# HWL Doubles Neg vs Northland LB

### 1

#### Interpretation: At the 2022 Harvard Westlake Debates, debaters must open source disclose all speech documents on the 2020-21 NDCA LD wiki after the round in which they read them and before the next round they debate.

#### Violation – they don’t – missing speech docs from all aff prelims

A screenshot of a computer

Description automatically generated with medium confidence

#### 1] Tournament rules – speech documents on the wiki after each round – judges have empowered jurisdiction to uphold tournament policy – makes it a D rule

Harvard Westlake Tabroom 22 “Varsity Lincoln-Douglas” Harvard Westlake Debates, Tabroom, 2022, <https://www.tabroom.com/index/tourn/index.mhtml?webpage_id=16539&tourn_id=20436> TG

Our tournament will continue with the tradition of mandating Opensource disclosure in the VLD division. This is non-negotiable. ALL varsity LD debaters must post their speech documents to the NDCA Wiki in a timely manner after each round. Jasmine will be monitoring the Wiki throughout the tournament to ensure teams are following our policy. To be clear, you must Opensource your speech documents. If we determine that a student is violating or evading this policy for whatever reason, they may be disqualified from the tournament. Judges should feel empowered to uphold this policy. After the first offense, you will be contacted by Tabroom in hopes of fixing the error. If the problem persists, the Tabroom will intervene. Additionally, if a student tries to evade this policy by misdisclosing, not specifying which affirmative they will be reading, or other similar antics, the disqualification rule still applies. Misdisclosure is considered a form of cheating. We firmly believe that debate is ultimately better for everyone when we make our evidence transparent and easily accessible. If you are someone who is against Opensource generally, you can always delete your speech documents after the tournament. During the HW tournament, however, you must post all speech documents to the NDCA Wiki. If you have questions, please reach out to Jasmine.

#### It's also been in like 5 of Jasmine’s reminder emails

#### 2] No offense for open source bad – they’ve disclosed other open source docs in the screenshot including this affirmative, just not all speech documents during Harvard Westlake per tournament rules

#### No RVIs – a) illogical – you shouldn’t win for being fair – it’s a litmus test for engaging in substance, b) norming – I can’t concede the counterinterp if I realize I’m wrong which forces me to argue for bad norms, c) baiting – incentivizes good debaters to be abusive, bait theory, then collapse to the 1AR RVI, d) topic ed – prevents 1AR blipstorm scripts and allows us to get back to substance after resolving theory

### Asats advantage

#### China’s ASATs are operated by the Strategic Support Force – proven by 1AC Chow and Kelley.

#### The SSF is a governmental entity – they’re not a private actor.

Pollpeter et Al 17 Pollpeter, Kevin L., Michael S. Chase, and Eric Heginbotham. The creation of the PLA strategic support force and its implications for Chinese Military Space Operations. RAND Corporation Santa Monica United States, 2017. (Analyst at Rand)//Elmer

This report explores the missions and organization of China's military space enterprise, focusing on the organizational structure of the People's Liberation Army (PLA) Strategic Support Force (SSF). Created on December 31, 2015, as part of a major reorganization of China's military, the SSF is charged with developing and employing most of the PLA's space capabilities. Its creation signifies a shift in the PLA's prioritization of space and an increased role for PLA space capabilities. Chinese military strategists see military space capabilities and operations as a key component of strategic deterrence, critical to enabling the PLA to fight informatized local wars and counter U.S. military intervention in the region and essential for supporting operations aimed at protecting China's emerging interests in more-distant parts of the world. The main function of the SSF's space component appears to be the launch and operation of satellites to provide the PLA with command and control, communications, computers, intelligence, surveillance, and reconnaissance capabilities. It appears that information warfare, including space warfare, long identified by PLA analysts as a critical element of future military operations, has entered a new phase of development in which an emphasis on space and information warfare, long-range precision strikes, and the requirements associated with conducting operations at greater distances from China has necessitated the establishment of a new and different type of organization.

#### This means the Aff doesn’t effect ASATs – they will say Commercial Sectors produce them, that’s irrelevant since the PLA operates them as an act of appropriation which isn’t effected by the plan.

#### Russia thumps the aff – their ev say they develop same co orbital dual use tech

#### No space war – it’s hype and systems are redundant

Johnson-Freese and Hitchens 16 [Dr. Joan Johnson-Freese is a member of the Breaking Defense Board of Contributors, a Professor of National Security Affairs at the Naval War College and author of Space Warfare in the 21st Century: Arming the Heavens. Views expressed are those of the author alone. Theresa Hitchens is a Senior Research Scholar at the Center for International and Security Studies at Maryland (CISSM), and the former Director of the United Nations Institute for Disarmament Research (UNIDIR) in Geneva, Switzerland. Stop The Fearmongering Over War In Space: The Sky’s Not Falling, Part 1. December 27, 2016. https://breakingdefense.com/2016/12/stop-the-fearmongering-over-war-in-space-the-skys-not-falling-part-1/]

In the last two years, we’ve seen rising hysteria over a future war in space. Fanning the flames are not only dire assessments from the US military, but also breathless coverage from a cooperative and credulous press. This reporting doesn’t only muddy public debate over whether we really need expensive systems. It could also become a self-fulfilling prophecy. The irony is that nothing makes the currently slim possibility of war in space more likely than fearmongering over the threat of war in space.

Two television programs in the past two years show how egregious this fearmongering can get. In April 2015, the CBS show 60 Minutes ran a segment called “The Battle Above.” In an interview with General John Hyten, the then-chief of U.S. Air Force Space Command, it came across loud and clear that the United States was being forced to prepare for a battle in space — specifically against China — that it really didn’t want.

It was explained by Hyten and other guests that China is building a considerable amount of hardware and accumulating significant know-how regarding space, all threatening to space assets Americans depend on every day. If viewers weren’t frightened after watching the segment, it wasn’t for lack of trying on the part of CBS.

Using terms like “offensive counterspace” as a 1984 NewSpeak euphemism for “weapons,” it was made clear that the United States had no choice but to spend billions of dollars on offensive counterspace technology to not just thwart the Chinese threat, but control and dominate space. While it didn’t actually distort facts — just omit facts about current U.S. space capabilities — the segment was basically a cost-free commercial for the military-industrial complex.

In retrospect though, “The Battle Above” was pretty good compared to CNN’s recent special, War in Space: The Next Battlefield. The latter might as well have been called Sharknado in Space – because the only far-out weapons technology our potential adversaries don’t have, according to the broadcast, seems to be “sharks with frickin’ laser beams attached to their heads!”

First, CNN needs to hire some fact checkers. Saying “unlike its adversaries, the U.S. has not yet weaponized space” is deeply misleading, like saying “unlike his political opponents, President-Elect Donald Trump has not sprouted wings and flown away”: A few (admittedly alarming) weapons tests aside, no country in the world has yet weaponized space. Contrary to CNN, stock market transactions are not timed nor synchronized through GPS, but a closed system. Cruise missiles can find their targets even without GPS, because they have both GPS and precision inertial measurement units onboard, and IMUs don’t rely on satellite data. Oh, and the British rock group Pink Floyd holds the only claim to the Dark Side of the Moon: There is a “far side” of the Moon — the side always turned away from the Earth — but not a “dark side” — which would be a side always turned away from the Sun.

More nefariously, the segment sensationalized nuggets of truth within a barrage of half-truths, backed by a heavy bass, dramatic soundtrack (and gravelly-voiced reporter Jim Sciutto) and accompanied by sexy and scary visuals.

Make no mistake there are dangers in space, and the United States has the most to lose if space assets are lost. The question is how best to protect them. Here are a few facts CNN omitted.

The Reality

The U.S. has all of the technologies described on the CNN segment and deemed potentially offensive: maneuverable satellites, nano-satellites, lasers, jamming capabilities, robotic arms, ballistic missiles that can be used as anti-satellite weapons, etc. In fact, the United States is more technologically advanced than other countries in both military and commercial space.

That technological superiority scares other countries; just as the U.S. military space community is scared of other countries obtaining those technologies in the future. The U.S. military space budget is more than 10 times greater than that of all the countries in the world combined. That also causes other countries concern.

More unsettling still, the United States has long been leery of treaty-based efforts to constrain a potential arms race in outer space, as supported by nearly every other country in the world for decades. Indeed, under the administration of George W. Bush, the U.S. talking points centered on the mantra “there is no arms race in outer space,” so there is no need for diplomat instruments to constrain one. Now, a decade later, the U.S. military – backed by the Intelligence Community which operates the nation’s spy satellites – seems to be shouting to the rooftops that the United States is in danger of losing the space arms race already begun by its potential adversaries. The underlying assumption — a convenient one for advocates of more military spending — is that now there is nothing that diplomacy can do.

However, it must be remembered that most space-related technologies – with the exception of ballistic missiles and dedicated jammers – have both military and civil/commercial uses; both benign — indeed, helpful — and nefarious uses. For example, giving satellites the ability to maneuver on orbit can allow useful inspections of ailing satellites and possibly even repairs.

Further, the United States is not unable to protect its satellites, as repeated during the CNN broadcast by various interviewees and the host. Many U.S. government-owned satellites, including precious spy satellites, have capabilities to maneuver. Many are hardened against electro-magnetic pulse, sport “shutters” to protect optical “eyes” from solar flares and lasers, and use radio frequency hopping to resist jamming.

Offensive weapons, deployed on the ground to attack satellites, or in space, are not a silver bullet. To the contrary, U.S. deployment of such weapons may actually be detrimental to U.S. and international security in space (as we argued in a recent Atlantic Council publication, Towards a New National Security Space Strategy). Further, there are benefits to efforts started by the Obama Administration to find diplomatic tools to restrain and constrain dangerous military activities in space.

These diplomatic efforts, however, would be undercut by a full-out U.S. pursuit of “space dominance.” This includes dialogue with China, the lack of which Gen. William Shelton, retired commander of Air Force Space Command, lamented in the CNN report.

Given CNN’s “cast,” the spin was not surprising. Starting with Ghost Fleet author Peter Singer set the sensationalist tone, which never altered. The apocalyptic opening, inspired by Ghost Fleet, posited a scenario where all U.S. satellites are taken off-line in nearly one fell swoop. Unless we are talking about an alien invasion, that scenario is nigh on impossible. No potential adversary has such capabilities, nor will they ever likely do so. There is just too much redundancy in the system.

#### No China space war – the only scenario for conflict is Earthbound – Chinese military plans prove

Cheng 17 [Dean Cheng, Senior Research Fellow, Asian Studies Center, Davis Institute for National Security and Foreign Policy Heritage. The U.S.-Japan Alliance and Deterring Gray Zone Coercion in the Maritime, Cyber, and Space Domains. Chapter 6. Space Deterrence, the U.S.-Japan Alliance, and Asian Security: A U.S. Perspective. Rand Corporation. 2017]

But while there may be clashes in space, the actual source of any Sino-American conflict will remain earthbound, most likely stemming from tensions associated with the situation in the East China Sea, the Taiwan Strait, or the South China Sea. This suggests that U.S. and allied decisionmakers (both in Asia and Europe) should be focusing on deterring aggression in general, rather than concentrating primarily on trying to forestall actions in space. Indeed, there is little evidence that Chinese military planners are contemplating a conflict limited to space. While there may be actions against space systems, Chinese writings suggest that they would either be limited in nature, as part of a signaling and coercive effort, or else would be integrated with broader terrestrial military operations.

### Alt

#### Restraint works – only offshore balancing locks in primacy, ensures domestic development, and checks terrorism and proliferation

Walt & Mearsheimer 16 JOHN J. MEARSHEIMER is R. Wendell Harrison Distinguished Service Professor of Political Science at the University of Chicago. STEPHEN M. WALT is Robert and Renee Belfer Professor of International Affairs at the Harvard Kennedy School, July/August 2016, "The Case for Offshore Balancing," Foreign Affairs, <https://www.foreignaffairs.com/articles/united-states/2016-06-13/case-offshore-balancing> mvp

Americans’ distaste for the prevailing grand strategy should come as no surprise, given its abysmal record over the past quarter century. In Asia, India, Pakistan, and North Korea are expanding their nuclear arsenals, and China is challenging the status quo in regional waters. In Europe, Russia has annexed Crimea, and U.S. relations with Moscow have sunk to new lows since the Cold War. U.S. forces are still fighting in Afghanistan and Iraq, with no victory in sight. Despite losing most of its original leaders, al Qaeda has metastasized across the region. The Arab world has fallen into turmoil—in good part due to the United States’ decisions to effect regime change in Iraq and Libya and its modest efforts to do the same in Syria—and the Islamic State, or ISIS, has emerged out of the chaos. Repeated U.S. attempts to broker Israeli-Palestinian peace have failed, leaving a two-state solution further away than ever. Meanwhile, democracy has been in retreat worldwide, and the United States’ use of torture, targeted killings, and other morally dubious practices has tarnished its image as a defender of human rights and international law.

The United States does not bear sole responsibility for all these costly debacles, but it has had a hand in most of them. The setbacks are the natural consequence of the misguided grand strategy of liberal hegemony that Democrats and Republicans have pursued for years. This approach holds that the United States must use its power not only to solve global problems but also to promote a world order based on international institutions, representative governments, open markets, and respect for human rights. As “the indispensable nation,” the logic goes, the United States has the right, responsibility, and wisdom to manage local politics almost everywhere. At its core, liberal hegemony is a revisionist grand strategy: instead of calling on the United States to merely uphold the balance of power in key regions, it commits American might to promoting democracy everywhere and defending human rights whenever they are threatened.

By husbanding U.S. strength, an offshore-balancing strategy would preserve U.S. primacy far into the future.

There is a better way. By pursuing a strategy of “offshore balancing,” Washington would forgo ambitious efforts to remake other societies and concentrate on what really matters: pre­serving U.S. dominance in the Western Hemisphere and countering potential hegemons in Europe, Northeast Asia, and the Persian Gulf. Instead of policing the world, the United States would encourage other countries to take the lead in checking rising powers, intervening itself only when necessary. This does not mean abandoning the United States’ position as the world’s sole superpower or retreating to “Fortress America.” Rather, by husbanding U.S. strength, offshore balancing would preserve U.S. primacy far into the future and safeguard liberty at home.

SETTING THE RIGHT GOALS

The United States is the luckiest great power in modern history. Other leading states have had to live with threatening adversaries in their own backyards—even the United Kingdom faced the prospect of an invasion from across the English Channel on several occasions—but for more than two centuries, the United States has not. Nor do distant powers pose much of a threat, because two giant oceans are in the way. As Jean-Jules Jusserand, the French ambassador to the United States from 1902 to 1924, once put it, “On the north, she has a weak neighbor; on the south, another weak neighbor; on the east, fish, and the west, fish.” Furthermore, the United States boasts an abundance of land and natural resources and a large and energetic population, which have enabled it to develop the world’s biggest economy and most capable military. It also has thousands of nuclear weapons, which makes an attack on the American homeland even less likely.

These geopolitical blessings give the United States enormous latitude for error; indeed, only a country as secure as it would have the temerity to try to remake the world in its own image. But they also allow it to remain powerful and secure without pursuing a costly and expansive grand strategy. Offshore balancing would do just that. Its principal concern would be to keep the United States as powerful as possible—ideally, the dominant state on the planet. Above all, that means main­taining hegemony in the Western Hemisphere.

Unlike isolationists, however, offshore balancers believe that there are regions outside the Western Hemisphere that are worth expending American blood and treasure to defend. Today, three other areas matter to the United States: Europe, Northeast Asia, and the Persian Gulf. The first two are key centers of industrial power and home to the world’s other great powers, and the third produces roughly 30 percent of the world’s oil.

In Europe and Northeast Asia, the chief concern is the rise of a regional hegemon that would dominate its region, much as the United States dominates the Western Hemisphere. Such a state would have abundant economic clout, the ability to develop sophisticated weaponry, the potential to project power around the globe, and perhaps even the wherewithal to outspend the United States in an arms race. Such a state might even ally with countries in the Western Hemisphere and interfere close to U.S. soil. Thus, the United States’ principal aim in Europe and Northeast Asia should be to maintain the regional balance of power so that the most powerful state in each region—for now, Russia and China, respectively—remains too worried about its neighbors to roam into the Western Hemisphere. In the Gulf, meanwhile, the United States has an interest in blocking the rise of a hegemon that could interfere with the flow of oil from that region, thereby damaging the world economy and threatening U.S. prosperity.

Offshore balancing is a realist grand strategy, and its aims are limited. Promoting peace, although desirable, is not among them. This is not to say that Washington should welcome conflict anywhere in the world, or that it cannot use diplomatic or economic means to discourage war. But it should not commit U.S. military forces for that purpose alone. Nor is it a goal of offshore balancing to halt genocides, such as the one that befell Rwanda in 1994. Adopting this strategy would not preclude such operations, however, provided the need is clear, the mission is feasible, and U.S. leaders are confident that intervention will not make matters worse.

HOW WOULD IT WORK?

Under offshore balancing, the United States would calibrate its military posture according to the distribution of power in the three key regions. If there is no potential hegemon in sight in Europe, Northeast Asia, or the Gulf, then there is no reason to deploy ground or air forces there and little need for a large military establishment at home. And because it takes many years for any country to acquire the capacity to dominate its region, Washington would see it coming and have time to respond.

In that event, the United States should turn to regional forces as the first line of defense, letting them uphold the balance of power in their own neighborhood. Although Washington could provide assistance to allies and pledge to support them if they were in danger of being conquered, it should refrain from deploying large numbers of U.S. forces abroad. It may occasionally make sense to keep certain assets overseas, such as small military contingents, intelligence-gathering facilities, or prepositioned equipment, but in general, Washington should pass the buck to regional powers, as they have a far greater interest in preventing any state from dominating them.

If those powers cannot contain a potential hegemon on their own, however, the United States must help get the job done, deploying enough firepower to the region to shift the balance in its favor. Sometimes, that may mean sending in forces before war breaks out. During the Cold War, for example, the United States kept large numbers of ground and air forces in Europe out of the belief that Western European countries could not contain the Soviet Union on their own. At other times, the United States might wait to intervene after a war starts, if one side seems likely to emerge as a regional hegemon. Such was the case during both world wars: the United States came in only after Germany seemed likely to dominate Europe.

In essence, the aim is to remain offshore as long as possible, while recognizing that it is sometimes necessary to come onshore. If that happens, however, the United States should make its allies do as much of the heavy lifting as possible and remove its own forces as soon as it can.

Offshore balancing has many virtues. By limiting the areas the U.S. military was committed to defending and forcing other states to pull their own weight, it would reduce the resources Washington must devote to defense, allow for greater investment and consumption at home, and put fewer American lives in harm’s way. Today, allies routinely free-ride on American protection, a problem that has only grown since the Cold War ended. Within NATO, for example, the United States accounts for 46 percent of the alliance’s aggregate GDP yet contributes about 75 percent of its military spending. As the political scientist Barry Posen has quipped, “This is welfare for the rich.”

The aim is to remain offshore as long as possible, while recognizing that it is sometimes necessary to come onshore.

Offshore balancing would also reduce the risk of terrorism. Liberal hegemony commits the United States to spreading democracy in unfamiliar places, which sometimes requires military occupation and always involves interfering with local political arrangements. Such efforts invariably foster nationalist resentment, and because the opponents are too weak to confront the United States directly, they sometimes turn to terrorism. (It is worth remembering that Osama bin Laden was motivated in good part by the presence of U.S. troops in his homeland of Saudi Arabia.) In addition to inspiring terrorists, liberal hegemony facilitates their operations: using regime change to spread American values undermines local institutions and creates ungoverned spaces where violent extremists can flourish.

Offshore balancing would alleviate this problem by eschewing social engineering and minimizing the United States’ military foot­print. U.S. troops would be stationed on foreign soil only when a country was in a vital region and threatened by a would-be hegemon. In that case, the potential victim would view the United States as a savior rather than an occupier. And once the threat had been dealt with, U.S. military forces could go back over the horizon and not stay behind to meddle in local politics. By respecting the sovereignty of other states, offshore balancing would be less likely to foster anti-American terrorism.

A REASSURING HISTORY

Offshore balancing may seem like a radical strategy today, but it provided the guiding logic of U.S. foreign policy for many decades and served the country well. During the nineteenth century, the United States was preoccupied with expanding across North America, building a powerful state, and establishing hegemony in the Western Hemisphere. After it completed these tasks at the end of the century, it soon became interested in preserving the balance of power in Europe and Northeast Asia. Nonetheless, it let the great powers in those regions check one another, intervening militarily only when the balance of power broke down, as during both world wars.

During the Cold War, the United States had no choice but to go onshore in Europe and Northeast Asia, as its allies in those regions could not contain the Soviet Union by themselves. So Washington forged alliances and stationed military forces in both regions, and it fought the Korean War to contain Soviet influence in Northeast Asia.

In the Persian Gulf, however, the United States stayed offshore, letting the United Kingdom take the lead in preventing any state from dominating that oil-rich region. After the British announced their withdrawal from the Gulf in 1968, the United States turned to the shah of Iran and the Saudi monarchy to do the job. When the shah fell in 1979, the Carter administration began building the Rapid Deployment Force, an offshore military capability designed to prevent Iran or the Soviet Union from dominating the region. The Reagan administration aided Iraq during that country’s 1980–88 war with Iran for similar reasons. The U.S. military stayed offshore until 1990, when Saddam Hussein’s seizure of Kuwait threatened to enhance Iraq’s power and place Saudi Arabia and other Gulf oil producers at risk. To restore the regional balance of power, the George H. W. Bush admin­istration sent an expeditionary force to liberate Kuwait and smash Saddam’s military machine.

For nearly a century, in short, offshore balancing prevented the emergence of dangerous regional hegemons and pre­served a global balance of power that enhanced American security. Tellingly, when U.S. policymakers deviated from that strategy—as they did in Vietnam, where the United States had no vital interests—the result was a costly failure.

Events since the end of the Cold War teach the same lesson. In Europe, once the Soviet Union collapsed, the region no longer had a dominant power. The United States should have steadily reduced its military presence, cultivated amicable relations with Russia, and turned European security over to the Europeans. Instead, it expanded NATO and ignored Russian interests, helping spark the conflict over Ukraine and driving Moscow closer to China.

In the Middle East, likewise, the United States should have moved back offshore after the Gulf War and let Iran and Iraq balance each other. Instead, the Clinton administration adopted the policy of “dual containment,” which required keeping ground and air forces in Saudi Arabia to check Iran and Iraq simultaneously. The George W. Bush administration then adopted an even more ambitious strategy, dubbed “regional transformation,” which produced costly failures in Afghanistan and Iraq. The Obama administration repeated the error when it helped topple Muammar al-Qaddafi in Libya and when it exacerbated the chaos in Syria by insisting that Bashar al-Assad “must go” and backing some of his opponents. Abandoning offshore balancing after the Cold War has been a recipe for failure.

HEGEMONY’S HOLLOW HOPES

Defenders of liberal hegemony marshal a number of unpersuasive arguments to make their case. One familiar claim is that only vigorous U.S. leadership can keep order around the globe. But global leadership is not an end in itself; it is desirable only insofar as it benefits the United States directly.

One might further argue that U.S. leadership is necessary to overcome the collective-action problem of local actors failing to balance against a potential hegemon. Offshore balancing recognizes this danger, however, and calls for Washington to step in if needed. Nor does it prohibit Washington from giving friendly states in the key regions advice or material aid.

Other defenders of liberal hegemony argue that U.S. leadership is necessary to deal with new, transnational threats that arise from failed states, terrorism, criminal networks, refugee flows, and the like. Not only do the Atlantic and Pacific Oceans offer inadequate protection against these dangers, they claim, but modern military technology also makes it easier for the United States to project power around the world and address them. Today’s “global village,” in short, is more dan­gerous yet easier to manage.

This view exaggerates these threats and overstates Washington’s ability to eliminate them. Crime, terrorism, and similar problems can be a nuisance, but they are hardly existential threats and rarely lend themselves to military solutions. Indeed, constant interference in the affairs of other states—and especially repeated military interventions—generates local resentment and fosters corruption, thereby making these transnational dangers worse. The long-term solution to the problems can only be competent local governance, not heavy-handed U.S. efforts to police the world.

Nor is policing the world as cheap as defenders of liberal hegemony contend, either in dollars spent or in lives lost. The wars in Afghanistan and Iraq cost between $4 trillion and $6 trillion and killed nearly 7,000 U.S. soldiers and wounded more than 50,000. Veterans of these conflicts exhibit high rates of depression and suicide, yet the United States has little to show for their sacrifices.

Defenders of the status quo also fear that offshore balancing would allow other states to replace the United States at the pinnacle of global power. On the contrary, the strategy would prolong the country’s domi­nance by refocusing its efforts on core goals. Unlike liberal hegemony, offshore balancing avoids squandering resources on costly and counterproductive crusades, which would allow the government to invest more in the long-term ingredients of power and prosperity: education, infrastructure, and research and development. Remember, the United States became a great power by staying out of foreign wars and building a world-class economy, which is the same strategy China has pursued over the past three decades. Meanwhile, the United States has wasted trillions of dollars and put its long-term primacy at risk.

Another argument holds that the U.S. military must garrison the world to keep the peace and preserve an open world economy. Retrenchment, the logic goes, would renew great-power competition, invite ruinous economic rivalries, and eventually spark a major war from which the United States could not remain aloof. Better to keep playing global policeman than risk a repeat of the 1930s.

Such fears are unconvincing. For starters, this argument assumes that deeper U.S. engagement in Europe would have prevented World War II, a claim hard to square with Adolf Hitler’s unshakable desire for war. Regional conflicts will sometimes occur no matter what Washington does, but it need not get involved unless vital U.S. interests are at stake. Indeed, the United States has sometimes stayed out of regional conflicts—such as the Russo-Japanese War, the Iran-Iraq War, and the current war in Ukraine—belying the claim that it inevitably gets dragged in. And if the country is forced to fight another great power, better to arrive late and let other countries bear the brunt of the costs. As the last major power to enter both world wars, the United States emerged stronger from each for having waited.

Furthermore, recent history casts doubt on the claim that U.S. leadership preserves peace. Over the past 25 years, Washington has caused or supported several wars in the Middle East and fueled minor conflicts elsewhere. If liberal hegemony is supposed to enhance global stability, it has done a poor job.

Nor has the strategy produced much in the way of economic benefits. Given its protected position in the Western Hemisphere, the United States is free to trade and invest wherever profitable opportu­nities exist. Because all countries have a shared interest in such activity, Washington does not need to play global policeman in order to remain economically engaged with others. In fact, the U.S. economy would be in better shape today if the government were not spending so much money trying to run the world.

Offshore balancing may seem like a radical strategy today, but it provided the guiding logic of U.S. foreign policy for many decades.

Proponents of liberal hegemony also claim that the United States must remain committed all over the world to prevent nuclear proliferation. If it reduces its role in key regions or withdraws entirely, the argument runs, countries accustomed to U.S. protection will have no choice but to protect themselves by obtaining nuclear weapons.

No grand strategy is likely to prove wholly successful at preventing proliferation, but offshore balancing would do a better job than liberal hegemony. After all, that strategy failed to stop India and Pakistan from ramping up their nuclear capabilities, North Korea from becoming the newest member of the nuclear club, and Iran from making major progress with its nuclear program. Countries usually seek the bomb because they fear being attacked, and U.S. efforts at regime change only heighten such concerns. By eschewing regime change and reducing the United States’ military footprint, offshore balancing would give potential proliferators less reason to go nuclear.

Moreover, military action cannot prevent a determined country from eventually obtaining nuclear weapons; it can only buy time. The recent deal with Iran serves as a reminder that coordinated multi­lateral pressure and tough economic sanctions are a better way to discourage proliferation than preventive war or regime change.

To be sure, if the United States did scale back its security guarantees, a few vulnerable states might seek their own nuclear deterrents. That outcome is not desirable, but all-out efforts to prevent it would almost certainly be costly and probably be unsuccessful. Besides, the down­sides may not be as grave as pessimists fear. Getting the bomb does not transform weak countries into great powers or enable them to blackmail rival states. Ten states have crossed the nuclear threshold since 1945, and the world has not turned upside down. Nuclear proliferation will remain a concern no matter what the United States does, but offshore balancing provides the best strategy for dealing with it.

THE DEMOCRACY DELUSION

Other critics reject offshore balancing because they believe the United States has a moral and strategic imperative to promote freedom and protect human rights. As they see it, spreading democracy will largely rid the world of war and atrocities, keeping the United States secure and alleviating suffering.

No one knows if a world composed solely of liberal democracies would in fact prove peaceful, but spreading democracy at the point of a gun rarely works, and fledgling democracies are especially prone to conflict. Instead of promoting peace, the United States just ends up fighting endless wars. Even worse, force-feeding liberal values abroad can compromise them at home. The global war on terrorism and the related effort to implant democracy in Afghanistan and Iraq have led to tortured prisoners, targeted killings, and vast electronic surveillance of U.S. citizens.

Some defenders of liberal hegemony hold that a subtler version of the strategy could avoid the sorts of disasters that occurred in Afghanistan, Iraq, and Libya. They are deluding themselves. Democracy promotion requires large-scale social engineering in foreign societies that Americans understand poorly, which helps explain why Washing­ton’s efforts usually fail. Dismantling and replacing existing political institutions inevitably creates winners and losers, and the latter often take up arms in opposition. When that happens, U.S. officials, believing their country’s credibility is now at stake, are tempted to use the United States’ awesome military might to fix the problem, thus drawing the country into more conflicts.

If the American people want to encourage the spread of liberal democracy, the best way to do so is to set a good example. Other countries will more likely emulate the United States if they see it as a just, prosperous, and open society. And that means doing more to improve conditions at home and less to manipulate politics abroad.

THE PROBLEMATIC PACIFIER

Then there are those who believe that Washington should reject liberal hegemony but keep sizable U.S. forces in Europe, Northeast Asia, and the Persian Gulf solely to prevent trouble from breaking out. This low-cost insurance policy, they argue, would save lives and money in the long run, because the United States wouldn’t have to ride to the rescue after a conflict broke out. This approach—sometimes called “selective engagement”—sounds appealing but would not work either.

For starters, it would likely revert back to liberal hegemony. Once committed to preserving peace in key regions, U.S. leaders would be sorely tempted to spread democracy, too, based on the widespread belief that democracies don’t fight one another. This was the main rationale for expanding NATO after the Cold War, with the stated goal of “a Europe whole and free.” In the real world, the line separating selective engagement from liberal hegemony is easily erased.

There is no good reason to keep U.S. forces in Europe, as no country there has the capability to dominate that region.

Advocates of selective engagement also assume that the mere presence of U.S. forces in various regions will guarantee peace, and so Americans need not worry about being dragged into distant conflicts. In other words, extending security commitments far and wide poses few risks, because they will never have to be honored.

But this assumption is overly optimistic: allies may act recklessly, and the United States may provoke conflicts itself. Indeed, in Europe, the American pacifier failed to prevent the Balkan wars of the 1990s, the Russo-Georgian war in 2008, and the current conflict in Ukraine. In the Middle East, Washington is largely responsible for several recent wars. And in the South China Sea, conflict is now a real possibility despite the U.S. Navy’s substantial regional role. Stationing U.S. forces around the world does not automatically ensure peace.

Nor does selective engagement address the problem of buck-passing. Consider that the United Kingdom is now withdrawing its army from continental Europe, at a time when NATO faces what it considers a growing threat from Russia. Once again, Washington is expected to deal with the problem, even though peace in Europe should matter far more to the region’s own powers.

THE STRATEGY IN ACTION

What would offshore balancing look like in today’s world? The good news is that it is hard to foresee a serious challenge to American hegemony in the Western Hemisphere, and for now, no potential hegemon lurks in Europe or the Persian Gulf. Now for the bad news: if China continues its impressive rise, it is likely to seek hegemony in Asia. The United States should undertake a major effort to prevent it from succeeding.

Ideally, Washington would rely on local powers to contain China, but that strategy might not work. Not only is China likely to be much more powerful than its neighbors, but these states are also located far from one another, making it harder to form an effective balancing coalition. The United States will have to coordinate their efforts and may have to throw its considerable weight behind them. In Asia, the United States may indeed be the indispensable nation.

#### Regional institutions – maintains a rules based order and avoids transition wars

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The maintenance of world order depends on regional orders. As Henry Kissinger argues, “The contemporary quest for world order will require a coherent strategy to establish a concept of order within the various regions and to relate these regional orders to one another.”[22](https://www.ethicsandinternationalaffairs.org/2017/multiplex-world-order/#fn-12859-22) Yet developing such inclusive, open regional orders is a critical challenge. This would require creating new regional mechanisms and supporting those that already exist but are constrained by a lack of resources. While some liberal thinkers see regionalism (not including the European Union) as a threat to world order, there are many regional initiatives that, if recognized and strengthened, could actually support world order. For example, ASEAN+3’s Chiang Mai initiative on finance has allowed those countries to better cope with short-term liquidity problems, supplementing the existing capacity of the International Monetary Fund.[23](https://www.ethicsandinternationalaffairs.org/2017/multiplex-world-order/#fn-12859-23) As another example, though the Obama administration feared the Chinese-inspired AIIB would be a competitor to the World Bank, its structure and rules mimic those of established multilateral institutions, and its management includes persons from Western countries. Thus, it is more likely to complement rather than compete with the World Bank or Asian Development Bank. In a fragmented and pluralistic world, exploring local and regional initiatives in diverse issue areas that complement older but fragmenting global institutions could be one of the most promising ways to build world order in the twenty-first century.

A multiplex world will not be free from disorder, but it is also not necessarily doomed to be what Ian Bremmer and Nouriel Roubini call a G-Zero World—“one in which no single country or bloc of countries has the political and economic leverage—or the will—to drive a truly international agenda”[24](https://www.ethicsandinternationalaffairs.org/2017/multiplex-world-order/#fn-12859-24)—simply because of the loss of a predominant U.S. leadership role. Leadership-sharing between the Western powers and the emerging powers is more attainable than (hard) power-sharing. A world less dependent on U.S. leadership—but without a complete U.S. retreat into isolationism—will still find ways to cooperate. It will still come together in crisis, as happened at the G-20 summit after the 2008 global financial crisis, or to combat common perils, as happened with the 2015 Paris Agreement on climate change.[25](https://www.ethicsandinternationalaffairs.org/2017/multiplex-world-order/#fn-12859-25) The latter was made possible not because of proactive U.S. leadership but because of common understanding among the Western nations, the emerging powers (led by China), and civil society groups. Importantly, the agreement avoided the traditional Western legalistic sanction-based approach in favor of a softer, voluntaristic approach that is characteristic of the Association of Southeast Asian Nations.

A multiplex world is a G-Plus world, featuring established and emerging powers, global and regional institutions and actors, states, social movements, corporations, private foundations, and various kinds of partnerships among them.

#### Decline has popularized restraint – a bipartisan coalition formed to avoid the failures of liberal hegemony

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For nearly three decades after the end of the Cold War, U.S. foreign policy was characterized by a bipartisan consensus: that as the world’s “indispensable nation” and with no competitor, the United States had little choice but to pursue a transformational agenda on the world stage. Over the last few years, however, that consensus has collapsed. A growing chorus of voices are advocating a strategy of restraint—a less activist approach that focuses on diplomatic and economic engagement over military intervention. And they have found a receptive audience.

In that, they have undoubtedly been helped by circumstance: the United States’ failed “war on terror,” the rise of China, and growing partisan polarization at home have all made it clear that U.S. foreign policy cannot simply remain on autopilot. Even those who continue to argue for an interventionist approach to the world typically acknowledge that their strategy must be shorn of its worst excesses. Where restraint was once excluded from the halls of power and confined largely to academic journals, now some of its positions have become official policy.

Although President Donald Trump’s record was defined by dysfunction more than any coherent strategy, he did wind down the war in Afghanistan, raise doubts about the value of U.S. alliances in Europe and Asia, and question the wisdom of military intervention and democracy promotion. President Joe Biden, for his part, has begun withdrawing U.S. troops from Afghanistan, has initiated a review of the United States’ global military posture, and has taken steps to stabilize the U.S.-Russian relationship. In 2019, Jake Sullivan, now Biden’s national security adviser, wrote, “The U.S. must get better at seeing both the possibilities and the limits of American power.” That this sentiment is now openly embraced at the highest levels of government is nothing short of a win for those who have long called for a more restrained U.S. foreign policy.

Yet victory also raises a question: Where do restrainers go from here? With Washington having dialed down the war on terrorism, the most politically popular of their demands has been achieved. Now, they are liable to face an uphill battle over the rest of U.S. foreign policy, such as how to treat allies or what to do about China—issues that have little public salience or on which the restrainers are divided. Although often bundled together by Washington’s foreign policy elites and derided as isolationists, the members of the restraint community include a diversity of voices, running the gamut from left-wing antiwar activists to hard-nosed conservative realists. It should not be surprising that they disagree on much.

If the restraint camp focuses on what divides them rather than what unites them, then it will find itself consumed with internecine battles and excluded from decision-making at the very moment its influence could be at its height. But there is a viable consensus, a path forward for restraint that can achieve the most important goals, alienate the fewest members of the coalition, and win new converts. This more pragmatic strategy, which would entail the gradual lessening of U.S. military commitments, would not achieve the most ambitious of the restrainers’ goals. But it has the best chance of moving U.S. foreign policy in a more secure and more popular direction.

A DEBATE REBORN

The idea that the United States is uniquely qualified to reshape the world has manifested itself in different ways in the 30 years since the collapse of the Soviet Union marked the end of a bipolar world. Humanitarian intervention, democracy promotion, and counterterrorism—all were attempts to mold the world according to American preferences. Yet the unipolar moment has largely failed to live up to expectations. Today, democracy is in decline, there are more state-level conflicts than at any time since 1990, the war on terrorism has largely failed, and China’s rise has given the lie to the notion that the United States can prevent the emergence of peer competitors. Washington’s foreign policy community now appears to accept the need for a course correction, although it remains divided on the specifics.

Today, opinion is increasingly coalescing around three distinct views. The first of these is a modified form of liberal internationalism, the school of thought that believes that U.S. leadership is a stabilizing force in the world, emphasizes militarized deterrence, and has faith in a liberal, rules-based international order. Proponents of this approach often frame threats from China and Russia as threats to this order rather than as threats to concrete U.S. security interests. Yet the strain of this view dominant today is also, at least in theory, a softer, reformed version of the post–Cold War consensus, one that takes into account critiques of recent U.S. foreign policy and rejects parts of the war on terrorism.

Because they are more aware of the limits of American power than their predecessors, advocates of this view are best described as liberal internationalists, rather than liberal interventionists. The scholars Mira Rapp-Hooper and Rebecca Lissner—both of whom now serve on the National Security Council—belong to this camp. As they wrote in these pages in 2019, “Rather than wasting its still considerable power on quixotic bids to restore the liberal order or remake the world in its own image, the United States should focus on what it can realistically achieve.”

Restrainers have not offered a coherent alternative to today’s foreign policy.

Another alternative has percolated out of the synthesis of the Republican foreign policy establishment and the Trump administration: a form of belligerent unilateralism that prioritizes maintaining U.S. military primacy. This “America first” approach to the world is also a clear successor to the old consensus, but one that privileges power over diplomacy and U.S. interests over a liberal order. Like their liberal internationalist counterparts, the America firsters—both Trump administration alumni and more mainstream Republican foreign policy hands—have absorbed the notion that U.S. foreign policy has become unpopular, particularly among the GOP base. They have therefore shifted from democracy promotion and nation building toward a militarized global presence more akin to classic imperial policing.

They also reject some of the core liberal components of the old consensus, spurning diplomacy and arms control, fetishizing sovereignty, and preferring American solutions to global problems over multilateral solutions. For them, the liberal order is a mirage. As Nadia Schadlow, a veteran of the Trump White House, wrote in these pages in 2020, “Washington must let go of old illusions, move past the myths of liberal internationalism, and reconsider its views about the nature of the world order.”

Both approaches to the world are still problematic. A rebooted liberal internationalism may succeed at rehabilitating the United States’ image, but it is unlikely to advance democracy or build a unified liberal order through nonmilitary means when military ones have failed. And as the global balance of power shifts, liberal internationalism simultaneously overestimates the contributions that U.S. allies can make to collective defense and underestimates the differences they have with Washington. The “America first” approach, for its part, may yield short-term dividends—Trump, after all, was able to force U.S. allies to abide by sanctions on Iran and renegotiate the North American Free Trade Agreement—but it has diminishing returns. The more the United States uses coercive tools against other countries, the more they will look for ways to blunt those tools. And both approaches lean heavily on a forward U.S. military presence in ways that could all too easily trigger an unplanned conflict, particularly in Asia.

The remaining alternative, restraint, comes from outside the Washington policymaking world and is largely focused on these flaws. It is far more ideologically diverse than the other two, but most restrainers agree on several core principles. They share a conviction that the United States is a remarkably secure nation, that unlike many great powers in history, it faces no real threat of invasion, thanks to geography and nuclear weapons. They argue that U.S. foreign policy has been characterized in recent years by overreach and hubris, with predictably abysmal results. And they think U.S. foreign policy is overmilitarized, with policymakers spending too much on defense and too quickly resorting to force. Most important, advocates of restraint strike directly at the notion of the United States as the indispensable nation, considering it instead as but one among many global powers.

RESTRAINT’S MOMENT

The most common slap at restrainers is that they focus too much on criticism without offering plausible policy alternatives. That is not an entirely accurate evaluation; individual proponents of restraint have offered detailed prescriptions for everything from the war in Afghanistan to U.S.-Russian relations. But it is true that restrainers have often focused on what draws them together—namely, their shared criticisms of the status quo—rather than what would pull them apart: the question of which specific policies to implement instead. As restraint enters the mainstream conversation, the distinctions within this group are coming to the surface.

Restraint contains several different overlapping ideas. The first (and best defined) of these is an academic theory of grand strategy formulated by the political scientist Barry Posen in his 2014 book, Restraint. His version of restraint envisages a much smaller military based primarily within the United States. Other restrainers—such as the international relations theorists John Mearsheimer and Stephen Walt—advocate a grand strategy of offshore balancing, a distinct but related approach that also calls for downsizing the United States’ global military role. (The distinction between the two is one of degree: Posen backs an entirely offshore military presence, whereas Mearsheimer and Walt admit that the United States may occasionally need to intervene to keep a hostile state from dominating a key region.) As grand strategies, both leave many granular policy details unstated, but they present internally coherent and fully formulated approaches to the world.

There is also a looser definition of “restraint.” Increasingly, the term is Washington shorthand for any proposal for a less militarized and activist foreign policy. That includes those put forth not just by academic realists but also by progressive Democrats and conservative Republicans in Congress, as well as various antiwar groups (such as Code Pink and the Friends Committee on National Legislation) and newer entrants into the antiwar space (such as the veterans’ group Common Defense). Thus, the term “restraint” is now used as often to signify this broader political movement as it is to describe a grand strategy.

Any movement that includes Mearsheimer and Code Pink is by necessity a big tent, and indeed, there are many motivations for restraint. For some, it might be a moral consideration: many libertarians believe that war grows the state, and anti-imperialists want to rein in what they see as an overbearing military-industrial complex. For others, the motivation is financial: although conservative deficit hawks are far less vocal on defense than on other issues, they exist, and many progressives and even some mainstream Democrats view cuts to military spending as an easy way to free up resources for infrastructure or social programs. For others in the restraint community, it is personal: some of the recent activism around ending the war on terrorism has been driven by veterans who are concerned about what the conflict has done to their fellow soldiers and to American society writ large. Then there are the strategists, for whom the pursuit of restraint is largely about avoiding the failures and risks of the current approach. There are even those who might be called “restraint-curious,” people who are open to a more restrained foreign policy on specific issues but reject the broader notion.

The result is a coalition that—much like its opposition—is broad and bipartisan, a partnership of the left and the right in which the two sides don’t agree with each other on much else. Consider the congressional activism around ending U.S. support for the Saudi-led war in Yemen, a movement that was spearheaded by two liberals, Senator Bernie Sanders of Vermont and Senator Chris Murphy, a Democrat from Connecticut, and two Republicans, Senators Rand Paul of Kentucky and Mike Lee of Utah. Or consider the strange bedfellows made by the war in Afghanistan. In the House of Representatives, advocates of withdrawal included Alexandria Ocasio-Cortez of New York, the standard-bearer of the Democratic Party’s left wing, and Matt Gaetz of Florida, a Republican devotee of Trump. The transpartisan nature of the coalition pushing for restraint is one of its core strengths.

#### Biden’s not a hawk and is glad to see the end of foreign policy orthodoxy – he’s a pragmatic realist interested in stabilizing relations with peer competitors and reducing offshore commitments

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But Biden’s decision to terminate the U.S. war in Afghanistan has revealed another side of the United States’ 46th president. In ending the two-decades-long war, Biden rejected every “liberal internationalist” premise of the enterprise, including the notion that building a democratic Afghanistan and transforming the region served U.S. interests or advanced universal values. He repeatedly argued that the United States had only one valid reason to use force there: to “get the terrorists who attacked us on 9/11” and might attack again. Once that objective had been achieved, the United States had no business waging war. It was for “the Afghan people alone to decide their future,” he said, including whether they would live in a Western-style democracy or under Taliban rule.

The Taliban’s swift takeover, far from changing Biden’s mind, seems to have only affirmed his views about the limits of U.S. military power—in Afghanistan and elsewhere. Ending the war was “about ending an era of major military operations to remake other countries,” he said after the last U.S. soldier left Afghanistan.

All this might surprise those who detect a “Biden doctrine” aiming to assert American power and defend democracy across the globe. Yet the Biden who terminated the United States’ longest war has been hiding in plain sight. Throughout his career, Biden has put the pragmatic pursuit of national security over foreign policy orthodoxy. For more than a decade, that calculus has made him a critic of regime-change wars and other efforts to promote American values by military force.

Although his predecessor, Donald Trump, gave voice to similar impulses, it is Biden who offers a more coherent version of pragmatic realism—a mode of thought that prizes the advancement of tangible U.S. interests, expects other states to follow their own interests, and changes course to get what the United States needs in a competitive world. If Biden continues to apply this vision, he will deliver a welcome change from decades of overassertive U.S. foreign policy that has squandered lives and resources in pursuit of unachievable goals.

LEARNING FROM EXPERIENCE

Since entering the Senate in 1973, Biden has stood out for adapting his foreign policy views to changing domestic and international circumstances. He struck a moderate line early in his national political career when confronted with Americans’ weariness with the war in Vietnam in the 1970s and mounting tensions with the Soviet Union in the 1980s. He opposed sending additional military aid to South Vietnam in 1975 as North Vietnam launched its final offensive. And when President Ronald Reagan launched a massive military buildup to increase pressure on the Soviet Union, he voted against many of the administration’s top priorities.

Notably, Biden voted against the 1991 Gulf War against Iraq. “What vital interests of the United States justify sending Americans to their deaths in the sands of Saudi Arabia?” he asked. He also worried that U.S. troops would unfairly shoulder most of the casualties and that “the enmity of the Arab world” would be directed toward the United States.

Biden’s views shifted, however, after the Soviet Union collapsed and the United States attained unipolar dominance. As the ranking Democrat on the Senate Foreign Relations Committee, Biden emerged as a leading proponent of enlarging NATO—a policy that created new, open-ended security commitments for the United States at the time when the “vital interests” involved were highly debatable. He contended that enlargement would guarantee “another 50 years of peace” in Europe as well as redress the “historical injustice” of Stalinist domination in Eastern Europe. Recanting his opposition to the earlier Gulf War, Biden championed U.S.-led military intervention against Serbia in the Bosnian war and the Kosovo crisis. After the 9/11 attacks, Biden voted to authorize the war in Afghanistan and, with some reservations, the war in Iraq. One week into the United States’ “shock and awe” campaign, he expressed hope that the invasion would “put Iraq on the path to a pluralistic and democratic society.”

Yet once the wars faltered, Biden adapted again. In the face of insurgencies in Afghanistan and Iraq, he grew skeptical of both U.S. state-building missions. In 2006, Biden put forward his most distinctive foreign policy proposal to that point: he advocated dividing Iraq into a federal system along sectarian lines, paving the way for the U.S. military’s withdrawal from the country. Without acquiring an antiwar reputation, Biden was looking for an exit from Iraq. Accordingly, he bluntly opposed the U.S. “surge” of troops into Iraq when it was first floated in 2006, describing it as “the absolute wrong strategy.”

Biden has consistently put the pragmatic pursuit of U.S. national security over foreign policy orthodoxy.

Biden’s opposition to large wars with inflated goals only deepened as vice president. He was nearly alone among President Barack Obama’s senior advisers in dissenting from the administration’s decision to surge U.S. forces into Afghanistan from 2009 to 2011. Biden reasoned that the U.S.-backed Afghan government had insuperable flaws that made a complete victory over the Taliban insurgency impossible. He instead counseled a narrow counterterrorism mission targeting al Qaeda and related groups.

It is possible Biden wanted to go even further. In his diary, U.S. envoy Richard Holbrooke recounted that Biden wanted to withdraw from Afghanistan entirely. During one particularly contentious debate, Holbrooke recounted Biden yelling, “I am not sending my boy back there to risk his life on behalf of women’s rights!” Advancing liberal values at gunpoint, he explained, “just won’t work, that’s not what [U.S. troops are] there for.”

Biden also appears to have been a voice of caution within the Obama administration on other foreign policy debates. He expressed concern about launching the 2011 Navy SEAL raid that ultimately killed Osama bin Laden, suggesting that the United States gather additional intelligence before taking a step that could imperil relations with Pakistan. Biden also claims to have opposed the bombing of Libya that same year. At the time, he publicly urged U.S. NATO allies to take over the mission from the United States. “We can’t do it all,” Biden said, underscoring that Libya was peripheral to “our strategic interest” in the region.

To Biden’s critics, his shifts on foreign policy no doubt seem opportunistic. His supporters, meanwhile, can herald his willingness to learn from experience. But Biden’s trajectory from Cold War moderate to liberal-hegemony enthusiast to nation-building skeptic contains a through line: he has always regarded U.S. security as the paramount basis of foreign policy, and has been willing to reassess how to advance American interests in light of new conditions and stubborn realities. And this pragmatic realism may augur even more sweeping changes to American foreign policy now that he resides in the White House.

AFTER AFGHANISTAN

Afghanistan represents the starkest example of Biden’s pragmatic realist streak. He ended the war swiftly after concluding that doing so would benefit the United States, heeding the strong preference of the U.S. public and resisting pressure from the Pentagon and many foreign policy elites to renew the U.S. state-building project. In justifying his decision, Biden insisted that U.S. service members should be sent into combat only to defend the United States. As an animated Biden told an interviewer during his presidential campaign, “The responsibility I have is to protect America’s national self-interest and not put our women and men in harm’s way to try to solve every single problem in the world by use of force.”

Afghanistan may be just the beginning. Biden has ordered the Defense Department to conduct a “global posture review” of the United States’ forward deployments. If the review acts on the insight of General Mark Milley, the chairman of the joint chiefs of staff, that many existing deployments were “developed during the Cold War,” it could recommend a significant restructuring of the U.S. military footprint. The administration has already signaled its intention to “right-size” the U.S. military presence in the Middle East and has recently begun that process by pulling antimissile systems out of Iraq, Jordan, Kuwait, and Saudi Arabia. Biden may also become the first president in three decades to avoid the enlargement of NATO: he has soft-pedaled talk of extending NATO membership to Ukraine, although he has continued to send military aid to the country.

To be sure, Biden has often framed U.S. relations with China and Russia in ideological terms. He has vowed to disprove the notion that “autocracy is the wave of the future” by demonstrating the continued vitality of American democratic institutions. Yet Biden’s actual policies toward the two powers betray his pragmatic bent. Rather than merge the countries into a single specter of an authoritarian menace, Biden has prioritized competition with a rising China well above that with a weaker Russia. He has aimed to establish a “stable and predictable relationship” with the latter, an approach that seeks to limit bilateral tensions and potentially enable the United States to focus on counterbalancing China.

If Biden continues to apply this vision, he will deliver a welcome change from decades of overassertive U.S. foreign policy.

As he did during the Cold War, Biden has taken steps designed to open the door to negotiated resolutions to disputes with the United States’ geopolitical rivals. He chose to hold his first major bilateral summit with Russian President Vladimir Putin and has also signaled his interest in meeting with Chinese President Xi Jinping. Diplomacy, he said after his summit with Putin, does not depend on trusting the other party. It requires merely that both sides have mutual interests and establish understandings based on those interests. “This is about self-interest and verification of self-interest,” Biden emphasized. “It’s just pure business.”

At times, Biden’s own rhetoric can obscure his most distinctive foreign policy instincts. He has expressed revulsion at Trump for embracing “all the thugs in the world” and vowed that “human rights will be the center of our foreign policy”—a claim that is hard to square with his unapologetic defense of vital national interests as the sole grounds for war. And in December, he plans to hold the first of two “Summits for Democracy” intended to help the world’s democracies defend against authoritarianism and show they can deliver for their citizens. Contrasted with Trump and his affinity for autocrats, Biden may sound like he is returning to the United States’ muscular promotion of liberalism and democracy abroad.

Still, most of Biden’s statements and actions are consistent with an outlook that puts national security above all other considerations. Likewise, the Summits for Democracy so far do not reflect a substantial effort either to expand U.S. alliances with democracies or to restrict U.S. alliances to liberal states. After all, pro-democracy rhetoric has not precluded the Biden administration from deepening ties with authoritarian states such as Thailand and Vietnam and increasingly illiberal democracies such as India and the Philippines. The summits may simply reflect the fact that Biden supports democracy, liberal values, and human rights—without thinking they should be promoted at the point of a gun or dictate U.S. defense obligations.

RESHAPING AMERICAN FOREIGN POLICY

If the Biden administration continues to prize pragmatic realism above liberal primacy, far-reaching changes may be in store for U.S. foreign policy. The security-focused analysis that Biden applied to Afghanistan would also lead to force reductions elsewhere in the world. The thousands of ground troops currently in Iraq and Syria to prevent a future resurgence of the Islamic State (also known as ISIS) are an obvious place to start. Their deployment violates Biden’s stated requirement to “set missions with clear, achievable goals” because success can never be verifiably achieved.

For the same reason, Biden ought to assess whether the United States’ counterterrorism operations are targeting only those groups with the capability and intent to attack the United States. In recent years, the United States has engaged in anti-terror strikes, exercises, and training missions in approximately 85 countries across the globe. Although many efforts targeted al Qaeda and other groups that threaten the U.S. homeland, some targeted organizations such as the Somalia-based al Shabab and groups in the Sahel and Latin America that are less clearly able to attack the United States. If Biden’s assessment yields even a murky result, then he should wind down the “war on terror,” lest he hand an “open-ended mission,” as he described the Afghanistan war, to his successor.

#### China is reactionary not pre-emptively aggressive – US has to be the first mover

Prueher 16 Joseph Prueher 12-12-2016 “How America Can Lead in Asia” <https://nationalinterest.org/feature/how-america-can-lead-asia-18720?nopaging=1,%2520Accessed%252012-15-2016> (former career U.S. Naval officer, having served as Commander of the Pacific Command, along with J. Stapleton Roy who is a former senior career U.S. diplomat specializing in Asian affairs, Paul Heer who is a former career U.S. intelligence official who served as National Intelligence Officer for East Asia, David M. Lampton who is Professor and Director of China Studies at Johns Hopkins School of Advanced International Studies, Michael D. Swaine who is a career policy analyst specializing in Asian security issues, especially those involving the U.S.-China relationship, and Ezra Vogel who is Henry Ford II Professor of the Social Sciences Emeritus at Harvard University)//Elmer

In the security realm, for the first time in modern history, China is developing military capabilities that significantly improve its ability to defend its interests within at least the “first island chain” that extends from Japan through Taiwan and the Philippines to continental Southeast Asia. This represents a challenge to traditional U.S. air and sea superiority in the western Pacific, a status that the United States has enjoyed since the end of World War II. In particular, China’s growing military capabilities directly impact U.S. defense alliances with Japan, the Republic of Korea and the Philippines, and U.S. security commitments with respect to Taiwan. While China’s growing military capabilities and ambitions certainly create challenges for the United States, they do not necessarily reflect aggressive or expansionist intentions and instead derive largely from Beijing’s difficult security environment and historical experience. China has land borders with fourteen countries, some small and inconsequential but others, like Russia and India, wielding significant power and resources. Four of these neighbors have nuclear weapons, and the United States has a nuclear umbrella over Japan and South Korea. China's “near abroad” also includes major countries such as Indonesia and Iran. While China can develop formidable naval capabilities along its coastal areas, it lacks unfettered access to the open seas, whether the Pacific, Indian, or Arctic Oceans. It does not control the island chains on its eastern flanks, and narrow straits restrict its naval access to the Indian Ocean. In this sense, anti-access and area denial, a concept often applied to China’s military strategy along its maritime periphery, can also work against it. Modern history has not been kind to China. It lost vast swathes of its territory because of its earlier weakness, and it lagged behind Japan in modernization. In the 19th and 20th centuries, multiple wars were fought inside China or on its borders. In addition, vast sweeps of China's western regions are occupied by ethnic minorities, such as the Tibetans and the Uighurs in Xinjiang, living in their historic homelands. These regions are vulnerable to separatist sentiments, which reinforces the importance China attaches to preserving national unity and territorial integrity. Understandably, the Chinese believe that over the last two hundred years they have been bullied and victimized by stronger powers. They are determined not to let this happen again, and genuinely believe their own rhetoric that their goal is not to dominate but to avoid being dominated. Their neighbors, not surprisingly, are skeptical of this claim. Moreover, the Chinese may be poor judges of their own future behavior since their military modernization gives them growing capabilities to bully weaker countries around their periphery.

#### China’s drive for regional hegemony is peaceful and not zero-sum with the US – aggressive containment increases risk of war

Heer 19 [Paul, National Intelligence Officer for East Asia in the Office of the Director of National Intelligence from 2007 to 2015, the Robert E. Wilhelm Research Fellow at the Massachusetts Institute of Technology’s Center for International Studies and an Adjunct Professor at George Washington University’s Elliott School of International Affairs, Jan 8, 2019, “Rethinking U.S. Primacy in East Asia,” <https://nationalinterest.org/print/blog/skeptics/rethinking-us-primacy-east-asia-40972>]

First, China is pursuing hegemony in East Asia, but not an exclusive hostile hegemony. It is not trying to extrude the United States from the region or deny American access there. The Chinese have long recognized the utility—and the benefits to China itself—of U.S. engagement with the region, and they have indicated receptivity to peaceful coexistence and overlapping spheres of influence with the United States there. Moreover, China is not trying to impose its political or economic system on its neighbors, and it does not seek to obstruct commercial freedom of navigation in the region (because no country is more dependent on freedom of the seas than China itself). In short, Beijing wants to extend its power and influence within East Asia, but not as part of a “winner-take-all” contest.

China does have unsettled and vexing sovereignty claims over Taiwan, most of the islands and other features in the East and South China Seas, and their adjacent waters. Although Beijing has demonstrated a willingness to use force in defense or pursuit of these claims, it is not looking for excuses to do so. Whether these disputes can be managed or resolved in a way that is mutually acceptable to the relevant parties and consistent with U.S. interests in the region is an open, long-term question. But that possibility should not be ruled out on the basis of—or made more difficult by—false assumptions of irreconcilable interests. On the contrary, it should be pursued on the basis of a recognition that all the parties want to avoid conflict—and that the sovereignty disputes in the region ultimately are not military problems requiring military solutions. And since Washington has never been opposed in principle to reunification between China and Taiwan as long as it is peaceful, and similarly takes no position on the ultimate sovereignty of the other disputed features, their long-term disposition need not be the litmus test of either U.S. or Chinese hegemony in the region.

Of course, China would prefer not to have forward-deployed U.S. military forces in the Western Pacific that could be used against it, but Beijing has long tolerated and arguably could indefinitely tolerate an American military presence in the region—unless that presence is clearly and exclusively aimed at coercing or containing China. It is also true that Beijing disagrees with American principles of military freedom of navigation in the region; and this constitutes a significant challenge in waters where China claims territorial jurisdiction in violation of the UN Commission on the Law of the Sea. But this should not be conflated with a Chinese desire or intention to exclusively “control” all the waters within the first island chain in the Western Pacific. The Chinese almost certainly recognize that exclusive control or “domination” of the neighborhood is not achievable at any reasonable cost, and that pursuing it would be counterproductive by inviting pushback and challenges that would negate the objective.

So what would Chinese “hegemony” in East Asia mean or look like? Beijing probably thinks in terms of something much like American primacy in the Western Hemisphere: a model in which China is generally recognized and acknowledged as the de facto central or primary power in the region, but has little need or incentive for militarily adventurism because the mutual benefits of economic interdependence prevail and the neighbors have no reason—and inherent disincentives—to challenge China’s vital interests or security. And as a parallel to China’s economic and diplomatic engagement in Latin America, Beijing would neither exclude nor be hostile to continued U.S. engagement in East Asia.

A standard counterargument to this relatively benign scenario is that Beijing would not be content with it for long because China’s strategic ambitions will expand as its capabilities grow. This is a valid hypothesis, but it usually overlooks the greater possibility that China’s external ambitions will expand not because its inherent capabilities have grown, but because Beijing sees the need to be more assertive in response to external challenges to Chinese interests or security. Indeed, much of China’s “assertiveness” within East Asia over the past decade—when Beijing probably would prefer to focus on domestic priorities—has been a reaction to such perceived challenges. Accordingly, Beijing’s willingness to settle for a narrowly-defined, peaceable version of regional preeminence will depend heavily on whether it perceives other countries—especially the United States—as trying to deny China this option and instead obstruct Chinese interests or security in the region.

#### Even if it rises, it’s peaceful

* China seeks limited predation not outright competition
* Strategy and policy moves show coop over conflict
* Care most about stability

Shifrinson 19 [Joshua Shifrinson is an Assistant Professor of International Relations with the Pardee School of Global Affairs at Boston University. Should the United States Fear China’s Rise? Winter 2019. www.bu.edu/pardeeschool/files/2019/01/Winter-2019\_Shifrinson\_0.pdf]

In short, limited predation—not an overt and outright push to overtake and challenge the United States—is the name of China’s current and highly rational game. As significantly, it appears Chinese leaders are aware of the structural logic of the situation. Despite ongoing debate over the extent to which China has departed from its long-standing “hide strength, bide time” strategy first formulated by Deng Xiaoping in favor a more assertive course seeking to increase Chinese influence in world affairs, Chinese leaders and China watchers have been at pains to point out that Chinese strategy still seeks to avoid provoking conflict with the United States.49 As one analyst notes, China’s decision to carve out a more prominent role for itself in world politics has been coupled with an effort to reassure and engage the United States so as to avoid unneeded competition while facilitating stability.50 Chinese leaders echo these themes, with one senior official noting in 2014 that Chinese policy focused on “properly addressing] conflicts and differences through dialogue and cooperation instead of confrontational approaches.”51 Xi Jinping himself has underlined these currents, arguing even before taking office that U.S.-Chinese relations should be premised on “preventing conflict and confrontation,” and more recently vowing that “China will promote coordination and cooperation with other major countries.”52 Ultimately, as one scholar observes, there is “hardly evidence that [... China has] begun to focus on hegemonic competition.”53 Put another way, China’s leaders appear aware of the risks of taking an overly confrontational stance toward a still-potent United States and have scoped Chinese ambitions accordingly.

#### Their China Alternative card is power-tagged – it says China’s a candidate but they’re focused domestically - here’s a re-cutting – sage in Green

1AC Haass 17 Richard Haass is President of the Council on Foreign Relations. “Who Will Fill America’s Shoes?” Project Syndicate. June 21st, 2017. https://www.project-syndicate.org/commentary/global-leadership-successor-to-america-by-richard-n--haass-2017-06

Still, a shift away from a US-dominated world of structured relationships and standing institutions and toward something else is under way. What this alternative will be, however, remains largely unknowable. What we do know is that there is no alternative great power willing and able to step in and assume what had been the US role. China is a frequently mentioned candidate, but its leadership is focused mostly on consolidating domestic order and maintaining artificially high economic-growth rates to stave off popular unrest. China’s interest in regional and global institutions seems designed mostly to bolster its economy and geopolitical influence, rather than to help set rules and create broadly beneficial arrangements. Likewise, Russia is a country with a narrowly-based economy led by a government focused on retaining power at home and re-establishing Russian influence in the Middle East and Europe. India is preoccupied with the challenge of economic development and is tied down by its problematic relationship with Pakistan. Japan is held back by its declining population, domestic political and economic constraints, and its neighbors’ suspicions. Europe, for its part, is distracted by questions surrounding the relationship between member states and the European Union. As a result, the whole of the continent is less than the sum of its parts – none of which is large enough to succeed America on the world stage. But the absence of a single successor to the US does not mean that what awaits is chaos. At least in principle, the world’s most powerful countries could come together to fill America’s shoes. In practice, though, this will not happen, as these countries lack the capabilities, experience, and, above all, a consensus on what needs doing and who needs to do it. A more likely development is the emergence of a mix of order and disorder at both the regional and global level. China will promote various trade, infrastructure, and security mechanisms in Asia. The 11 remaining members of the Trans-Pacific Partnership may launch their trade pact without the US. Less clear is whether China is prepared to use its influence to **restrain North Korea**, **how India and Pakistan will avoid conflict**, and the resolution of Asia’s many **territorial disputes.** It is all too easy to imagine an Asian and Pacific future characterized by higher spending on arms of all types – and thus **more susceptible to violent conflict**. The Middle East is already suffering **unprecedented instability**, the result of local rivalries and realities, and of 15 years during which the US arguably first did too much and then too little to shape the region’s future. The immediate danger is not just further deterioration in failed states such as Yemen, Syria, and Libya, but also direct conflict between Saudi Arabia and Iran.

#### Yes china is revisionist in a regional sense – that’s why their ev indicates its taken an adversarial stance when contested in the scs/ecs – BUT 0 warrants why global primacy is their end game

### Heg

#### 1] Empirics go neg – most qualified studies disprove hegemonic stability theories.

Fettweis 17 –Christopher J. Fettweis is an American political scientist and the Associate Professor of Political Science at Tulane University. “Unipolarity, Hegemony, and the New Peace, Security Studies” 26:3, 423-451; EG)

Even the most ardent supporters of the hegemonic-stability explanation do not contend that US influence extends equally to all corners of the globe. The United States has concentrated its policing in what George Kennan used to call “strong points,” or the most important parts of the world: Western Europe, the Pacific Rim, and Persian Gulf.64 By doing so, Washington may well have contributed more to great power peace than the overall global decline in warfare. If the former phenomenon contributed to the latter, by essentially providing a behavioral model for weaker states to emulate, then perhaps this lends some support to the hegemonic-stability case.65 During the Cold War, the United States played referee to a few intra-West squabbles, especially between Greece and Turkey, and provided Hobbesian reassurance to Germany’s nervous neighbors. Other, equally plausible explanations exist for stability in the first world, including the presence of a common enemy, democracy, economic interdependence, general war aversion, etc. The looming presence of the leviathan is certainly among these plausible explanations, but only inside the US sphere of influence. Bipolarity was bad for the nonaligned world, where Soviet and Western intervention routinely exacerbated local conflicts. Unipolarity has generally been much better, **but whether or not this was due to US action is again unclear.** Overall US interest in the affairs of the Global South has dropped markedly since the end of the Cold War, as has the level of violence in almost all regions. There is less US intervention in the political and military affairs of Latin America compared to any time in the twentieth century, for instance, and also less conflict. Warfare in Africa is at an all-time low, as is relative US interest outside of counterterrorism and security assistance.66 **Regional peace and stability exist where there is US active intervention, as well as where there is not**. No direct relationship seems to exist across regions. If intervention can be considered a function of direct and indirect activity, of both political and military action, a regional picture might look like what is outlined in Table 1. These assessments of conflict are by necessity relative, because there has not been a “high” level of conflict in any region outside the Middle East during the period of the New Peace. Putting aside for the moment that important caveat, some points become clear. The great powers of the world are clustered in the upper right quadrant, where US intervention has been high, but conflict levels low. **US intervention is imperfectly correlated with stability, however. Indeed, it is conceivable that the relatively high level of US interest and activity has made the security situation in the Persian Gulf and broader Middle East worse.** In recent years, substantial hard power investments (Somalia, Afghanistan, Iraq), moderate intervention (Libya), and reliance on diplomacy (Syria) have been equally ineffective in stabilizing states torn by conflict. While it is possible that the region is essentially unpacifiable and no amount of police work would bring peace to its people, it remains hard to make the case that the US presence has improved matters. **In this “strong point,” at least, US hegemony has failed to bring peace.** In much of the rest of the world, the United States has not been especially eager to enforce any particular rules. Even rather incontrovertible evidence of genocide has not been enough to inspire action. Washington’s intervention choices have at best been erratic; Libya and Kosovo brought about action, but much more blood flowed uninterrupted in Rwanda, Darfur, Congo, Sri Lanka, and Syria. The US record of peacemaking is not exactly a long uninterrupted string of successes. During the turn-of-the-century conventional war between Ethiopia and Eritrea, a highlevel US delegation containing former and future National Security Advisors (Anthony Lake and Susan Rice) made a half-dozen trips to the region, but was unable to prevent either the outbreak or recurrence of the conflict. Lake and his team shuttled back and forth between the capitals with some frequency, and President Clinton made repeated phone calls to the leaders of the respective countries, offering to hold peace talks in the United States, all to no avail.67 The war ended Table 1. Post-Cold War US intervention and violence by region. High Violence Low Violence High US Intervention Middle East Europe South and Central Asia Pacific Rim North America Low US Intervention Africa South America Former Soviet Union in late 2000 when Ethiopia essentially won, and it controls the disputed territory to this day. The Horn of Africa is hardly the only region where states are free to fight one another today without fear of serious US involvement. Since they are choosing not to do so with increasing frequency, something else is probably affecting their calculations. Stability exists even in those places where the potential for intervention by the sheriff is minimal. Hegemonic stability can only take credit for influencing those decisions that would have ended in war without the presence, whether physical or psychological, of the United States. It seems hard to make the case that the relative peace that has descended on so many regions is primarily due to the kind of heavy hand of the neoconservative leviathan, or its lighter, more liberal cousin. Something else appears to be at work.

#### Best data proves unipolar systems are four times more war-prone than multipolar alternatives

Nuno P. Monteiro 12, Assistant Professor of Political Science at Yale University, “Unrest Assured: Why Unipolarity is Not Peaceful,” International Security, Winter 2012, Vol. 36, No. 3, p. 9-40

How well, then, does the argument that unipolar systems are peaceful account for the first two decades of unipolarity since the end of the Cold War? Table 1 presents a list of great powers divided into three periods: 1816 to 1945, multipolarity; 1946 to 1989, bipolarity; and since 1990, unipolarity.46 Table 2 presents summary data about the incidence of war during each of these periods. Unipolarity is the most conflict prone of all the systems, according to at least two important criteria: the percentage of years that great powers spend at war and the incidence of war involving great powers. In multipolarity,18 percent of great power years were spent at war.In bipolarity, the ratio is 16 percent**.** In unipolarity, however, a remarkable 59 percent of great power years until now were spent at war. This is by far the highest percentage in all three systems. Furthermore, during periods of multipolarity and bipolarity**,** the probability that war involving a great power would break out in any given year was, respectively, 4.2 percent and 3.4 percent. Under unipolarity, it is 18.2 percent—or more than four times higher.47 These figures provide no evidence that unipolarity is peaceful.48

### External Offense

#### 1] We’ll link turn counterbalancing – regional spheres only escalate if they’re oriented against a hostile hegemon – that doesn’t assume transition

#### BUT pursuit of hegemony leads to Sino-Russia alliance and is unsustainable.

Porter, DPhil, 19

(Patrick, ModernHistory@Oxford, ProfInternationalSecurityAndStrategy@Birmingham, Advice for a Dark Age: Managing Great Power Competition, The Washington Quarterly, 42:1, 7-25)

Even the United States cannot prudently take on every adversary on multiple fronts. The costs of military campaigns against these adversaries in their backyards, whether in the Baltic States or Taiwan, would outstrip the losses that the U.S. military has sustained in decades. Short of all-out conflict, to mobilize for dominance and risk escalation on multiple such fronts would court several dangers. It would overstretch the country. The U.S. defense budget now approaches $800 billion annually, not including deficit-financed military operations. This is a time of ballooning deficits, where the Congressional Budget Office warns that “the prospect of large and growing debt poses substantial risks for the nation.”27 If in such conditions, current expenditure is not enough to buy unchallengeable military preponderance—and it may not be—then the failure lies not in the failure to spend even more. Neither is the answer to sacrifice the quality of civic life at home to service the cause of preponderance abroad. The old “two war standard,” a planning construct whereby the United States configures its forces to conduct two regional conflicts at once, would be unsustainably demanding against more than one peer competitor, or potentially with a roster of major and minor adversaries all at once.28 After all, the purpose of American military power is ultimately to secure a way of life as a constitutional republic. To impose ever-greater debts on civil society and strip back collective provision at home, on the basis that the quality of life is expendable for the cause of hegemony, is perversely to set up power-projection abroad as the end, when it should be the means. The problem lies, rather, in the inflexible pursuit of hegemony itself, and the failure to balance commitments with scarce resources. To attempt to suppress every adversary simultaneously would drive adversaries together, creating hostile coalitions. It also may not succeed. Counterproliferation in North Korea is difficult enough, for instance, but the task becomes more difficult still if U.S. enmity with China drives Beijing to refuse cooperation over enforcing sanctions on Pyongyang. Concurrent competitions would also split American resources, attention and time. Exacerbating the strain on scarce resources between defense, consumption and investment raises the polarizing question of whether preponderance is even worth it, which then undermines the domestic consensus needed to support it. At the same time, reduced investment in infrastructure and education would damage the economic foundations for conducting competition abroad in the first place. Taken together, indiscriminate competition risks creating the thing most feared in traditional U.S. grand strategy: a hostile Eurasian alliance leading to continuous U.S. mobilization against hostile coalitions, turning the U.S. republic into an illiberal garrison state. If the prospect for the United States as a great power faces a problem, it is not the size of the defense budget, or the material weight of resources at the U.S. disposal, or popular reluctance to exercise leadership. Rather, the problem lies in the scope of the policy that those capabilities are designed to serve. To make the problem smaller, Washington should take steps to make the pool of adversaries smaller.

#### A strong Sino-Russian alliance combined with expanded US military presence ensures joint retaliation — that escalates to the use of nuclear force

Klare 18 – Professor of peace and world security studies at Hampshire College. (Michael T., “The Pentagon Is Planning a Three-Front ‘Long War’ Against China and Russia,” April 4, 2018, https://fpif.org/the-pentagon-is-planning-a-three-front-long-war-against-china-and-russia/)//sy

In relatively swift fashion, American military leaders have followed up their claim that the U.S. is in a new long war by sketching the outlines of a containment line that would stretch from the Korean Peninsula around Asia across the Middle East into parts of the former Soviet Union in Eastern Europe and finally to the Scandinavian countries. Under their plan, American military forces — reinforced by the armies of trusted allies — should garrison every segment of this line, a grandiose scheme to block hypothetical advances of Chinese and Russian influence that, in its global reach, should stagger the imagination. Much of future history could be shaped by such an outsized effort. Questions for the future include whether this is either a sound strategic policy or truly sustainable. Attempting to contain China and Russia in such a manner will undoubtedly provoke countermoves, some undoubtedly difficult to resist, including cyber attacks and various kinds of economic warfare. And if you imagined that a war on terror across huge swaths of the planet represented a significant global overreach for a single power, just wait. Maintaining large and heavily-equipped forces on three extended fronts will also prove exceedingly costly and will certainly conflict with domestic spending priorities and possibly provoke a divisive debate over the reinstatement of the draft. However, the real question — unasked in Washington at the moment — is: Why pursue such a policy in the first place? Are there not other ways to manage the rise of China and Russia’s provocative behavior? What appears particularly worrisome about this three-front strategy is its immense capacity for confrontation, miscalculation, escalation, and finally actual war rather than simply grandiose war planning. At multiple points along this globe-spanning line — the Baltic Sea, the Black Sea, Syria, the South China Sea, and the East China Sea, to name just a few — forces from the U.S. and China or Russia are already in significant contact, often jostling for position in a potentially hostile manner. At any moment, one of these encounters could provoke a firefight leading to unintended escalation and, in the end, possibly all-out combat. From there, almost anything could happen, even the use of nuclear weapons. Clearly, officials in Washington should be thinking hard before committing Americans to a strategy that will make this increasingly likely and could turn what is still long-war planning into an actual long war with deadly consequences.

#### 2] Unipolarity is responsible for the globalization of extremism.

Ibrahimi 18 (2/19/18; S. Yaqub Ibrahimi, [researcher and instructor of political science. PhD @ Carleton University] “Unipolar politics and global peace: a structural explanation of the globalizing jihad”; taylor and francis <https://www.tandfonline.com/doi/pdf/10.1080/17467586.2018.1428763?needAccess=true)>

* JSG = Jihadi-Salafi Groups

Three conclusions can be drawn from this paper. First, the peacefulness of the contemporary unipolar system could be discussed beyond the interstate conflict and the likelihood of great powers competition debate. The new forms of asymmetric warfare, particularly the emergence of JSGs and their violent activities at different levels of the global order, could be assessed as another variable in debates on the peacefulness of the system. These actors DYNAMICS OF ASYMMETRIC CONFLICT 59 emerged and operate under the unipolarity conditions. Unipolarity, in this sense, has generated conflict-producing mechanisms and nonstate actors that drove sovereign states in lengthy wars against JSGs. This argument makes a significant contribution to the unipolarity-peace puzzle, which is conventionally addressed from the interstate conflict perspective. Second, unipolarity transformed Islamist-oriented terrorism from domestic to global. In addition to other conflict-generating conditions produced under unipolarity, the United States’ unipolar policies in Muslim regions transformed the traditional near-enemy-centric narrative of jihad into a far-enemy-centric ideology. As a result of the transformation of this doctrine, new forms of JSGs emerged that posed a threat to peace and security at all levels. Finally, because of the unipolarity of the system, global peace depends largely on the sole great power’s foreign and military policies. The US interventionism, due to the absence of a challenging great power, might not generate interstate conflict. However, it would engage the US in asymmetric warfare with nonstate actors that would emerge independently or on behalf of states to disrupt the US hegemony through insurgency, terrorism, and other forms of violence at different levels. These all might not challenge the durability of unipolarity, drastically, but they would disrupt peace and security at all domestic, regional, and global levels.

#### Terrorists get and detonate nuclear weapons – they have means, motive, and opportunity – most recent and predictive evidence that takes into account technological advances

Bunn et al 19 – Matthew Bunn is a Professor of Practice at Harvard University’s John F. Kennedy School of Government, and the faculty leader of the Project on Managing the Atom. Nickolas Roth is a Research Associate at the Belfer Center’s Project on Managing the Atom. William H. Tobey is a Senior Fellow at the Belfer Center for Science and International Affairs at Harvard Kennedy School. (“Revitalizing Nuclear Security in an Era of Uncertainty”, Harvard Belfer Center for International Affairs, Jan 2019, https://scholar.harvard.edu/files/matthew\_bunn/files/bunn\_revitalizing\_nuclear\_security\_in\_an\_era\_of\_uncertainty\_2019.pdf)

The risk that terrorists could get and use a nuclear bomb—turning the heart of a modern city into a smoldering radioactive ruin—remains very real. Sabotage of major nuclear facilities or dispersal of radioactive material in a disruptive “dirty bomb” also remain real risks.

Motive. Apocalyptic visions or global ambitions drove groups such as al Qaeda and the Japanese terror cult Aum Shinrikyo to seek nuclear weapons. From the 9/11 attackers to Chechen rebels, who killed hundreds of children and their parents at a school in Beslan, Russia, to the Islamic State, which regularly televised its atrocities, it is clear that some terrorist groups seek to inflict as many casualties as possible, as cruelly as possible.

Means. There have been repeated cases of seizure of stolen HEU or plutonium. While there have been no such seizures since 2011, security assessments and tests continue to reveal important vulnerabilities, in the United States and elsewhere. Moreover, non-nuclear criminal thefts and terrorist attacks continue to occur that use tactics and capabilities that the security systems at many nuclear facilities would be hard-pressed to defend against—ranging from substantial teams of heavily armed, well-trained attackers, to insider conspiracies, to the use of vehicles such as helicopters to get past multiple layers of site security systems.

Opportunity. Government studies in multiple countries have concluded that sophisticated terrorist groups could plausibly make a crude nuclear device. Stopping such a device from being brought into a country and detonated remains a very challenging task, given the huge length of national borders, the immensity of normal traffic across them, and the small size and weak radiation of the materials needed for a nuclear bomb.

Since our last report in 2016:

• Al Qaeda and particularly the Islamic State have suffered numerous defeats which must necessarily make it more difficult for them to mount the organized effort necessary to perpetrate nuclear terrorism, although their intent to inflict massive damage abides;

• Rapid and clandestine radicalization of insiders has continued to present a threat that most personnel reliability programs have been unable to address successfully;

• The pace of seizures of fissile material outside of authorized control appears to have slowed, although what is known publicly about earlier cases offers little confidence that the leaks have been plugged;

• New technologies such as drones and cyber, expanded deployments of small, mobile nuclear weapons, and construction of bulk processing facilities will offer new opportunities for terrorists to strike and present new challenges for those attempting to defend against them.

On balance, the combination of nuclear terrorist means, motives, and opportunities presents somewhat less of a threat than it did two years ago. But as past experience makes clear, the future is highly uncertain; the world has likely not seen the last of powerful terrorist groups bent on mass destruction. And as adversaries make increasingly sophisticated use of technologies such as cyber and drones in the future, the threat to nuclear weapons, materials, and facilities could increase. To minimize risk in this uncertain future, continuous and determined efforts to improve security remain essential.

#### 3] The risk of entrapment for a hegemon is very high – aff evidence will rely on Cold War data or flawed methodology that mis defines entrapment

Edelstein & Shifrinson 18 [David M. Edelstein - Associate Professor of International Affairs in the Edmund A. Walsh School of Foreign Service, Center for Security Studies, and Department of Government at Georgetown University; Joshua R. Itzkowitz Shifrinson - BA Brandeis University, PhD Massachusetts Institute of Technology, He has special expertise in great power politics since 1945 and U.S. engagement in Europe and Asia; *U.S. Grand Strategy in the 21st Century: The Case for Restraint*; “Chapter 2: It’s a Trap”; pg. 19-21; Published by *Routledge* // Brower]

In this chapter, building on the foundational work of Jack Snyder and Thomas J. Christensen (Snyder 1984; Christensen and Snyder 1990), we contend that the risks of entrapment for the contemporary United States are significant. More specifically, we make two arguments. First, much of the entrapment debate thus far has been a game of shadow boxing. As elaborated below, current efforts to study the frequency and risks of entrapment have virtually defined the problem away by treating entrapment as solely occurring when one ally goes to war for the sake of a partner when the first ally would prefer to avoid conflict. Although this is indeed the most concerning form of entrapment, it misses that entrapment does not necessarily manifest in an either/ or choice in which a state clearly takes a step it avowedly prefers to avoid. Instead, entrapment can also manifest in critical decisions states make when confronting an adversary that involve the timing of confrontation, the relative resources contributed to the effort, and the objectives involved. These different decisions on the road to deterrence and reassurance - and war - are crucial, as they help explain why states can be entrapped even if they agree that confronting an opponent is generally in their "national interest."

Second, all forms of entrapment are more likely to occur in today's unipolar world, and to be especially prevalent if and when unipolarity begins to wane. This is significant because evidence that entrapment is uncommon - and thus current US grand strategy sustainable - has almost exclusively been drawn from the bipolar world of the Cold War. Yet, because the two great powers in bipolar systems do not need allies to establish a workable balance, the Cold War is among the least likely of all situations for entrapment to occur (Waltz 1979).

Instead, alliances in multipolar and unipolar systems are likely to carry greater entrapment risks. Multipolar entrapment is easily understood (and much studied) - needing allies for a workable balance of power, states are entrapped into costly foreign adventures out of fears of being isolated and left strategically vulnerable. Studies of Europe's pre-World War I system make this point (Snyder 1984: 471-483; Schroeder 1972; Van Evera 1984: 96--101). Unipolarity, on the other hand, is less determinant but, on balance, we argue that it generates entrapment risks falling between unipolar and bipolar systems. Here, and although unipolarity limits a great power's need for allies for balance-of-power reasons, it reifies the need for allies to forestall the emergence of new great powers. In the process, unipolar alliances make moral hazard - the tendency for allies to adopt progressively riskier policies in contravention of the formal or informal terms of an alliance with a Stronger actor- particularly likely (Kuperman 2008). Unipolar alliances thus carry real entrapment risks, as a hegemon may need to go to war for allies to sustain its current dominance in the international system. The net result, therefore, is a situation where the United States' large power advantages over allies and prospective rivals may make it especially vulnerable to entrapment.

Together, these dynamics bolster the case for a more restrained US grand strategy and help undercut a key prop used by those advocating for primacist or "deep engagement" strategies. Alliances are not a free lunch for the United States. Although the United States' alliances may be good for many things, helping the United States avoid conflicts is not one of them. Alliances carry greater entrapment risks than often appreciated. Ultimately, even if some crises are deterred or foreclosed, the process of doing so creates new potential conflicts.

#### Because of US security, our allies have been increasingly challenging China – risks miscalc

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The second driver of entrapment comes from the response by East Asian countries themselves. It will be some time before we have detailed evidence on what was said to whom that convinced the Obama administration to pivot to East Asia. Nevertheless, the East Asian response since 2010--2011 suggests that moral hazard is increasing risks for the United States. One of the most striking trends in East Asia since the pivot is the renewed assertiveness of East Asian states in dealing with China (Johnston 2013; Associated Press 2015). This trend includes independent action by the Japanese, Filipino, Vietnamese, and other military forces to take a forward-leaning stance on maritime disputes that, at minimum, helps to justify a Chinese response. Japan, Korea, and others lobbied for the pivot for the express purpose of having the United States help them manage the rise of China - the implication being that, without an active American role, they would either bandwagon with China or engage in increasingly aggressive policies with a large risk of war.

As things stand, East Asia is already witness to an arms race and militarized interstate disputes: Japan is taking increasing military measures to confront Chinese incursions

into the disputed Senkakus, including regularly confronting Chinese aircraft flying over the disputed region (Gady 2015; Reuters 2016a; Kazianis 2016; Reynolds 2015);Vietnam and the Philippines have grown increasingly willing to confront China in the South China Sea while deepening military ties with other countries challenged by China (Torode 2015;Vietnam Right Now 2015; Bowcott 2015; Reuters 20166); and even Australia - which has no maritime disputes with China - has taken to militarily challenging Chinese maritime claims (Defense News 2015; News.com.au 2015). Independently, none of these countries (except perhaps Japan) has the wherewithal to defeat China. These actions are almost certainly born of the expectation that the United States will come to their aid if a dispute escalates to war.4Thus, unless the pivot has had no effect on allied behavior, then its main influence has been to (1) avoid bandwagoning, but (2) allow the very assertiveness the United States nominally sought to avoid in the first place! To put the issue differently, the claims employed by Asian allies and partners to push what became the pivot strongly suggest that it encouraged their over-assertiveness. This is moral hazard: take away the United States' post-pivot policy, and the East Asian allies would almost certainly not be tilting with China to the same extent. Some smaller allies, in fact, might bandwagon altogether. If so, this suggests the extent to which entrapment dynamics are at play.

In sum, entrapment is alive and well in terms of both the arguments employed and the policies adopted by the United States and its allies since the late 2000s. No war has occurred, but crises are ongoing, and the intensity of American backing for its East Asian clients is growing. This is a recipe for miscalculation. As American forces continue to move into the region, as American diplomacy continues to take an anti-China flavor, and as allies simultaneously spur and build upon these trends, the United States is approaching active involvement in the wrong conflicts, at the wrong time, and in the wrong place. The United States has an interest in maintaining japan and other major states as independent actors friendly to the United States, noting their particular island disputes with China. Entrapment is alive and well as the United States mistakes the latter for the former. And, importantly, even if the United States decides at some point that conflict with China is necessary to protect its national interests, the US could still be entrapped by its allies into fighting that conflict at an unwelcome time with unattractive goals and using extraordinary means. In short, the US need not be drawn into a wholly unwelcome war for entrapment to nonetheless occur.

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