must treat seriously the implications of the reality that in many cases the boundaries between the military and civil silos of China’s program are thin, if they exist at all.

Our second panel today will address the application of what China calls its “military-civil fusion” strategy to its space sector. Military-civil fusion, a strategic concept designed to harness civilian sector innovation to power China’s military and technological modernization with the goal of leapfrogging the United States and becoming a technological powerhouse. Space has been designated as an especially important sector for military-civil fusion, and the impacts of this campaign on China’s burgeoning commercial space sector—itself a recipient of generous government support and protection—will be crucial as Chinese companies increasingly seek to compete in the international marketplace. Military-civil fusion is especially worthy of attention due to its continued reliance on technology transfer, by hook or by crook, to fuel China’s industrial and military growth.

Our third and final panel today will examine China’s military space and counterspace activities. Since its direct-ascent kinetic antisatellite test in 2007, which was responsible for a large amount of all space debris currently in Earth’s orbit, China has continued to invest in a variety of offensive antisatellite capabilities. Indeed, China’s counterspace arsenal contains many options: earlier this month, Acting Secretary of Defense Patrick Shanahan said China “has exercised and continues to develop” jamming capabilities; is deploying directed-energy counterspace weapons; has deployed an operational ground-based antisatellite missile system; and is prepared to use cyberattacks against U.S. space systems.

#### That triggers backlash – they don’t support restrictions and convince leaders not to do the plan.

Cheng 14 [Dean Cheng, Senior Research Fellow in the Asia Studies Center at the Heritage Foundation, Former Senior Analyst at the China Studies Division of the Center for Naval Analyses, Former Senior Analyst with Science Applications International Corporation, “Prospects for U.S.-China Space Cooperation”, Testimony before the Committee on Commerce, Science, and Transportation, United States Senate, 4/9/2014, https://www.heritage.org/testimony/prospects-us-china-space-cooperation]

At the same time, space is now a sector that enjoys significant political support within the Chinese political system. Based on their writings, the PLA is clearly intent upon developing the ability to establish “space dominance,” in order to fight and win “local wars under informationized conditions.”[8] The two SOEs are seen as key parts of the larger military-industrial complex, providing the opportunities to expose a large workforce to such areas as systems engineering and systems integration. It is no accident that China’s commercial airliner development effort tapped the top leadership of China’s aerospace corporations for managerial and design talent.[9] From a bureaucratic perspective, this is a powerful lobby, intent on preserving its interests. China’s space efforts should therefore be seen as political, as much as military or economic, statements, directed at both domestic and foreign audiences. Insofar as the PRC has scored major achievements in space, these reflect positively on both China’s growing power and respect (internationally) and the CCP’s legitimacy (internally). Efforts at inducing Chinese cooperation in space, then, are likely to be viewed in terms of whether they promote one or both objectives. As China has progressed to the point of being the world’s second-largest economy (in gross domestic product terms), it becomes less clear as to why China would necessarily want to cooperate with other countries on anything other than its own terms. Prospects for Cooperation Within this context, then, the prospects for meaningful cooperation with the PRC in the area of space would seem to be extremely limited. China’s past experience of major high-technology cooperative ventures (Sino–Soviet cooperation in the 1950s, U.S.–China cooperation in the 1980s until Tiananmen, and Sino–European space cooperation on the Galileo satellite program) is an unhappy one, at best. The failure of the joint Russian–Chinese Phobos–Grunt mission is likely seen in Beijing as further evidence that a “go-it-alone” approach is preferable. Nor is it clear that, bureaucratically, there is significant interest from key players such as the PLA or the military industrial complex in expanding cooperation.[10] Moreover, as long as China’s economy continues to expand, and the top political leadership values space efforts, there is little prospect of a reduction in space expenditures—making international cooperation far less urgent for the PRC than most other spacefaring states. [FOOTNOTE] [10]It is worth noting here that the Chinese Ministry of Foreign Affairs is not a part of the CCP Politburo, a key power center in China. Thus, the voice of the Ministry of Foreign Affairs is muted, at best, in any internal debate on policy. [END FOOTNOTE] If there is likely to be limited enthusiasm for cooperation in Chinese circles, there should also be skepticism in American ones. China’s space program is arguably one of the most opaque in the world. Even such basic data as China’s annual space expenditures is lacking—with little prospect of Beijing being forthcoming. As important, China’s decision-making processes are little understood, especially in the context of space. Seven years after the Chinese anti-satellite (ASAT) test, exactly which organizations were party to that decision, and why it was undertaken, remains unclear. Consequently, any effort at cooperation would raise questions about the identity of the partners and ultimate beneficiaries—with a real likelihood that the PLA would be one of them.

#### Himalayan war – goes global

Chellaney 17 [Dr. Brahma Chellaney, Professor of Strategic Studies at the Center for Policy Research and Fellow at the Robert Bosch Academy, PhD in International Studies from Jawaharlal Nehru University, “Why the Chinese Military’s Rising Clout Troubles Xi Jinping”, The National, 9/9/2017, https://www.thenational.ae/opinion/why-the-chinese-military-s-rising-clout-troubles-xi-jinping-1.626815?videoId=5754807360001]

China’s president Xi Jinping has stepped up his domestic political moves in the run-up to the critical 19th national congress of the Chinese Communist Party next month, but he is still struggling to keep the People’s Liberation Army (PLA) in line. China’s political system makes it hard to get a clear picture, yet Mr Xi’s actions underscore the troublesome civil-military relations in the country. Take the recent standoff with India that raised the spectre of a Himalayan war, with China threatening reprisals if New Delhi did not unconditionally withdraw its forces from a small Bhutanese plateau, which Beijing claims is Chinese territory. After 10 weeks, the face-off on the Doklam Plateau ended with both sides pulling back troops and equipment from the site on the same day, signalling that Beijing, not New Delhi, had blinked. The mutual-withdrawal deal was struck just after Mr Xi replaced the chief of the PLA’s joint staff department. This key position, equivalent to the chairman of the US joint chiefs of staff, was created only last year as part of Mr Xi’s military reforms to turn the PLA into a force “able to fight and win wars”. The Doklam pullback suggests that the removed chief, Gen Fang Fenghui, who has since been detained for alleged corruption, was an obstacle to clinching a deal with India. To be sure, this was not the first time that the PLA’s belligerent actions in the Himalayas imposed diplomatic costs on China. A classic case happened when Mr Xi reached India on a state visit in September 2014. He arrived on Indian prime minister Narendra Modi’s birthday with a strange gift for his host, a predawn Chinese military encroachment deep into India’s northern region of Ladakh. The encroachment, the worst in many years in terms of the number of intruding troops, overshadowed Mr Xi’s visit. It appeared bizarre that the military of an important power would seek to mar the visit of its own head of state to a key neighbouring country. Yet Chinese premier Li Keqiang’s earlier visit to New Delhi in 2013 was similarly preceded by a PLA incursion into another part of Ladakh that lasted three weeks. Such provocations might suggest that they are intentional, with the Chinese government in the know, thus reflecting a preference for blending soft and hard tactics. But it is also possible that these actions underscore the continuing “disconnect between the military and the civilian leadership” in China that then US defence secretary Robert Gates warned about in 2011.

During his 2014 India trip, Mr Xi appeared embarrassed by the accompanying PLA encroachment and assured Mr Modi that he would sort it out upon his return. Soon after he returned, the Chinese defence ministry quoted Mr Xi as telling a closed-door meeting with PLA commanders that “all PLA forces should follow the president’s instructions” and that the military must display “absolute loyalty and firm faith in the party”. Recently Xi conveyed that same message yet again when he addressed a parade marking the 90th anniversary of the PLA’s creation on August 1, 1927. Donning military fatigues, Mr Xi exhorted members of his 2.3-million-strong armed forces to “unswervingly follow the absolute leadership of the party.” Had civilian control of the PLA been working well, would Mr Xi repeatedly be demanding “absolute loyalty” from the military or asking it to “follow his instructions”? China does not have a national army; rather the party has an army. So the PLA has traditionally sworn fealty to the party, not the nation. Under Mr Xi’s two immediate predecessors, Hu Jintao and Jiang Zemin, the PLA gradually became stronger at the expense of the party. The military’s rising clout has troubled Mr Xi because it hampers his larger ambition. As part of his effort to reassert party control over the military, Mr Xi has used his anti-corruption campaign to ensnare a number of top PLA officers. He has also cut the size of the ground force and established a new command-and-control structure. But just as a dog’s tail cannot be straightened, asserting full civil control over a politically ascendant PLA is proving unachievable.

After all, the party depends on the PLA to ensure domestic order and sustain its own political monopoly. The regime’s legitimacy increasingly relies on an appeal to nationalism. But the PLA, with its soaring budgets and expanding role to safeguard China’s overseas interests, sees itself as the ultimate arbiter of nationalism. To make matters worse, Mr Xi has made many enemies at home in his effort to concentrate power in himself, including through corruption purges. It is not known whether the PLA’s upper echelon respects him to the extent to be fully guided by his instructions. In the past decade, the PLA’s increasing clout has led China to stake out a more muscular role. This includes resurrecting territorial and maritime disputes, asserting new sovereignty claims, and using construction activity to change the status quo. China’s cut-throat internal politics and troubled civil-military relations clearly have a bearing on its external policy. The risks of China’s rise as a praetorian state are real and carry major implications for international security.

#### Extinction.

Caldicott 17 – Helen, 2017, Founder of Physicians for Social Responsibility [“The new nuclear danger: George W. Bush's military-industrial complex,” The New Press]//Elmer

The use of Pakistani nuclear weapons could trigger a chain reac­tion. **Nuclear-armed India, an ancient enemy, could respond** in kind. China, India's hated foe, could react if India used her nuclear weapons, triggering a nuclear [war] ~~holocaust~~ on the subcontinent. If any of either **Russia** or **America**'s 2,250 strategic weapons on hair-trigger alert were launched either **accidentally** or **purposefully** in response, **nuclear winter** would ensue, meaning the **end of most life on earth**.

## 3

#### 1AC Erickson and Collins says Chinese economy is in structural decline.

#### Robust private sector key to Economic Rejuvenation.

Goswami 19 Namrata Goswami 2019 "What China Wants in Outer Space" <https://www.thecairoreview.com/wp-content/uploads/2019/05/cr33-global-forum.pdf> (Dr. Namrata Goswami is an independent scholar on space policy, great power politics, and ethnic conflicts. She was subject matter expert in international affairs with the Futures Laboratory, Alabama, U.S., and guest lecturer, India Today Class, Emory University. After earning her Ph.D. in international relations from Jawaharlal Nehru University, New Delhi, she worked as research fellow at the Institute for Defence Studies and Analyses, New Delhi. She has been a visiting fellow at Peace Research Institute, Oslo, Norway; La Trobe University, Melbourne, Australia; and University of Heidelberg, Germany.)//Elmer

Beijing has made it clear that its ambitions for China’s space program are an integral part of its long-term vision for national rejuvenation. In his 2017 address to the Chinese Communist Party’s nineteenth National Congress, President Xi Jinping said that the Chinese space program will play a critical role in elevating the country to a “fully developed, rich, and powerful nation” by 2049—the year the People’s Republic of China celebrates its one-hundredth anniversary. For China, investing in outer space goes beyond simply achieving prestige and reputation—as opposed to the “flags and footprints”-based moon race between the United States and the Soviet Union during the Cold War. Instead, China aims to establish a permanent space presence, which would offer long-term economic benefits. The global space economy today is worth $350 billion, but is predicted to grow to $2.7 trillion by 2040. The economic returns from future mining of space-based resources like titanium, platinum, water-ice, thorium, and iron-ore far exceed the trillion-dollar mark. Consequently, the Chinese are working to establish a base on the moon with the industrial capacity to build spacecrafts using lunar resources. This would drastically reduce the cost of interplanetary travel. A lunar base would serve the distinctive purpose of providing a testing ground for human space settlement, and building capacity for China’s long-term space ambitions. Beijing’s Lunar Dreams Following the landing of Chang’e 4 (China’s fourth lunar exploration mission) on the far side of the moon on January 3, the China National Space Administration (CNSA) announced follow-on missions to augment the state’s space capacity. By this year’s end, China will launch Chang’e 5 to bring lunar samples back to Earth, followed by Chang’e 6 (2024) to bring samples specifically from the moon’s south pole. Chang’e 7 (2030) will survey the south pole’s composition and Chang’e 8 (2035) will test key technologies like 3D printing to lay the groundwork for the construction of a research station. The moon not only strengthens China’s space-faring capacities but also has resources like iron-ore and water that can be utilized for space-based manufacturing. Meanwhile, a lunar base offers some short-term strategic dominance in cislunar space (the area between the Earth and the moon). Another of China’s major space ambitions is its investment in SpaceBased Solar Power (SBSP) to build a space solar station thirty-six thousand kilometers above Earth. Some Chinese leaders stress that dwindling fossil fuel resources on Earth will make solar energy the most important future energy source. China started construction on the world’s first SBSP experimental plant in Chongqing earlier this year. If successful, the technology would allow China to fully power its lunar base and augment space mining operations. Space mining involves developing technologies to harvest resources from asteroids and the moon—a highly lucrative prospect. For instance, a single asteroid called 2011 UW158, which passed by Earth in 2015, was estimated to contain 5 trillion dollars’ worth of platinum. While still roughly a decade off, space mining is fast becoming a reality. Countries like the United States and Luxembourg have already passed legislation enabling private companies to begin exploration and operations.

#### That cascades globally.

Rogoff 18 Kennetth Rogoff 11-7-2018 "The Global Impact of a Chinese Recession" <https://www.project-syndicate.org/commentary/global-impact-of-chinese-recession-by-kenneth-rogoff-2018-11?barrier=accesspaylog> (Professor of Economics and Public Policy at Harvard University and recipient of the 2011 Deutsche Bank Prize in Financial Economics, was the chief economist of the International Monetary Fund from 2001 to 2003.)//Elmer

Most economic forecasts suggest that a recession in China will hurt everyone, but that the pain would be more regionally confined than would be the case for a deep recession in the United States. Unfortunately, that may be wishful thinking. CAMBRIDGE – When China finally has its inevitable growth recession – which will almost surely be amplified by a financial crisis, given the economy’s massive leverage – how will the rest of world be affected? With US President Donald Trump’s trade war hitting China just as growth was already slowing, this is no idle question. Typical estimates, for example those embodied in the International Monetary Fund’s assessments of country risk, suggest that an economic slowdown in China will hurt everyone. But the acute pain, according to the IMF, will be more regionally concentrated and confined than would be the case for a deep recession in the United States. Unfortunately, this might be wishful thinking. First, the effect on international capital markets could be vastly greater than Chinese capital market linkages would suggest. However jittery global investors may be about prospects for profit growth, a hit to Chinese growth would make things a lot worse. Although it is true that the US is still by far the biggest importer of final consumption goods (a large share of Chinese manufacturing imports are intermediate goods that end up being embodied in exports to the US and Europe), foreign firms nonetheless still enjoy huge profits on sales in China. Investors today are also concerned about rising interest rates, which not only put a damper on consumption and investment, but also reduce the market value of companies (particularly tech firms) whose valuations depend heavily on profit growth far in the future. A Chinese recession could again make the situation worse. I appreciate the usual Keynesian thinking that if any economy anywhere slows, this lowers world aggregate demand, and therefore puts downward pressure on global interest rates. But modern thinking is more nuanced. High Asian saving rates over the past two decades have been a significant factor in the low overall level of real (inflation-adjusted) interest rates in both the United States and Europe, thanks to the fact that underdeveloped Asian capital markets simply cannot constructively absorb the surplus savings. Former US Federal Reserve chair Ben Bernanke famously characterized this much-studied phenomenon as a key component of the “global savings glut.” Thus, instead of leading to lower global real interest rates, a Chinese slowdown that spreads across Asia could paradoxically lead to higher interest rates elsewhere – especially if a second Asian financial crisis leads to a sharp draw-down of central bank reserves. Thus, for global capital markets, a Chinese recession could easily prove to be a double whammy. As bad as a slowdown in exports to China would be for many countries, a significant rise in global interest rates would be much worse. Eurozone leaders, particularly German Chancellor Angela Merkel, get less credit than they deserve for holding together the politically and economically fragile single currency against steep economic and political odds. But their task would have been well-nigh impossible but for the ultra-low global interest rates that have allowed politically paralyzed eurozone officials to skirt needed debt write-downs and restructurings in the periphery. When the advanced countries had their financial crisis a decade ago, emerging markets recovered relatively quickly, thanks to low debt levels and strong commodity prices. Today, however, debt levels have risen significantly, and a sharp rise in global real interest rates would almost certainly extend today’s brewing crises beyond the handful of countries (including Argentina and Turkey) that have already been hit. Nor is the US immune. For the moment, the US can finance its trillion-dollar deficits at relatively low cost. But the relatively short-term duration of its borrowing – under four years if one integrates the Treasury and Federal Reserve balance sheets – means that a rise in interest rates would soon cause debt service to crowd out needed expenditures in other areas. At the same time, Trump’s trade war also threatens to undermine the US economy’s dynamism. Its somewhat arbitrary and politically driven nature makes it at least as harmful to US growth as the regulations Trump has so proudly eliminated. Those who assumed that Trump’s stance on trade was mostly campaign bluster should be worried. The good news is that trade negotiations often seem intractable until the eleventh hour. The US and China could reach an agreement before Trump’s punitive tariffs go into effect on January 1. Such an agreement, one hopes, would reflect a maturing of China’s attitude toward intellectual property rights – akin to what occurred in the US during the late nineteenth century. (In America’s high growth years, US entrepreneurs often thought little of pilfering patented inventions from the United Kingdom.) A recession in China, amplified by a financial crisis, would constitute the third leg of the debt supercycle that began in the US in 2008 and moved to Europe in 2010. Up to this point, the Chinese authorities have done a remarkable job in postponing the inevitable slowdown. Unfortunately, when the downturn arrives, the world is likely to discover that China’s economy matters even more than most people thought.

#### Economic collapse increases the risk of war – a decline in trade dramatically raises tensions.

Tønnesson ’15 (Stein Tønnesson; Department of Peace and Conflict Research, Uppsala University, Sweden, and Peace Research Institute Oslo (PRIO), Norway; published 8-20-2015; "Deterrence, interdependence and Sino–US peace"; https://journals.sagepub.com/doi/10.1177/2233865915596660?icid=int.sj-full-text.similar-articles.2)

Several recent works on China and Sino–US relations have made substantial contributions to the current understanding of how and under what circumstances a combination of nuclear deterrence and economic interdependence may reduce the risk of war between major powers. At least four conclusions can be drawn from the review above: first, those who say that interdependence may both inhibit and drive conflict are right. Interdependence raises the cost of conflict for all sides but asymmetrical or unbalanced dependencies and negative trade expectations may generate tensions leading to trade wars among inter-dependent states that in turn increase the risk of military conflict (Copeland, 2015: 1, 14, 437; Roach, 2014). The risk may increase if one of the interdependent countries is governed by an inward-looking socio-economic coalition (Solingen, 2015); second, the risk of war between China and the US should not just be analysed bilaterally but include their allies and partners. Third party countries could drag China or the US into confrontation; third, in this context it is of some comfort that the three main economic powers in Northeast Asia (China, Japan and South Korea) are all deeply integrated economically through production networks within a global system of trade and finance (Ravenhill, 2014; Yoshimatsu, 2014: 576); and fourth, decisions for war and peace are taken by very few people, who act on the basis of their future expectations. International relations theory must be supplemented by foreign policy analysis in order to assess the value attributed by national decision-makers to economic development and their assessments of risks and opportunities. If leaders on either side of the Atlantic begin to seriously fear or anticipate their own nation’s decline then they may blame this on external dependence, appeal to anti-foreign sentiments, contemplate the use of force to gain respect or credibility, adopt protectionist policies, and ultimately refuse to be deterred by either nuclear arms or prospects of socioeconomic calamities. Such a dangerous shift could happen abruptly, i.e. under the instigation of actions by a third party – or against a third party. Yet as long as there is both nuclear deterrence and interdependence, the tensions in East Asia are unlikely to escalate to war. As Chan (2013) says, all states in the region are aware that they cannot count on support from either China or the US if they make provocative moves. The greatest risk is not that a territorial dispute leads to war under present circumstances but that changes in the world economy alter those circumstances in ways that render inter-state peace more precarious. If China and the US fail to rebalance their financial and trading relations (Roach, 2014) then a trade war couldresult, interrupting transnational production networks, provoking social distress, and exacerbating nationalist emotions. This could have unforeseen consequences in the field of security, with nuclear deterrence remaining the only factor to protectthe world from Armageddon, and unreliably so. Deterrence could lose its credibility**:** one of the two great powers might gamble that the other yield in a cyber-war or conventional limited war, or third party countries might engage in conflict with each other, with a view to obliging Washington or Beijing to intervene.

## Case

### 1NC – Top-level

#### Private sector contracting is a massive alt cause and thumps the aff. Their internal link is “civil-military fusion” which means private companies contract with the Chinese government to develop ASAT technologies. China doesn’t give up operations post aff, they pay private entities to develop tech for them, so the aff can’t solve.

#### China circumvents – precedent and no enforcement.

1AC Bowman and Thompson 3/31 [(Bradley Bowman, the senior director of the Center on Military and Political Power at the Foundation for Defense of Democracies) (Jared Thompson, a U.S. Air Force major and visiting military analyst at the Foundation for Defense of Democracies.) “Russia and China Seek to Tie America’s Hands in Space” Foreign Policy 3/31/2021. https://foreignpolicy.com/2021/03/31/russia-china-space-war-treaty-demilitarization-satellites/] BC Recut Justin **\*\*Inserting in Blue – to clarify they have included this part of the article**

Consider the actions of the United States’ two great-power adversaries when it comes to anti-satellite weapons. China and Russia have sprinted to develop and deploy both ground-based and space-based weapons targeting satellites while simultaneously pushing the United States to sign a treaty banning such weapons.

To protect its vital space-based military capabilities—including communications, intelligence, and missile defense satellites—and effectively deter authoritarian aggression, Washington should avoid being drawn into suspect international treaties on space that China and Russia have no intention of honoring.

The Treaty on the Prevention of the Placement of Weapons in Outer Space and of the Threat or Use of Force Against Outer Space Objects (PPWT), which Beijing and Moscow have submitted at the United Nations, is a perfect example. PPWT signatories commit “not to place any weapons in outer space.” It also says parties to the treaty may not “resort to the threat or use of force against outer space objects” or engage in activities “inconsistent” with the purpose of the treaty.

### 1NC – AT: Adv 1

#### Top-level – zero Sino-Russia alliance key warrant – their evidence is about isolated events in which Russia and China engaged in ASAT buildup not that they have mutual dependence – breaking up China does nothing to solve Russia.

#### Impact turning Sino Russia alliance- its good

#### China-Russia cooperation is feasible and solves nuclear war.

Artyom Lukin 20 {Artyom Lukin is Deputy Director for Research at the School of Regional and International Studies, Far Eastern Federal University. He is also Associate Professor at the Department of International Relations. 6-13-2020. “The Russia–China entente and its future.” https://link.springer.com/article/10.1057/s41311-020-00251-7}//JM

China and Russia are the two largest—and neighboring—powers of continental Eurasia. Can two tigers share the same mountain, especially when one great power is rapidly gaining strength and the other is in relative decline? And there seems to be a pattern in the history of international relations that two ambitious major powers that share a land border are less likely to make an alliance, while they are more likely to engage in territorial disputes with one another as well as rivalry over primacy in their common neighborhood. There are at least three major parts of Eurasia—East Asia, the post-Soviet space (mainly Central Asia), and the Arctic—where China’s and Russia’s geopolitical interests intersect, creating potential for competition and conflict. But, on the other hand, if managed wisely, overlapping interests and stakes can also generate opportunities for collaboration. The following sections examine how Russia and China are managing to keep their differences in key Eurasian zones under control while displaying a significant degree of mutual cooperation.

East Asia This is China’s ‘home region’, but also one where Russia, by virtue of possessing the Far Eastern territories, is a resident power. Moscow, which has traditionally been concerned with keeping sovereignty over its vulnerable Far East, does not at present see China as a major security risk on Russia’s eastern borders. All border delimitation issues between Moscow and Beijing were resolved in the 1990s and 2000s, while the 2001 Sino-Russian Treaty explicitly states that the two countries have no territorial claims to each other. Furthermore, Moscow is well aware that Chinese military preparations are directed primarily toward Taiwan, the Western Pacific and the South China Sea, not against the Russian Far East. There is the cliché, persistent among the Western media and commentariat, of a Chinese demographic invasion of the Russian Far East. For example, a Wall Street Journal article claimed recently that ‘about 300,000 Chinese, some unregistered, could now be settled in Russia’s Far East’ (Simmons 2019). In reality, the actual number of the Chinese who live more or less permanently in the Russian Far East is far lower, and there are very few cases of illegal Chinese migration. There is no imminent risk of the Russian Far East falling under Chinese control demographically or otherwise.

Not sensing any major Chinese menace to the Russian Far East, Russia has refused to engage in rivalry with China in East Asia. On the most important issues of contemporary East Asian geopolitics Moscow has tended to support Beijing or displayed friendly neutrality. On the Korean Peninsula, Moscow has largely played second fiddle to Beijing. On the South China Sea disputes, although Russia’s official stance is strict neutrality, some Russian moves may be seen as favoring Beijing. For example, following the July 2016 Hague tribunal ruling that rejected China’s claims to sovereignty over the South China Sea, Putin expressed solidarity with China, calling the international court’s decision ‘counterproductive’ (Reuters 2016).

Russia shares with China the objective of reducing American influence in East Asia and undermining the US-centric alliances in the region. Russian weapon sales are helping China alter the military balance in the Western Pacific to the detriment of the USA and its allies. Russia’s decision to assist China with getting its own missile attack early warning system may have also been partly motivated by the desire to strengthen China vis-à-vis the USA in their rivalry for primacy in East Asia. The Russian ambassador to the US Anatoly Antonov hinted as much by saying that this strategic system will ‘cardinally increase stability and security in East Asia’ (TASS 2019c).

Russian deference to China on East Asian issues, albeit somewhat hurting Moscow’s great-power pride, makes geopolitical sense. The Kremlin treats Pacific affairs as an area of lower concern than Europe, the Middle East, or Central Asia. Mongolia, which constitutes Siberia’s underbelly, is the only East Asian nation that can count on Russian security protection in case it finds itself in danger of external aggression, at any rate a purely theoretical possibility so far.

It would be incorrect to say that Russia has completely withdrawn from East Asian geopolitics. In some cases, Russia does act against Chinese wishes in the Asia–Pacific. One recent example is Russia’s quiet determination to keep drilling in the areas of the South China Sea on the Vietnamese continental shelf over which China lays sovereignty claims. The Russian state-owned energy company Rosneft operates on Vietnam’s shelf, despite Beijing’s displeasure and periodic harassment by Chinese ships (Zhou 2019). Apart from the desire to make profits from the South China Sea’s hydrocarbons, Russia may be seeking to support its old-time friend Vietnam—to whom it also sells weapons—as well as demonstrate that it is still an independent actor in East Asia. Through such behavior on China’s Southeast Asian periphery, the Kremlin could also be sending the signal to Beijing that, if China gets too closely involved in Russia’s backyard, such as Central Asia or the Caucasus, Russia can do similar things in China’s. Albeit a friction point between Beijing and Moscow, the activities by Russian energy firms in the South China Sea are unlikely to destabilize the Sino-Russian entente, since Moscow and Beijing need each other on much bigger issues.

The post-Soviet space Russia has vital stakes in the geopolitical space formerly occupied by the Soviet Union and is willing to go to great lengths to defend those interests. It was, after all, a perceived brazen attempt by Brussels and Washington to draw Ukraine into the EU’s and NATO’s orbit that induced Moscow to take drastic action in Crimea and eastern Ukraine, causing a rupture with the West.

When it comes to Moscow–Beijing politics over the post-Soviet space, the most problematic question is certainly about Central Asia, a region composed of five former Soviet republics which shares borders with both Russia and China. Since the nineteenth century, Russia has traditionally considered Central Asia as its sphere of influence. However, in the 2000s China began its economic expansion in the region. It is now by far the biggest trade partner for Central Asian states (Bhutia 2019) as well as its largest source of investments. China also set up a small military presence inside Tajikistan, apparently to secure a sensitive area which borders China’s Xinjiang region and Afghanistan (Lo 2019).

#### Specifically, sustains the Russian economy.

Alexander Gabuev and Umarov 20, Temur {Gabuev is a senior fellow and the chair of the Russia in the Asia-Pacific Program at the Carnegie Moscow Center. Temur Umarov is an expert on China and Central Asia, and a consultant at Carnegie Moscow Center. 7-8-2020. “Will the Pandemic Increase Russia’s Economic Dependence on China?” https://carnegie.ru/2020/07/08/will-pandemic-increase-russia-s-economic-dependence-on-china-pub-81893}//JM

The coronavirus pandemic and the accompanying economic crisis are impacting Russia-China relations just like the 2014–2015 crisis unleashed by the war in Ukraine did: the bilateral relationship is not fundamentally changing, but existing trends are picking up speed. Russia’s economic and technological development will become increasingly dependent on China, and U.S.-China tensions, which are worsening as a result of the pandemic, may soon make Moscow’s balancing act more precarious.

Since 2014, far-reaching U.S.-EU sanctions have pushed the Kremlin to deepen Sino-Russian cooperation in multiple domains. Ever since, Russia’s asymmetrical dependence on the Chinese economy has grown continuously. China’s share in Russia’s trade turnover increased from 10.5 percent ($88.8 billion) in 2013 to 15.7 percent ($108.3 billion) in 2019. Meanwhile, Russia’s central bank has increased the proportion of the Chinese yuan in its foreign currency reserves from 0.1 percent in 2015 to the current 13.2 percent. Moscow is also increasingly relying on Chinese technology, and firms like Huawei are set to make major inroads in the Russian market as key decisions on 5G approach. In 2016, China for the first time surpassed Germany as the number one source of industrial equipment and other technology-related imports in the Russian market. This trend continued in 2019, as Russia imported $30.8 billion worth of equipment and technology-related products from China (28 percent of all technology-related imports that year), while imports from Germany dropped to $12.9 billion, or just 12 percent.

The deepening of Sino-Russian ties following the war in Ukraine and Western sanctions extended beyond trade. To highlight only a handful of key examples, in 2018 Russia’s armed forces carried out the biggest military exercises in the country’s history in which they were joined by a 3,200-strong contingent from China’s People’s Liberation Army. President Vladimir Putin announced in October 2019 that Moscow is helping Beijing create its own missile early warning system, thus tying China’s strategic nuclear deterrent to a Russian technological backbone.

Crises aside, however, there are several objective reasons for the Sino-Russian rapprochement. The structures of their economies naturally complement each other. The political regimes are similar, which frequently inspires joint approaches on issues like human rights, NGOs, and the future of the internet. The strategic imperative to spend once-scarce resources on a heavily fortified, 4,200-kilometer border has given way to new forms of cross-border cooperation and trade. For all of these reasons, Moscow and Beijing were well-inclined toward each other and likely to become closer partners even without a well-timed nudge from recent crises. But their actions scarcely would have been as coordinated as they are now.

The pandemic is accelerating a wide-ranging set of processes and incentives inside both Russia and China that are helping pull the two largest Eurasian powers toward each other. Unprecedented synchronized global economic turbulence and the drop in oil and gas demand from locked-down economies set the stage for a period of painful adjustment for the Russian economy. Trade with Beijing becomes increasingly important to offset the immediate shocks, as China appears to be the first major economy to recover after the pandemic.

#### Escalates – goes nuclear.

Dr. Benjamin Ståhl 15, CEO of the Blue Institute, PhD in Business Studies and Economics from Uppsala University, MA in International Relations from the University of Kent, and Johan Wiktorin, Founder and CEO of the Intelligence Company Brqthrough, Licensed Master of Competitive Intelligence and Former Member of the Swedish Armed Forces, “What’s At Stake?: A Geopolitical Perspective on the Swedish Economic Exposure in Northeast Europe”, Swedish Growth Barometer, 7/1/2015, https://blueinst.com/wp-content/uploads/2019/07/whats-at-stake\_geopolitical-perspective.pdf

Scenario 1: Disintegration

If the Russian economy continues to deteriorate and the regime continue to distance themselves from the West, the centre may not be capable to maintain legitimacy and keep the periphery together. Already, some regions and counties are highly indebted. In other parts, ethnic Russians are a minority. Regions in eastern Russia, rich in raw materials, may look to China for funding. It is, however, probable that Beijing will not want to undermine the stability in Russia.

Closer to the region in focus in this report, Kaliningrad is an area that could distance itself from the Kremlin. Economic problems and security concerns form a background that could lead to a political uprising. A “Kaliningrad-Maidan” development is at the heart of this scenario. Triggers could also come from outside Kaliningrad, in or in the immediate surrounding of the Russian Federation, or from other factors such as severe pollution.

The other countries in the region would in all probability remain cool in this situation, considering the county’s military importance for the Russian government. However, a mutiny like the ones in Kroonstad in June 1917, March 1921 or on the frigate Storozjevoj in November 1975 cannot be excluded.

Economic and political tensions in Europe could weaken the EU and worsen the development at the same time. A Greek withdrawal from the EU, triggered by its exit from the Eurozone, could set such a movement in motion. A Podemos-led government in Spain could undermine confidence for the single market, at a time when Europe also faces the consequences of a highly unstable North Africa, with a large flow of migrants.

Attempts by Russia to influence certain members in the EU, such as Hungary and Cyprus, could sow further discord in the EU. At the most severe levels of disintegration, France could adopt policies effectively blocking EU and NATO response in a time of increased tensions. Britain may opt out of the union altogether, or be forced out if their demands for special status is rejected by the other member states.

In all varieties of disintegration, uncertainty concerning the control over the nuclear arsenals will increase. The US will become involved both diplomatically and financially in order to bring clarity and establish control over the arsenals. Should Russia, in that situation, ask for military support for this, it is highly probable that the US would acquiesce: such operations in other parts of the world were the object of joint US-Russian exercises just a few years ago.

Scenario 2: Ultra-nationalism

If Russian domestic and international policy continues to become more radicalised, it might take ever more drastic forms. As the economy deteriorates, wages fall and shortages become common, a focus on nostalgic nationalism, using belligerent rhetoric and demonstrations of military power, could be used to deflect growing discontentment.

A logical target would be to “protect” zones which are perceived as Russian, e.g. where there are Russian ethnic minorities or even just Russian-speaking areas. Such rhetoric was and is used in the Ukraine.

The coming years will tell what the Russian ambitions are in the Ukraine. Offensives to secure and expand their supply lines, and weakening those of the Ukraine, are probable, and more ambitious plans, such as the opening of new directions in Kharkiv or Odessa, are possible. As a distraction, conflicts in Moldavia can be fuelled.

If the West, primarily the US, UK and Poland, support Ukraine with military means, the risk increases for further escalation of the conflict. Remaining passive, on the other hand, runs the risk that Russia perceives that it could act against other targets.

A second country that could be the target of Russian nationalism is Belarus. Judging by president Putin’s justification of the annexation of Crimea, Belarus would similarly be a legitimate candidate for “re-inclusion” in Russia.

There are indications that the regime in Belarus are worried about such a development and acting to thwart it. In late 2014, Lukashenko appointed a new government, and has increased the emphasis on “Belorussian”. The fragmented (and thoroughly infiltrated) opposition has declared that it will not field candidates in elections this autumn, since they deem the threat of president Putin to be greater than of Lukashenko himself. Belarus has also passed laws permitting prosecution of non-regular armed troops, as a consequence of the Russian method employed in the annexation of Crimea. In the economic sphere, Russia has complained that Belarus is profiting from sanctions against Russia. Any attempts from Russia to enter Belarus’ with military means would probably not be met by any effective resistance from the Belorussian security apparatus. The opportunities for Russia are in some ways more favourable here than in Ukraine, due to the close cooperation between the countries’ armies and intelligence services. Passive resistance cannot be ruled out but would not mean much in a short-term. However, tensions with other former Soviet Union republics, with the EU and with NATO would surely increase. Polish and Lithuanian forces would probably mobilize to counteract spillover effects. EU policy would be substantially revised. Belorussian citizens would attempt to flee, primarily to neighbouring Poland, Lithuania and Latvia. The Russian government would also threaten the Baltic states, in order to undermine their economies and try to influence policy in these countries. Estonia, Latvia and Lithuania would be in a precarious situation. While they need to strengthen their civil and military defence, they must retain credibility with their allies and not be perceived as to exaggerate the Russian threat. The higher the tensions, the more sensitive the world is to psychological influence. Russia would, in this scenario, also fan nationalism in other parts of Europe through political and financial support. West Balkan is particularly vulnerable, as the EU and the US have invested considerable political capital in the region with only mixed success. Bosnia, Kosovo and Macedonia have stagnated in their political and economic development with high levels of unemployment, political polarisation and even the establishing of Islamic fundamentalist cells: a fertile ground for nationalist movements. Finally, Russian ultra-nationalism would also be directed inwards, with an escalated persecution of the domestic political opposition, independent media, and nationalisation of foreign assets. This will be combined with attacks on minority groups, especially on Jews. This scenario could happen separately or as a precursor to the final, and most dangerous, scenario. Scenario 3: Test of strength In this scenario, Russia would attempt to break NATO through challenging of one or more of the Baltic states. The objective would be to demonstrate to alliance members that NATO’s response is too late and too weak.

A precondition for success is a distraction through a crisis by an intermediator, which would tie down especially American attention and resources. The distraction could come in many forms, e.g. by partnering with North Korea, fanning war in the Middle East, or even hidden support for terrorists. If the current polarisation in US domestic politics continues, any reaction will be obstructed and delayed. An especially vulnerable window of opportunity is in the period between the presidential elections in November 2016 and the installation of the new president in January 2017, which could create a legitimacy problem for the American political system when it comes to the possibilities of directly confronting Russia quickly. An attack on any Baltic state would directly affect Swedish territory and air space. In the worst-case scenario, it will happen immediately before open conflict with NATO. The Baltic states each offer different opportunities for Russia, but they all have in common that they lack any strategic depth, which means that an open invasion would be accomplished in a few days, unless support from other alliance members is forthcoming. Estonia, which is the most powerful of the three, both economically and military, poses as a potential threat to the trade over St Petersburg. To control the maritime traffic through the Gulf of Finland is an important motive for Russia to influence Estonian politics. The population of Estonia, with 25 percent ethnic Russians, could be used to legimize action and as grounds for destabilisation, especially around the border town Narva where more than 90% of the population is ethnic Russian. Latvia is the most vulnerable of the three states. The economy is weaker; the Russian minority is about the same as in Estonia; and Russian organised crime has a strong hold. Especially the eastern parts of the country are vulnerable to Russian influence. Lithuania only have about six percent ethnic Russians and a stronger military tradition. On the other hand, Lithuania offers access to Kaliningrad. Lithuania’s attempts to decrease their dependence on energy from Russia has annoyed the Russian regime, as is evident in the harassments by the Russian navy of the cabling operation which will connect the Lithuanian grid to Sweden. There are also some tensions surrounding the Polish minorities in the country which Russia could exploit. How fast Sweden will become involved depends on the extent of open, armed actions against one or all of the Baltic States. If a confrontation occurs with non-regular or paramilitary means, maintaining dominance over Swedish territory and territorial waters will be in focus. The same will be the case for Finland, but Finnish action could be influenced by Russian fabrication of tensions in Karelia, that Helsinki could be blamed for. NATO would try to respond in a controlled manner, i.e. prioritizing transports by air and sea. This would mean greatly increased traffic in and over the Baltic Sea. Tensions will rise drastically, with increased risks of miscalculations on both sides. Sweden and Finland are expected to act together with the rest of the EU and the US. If no direct military threat emerges against Sweden, then Sweden cannot count on any enforcements from the rest of the world apart from mutual information exchange. The instance that the citizens in the Baltic states perceive a risk of a Russian incursion, the probability is high that a flow of refugees will commence. From Lithuania, the biggest flow will be to Poland while Latvian will flee to Sweden, mainly Gotland. Refugees from Estonia can be expected to flee towards Finland or Sweden depending on where in the country they live and where they have relations or connections. In the worst-case scenario, Swedish and Finnish territory will become an arena for hostilities. As Russian readiness exercises have shown, airborne and marine infantry could rapidly and with surprise occupy parts of Gotland and Åland. A possible option is also to mine the Danish Straits in connection with this. By supplies of surface-to-air and anti-ship missiles, Russian forces can temporarily extend their air and coastal defence in the Baltic Sea, protecting an incursion by land into the Baltic states. NATO would be faced with a fait accompli. The invasion does not need to happen in all three states nor include the entire territory of a country. The only thing that is needed is a demonstration of NATO’s inability to defend alliance members. This would establish a new security order. Depending on the level of conflict that Russia would be willing to risk, air and navy bases in Sweden and Finland could be struck with missiles from the ground, air and sea. It is, however, likely that the governments would be issued an ultimatum to remain neutral, with only a few hours to comply. Public announcement of the ultimatum would put immense pressure on the political system and weaken resistance. Such diplomatic tactics could be reinforced by forced cyber attacks on the electricity and telecommunication networks. During the coldest months of the year, the vulnerability would be the highest. At the same time, Sweden would be expected to support their Western partners’ need for transports into the theatre of action. If Russia would close the Danish Straits, any military support to the Baltic states would need to move over Swedish territory; such as air support Norwegian air bases or aircraft carriers in the Norwegian Sea. There would also be demands to clear of mines in Oresund, and possibly for allowing equipment and troop transports to harbours on the east coast for further transport across the Baltic Sea. The Swedish to such demands would have consequences for generations to come. If Gotland would not be occupied by Russian forces, NATO would demand to set up bases on the island. The smallest indication of acquiescing to such demands would have the Russians racing to the island. Furthermore, Russia would coordinate activities in the far north, with submarines of all kinds and possibly even direct action in northern Finland and even in northern Sweden, in order to expand Russian air defence. Faced with the risk of direct confrontations between Russian and American forces, Russia could mount land-based as well as amphibian operations in the north of Norway and on Svalbard, to improve the defence of Murmansk. Following a similar strategy, occupying parts of Bornholm would make it more difficult for NATO to support their members. This is probably not necessary, but it is a possible option. In most people’s minds, there is a sharp line between the Baltic states’ eastern borders and Russia, the crossing of which is unconceivable. By first gaining the control over Gotland and Åland, the Russian General Army Staff could circumvent a mental Maginot line, in the same way as Germany attacked France through Benelux in May 1940. Russian success in this scenario hinges on speed and the ability to contain the conflict. The first message to Washington will entail the understanding that this is not a direct conflict between the US. For Russia, the uncertainty is therefore how US interests are perceived from an American perspective.

For the US, it is not just the credibility of NATO that is at stake but also the unity of the EU. This has global connotations since allies (and enemies) in the Middle East and Asia will also form assumptions regarding the willingness and ability of the US to act in order to protect their allies. The risk is obviously that Russia miscalculates and underestimates the difference between, for instance, the departing presidential administration perceptions of US security interests on the one hand with the wider US security establishment’s perception of these on the other.

During the whole process, the threat of nuclear strikes would hover over all decision makers, which increases the degree of uncertainty. Nuclear tests in the period before a test of strength cannot be ruled out, especially since Russian emphasis on nuclear deterrence could lose credibility over time. Direct threats of using the nuclear weapons is, however, completely excluded in this scenario.

#### Solves Malaccan Trade Disputes.

Dmitriy Frolovskiy 20 {Dmitriy Frolovskiy is a political analyst and independent journalist. He is a consultant on policy and strategy, and has written about Russia’s foreign policy. 8-25-2020. “Why China-Russia economic ties will emerge from the coronavirus pandemic stronger than ever.” https://www.scmp.com/comment/opinion/article/3098639/why-china-russia-economic-ties-will-emerge-coronavirus-pandemic}//JM

Disruption of global supply chains could further contribute to greater Russia-China economic exchange. As more Western companies have been or plan to shift away from globalisation and towards a more localised approach when it came to their supply chains, China might bear the biggest brunt. Beijing might not only find itself in the midst of irreparably disrupted supply chains, but also increasingly isolated from major markets due to the confrontation with the West that shows no signs of ending. Although the Power of Siberia pipeline aims to supply China with 38 billion cubic metres of natural gas annually, China currently imports more than 90 billion cubic metres a year, with most of its supply coming from Australia, Association of Southeast Asian Nation countries and Qatar. The trade war and disruptions of international routes such as the Gulf of Aden and the Strait of Malacca in case of an open conflict elevate the importance of Russia as a core supplier, thanks to the shared land border and resilient political ties. These growing economic ties might not only decrease the chance of serious disruptions on the scale of the Sino-Soviet split in the past, but also contribute to economic and diplomatic interdependencies. It appears that as the world finally recovers from the coronavirus pandemic, Russia and China might end up being more integrated, which will have far-reaching consequences for the global balance of power.

#### Global food shortage.

WEF 17 – Based in Cologny-Geneva, Switzerland, is an NGO, founded in 1971. The WEF's mission is cited as ‘committed to improving the state of the world by engaging business, political, academic, and other leaders of society to shape global, regional, and industry agendas’, 11/27/17 (World Economic Forum, “How trade chokepoints pose a growing threat to global food security”, https://www.weforum.org/agenda/2017/11/how-trade-chokepoints-pose-a-growing-threat-to-global-food-security/)//GA

Three key crops Global food security is underpinned by trade in a few crops and fertilizers. Just three crops – maize, wheat and rice – account for around 60% of global food energy intake. A fourth crop, soybean, is the world’s largest source of animal protein feed, accounting for 65% of global protein feed supply. Each year, the world’s transport system moves enough maize, wheat, rice and soybean to feed approximately 2.8 billion people. Meanwhile, the 180 million tonnes of fertilizers applied to farmland annually play a vital role in helping us grow enough wheat, rice and maize to sustain our expanding populations. International trade in these commodities is growing, increasing pressure on a small number of ‘chokepoints’ – critical junctures on transport routes through which exceptional volumes of trade pass. Three principal kinds of chokepoint are critical to global food security: maritime corridors such as straits and canals; coastal infrastructure in major crop-exporting regions; and inland transport infrastructure in major crop-exporting regions. A serious interruption at one or more of these chokepoints could conceivably lead to supply shortfalls and price spikes, with systemic consequences that could reach beyond food markets. More commonplace disruptions may not in themselves trigger crises, but can add to delays, spoilage and transport costs, constraining market responsiveness and contributing to higher prices and increased volatility. The chokepoints on which global food security depends Chokepoints and Vulnerabilities in Global Food Trade offers a first-of-its-kind analysis of chokepoints in the global food system, combining trade data from the Chatham House Resource Trade Database with a purpose-built model to map bilateral commodity flows on to trade routes. It identifies 14 chokepoints that are critical to global food security, indicated in Figure 1. Among the maritime chokepoints, the Panama Canal and Strait of Malacca see the most significant grain throughput due to their positions linking Western and Asian markets. Over one-quarter of global soybean exports transit the Strait of Malacca, primarily to meet animal feed demand in China and Southeast Asia. The Turkish Straits are particularly critical for wheat – a fifth of global exports pass through them each year, largely from the Black Sea ‘breadbasket’ region.

#### Escalates every hotspot.

Sinéad Lehane 17, research manager for Future Directions International’s Global Food and Water Crises Research program. Her current research projects include Australia’s food system and water security in the Tibetan Plateau region. Shaping Conflict in the 21st Century—The Future of Food and Water Security. February 2, 2017. www.hidropolitikakademi.org/shaping-conflict-in-the-21st-century-the-future-of-food-and-water-security.html

In his book, The Coming Famine, Julian Cribb writes that the wars of the 21st century will involve failed states, rebellions, civil conflict, insurgencies and terrorism. All of these elements will be triggered by competition over dwindling resources, rather than global conflicts with clearly defined sides. More than 40 countries experienced civil unrest following the food price crisis in 2008. The rapid increase in grain prices and prevailing food insecurity in many states is linked to the outbreak of protests, food riots and the breakdown of governance. Widespread food insecurity is a driving factor in creating a disaffected population ripe for rebellion. Given the interconnectivity of food security and political stability, it is likely food will continue to act as a political stressor on regimes in the Middle East and elsewhere. Addressing Insecurity Improving food and water security and encouraging resource sharing is critical to creating a stable and secure global environment. While food and water shortages contribute to a rising cycle of violence, improving food and water security outcomes can trigger the opposite and reduce the potential for conflict. With the global population expected to reach 9 billion by 2040, the likelihood of conflict exacerbated by scarcity over the next century is growing. Conflict is likely to be driven by a number of factors and difficult to address through diplomacy or military force. Population pressures, changing weather, urbanization, migration, a loss of arable land and freshwater resources are just some of the multi-layered stressors present in many states. Future inter-state conflict will move further away from the traditional, clear lines of military conflict and more towards economic control and influence.

#### Rogin has zero nuclear escalation warrant –

#### 1. Chinese space war stays limited.

Cheng 17 [Dean Cheng, Senior Research Fellow, Asian Studies Center, Davis Institute for National Security and Foreign Policy Heritage. The U.S.-Japan Alliance and Deterring Gray Zone Coercion in the Maritime, Cyber, and Space Domains. Chapter 6. Space Deterrence, the U.S.-Japan Alliance, and Asian Security: A U.S. Perspective. Rand Corporation. 2017]

But while there may be clashes in space, the actual source of any Sino-American conflict will remain earthbound, most likely stemming from tensions associated with the situation in the East China Sea, the Taiwan Strait, or the South China Sea. This suggests that U.S. and allied decisionmakers (both in Asia and Europe) should be focusing on deterring aggression in general, rather than concentrating primarily on trying to forestall actions in space. Indeed, there is little evidence that Chinese military planners are contemplating a conflict limited to space. While there may be actions against space systems, Chinese writings suggest that they would either be limited in nature, as part of a signaling and coercive effort, or else would be integrated with broader terrestrial military operations.

#### 2. No one would be confident enough to launch a space war – especially China

Bloomfield 13 [Lincoln Palmer Bloomfield Jr. is a United States Defense Department and State Department official. Bloomfield was educated at Harvard University, graduating cum laude with an A.B. in 1974. He later attended The Fletcher School of Law and Diplomacy at Tufts University, receiving an M.A. in Law and Diplomacy in 1980. Bloomfield is also a member of the Board of Directors of the Henry L. Stimson Center. Anti-satellite Weapons, Deterrence and Sino-American Space Relations. September 2013. www.nuclearfiles.org/menu/key-issues/space-weapons/issues/Anti-Satellite%20Weapons,%20Deterrence%20and%20Sino-American%20Space%20Relations.pdf]

In the first-ever severe crisis between major powers in space, both contestants will possess the capacity to deny each others pursuit of space dominance. In this way, the nature of the space domain, where offense easily trumps defense, is like the nuclear domain. Consequently, the contestants will be unable confidently to ensure decisive victory by means of surprise attack. Just as protection from fallout in nuclear exchanges cannot be secured, so, too, will the first use of kinetic-energy ASATs be self-denying: mutating debris fields will make large swaths of space inoperable to one’s own satellites, either quickly or over time. The use of non-kinetic-energy ASATs on a modest scale invites retaliation in kind or retaliation across domains. The use of non-kinetic-energy ASATs on a massive scale invites massive retaliation, if not in kind, then across domains. In the event of a severe crisis between Washington and Beijing, would a Chinese leader risk everything with this cosmic throw of the dice?

#### 3. Prefer data over political rhetoric

Klimas interviewing Weeden 18 [Brian Weeden, smart space guy. Is the space war threat being hyped? August 3, 2018. https://www.politico.com/story/2018/08/03/space-war-threat-hype-force-760781]

There’s been increasing rhetoric...about the militarization of space and the potential for conflicts on Earth to extend into space. That’s driven in part by reports about anti-satellite testing in Russia and China...The report really grew out of our frustration at the level of publicly available information on this topic.

A lot of what you get are public statements from military leadership or politicians, or sometimes news articles talking about something and it’s really hard to get down to details and...sort through what might be real, what might be hype. Our goal was to dig into the open source material and see what we could determine from a factual standpoint was really going on -- what types of capabilities were being developed and how might they be used in a future conflict.

Ultimately we hoped that would lead to a more informed debate about what U.S. strategy should be to address those threats.

What sort of feedback have you gotten so far?

A lot of the feedback has been either informal or private because a lot of the issues we talk about, people in the government research using classified materials. So it’s difficult for them to give detailed feedback.

In general, the feedback we’ve gotten has been pretty positive. People have said they like the fact that this sort of stuff is being put in the public domain and encouraged us to continue.

Were your findings better or worse than the picture public discourse paints?

In general, it’s a little bit better. A lot of political rhetoric and news stories focus on the most extreme examples, so using kinetic weapons to blow up satellites. While there is research and development going on to develop those capabilities, what we found is there’s yet to be any publicly-known example of them being used.

What is being used and what seems to be of the most utility are the non-kinetic things, like jamming and cyber attacks. The good news is we have yet to see the most destructive kinetic attacks that can cause really harmful long-term damage to the space environment, but unfortunately we are seeing non-kinetic attacks being used, and that’s likely to continue.

### 1NC – AT: Adv 2

#### 1AC Chow and Kelley says taiwan invasion- that’s good

#### Taiwan invasion triggers political backlash – induces a democratic transition.

Wang Mouzhou 17 – Pen name of a former NSA intelligence officer, 3-24-2017, (“What Happens After China Invades Taiwan?” The Diplomat, <https://thediplomat.com/2017/03/what-happens-after-china-invades-taiwan/>) Recut Justin

Let’s assume, hypothetically, that the People’s Republic of China (PRC) successfully conquers Taiwan. Most analyses of an attempted invasion consider only if the PRC could successfully subdue Taiwan. The consequences of an attempted invasion –even a tactically successful one – have received little thought, however. This analysis considers some likely consequences for the PRC if it attempts and/or completes an invasion of Taiwan. Likely consequences include: the direct human and economic expenditures of the invasion itself; the costs of garrisoning Taiwan; the PRC’s post-war diplomatic and economic isolation; and, finally, the significant and potentially destabilizing process of incorporating 23 million individuals into the PRC. It is still too soon to say if Russia’s invasion of Ukraine in Crimea and the Donbass produced a strategic defeat or victory for Russia. However, the elements that advantaged Russia vis-à-vis Ukraine will not avail themselves to the PRC in a cross-straits crisis. Invading Taiwan would prove highly dangerous and costly for Beijing. Incorporation of Taiwan into the PRC would prove to be, at best, a Pyrrhic victory if attempted in the near or medium term. The Invasion of Taiwan While the People’s Liberation Army (PLA) is a highly capable and formidable force, a conventional military invasion of Taiwan would prove highly costly in treasure and blood and could fail to achieve the Communist Party of China’s (CPC’s) objectives. Ship-to-shore and shore-to-shore landings are extremely hazardous for the invasion force. In the first Gulf War, American military planners were rumored to estimate that an amphibious invasion of Saddam Hussein-occupied Kuwait would cost up to 10,000 American lives, despite the considerable relative military superiority of U.S. forces. The Republic of China (ROC) possesses a much more sophisticated military than Hussein did in 1991 and, due to advances in anti-access area denial doctrine and capabilities, can impose asymmetric costs on an invader. Additionally, American forces (and, potentially, other actors) would impose punishing costs on any invasion force. A 2015 RAND study estimated that United States submarines alone could sink 41 percent of Chinese amphibious ships in a theoretical 2017 conflict. A direct invasion attempt by the PRC would likely lead to significant – and potentially massive – casualties for all involved actors, as well as a regional or even global economic depression. In the “best-case” scenario for the PRC, a successful invasion would still suffer substantial casualties and cost tens of billions of dollars. Moreover, the consequences of an invasion would persist, as health expenses and pensions would burden the Chinese state for decades (at a time when Chinese veterans are already protesting about unpaid pensions). An invasion and the one-child policy could exacerbate an already hellish social crisis for the mainland, as wounded and deceased veterans – often only children – would be unable to support their elderly parents and grandparents. Instead of a direct invasion, the PRC could employ a blockade or another form of so-called “asymmetrical warfare.” Russia used the tactics of asymmetric warfare to achieve short-term political objectives in Crimea, the Donbass, and, according to some reports, the 2016 United States presidential election. It may also potentially achieve the dissolution of the European Union and stimulate a worldwide financial crisis through its intervention in European elections. Leaving aside, for now, the wisdom of these actions, it is worth noting that the PRC’s invasion of Taiwan would confront an environment hostile to asymmetric means. Several factors aided Russia’s asymmetric/hybrid invasion of Ukraine: popular support in Crimea and the Donbass for close political ties with Russia; a significant number of former Russian (and Soviet) citizens and even veterans in the invaded territories, especially in Crimea; a largely ineffective opposing military force; and the element of surprise. A PRC invasion of Taiwan would confront much more challenging conditions. Few in Taiwan desire reunification with the CPC-dominated mainland: a 2014 public opinion poll by the ROC’s Mainland Affairs Council found that 84 percent of respondents on the island wanted to “maintain the status quo defined in a broader sense.” The PRC could surely count on some fifth-column support in the event of an invasion or asymmetric campaign but the reality is that most individuals in Taiwan fear PRC rule and would actively resist a reduction in their political freedoms and economic prosperity. Finally, the ROC’s military – and other militaries – are unlikely to be surprised by asymmetric warfare and would respond vigorously. Therefore, in the highly likely event of an asymmetric invasion’s failure, the CPC’s political leadership would have to face a hard choice: accept a massive symbolic defeat, which could jeopardize the Party’s legitimacy, or escalate an asymmetric operation into a full military invasion with all attendant risks. Garrison Island The costs of invading Taiwan could, perhaps surprisingly, pale in comparison to the costs of maintaining control over it. In the best-case scenario for the PRC, the island would fall with minimal damage to its physical (not to mention human) infrastructure. It is perhaps more realistic to expect that a PRC invasion would lead to catastrophic destruction of private property (much of it owned by mainland elites); severe damages to Taiwan’s transportation infrastructure, such as railroads, bridges, ports, airports, and metro systems; ecological devastation from landmines and unexploded ordinance; and, perhaps, an anti-Communist insurgency. As many Chinese officials and scholars like to point out (especially when they are upset at American actions), the United States has spent significant blood and treasure in Iraq and Afghanistan and has achieved relatively few results. An invasion of Taiwan could provide the PRC with an object lesson in the difficulties of counterinsurgency (for an excellent exposition on guerrilla war in the cross-strait context, see the CSBA’s 2014 “Hard ROC 2.0” report). It is extremely difficult to pacify an invaded region. Unlike, say, Crimea, individuals in Taiwan are quite likely to actively resist their occupiers. If the PRC successfully invades Taiwan, it will likely re-learn many of the hard lessons that Washington experienced in the first two decades of the 21st century. PRC planners should perhaps consider some unpleasant questions. Would ROC security forces be disbanded immediately upon conquest of the island? If so, does the PRC have sufficient financial resources to bribe former ROC soldiers and security officials from conducting an insurgency? If the PRC bribed former ROC soldiers and security officials, how would PLA veterans respond to enemy combatants receiving higher pensions? More broadly, given that Taiwan’s per capita PPP GDP is, at $49,400, over three times larger than the mainland’s per capita GDP, who would finance Taiwan’s reconstruction? Would these expenditures provoke or sharpen resentments on either or both sides of the strait? And how would the PRC handle Taiwan’s old political leadership? Would the PRC murder the old leadership, ensuring a massive backlash from the international community and the people on the island? Would the PLA merely imprison them, perhaps creating a sustained, symbolic threat to the Party? Or would the PLA exile the old political leadership, constructing a sophisticated opposition with governing experience, international stature, and, for the CPC, an uncomfortable historical parallel to Sun Yat-sen, founder of the ROC and one of the few individuals revered on both sides of the strait? Subduing Taiwan would require massive investments of time, personnel, and resources. Counterinsurgency experts suggest that counterinsurgents often need to employ several times as many combatants as the insurgents. Therefore, garrisoning Taiwan would require a minimum occupying force numbering in the tens of thousands. Higher manpower requirements are probable. A PLA counterinsurgency force in Taiwan could require hundreds of thousands soldiers and paramilitary forces, tying down PRC military and financial resources for decades. The PRC’s Legitimacy Post-Invasion An invasion of Taiwan would signal the emergence of aggressive, might-makes-right Chinese nationalism. Indo-Pacific countries would likely respond by coalescing into a military and economic alliance aimed at countering PRC aggression. The PRC’s international isolation would constrain its economic potential and, ultimately, likely lead CPC leadership to seek an alternative legitimation model. Under Mao Zedong, the CPC derived political legitimacy from its assertion of Chinese autonomy, Marxist ideology, and, to a lesser degree, rising living standards (the survivors of Mao experienced improvements in life expectancy, literacy, and infant mortality). Under Deng Xiaoping, the CPC increasingly tied its legitimacy to rising living standards, while notionally adhering to Marxist ideology. An invasion of Taiwan would represent the end of the Deng Xiaoping epoch. Under a new political paradigm, the CPC would mainly legitimate itself through nationalism, not economics: the state would seek to maximize China’s international prestige, perhaps even at the expense of domestic welfare. In other words, the CPC would increasingly resemble Russia under President Vladimir Putin. Under the new legitimation model, several features would emerge. First, living standards would likely stall – while remaining relatively high. Second, China would increasingly seek to derive legitimacy from the domination of other sovereign countries. Third, China’s appetite would likely grow larger with eating: Chinese claims to former territories currently occupied by India, Mongolia, North Korea, Pakistan, and Russia could grow increasingly strident. This new legitimation model would present several challenges for the CPC. First, Chinese and Russians have different historical experiences and psychological expectations. Russians endured a profoundly scarring economic and financial crisis in the 1990s, increasing their tolerance for economic misery while largely sapping demand for free-market economics (not to mention rules-based government). Chinese, on the other hand, have enjoyed near-continuous economic and social improvements for nearly 40 years. A nationalism-induced recession – or even stagnation – could lead to a political backlash from Chinese accustomed to rising living standards. As Samuel P. Huntington wrote, “Urbanization, increases in literacy, education, and media exposure all give rise to enhanced aspirations and expectations which, if unsatisfied, galvanize individuals and groups into politics.” An invasion of Taiwan could trigger an economic crisis and political struggle on the mainland. Second, after invading Taiwan, what would the CPC do to score more nationalist “victories” – particularly if the invasion and/or occupation of Taiwan doesn’t go well? Most countries on China’s land and maritime borders possess nuclear weapons, enjoy an alliance or quasi-alliance with the United States and Japan, or both. Third, Taiwan’s incorporation into the PRC may increase the likelihood of democratic transition. Most individuals in Taiwan possess strong normative commitments to free markets, constitutional law, and open societies. Many mainland Chinese – particularly those from the 1989 generation – support these ideas. Adding 20 million liberals to China’s political discourse could have important implications for its domestic politics.

#### Democratic landing would be peaceful – but public buy-in is key.

Pei 13 – Minxin, Tom and Margot Pritzker ’72 Professor of Government and director of the Keck Center for International and Strategic Studies at Claremont McKenna College, (“5 Ways China Could Become a Democracy”, <http://thediplomat.com/2013/02/5-ways-china-could-become-a-democracy/1/>) Recut Justin

“Happy ending” would be the most preferable mode of democratic transition for China. Typically, a peaceful exit from power managed by the ruling elites of the old regime goes through several stages. It starts with the emergence of a legitimacy crisis, which may be caused by many factors (such as poor economic performance, military defeat, rising popular resistance, unbearable costs of repression, and endemic corruption). Recognition of such a crisis convinces some leaders of the regime that the days of authoritarian rule are numbered and they should start managing a graceful withdrawal from power. If such leaders gain political dominance inside the regime, they start a process of liberalization by freeing the media and loosening control over civil society. Then they negotiate with opposition leaders to set the rules of the post-transition political system. Most critically, such negotiations center on the protection of the ruling elites of the old regime who have committed human rights abuses and the preservation of the privileges of the state institutions that have supported the old regime (such as the military and the secret police). Once such negotiations are concluded, elections are held. In most cases (Taiwan and Spain being the exceptions), parties representing the old regime lose such elections, thus ushering in a new democratic era. At the moment, the transition in Burma is unfolding according to this script. But for China, the probability of such a happy ending hinges on, among other things, whether the ruling elites start reform before the old regime suffers irreparable loss of legitimacy. The historical record of peaceful transition from post-totalitarian regimes is abysmal mainly because such regimes resist reform until it is too late. Successful cases of “happy ending” transitions, such as those in Taiwan, Mexico, and Brazil, took place because the old regime still maintained sufficient political strength and some degree of support from key social groups. So the sooner the ruling elites start this process, the greater their chances of success. The paradox, however, is that regimes that are strong enough are unwilling to reform and regimes that are weak cannot reform. In the Chinese case, the odds of a soft landing are likely to be determined by what China’s new leadership does in the coming five years because the window of opportunity for a political soft landing will not remain open forever.

#### China stays conventional.

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Regionally, the conventional balance of military power is tipping towards China. The People’s Liberation Army has long equipped itself and planned for a cross-straits conflict. However, a full-frontal Chinese invasion of Taiwan remains unlikely in the near term. There are numerous factors that would deter such an invasion, including Taiwan’s unwelcoming geography and climate, the difficulties of staging an amphibious landing, the unknown appetite in the United States for intervention and Japan’s interests in the Taiwan Strait. Other military options which would be less risky, and potentially less disruptive to trade, include a targeted naval blockade.[36]

#### US won’t use nukes over it.

Roger **Jiang, 17**, "To protect Taiwan, would the United States go to war with China if China were determined to take it back?," Quora, https://www.quora.com/To-protect-Taiwan-would-the-United-States-go-to-war-with-China-if-China-were-determined-to-take-it-back)SEM

If the US didn’t intervene militarily when Russia annexed Crimea, why do people think it will go into war with China over Taiwan? Let us first take a look at war potentials - Russia GDP was 1/5 of the US in 2016 in PPP terms while China’s GDP in PPP was about 10% higher than that of the US, according to IMF data. Moreover, Chinese manufacuring output in value terms is roughly equal to those of the US and Japan, COMBINED. China also controls most of the rare earth in the world, a key ingredient for modern electronics. And China boasts the largest ship building capacity and ouput globally - China is building FOUR 12,000 ton warships simultaneously, and the same shipyards are still working on the commercial orders at the same time, AND that is just the shipyards in Shanghai and Dalian that we are talking about - another major shipyard in Guangzhou is not yet involved. People simply have no idea how massive Chinese industrial capacity is. Lastly, Taiwan is about 200km away from mainland China but about 10,000km away from mainland US. Who do you think has the geographical advantage here? Now let us talk about economics - Russia barely had any trade with the US but China is the largest trading partner with both the US and the EU. China is the largest car market in the world where both European and American car companies have made massive investments. China is also the largest customer of Boeing, Airbus, BMW and Qualcom, etc. GE, Intel, Pfizer etc. are doing billions of business in China. And China buys tons and tons of American agricultural and fishery products. When the economic benefits are large enough, they always trump geo-political considerations - why was UK, the long time ally of the US, the first country to join China’s Asia Infrastructure Investment Bank (AIIB), despite strong US opposition? Didn’t the Europeans know that AIIB is China’s attempt to build another global financial framework in challenge to World Bank and IMF? I am sure the Europeans know it pretty well but they are smart enough not to let ideological difference stop them from making a buck or two. And they also wanna hedge their bets. The Brits are known for stratigic vision and they surely know how to adjust the ship when the tide is changing. Many Taiwanese have this ludicrous belief that Taiwan is of such an importance to the world that the whole world would come to Taiwan’s rescue should China invade Taiwan. But the reality is that most people outside East Asia cannot even find Taiwan on a map and couldn’t care less about a remote island somewhere in the Pacific… Yeah, the West loves talking about democracy, freedom and human rights. But to risk a global economic recession, huge loss of lives and even nuclear holocaust, to rescue some island that has always been officially recognized as a part of China by world governments? Nah… If China invades Taiwan, clearly a small skirmish is simply not enough to stop China. But a large scale fully blown war will have unbearable costs. So when fighting small wont work and fighting big is too costly, what do you do? You do nothing. So, no, the US will not go into war with China over Taiwan.

#### If the US uses nukes, it’s purely damage control.

David J. Lonsdale 19 {David Lonsdale is the Director of the Centre for Security Studies at the University of Hull, UK. 5/17/2019. “The 2018 Nuclear Posture Review: A return to nuclear warfighting?” https://www-tandfonline-com.proxy.lib.umich.edu/doi/full/10.1080/01495933.2019.1573074}//JM

The important question is: what objectives would the U.S. pursue within a nuclear conflict, and how would they be achieved? It appears that the primary objectives sought would be damage limitation (an important component of warfighting) and the reestablishment of deterrence. This fits with the preliminary qualifying statement to this section of the review, in which it is stated that the U.S. would use nuclear weapons in compliance with the law of armed conflict.86 Indeed, the NPR is at pains to note that nuclear forces would only be used for defensive purposes. One assumes that this rules out counter-value targeting (deliberate attacks against enemy population centers). This leaves counterforce operations as the only option. Strikes against enemy nuclear forces and their command and control, in conjunction with active ballistic missile defenses (BMD), would help ensure damage limitation for the U.S. and its allies.87 A focus on counterforce options is reminiscent of later Cold War strategy, when the U.S. increasingly procured weapon systems with increased accuracy and penetrative capability designed for warfighting. Indeed, Lieber and Press argue that increases in accuracy and remote sensing have enhanced the potency of counterforce options, to the point that low-casualty counterforce options are possible for the first time.88 One can reasonably assume, although it is not explicitly noted in the review, that the restoration of deterrence would be achieved through a combination of intra-war deterrence by denial (as noted above in relation to counter-escalation strategies) and punishment for coercive purposes. Inclusion of the latter is premised on references to “unacceptable consequences” resulting from nuclear attack elsewhere in the NPR. 89 However, in the face of no counter-value targeting, it is reasonable to question how these costs would be inflicted. There are three possible answers, although none of them is discussed in the NPR. First, it may be that the enemy values highly their nuclear forces; so that the loss of them would inflict unacceptable costs. Alternatively, there may be an unwritten assumption that counterforce strikes would inevitably produce “bonus” counter-value damage. Much of the nuclear force infrastructure (including command and control, airbases, etc.) is within or near population centers. Thus, even a limited counterforce strike is likely to have a significant detrimental effect on counter-value targets. This assumption, however, is somewhat thrown into question by the stated desire to procure accurate limited-yield weapons and to operate within the norms of the war convention. Low-yield accurate weapons would be ideal for counterforce missions and would minimize damage to counter-value target sets. Thus, bonus damage is likely to be limited. Finally, although again not explicitly noted in the NPR, perhaps there is a return to the notion of attacking targets associated with political control. Yet again, though, concerns over collateral damage would likely restrict a campaign aimed at the means of political control. We are, thus, left with many questions concerning how the coercive effects of nuclear weapons would be administered. This is problematic, for as Thomas C. Schelling eloquently noted, “The power to hurt can be counted among the most impressive attributes of military force.” 90 It has to be concluded that the uncertainties in this area of strategy reflect either a paradox or incomplete strategic thinking in the NPR. Clarity on these matters would be welcome, especially as it would enhance deterrence credibility still further. Although countervailing is back on the agenda in the 2018 NPR, there is no mention of prevailing in a nuclear conflict. Indeed, the review quotes Defense Secretary Mattis, echoing the early thoughts of Brodie, that nuclear war can never be won, and thus must never be fought.91 This is both curious and disappointing from a warfighting perspective, and speaks to the need for the further development of strategic thinking in U.S. nuclear strategy under Trump. Damage limitation and the reestablishment of deterrence are perfectly admirable goals within the context of nuclear conflict. However, if the U.S. is to achieve its objectives in a post-deterrence environment, it must have a comprehensive theory of victory. Damage limitation and the reestablishment of deterrence are limited negative objectives. They do not provide a positive driving force for the use of nuclear weapons. To reiterate, victory refers to a policy objective that must be achieved in the face of the enemy. And, as Clausewitz reminds us, the will of the enemy must be broken by destroying his ability to resist, or putting him in such a position as his defeat is inevitable.92 If we consider the conditions under which U.S. nuclear weapons could be used, as stipulated by the 2018 NPR, then we can assume that an enemy power (likely Russia, China, North Korea, or a state-sponsored terror group) has launched a substantial attack on either the U.S. or one of its allies. We can think in terms of a Russian assault on the Baltic States, a North Korean attack on South Korea, or perhaps a Chinese invasion of Taiwan. Alternatively, the U.S. may have been subjected to a substantial strategic attack, involving either weapons of mass destruction (including biological or chemical) or a crippling cyberattack. In any of these scenarios, more expansive objectives would be required. As Lieber and Press note, “In some cases, wars may be triggered by events that compel U.S. leaders to pursue decisive victory, conquest, and/or regime change.” 93 Thus, in order to achieve its objectives, the U.S. would variously need to: punish an aggressor to reinstate deterrence; defeat enemy forces for damage limitation or to reclaim lost territory; and, in the North Korean case, presumably overthrow a communist regime. In some of these cases, damage limitation and the reestablishment of deterrence would not be enough. Enemy forces would have to be defeated, removed, destroyed, or coerced (to withdraw from allied territory). Any operations in pursuit of these goals would need a theory of victory built on a detailed understanding of the use of nuclear weapons in the service of military objectives; i.e., nuclear warfighting. This could include defeating enemy nuclear forces for force protection of U.S. and allied conventional forces. Alternatively, U.S. nuclear forces may be required to defeat regionally superior enemy conventional forces. And yet, as previously noted, the NPR rules out a return to nuclear warfighting. This is a significant disjuncture in U.S. nuclear strategy. It is even more curious when one considers the range of modern forces the Trump administration seeks to acquire under the 2018 NPR.

#### Democratized China increases cooperation and solves security hotspots.

Aaron Friedberg 11, PhD in Government from Harvard, professor of politics and international affairs @ Princeton University, “Hegemony with Chinese Characteristics,” <http://users.clas.ufl.edu/zselden/coursereading2011/friedberg.pdf> Recut Justin

Though not everyone is convinced, it is likely that a more democratic China would ultimately create a more peaceful, less war-prone environment in Asia. In the view of some realists, domestic reforms will only make Beijing richer, stronger and hence a more potent competitor without deflecting it from its desire to dominate East Asia and settle scores with some of its neighbors. It is undoubtedly true that even if, in the long run, China becomes a stable, peaceful democracy, its passage will prove rocky. The opening of the nation’s political system to dissent and debate is likely to introduce an element of instability into its foreign policy as new voices are heard and aspiring leaders vie for popular support. As one observer, economist David Hale, ruefully points out: “An authoritarian China has been highly predictable. A more open and democratic China could produce new uncertainties about both domestic policy and international relations.” Nationalism, perhaps in its most virulent and aggressive form, is one factor likely to play a prominent role in shaping the foreign policy of a liberalizing Middle Kingdom. Thanks to the spread of the Internet and the relaxation of restraints on at least some forms of “patriotic” political expression, the current regime already finds itself subject to criticism whenever it takes what some “netizens” regard as an overly accommodating stance toward Japan, Taiwan or the United States. Beijing has sought at times to stir up patriotic sentiment, but, fearful that anger at foreigners could all too easily be turned against the party, the regime has also gone to great lengths to keep popular passions in check. A democratically elected government might be far less inhibited. U.S.-based political scientist Fei-Ling Wang argues that a post-Communist regime would actually be more forceful in asserting its sovereignty over Taiwan, Tibet and the South China Sea. As he explains: A “democratic” regime in Beijing, free from the debilitating concerns for its own survival but likely driven by popular emotions, could make the rising Chinese power a much more assertive, impatient, belligerent, even aggressive force, at least during the unstable period of fast ascendance to the ranks of a world-class power. The last proviso is key. Even those who are most confident of the long-term pacifying effects of democratization recognize the possibility of a turbulent transition. In his book China’s Democratic Future, Bruce Gilley acknowledges that democratic revolutions in other countries have often led to bursts of external aggression and he notes that, since the start of the twentieth century, pro-democracy movements in China have also been highly nationalistic. Despite these precedents, Gilley predicts that, after an interval of perhaps a decade, a transformed nation will settle into more stable and cooperative relationships with the United States as well as with its democratic neighbors. Such an outcome is by no means certain, of course, and would be contingent upon events and interactions that are difficult to anticipate and even harder to control. If initial frictions between a fledgling democracy and its better established counterparts are mishandled, resulting in actual armed conflict, history could spin off in very different and far less promising directions than if they are successfully resolved. Assuming the transition can be navigated without disaster, however, there are good reasons to believe that relations will improve with the passage of time. One Chinese advocate of political reform, Liu Junning, summarizes the prospects well. Whereas a “nationalistic and authoritarian China will be an emerging threat,” a liberal, democratic China will ultimately prove “a constructive partner.” This expectation is rooted in more than mere wishful thinking. As the values and institutions of liberal democracy become more firmly entrenched, there will begin to be open and politically meaningful debate and real competition over national goals and the allocation of national resources. Aspiring leaders and opinion makers preoccupied with prestige, honor, power and score settling will have to compete with others who emphasize the virtues of international stability, cooperation, reconciliation and the promotion of social welfare. The demands of the military and its industrial allies will be counterbalanced, at least to some degree, by groups who favor spending more on education, health care and the elderly. The assertive, hypernationalist version of China’s history and its grievances will be challenged by accounts that acknowledge the culpability of the Communist regime in repressing minorities and refusing to seek compromise on questions of sovereignty. A leadership obsessed with its own survival and with countering perceived threats from foreign powers will be replaced by a government secure in its legitimacy and with no cause to fear that the world’s democracies are seeking to encircle and overthrow it. A democratic China would find it easier to get along with Japan, India and South Korea, among others. The trust and mutual respect that eventually grows up between democracies, and the diminished fear that one will use force against another, should increase the odds of attaining negotiated settlements of outstanding disputes over borders, offshore islands and resources. A democratic government in Beijing would also stand a better chance of achieving a mutually acceptable resolution to its sixtyyear standoff with Taiwan. In contrast to today’s ccp rulers, a popularly elected mainland regime would have less to gain from keeping this conflict alive, it would be more likely to show respect for the preferences of another democratic government, and it would be more attractive to the Taiwanese people as a partner in some kind of federated arrangement that would satisfy the desires and ease the fears of both sides. For as long as China continues to be governed as it is today, its growing strength will pose a deepening challenge to American interests. If they want to deter aggression, discourage coercion and preserve a plural, open order, Washington and its friends and allies are going to have to work harder, and to cooperate more closely, in order to maintain a favorable balance of regional power. In the long run, the United States can learn to live with a democratic China as the dominant power in East Asia, much as Great Britain came to accept America as the preponderant power in the Western Hemisphere. Until that day, Washington and Beijing are going to remain locked in an increasingly intense struggle for mastery in Asia.

#### Keeping regional ambitions in check is necessary to avoid escalatory wars

Brands & Edel 19. Hal Brands – Henry Kissinger Distinguished Professor of Global Affairs in the Johns Hopkins School of Advanced International Studies and a senior fellow at the Center for Strategic and Budgetary Assessments; Charles Edel – senior fellow at the United States Studies Centre at the University of Sydney and previously served on the U.S. Secretary of State's policy planning staff. “The End of Great Power Peace,” 3/6/19. <https://nationalinterest.org/feature/end-great-power-peace-46282?page=0%2C1> Recut Justin

China is leading the way. Although Beijing has been a leading beneficiary of a liberal economic order that has allowed it to amass great prosperity, Chinese leaders nonetheless always regarded American primacy as something to be endured for a time rather than suffered forever. America’s preeminent position in the Asia-Pacific represents an affront to the pride and sense of historical destiny of a country that still considers itself “the Middle Kingdom.” And as Aaron Friedberg notes, China’s authoritarian leaders have long seen a dominant, democratic America as “the most serious external threat” to their domestic authority and geopolitical security. As China’s power has increased, Beijing has strived to establish mastery in the Asia- Pacific. A Chinese admiral articulated this ambition in 2007, telling an American counterpart that the two powers should split the Pacific with Hawaii as the dividing line. Yang Jiechi, China’s foreign minister, made the same point in 2010. In a modern-day echo of the Melian Dialogue’s “the strong do what they can, the weak suffer what they must,” he lectured the nations of Southeast Asia that “China is a big country and other countries are small countries, and that’s just a fact.” Policy has followed rhetoric. To undercut America’s position, Beijing has harassed American ships and planes operating in international waters and airspace; People’s Republic of China (PRC) media organs warn U.S. allies that they may be caught in the crossfire of a Sino- American war unless they distance themselves from Washington. China has simultaneously attacked the credibility of U.S. alliance guarantees by using strategies—island-building in the South China Sea, for instance—that are designed to shift the regional status quo in ways even the U.S. Navy finds difficult to counter. Through a mixture of economic aid and diplomatic pressure, Beijing has also divided international bodies, such as the Association of Southeast Asian Nations (ASEAN), through which Washington has sought to rally opposition to Chinese assertiveness. All the while, China has been steadily building formidable military tools designed to keep the United States out of the region and thereby give Beijing a free hand. As America’s sun sets in the Asia-Pacific, Chinese leaders calculate, the shadow China casts will only grow longer. The counterparts to these activities are initiatives meant to bring the neighbors into line. China has islands as staging points to project military power. Military and paramilitary forces have harassed, confronted, and violated the sovereignty of countries from Vietnam to the Philippines to India; China has consistently exerted pressure on Japan in the East China Sea.

Economically, Beijing uses its muscle to reward those who comply with China’s policies and punish those who don’t, and to advance geo-economic projects, such as the Belt and Road Initiative (BRI), Asian Infrastructure Investment Bank (AIIB), and Regional Comprehensive Economic Project (RCEP), designed to bring the region closer into its orbit. Strikingly, China has also abandoned its long-professed principle of non-interference in other countries’ domestic politics, extending the reach of Chinese propaganda and using investment and even bribery to coopt regional elites. Payoffs to Australian politicians are as critical to China’s regional project as development of “carrier killer” missiles. By blending intimidation with inducement, Beijing is seeking to erect a Sino-centric regional order—a new Chinese tribute system for the twenty-first century. It is trying to reorder its external environment to its own liking, a profoundly normal rising-power behavior that only seems odd or surprising against the abnormal backdrop of the post–Cold War era. It is using the wealth and power the U.S.-led international order helped it develop to mount the most formidable challenge that order has faced in decades. And it is doing so in full cognizance that this implies progressively more acute rivalry with Washington. Make no mistake—these efforts are having an impact. Chinese coercion short of war has dramatically shifted perceptions of power and momentum in the region, while the Chinese buildup has made the outcome of a Sino-American war more doubtful from a U.S. perspective. “America has lost” in Asia, president of the Philippines Rodrigo Duterte announced in 2016; Manila must now reposition itself accordingly. Similarly, RAND Corporation analysts assessed in 2015 that “over the next five to 15 years . . . Asia will witness a progressively receding frontier of U.S. dominance.” The region could soon hit a series of “tipping points” at which U.S. commitments to partners such as Taiwan, or even the Philippines and Japan, become less credible.

As the power balance shifts, the United States could find itself in a position where it might actually lose a war in the Western Pacific—or it could simply lose the region without a shot being fired as countries make their calculations and accommodate Beijing. If China represents the greatest long-term challenge to the American-led system, the resurgence of great-power competition is even more acute in Europe. For many Russians, the post–Cold War era was not a time of triumph and tranquility. It was a time of weakness and humiliation, a period when Russia lost its great-power status and was impotent to resist the encroachment of U.S. and Western influence. As Russia has regained a degree of strength, then, it has sought to reassert primacy along its periphery and restore lost influence further abroad, often through measures less subtle and more overtly aggressive than China’s. Moscow has twice humiliated and dismembered former Soviet republics that committed the sin of tilting toward the West or throwing out pro-Russian leaders, first in Georgia and then in Ukraine. Following the latter conflict, Russian president Vladimir Putin invoked the concept of Russkiy Mir, or “Russian World,” staking a proprietary claim to dominance of the states on Moscow’s periphery. To further this project, Russia has also worked to weaken the institutions that maintain European security. It has sought to undermine NATO and the European Union via cyberattacks, military intimidation and paramilitary subversion, financial support for anti-EU and anti-NATO politicians, and dissemination of fake news and other forms of intervention in European and U.S. political processes. In 2016, Russian intelligence operatives reportedly tried to decapitate and overthrow the government of Montenegro to prevent it from joining NATO—a cold-blooded, if unsuccessful, act of competition with the West. In 2013, Russia’s chief of general staff, Valery Gerasimov, described such tactics as “new generation warfare.” That label describes a blending of military, paramilitary, economic, informational, and other initiatives to sow conflict and unrest within an enemy state or coalition, and it reflects the deadly serious nature of the struggle in which Russian leaders believe they are engaged. As Gerasimov’s writings indicate, military muscle and other forms of coercion are not Moscow’s only tools. Russia has simultaneously used energy flows to keep the states on its periphery economically dependent, and it has exported corruption and illiberalism to non-aligned states in the former Warsaw Pact area and Central Asia to prevent further encroachment of liberal values. And while Russia’s activities are most concentrated in these areas, Russian forces also intervened in Syria in 2015 to prop up Bashar al-Assad and expand Kremlin influence in the broader Middle East. Since then, Moscow has worked to position itself as a security patron to countries and actors from Libya to Iran, and thereby create a geopolitical counterpoise to U.S. influence. In doing all this, Russia has upended the basically peaceful European order that emerged after the Cold War and once again made interstate aggression a tool of regional politics. Its leadership has shown a penchant for risk-taking that has repeatedly thrown foreign observers off-balance; it has adopted bold and creative strategies that play on Western complacency and divisions. Russian leaders have explicitly called for the emergence of a “post-West world order,” leaving little doubt as to their dissatisfaction with any liberal international system based on American primacy. And as with China, these actions have been underwritten by a significant military buildup that has enhanced Russian power-projection capabilities and left NATO “outnumbered, outranged, and outgunned” on its eastern flank. “If I wanted,” Putin reportedly bragged in 2014, “in two days I could have Russian troops not only in Kiev, but also in Riga, Vilnius, Tallinn, Warsaw, and Bucharest.”29 That same year, secretary of state John Kerry was mocked for describing Russian behavior as something out of the nineteenth century. Yet what he captured was that Russia was simply behaving like Russia again. It was asserting its great-power prerogatives in ways that seemed anomalous only to those with very short historical memories. Finally, geopolitical revisionism is alive and well in the Middle East. Iran, the primary state author of that revisionism, is not in the same power-political league as China or even Russia. But it is a proud civilization that never accepted a Middle Eastern order led by Washington, as well as a revolutionary state that has long sought to export its ideology and influence. Amid the vacuum of regional power that was created first by the U.S. invasion of Iraq and then by the Arab Spring, Iran has been making its bid for primacy. “Our borders have spread,” announced Qassem Soleimani, the leader of Iran’s Quds Force, in 2011. “We must witness victories in Egypt, Iraq, Lebanon, and Syria.”30 Iran has sought those victories by intervening, either directly or through proxy forces, in conflicts in Syria, Yemen, and Iraq; by promoting a sectarian agenda that seeks to polarize the region and create wedges for Iranian influence; and by investing in its nuclear program and niche capabilities such as ballistic missiles and special operations forces. As of mid-2018, the nuclear program had apparently been frozen for several years (although how long that would remain the case was becoming increasingly uncertain), but other initiatives have proceeded apace. And if Iran has fewer material means than other revisionist powers, it compensates—like Moscow—with asymmetric strategies and a high tolerance for risk. Iran used the Syrian civil war, for instance, as an occasion to flood that country with Shia militias, to push its military presence ever closer to Israel’s northern frontier, to arm its proxy, Hezbollah, with ever more advanced missiles and other weapons, and even to launch its first-ever military attacks on Israel itself. Likewise, it used the Yemeni civil war to provide Huthi rebels with the ballistic missiles that they subsequently fired at Saudi Arabia. Through these and other gambits, Iran has come into deeper conflict and even violence with traditional U.S. partners such as Israel, Saudi Arabia, and the United Arab Emirates, and it has fueled—while also benefiting from—intensifying strife across the Middle East. Most worrying, it has steadily ratcheted up the chances of an outright war that could easily take on regional dimensions. Each of these geopolitical challenges is different, and each reflects the distinctive interests, ambitions, and history of the country undertaking it. Yet there is growing cooperation between the countries that are challenging the regional pillars of the U.S.-led order. Russia and China have collaborated on issues such as energy, sales and development of military technology, opposition to additional U.S. military deployments on the Korean peninsula, and naval exercises from the South China Sea to the Baltic. In Syria, Iran provided the shock troops that helped keep Russia’s ally, Bashar al-Assad, in power, as Moscow provided the air power and the diplomatic cover. “Our cooperation can isolate America,” supreme leader Ali Khamenei told Putin in 2017. More broadly, what links these challenges together is their opposition to the constellation of power, norms, and relationships that the U.S.-led order entails, and in their propensity to use violence, coercion, and intimidation as means of making that opposition effective.

Taken collectively, these challenges constitute a geopolitical sea change from the post-Cold War era. The revival of great-power competition entails higher international tensions than the world has known for decades, and the revival of arms races, security dilemmas, and other artifacts of a more dangerous past. It entails sharper conflicts over the international rules of the road on issues ranging from freedom of navigation to the illegitimacy of altering borders by force, and intensifying competitions over states that reside at the intersection of rival powers’ areas of interest. It requires confronting the prospect that rival powers could overturn the favorable regional balances that have underpinned the U.S.-led order for decades, and that they might construct rival spheres of influence from which America and the liberal ideas it has long promoted would be excluded. Finally, it necessitates recognizing that great-power rivalry could lead to great-power war, a prospect that seemed to have followed the Soviet empire onto the ash heap of history. Both Beijing and Moscow are, after all, optimizing their forces and exercising aggressively in preparation for potential conflicts with the United States and its allies; Russian doctrine explicitly emphasizes the limited use of nuclear weapons to achieve escalation dominance in a war with Washington. In Syria, U.S. and Russian forces even came into deadly contact in early 2018. American airpower decimated a contingent of government-sponsored Russian mercenaries that was attacking a base at which U.S. troops were present, an incident demonstrating the increasing boldness of Russian operations and the corresponding potential for escalation. The world has not yet returned to the epic clashes for global dominance that characterized the twentieth century, but it has returned to the historical norm of great-power struggle, with all the associated dangers. Those dangers may be even greater than most observers appreciate, because if today’s great-power competitions are still most intense at the regional level, who is to say where these competitions will end? By all appearances, Russia does not simply want to be a “regional power” (as Obama cuttingly described it) that dominates South Ossetia and Crimea. It aspires to the deep European and extra-regional impact that previous incarnations of the Russian state enjoyed. Why else would Putin boast about how far his troops can drive into Eastern Europe? Why else would Moscow be deploying military power into the Middle East? Why else would it be continuing to cultivate intelligence and military relationships in regions as remote as Latin America? Likewise, China is today focused primarily on securing its own geopolitical neighborhood, but its ambitions for tomorrow are clearly much bolder. Beijing probably does not envision itself fully overthrowing the international order, simply because it has profited far too much from the U.S.-anchored global economy. Yet China has nonetheless positioned itself for a global challenge to U.S. influence. Chinese military forces are deploying ever farther from China’s immediate periphery; Beijing has projected power into the Arctic and established bases and logistical points in the Indian Ocean and Horn of Africa. Popular Chinese movies depict Beijing replacing Washington as the dominant actor in sub-Saharan Africa—a fictional representation of a real-life effort long under way. The Belt and Road Initiative bespeaks an aspiration to link China to countries throughout Central Asia, the Middle East, and Europe; BRI, AIIB, and RCEP look like the beginning of an alternative institutional architecture to rival Washington’s. In 2017, Xi Jinping told the Nineteenth National Congress of the Chinese Communist Party that Beijing could now “take center stage in the world” and act as an alternative to U.S. leadership.

#### US leadership has no impact – fails the Control-F test for nuclear – and the conflict scenario they cite is Taiwan.

#### Primacy is more unstable – comparative evidence.

Christopher Preble 16, vice president for defense and foreign policy studies at the Cato Institute. PhD in History from Temple University. With William Ruger. 2016. “The Problem With Primacy.” In “Our Foreign Policy Choices, Rethinking America’s Global Role” https://poseidon01.ssrn.com/delivery.php?ID=741072022102024090075118113101083026016056000029024069069123111076082080009064093108016120111006027011049007074022115108007102123042042011081092085100005025006088070001052041101115092080116097001012108114029011071004086091092118120095090091004096029029&EXT=pdf

Another key problem is that primacy inadvertently increases the risk of conflict. Allies are more willing to confront powerful rivals, because they are confident that the United States will rescue them if the confrontation turns ugly, a classic case of moral hazard, or what Barry Posen calls "reckless driving." Restraining our impulse to intervene militarily or diplomatically when Our vital national interests are not threatened would reduce the likelihood that Our friends and allies will engage in such reckless behavior in the first place. Libya and Georgia are only two cases of this problem. Plus, a more restrained U.S. foreign policy would provide a powerful incentive for allies to share the burden of defense. Primacy has not stopped rivals from challenging U.S. power. Russia and China, for example, have resisted the U.S. government's efforts to expand its influence in Europe and Asia. Indeed, by provoking security fears, primacy exacerbates the very sorts of problems that it claims to prevent, including nuclear proliferation. U.S. efforts at regime change and talk of an "axis of evil" that needed to be eliminated certainly provided additional incentives for States to develop nuclear weapons to deter U.S. actions (e.g„ North Korea). Meanwhile, efforts intended to smother security competition or hostile ideologies have destabilized vast regions, undermined Our counter- terrorism efforts, and even harmed those we were ostensibly trying to help. After U S. forces deposed the tyrant Saddam Hussein in 211)3, Iraq descended into chaos and has never recovered. The situation in Libya is not much better; the United States helped Overthrow Muammar el-Qaddafi in 2011, but violence still rages. The Islamic State, which Originated in Iraq, has now established a presence in Libya as well. It is clear that those interventions were counterproductive and have failed to make America safer and more secure.

#### Decline inevitable.

Ashford 21 Emma Ashford is a Senior Fellow at the New American Engagement Initiative at the Atlantic Council’s Scowcroft Center for Strategy and Security, September/October 2021, "Strategies of Restraint," Foreign Affairs, <https://www.foreignaffairs.com/articles/united-states/2021-08-24/strategies-restraint> mvp

For nearly three decades after the end of the Cold War, U.S. foreign policy was characterized by a bipartisan consensus: that as the world’s “indispensable nation” and with no competitor, the United States had little choice but to pursue a transformational agenda on the world stage. Over the last few years, however, that consensus has collapsed. A growing chorus of voices are advocating a strategy of restraint—a less activist approach that focuses on diplomatic and economic engagement over military intervention. And they have found a receptive audience.

In that, they have undoubtedly been helped by circumstance: the United States’ failed “war on terror,” the rise of China, and growing partisan polarization at home have all made it clear that U.S. foreign policy cannot simply remain on autopilot. Even those who continue to argue for an interventionist approach to the world typically acknowledge that their strategy must be shorn of its worst excesses. Where restraint was once excluded from the halls of power and confined largely to academic journals, now some of its positions have become official policy.

Although President Donald Trump’s record was defined by dysfunction more than any coherent strategy, he did wind down the war in Afghanistan, raise doubts about the value of U.S. alliances in Europe and Asia, and question the wisdom of military intervention and democracy promotion. President Joe Biden, for his part, has begun withdrawing U.S. troops from Afghanistan, has initiated a review of the United States’ global military posture, and has taken steps to stabilize the U.S.-Russian relationship. In 2019, Jake Sullivan, now Biden’s national security adviser, wrote, “The U.S. must get better at seeing both the possibilities and the limits of American power.” That this sentiment is now openly embraced at the highest levels of government is nothing short of a win for those who have long called for a more restrained U.S. foreign policy.

Yet victory also raises a question: Where do restrainers go from here? With Washington having dialed down the war on terrorism, the most politically popular of their demands has been achieved. Now, they are liable to face an uphill battle over the rest of U.S. foreign policy, such as how to treat allies or what to do about China—issues that have little public salience or on which the restrainers are divided. Although often bundled together by Washington’s foreign policy elites and derided as isolationists, the members of the restraint community include a diversity of voices, running the gamut from left-wing antiwar activists to hard-nosed conservative realists. It should not be surprising that they disagree on much.

If the restraint camp focuses on what divides them rather than what unites them, then it will find itself consumed with internecine battles and excluded from decision-making at the very moment its influence could be at its height. But there is a viable consensus, a path forward for restraint that can achieve the most important goals, alienate the fewest members of the coalition, and win new converts. This more pragmatic strategy, which would entail the gradual lessening of U.S. military commitments, would not achieve the most ambitious of the restrainers’ goals. But it has the best chance of moving U.S. foreign policy in a more secure and more popular direction.

A DEBATE REBORN

The idea that the United States is uniquely qualified to reshape the world has manifested itself in different ways in the 30 years since the collapse of the Soviet Union marked the end of a bipolar world. Humanitarian intervention, democracy promotion, and counterterrorism—all were attempts to mold the world according to American preferences. Yet the unipolar moment has largely failed to live up to expectations. Today, democracy is in decline, there are more state-level conflicts than at any time since 1990, the war on terrorism has largely failed, and China’s rise has given the lie to the notion that the United States can prevent the emergence of peer competitors. Washington’s foreign policy community now appears to accept the need for a course correction, although it remains divided on the specifics.

Today, opinion is increasingly coalescing around three distinct views. The first of these is a modified form of liberal internationalism, the school of thought that believes that U.S. leadership is a stabilizing force in the world, emphasizes militarized deterrence, and has faith in a liberal, rules-based international order. Proponents of this approach often frame threats from China and Russia as threats to this order rather than as threats to concrete U.S. security interests. Yet the strain of this view dominant today is also, at least in theory, a softer, reformed version of the post–Cold War consensus, one that takes into account critiques of recent U.S. foreign policy and rejects parts of the war on terrorism.

Because they are more aware of the limits of American power than their predecessors, advocates of this view are best described as liberal internationalists, rather than liberal interventionists. The scholars Mira Rapp-Hooper and Rebecca Lissner—both of whom now serve on the National Security Council—belong to this camp. As they wrote in these pages in 2019, “Rather than wasting its still considerable power on quixotic bids to restore the liberal order or remake the world in its own image, the United States should focus on what it can realistically achieve.”

Restrainers have not offered a coherent alternative to today’s foreign policy.

Another alternative has percolated out of the synthesis of the Republican foreign policy establishment and the Trump administration: a form of belligerent unilateralism that prioritizes maintaining U.S. military primacy. This “America first” approach to the world is also a clear successor to the old consensus, but one that privileges power over diplomacy and U.S. interests over a liberal order. Like their liberal internationalist counterparts, the America firsters—both Trump administration alumni and more mainstream Republican foreign policy hands—have absorbed the notion that U.S. foreign policy has become unpopular, particularly among the GOP base. They have therefore shifted from democracy promotion and nation building toward a militarized global presence more akin to classic imperial policing.

They also reject some of the core liberal components of the old consensus, spurning diplomacy and arms control, fetishizing sovereignty, and preferring American solutions to global problems over multilateral solutions. For them, the liberal order is a mirage. As Nadia Schadlow, a veteran of the Trump White House, wrote in these pages in 2020, “Washington must let go of old illusions, move past the myths of liberal internationalism, and reconsider its views about the nature of the world order.”

Both approaches to the world are still problematic. A rebooted liberal internationalism may succeed at rehabilitating the United States’ image, but it is unlikely to advance democracy or build a unified liberal order through nonmilitary means when military ones have failed. And as the global balance of power shifts, liberal internationalism simultaneously overestimates the contributions that U.S. allies can make to collective defense and underestimates the differences they have with Washington. The “America first” approach, for its part, may yield short-term dividends—Trump, after all, was able to force U.S. allies to abide by sanctions on Iran and renegotiate the North American Free Trade Agreement—but it has diminishing returns. The more the United States uses coercive tools against other countries, the more they will look for ways to blunt those tools. And both approaches lean heavily on a forward U.S. military presence in ways that could all too easily trigger an unplanned conflict, particularly in Asia.

The remaining alternative, restraint, comes from outside the Washington policymaking world and is largely focused on these flaws. It is far more ideologically diverse than the other two, but most restrainers agree on several core principles. They share a conviction that the United States is a remarkably secure nation, that unlike many great powers in history, it faces no real threat of invasion, thanks to geography and nuclear weapons. They argue that U.S. foreign policy has been characterized in recent years by overreach and hubris, with predictably abysmal results. And they think U.S. foreign policy is overmilitarized, with policymakers spending too much on defense and too quickly resorting to force. Most important, advocates of restraint strike directly at the notion of the United States as the indispensable nation, considering it instead as but one among many global powers.

RESTRAINT’S MOMENT

The most common slap at restrainers is that they focus too much on criticism without offering plausible policy alternatives. That is not an entirely accurate evaluation; individual proponents of restraint have offered detailed prescriptions for everything from the war in Afghanistan to U.S.-Russian relations. But it is true that restrainers have often focused on what draws them together—namely, their shared criticisms of the status quo—rather than what would pull them apart: the question of which specific policies to implement instead. As restraint enters the mainstream conversation, the distinctions within this group are coming to the surface.

Restraint contains several different overlapping ideas. The first (and best defined) of these is an academic theory of grand strategy formulated by the political scientist Barry Posen in his 2014 book, Restraint. His version of restraint envisages a much smaller military based primarily within the United States. Other restrainers—such as the international relations theorists John Mearsheimer and Stephen Walt—advocate a grand strategy of offshore balancing, a distinct but related approach that also calls for downsizing the United States’ global military role. (The distinction between the two is one of degree: Posen backs an entirely offshore military presence, whereas Mearsheimer and Walt admit that the United States may occasionally need to intervene to keep a hostile state from dominating a key region.) As grand strategies, both leave many granular policy details unstated, but they present internally coherent and fully formulated approaches to the world.

There is also a looser definition of “restraint.” Increasingly, the term is Washington shorthand for any proposal for a less militarized and activist foreign policy. That includes those put forth not just by academic realists but also by progressive Democrats and conservative Republicans in Congress, as well as various antiwar groups (such as Code Pink and the Friends Committee on National Legislation) and newer entrants into the antiwar space (such as the veterans’ group Common Defense). Thus, the term “restraint” is now used as often to signify this broader political movement as it is to describe a grand strategy.

Any movement that includes Mearsheimer and Code Pink is by necessity a big tent, and indeed, there are many motivations for restraint. For some, it might be a moral consideration: many libertarians believe that war grows the state, and anti-imperialists want to rein in what they see as an overbearing military-industrial complex. For others, the motivation is financial: although conservative deficit hawks are far less vocal on defense than on other issues, they exist, and many progressives and even some mainstream Democrats view cuts to military spending as an easy way to free up resources for infrastructure or social programs. For others in the restraint community, it is personal: some of the recent activism around ending the war on terrorism has been driven by veterans who are concerned about what the conflict has done to their fellow soldiers and to American society writ large. Then there are the strategists, for whom the pursuit of restraint is largely about avoiding the failures and risks of the current approach. There are even those who might be called “restraint-curious,” people who are open to a more restrained foreign policy on specific issues but reject the broader notion.

The result is a coalition that—much like its opposition—is broad and bipartisan, a partnership of the left and the right in which the two sides don’t agree with each other on much else. Consider the congressional activism around ending U.S. support for the Saudi-led war in Yemen, a movement that was spearheaded by two liberals, Senator Bernie Sanders of Vermont and Senator Chris Murphy, a Democrat from Connecticut, and two Republicans, Senators Rand Paul of Kentucky and Mike Lee of Utah. Or consider the strange bedfellows made by the war in Afghanistan. In the House of Representatives, advocates of withdrawal included Alexandria Ocasio-Cortez of New York, the standard-bearer of the Democratic Party’s left wing, and Matt Gaetz of Florida, a Republican devotee of Trump. The transpartisan nature of the coalition pushing for restraint is one of its core strengths.

#### No impact.

Mueller 21 [John; February 17; Adjunct Professor of Political Science and Senior Research Scientist at the Mershon Center for International Security Studies; The Stupidity of War: American Foreign Policy and the Case for Complacency, “The Rise of China, the Assertiveness of Russia, and the Antics of Iran,” Ch. 6]

Complacency, Appeasement, Self-destruction, and the New Cold War It could be argued that the policies proposed here to deal with the international problems, whether real or imagined, presented by China, Russia, and Iran constitute exercises not only in complacency, but also in appeasement. That argument would be correct. As discussed in the Prologue to this book, appeasement can work to avoid military conflict as can be seen in the case of the Cuban missile crisis of 1962. As also discussed there, appeasement has been given a bad name by the experience with Hitler in 1938. Hitlers are very rare, but there are some resonances today in Russia’s Vladimir Putin and China’s Xi Jinping. Both are shrewd, determined, authoritarian, and seem to be quite intelligent, and both are fully in charge, are surrounded by sychophants, and appear to have essentially unlimited tenure in office. Moreover, both, like Hitler in the 1930s, are appreciated domestically for maintaining a stable political and economic environment. However, unlike Hitler, both run trading states and need a stable and essentially congenial international environment to flourish.128 Most importantly, except for China’s claim to Taiwan, neither seems to harbor Hitler-like dreams of extensive expansion by military means. Both are leading their countries in an illiberal direction which will hamper economic growth while maintaining a kleptocratic system. But this may be acceptable to populations enjoying historically high living standards and fearful of less stable alternatives. Both do seem to want to overcome what they view as past humiliations – ones going back to the opium war of 1839 in the case of China and to the collapse of the Soviet empire and then of the Soviet Union in 1989–91 in the case of Russia. Primarily, both seem to want to be treated with respect and deference. Unlike Hitler’s Germany, however, both seem to be entirely appeasable. That scarcely seems to present or represent a threat. The United States, after all, continually declares itself to be the indispensable nation. If the United States is allowed to wallow in such self-important, childish, essentially meaningless, and decidedly fatuous proclamations, why should other nations be denied the opportunity to emit similar inconsequential rattlings? If that constitutes appeasement, so be it. If the two countries want to be able to say they now preside over a “sphere of influence,” it scarcely seems worth risking world war to somehow keep them from doing so – and if the United States were substantially disarmed, it would not have the capacity to even try. If China and Russia get off on self-absorbed pretensions about being big players, that should be of little concern – and their success rate is unlikely to be any better than that of the United States. Charap and Colton observe that “The Kremlin’s idee fixe that Russia needs to be the leader of a pack of post-Soviet states in order to be taken seriously as a global power broker is more of a feel-good mantra than a fact-based strategy, and it irks even the closest of allies.” And they further suggest that The towel should also be thrown in on the geo-ideational shadow-boxing over the Russian assertion of a sphere of influence in post-Soviet Eurasia and the Western opposition to it. Would either side be able to specify what precisely they mean by a regional sphere of influence? How would it differ from, say, US relations with the western-hemisphere states or from Germany’s with its EU neighbors?129 Applying the Gingrich gospel, then, it certainly seems that, although China, Russia, and Iran may present some “challenges” to US policy, there is little or nothing to suggest a need to maintain a large US military force-in-being to keep these countries in line. Indeed, all three monsters seem to be in some stage of self-destruction or descent into stagnation – not, perhaps, unlike the Communist “threat” during the Cold War. Complacency thus seems to be a viable policy. However, it may be useful to look specifically at a couple of worst-case scenarios: an invasion of Taiwan by China (after it builds up its navy more) and an invasion of the Baltic states of Estonia, Lithuania, and Latvia by Russia. It is wildly unlikely that China or Russia would carry out such economically self-destructive acts: the economic lessons from Putin’s comparatively minor Ukraine gambit are clear, and these are unlikely to be lost on the Chinese. Moreover, the analyses of Michael Beckley certainly suggest that Taiwan has the conventional military capacity to concentrate the mind of, if not necessarily fully to deter, any Chinese attackers. It has “spent decades preparing for this exact contingency,” has an advanced early warning system, can call into action massed forces to defend “fortified positions on home soil with precision-guided munitions,” and has supply dumps, booby traps, an wide array of mobile missile launchers, artillery, and minelayers. In addition, there are only 14 locations that can support amphibious landing and these are, not surprisingly, well-fortified by the defenders.130 The United States may not necessarily be able to deter or stop military attacks on Taiwan or on the Baltics under its current force levels.131 And if it cannot credibly do so with military forces currently in being, it would not be able to do so, obviously, if its forces were much reduced. However, the most likely response in either eventuality would be for the United States to wage a campaign of economic and military (including naval) harassment and to support local – or partisan – resistance as it did in Afghanistan after the Soviet invasion there in 1979. 132 Such a response does not require the United States to have, and perpetually to maintain, huge forces in place and at the ready to deal with such improbable eventualities. The current wariness about, and hostility toward, Russia and China is sometimes said to constitute “a new Cold War.”133 There are, of course, considerable differences. In particular, during the Cold War, the Soviet Union – indeed the whole international Communist movement – was under the sway of a Marxist theory that explicitly and determinedly advocated the destruction of capitalism and probably of democracy, and by violence to the degree required. Neither Russia nor China today sports such cosmic goals or is enamored of such destructive methods. However, as discussed in Chapters 1 and 2, the United States was strongly inclined during the Cold War massively to inflate the threat that it imagined the Communist adversary to present. The current “new Cold War” is thus in an important respect quite a bit like the old one: it is an expensive, substantially militarized, and often hysterical campaign to deal with threats that do not exist or are likely to selfdestruct.134 It may also be useful to evaluate terms that are often bandied about in considerations within foreign policy circles about the rise of China, the assertiveness of Russia, and the antics of Iran. High among these is “hegemony.” Sorting through various definitions, Simon Reich and Richard Ned Lebow array several that seem to capture the essence of the concept: domination, controlling leadership, or the ability to shape international rules according to the hegemon’s own interests. Hegemony, then, is an extreme word suggesting supremacy, mastery, preponderant influence, and full control. Hegemons force others to bend to their will whether they like it or not. Reich and Lebow also include a mellower designation applied by John Ikenberry and Charles Kupchan in which a hegemon is defined as an entity that has the ability to establish a set of norms that others willingly embrace.135 But this really seems to constitute an extreme watering-down of the word and suggests opinion leadership or entrepreneurship and success at persuasion, not hegemony. Moreover, insofar as they carry meaning, the militarized application of American primacy and hegemony to order the world has often been a fiasco.136 Indeed, it is impressive that the hegemon, endowed by definition by what Reich and Lebow aptly call a grossly disproportionate military capacity, has had such a miserable record of military achievement since 1945 – an issue discussed frequently in this book.137 Reich and Lebow argue that it is incumbent on IR scholars to cut themselves loose from the concept of hegemony.138 It seems even more important for the foreign policy establishment to do so. There is also absurdity in getting up tight over something as vacuous as the venerable “sphere of influence” concept (or conceit). The notion that world affairs are a process in which countries scamper around the world seeking to establish spheres of influence is at best decidedly unhelpful and at worst utterly misguided. But the concept continues to be embraced in some quarters as if it had some palpable meaning. For example, in early 2017, the august National Intelligence Council opined that “Geopolitical competition is on the rise as China and Russia seek to exert more sway over their neighboring regions and promote an order in which US influence does not dominate.”139 Setting aside the issue of the degree to which American “influence” could be said to “dominate” anywhere (we still wait, for example, for dominated Mexico supinely to pay for a wall to seal off its self-infatuated neighbor’s southern border), it doesn’t bloody well matter whether China or Russia has, or seems to have, a “sphere of influence” someplace or other. More importantly, the whole notion is vapid and essentially meaningless. Except perhaps in Gilbert and Sullivan’s Iolanthe. When members of the House of Lords fail to pay sufficient respect to a group of women they take to be members of a ladies’ seminary who are actually fairies, their queen, outraged at the Lords’ collected effrontery, steps forward, proclaims that she happens to be an “influential fairy,” and then, with a few passes of her wand, brushes past the Lords’ pleas (“no!” “mercy!” “spare us!” and “horror!”), and summarily issues several edicts: a young man of her acquaintance shall be inducted into their House, every bill that gratifies his pleasure shall be passed, members shall be required to sit through the grouse and salmon season, and high office shall be obtainable by competitive examination. Now, that’s influence. In contrast, on December 21, 2017, when the United States sought to alter the status of Jerusalem, the United Nations General Assembly voted to repudiate the US stand in a nearly unanimous vote that included many US allies. Now, that’s not influence. In fact, to push this point perhaps to an extreme, if we are entering an era in which economic motivations became paramount and in which military force is not deemed a sensible method for pursuing wealth, the idea of “influence” would become obsolete because, in principle, pure economic actors do not care much about influence. They care about getting rich. (As Japan and Germany have found, however, influence, status, and prestige tend to accompany the accumulation of wealth, but this is just an ancillary effect.) Suppose the president of a company could choose between two stories to tell the stockholders. One message would be, “We enjoy great influence in the industry. When we talk everybody listens. Our profits are nil.” The other would be, “No one in the industry pays the slightest attention to us or ever asks our advice. We are, in fact, the butt of jokes in the trade. We are making money hand over fist.” There is no doubt about which story would most thoroughly warm the stockholders’ hearts.