## Off

### CP

#### Text – States should implement cooperative active debris removal measures aimed at mitigating debris from mega-constellations.

#### ADR solves Debris

ESA 17 ( April 14, 2017 “Active Debris Removal” https://www.esa.int/Our\_Activities/Space\_Safety/Space\_Debris/Active\_debris\_removal)

ESA, as a space technology and operations agency, has identified active removal technologies as a strategic goal. Active Debris Removal (ADR) is necessary to stabilise the growth of space debris, but even more important is that any newly launched objects comply with post-mission disposal guidelines – especially orbital decay in less than 25 years. If this were not the case, most of the required ADR effort would go to compensate for the non-compliance of new objects. Studies performed with long-term evolution models like DELTA have shown that a ‘business as usual’ scenario will lead to a progressive, uncontrolled increase of object numbers in LEO, with collisions becoming the primary debris source. The IADC mitigation measures will reduce the growth, but long-term proliferation is still expected, even with full mitigation compliance, and even if all launch activities are halted. This is an indication that the population of large and massive objects has reached a critical concentration in LEO. But even in a future scenario in which no further objects are added to the space environment (no launches, no debris release, no explosions), the results of simulations by ESA and NASA show that the number of debris objects would continue to grow even under these idealised conditions – under which a collision rate of once every 10 years can be assumed. Furthermore, an IADC study with six different models from 2013 show that in an almost perfect scenario with 90% compliance with the mitigation guidelines and with no explosions on orbit, the population suffers a steady increase, and a collision could be expected every 5–9 years. All these studies are a clear indicator that the population of large and massive objects has reached a critical density in LEO, and that mitigation alone is not sufficient. It is necessary to introduce a programme of remediation measures as well: active debris removal, in order to reduce the number of large and massive (mostly physically intact) objects . The current LEO environment contains about 3200 intact objects. An ESA analysis shows that the (lower) level of around 2500 intact objects (the status in the mid-1990s) would have a 50% probability of decreasing the overall debris population. If this is considered to be a desirable goal for remediation, the number of intact objects has to be reduced even while the world’s spaceflight activities continue. Averaged over the eight years 2004–12, about 72 objects were placed into LEO per year. However, since 2012, there has been a steep increase in the number of satellites placed in LEO, with the count now running at 125 objects per year (average over the four years 2013–16), mainly due to the increased use of small satellites. In addition, in 2015, several companies announced their intention to deploy large constellations of more than around 1000 satellites in LEO to provide fast Internet around the world. Limiting launch rates neither feasible nor helpful Therefore, limiting the launch rate or a further reduction of the allowed lifetime in orbit after the end of the mission (which would be two options to reduce the overall number of intact objects in space) do not seem feasible, because they cannot be mandated. For all new objects, strong compliance with post-mission mitigation measures would allow maintaining the number of intact objects at a level similar to the current one, and avoid having to deal with more objects in addition to those already in orbit. Therefore, in order to reduce the number of big objects in LEO, the only option is to actively remove large objects now in orbit and having a long remaining lifetime in space. This would provide several benefits: The most critical objects (those that would generate the most fragments in case of any collision, and that have a higher collision risk) could be removed from the environment first; Decommissioned objects could also be removed; A controlled deorbit could be performed (as large removal targets typically are also most critical in terms of on-­ground risk). Studies at ESA and NASA show that with a removal sequence planned according to a target selection based on mass, area, or cumulative collision risk, the environment can be stabilised when on the order of 5–10 objects are removed from LEO per year (although the effectiveness of each removal decreases as more objects are removed). Active removal is efficient Active removal can be more efficient in terms of the number of collisions prevented versus objects removed when the following principles are applied for the selection of removal targets, which can be used to generate a criticality index and the according list: The selected objects should have a high mass (they have the largest environmental impact in case of collision); Should have high collision probabilities (e.g. they should be in densely populated regions and have a large cross-sectional area); Should be in high altitudes (where the orbital lifetime of the resulting fragments is long). Long­-term environment simulations can be used to analyse orbital regions that are hotspots for collisions. The most densely populated region in LEO is around 800–1000 km altitude at high inclinations. The collision hotspots can be ranked by the number of collisions predicted to occur under a business as usual scenario. Polar Hotspots High-ranking hotspot regions are at around: 1000 km and 82º inclination; 800 km and 98º inclination; 850 km and 71º inclination. The concentration of critical-size objects in these narrow orbital bands could allow multi-target removal missions. Such missions could be specifically designed for one orbit type were a number of objects of the same type are contained While removal targets should be selected from a global perspective, legal constraints dealing with the ownership of space debris objects, and the validation thereof, cannot be neglected. Also, it should be kept in mind that legal responsibility for a coupled remover/target stack (i.e. when a removal spacecraft attaches itself to a inoperative body for deorbiting) is shared. While removal technology should be generic, i.e. applicable to a wide range of removal targets, which may also include non­ESA objects, special emphasis on firm agreements with the owners of the object is required.

#### Works for Mega-constellation Impacts.

Hardy 20, Brian Patrick. Long-term effects of satellite megaconstellations on the debris environment in low earth orbit. Diss. 2020. (Master of Science in Aerospace Engineering in the Graduate College of the University of Illinois at Urbana-Champaign)//Elmer

The results of this thesis demonstrate that satellite megaconstellations have the potential to leave a significant mark on the LEO debris environment, even centuries after they cease operations. Various test cases for the Starlink megaconstellation were analyzed in a new, medium-fidelity simulation for orbital debris evolution, and a variety of PMD and ADR rates for Starlink were considered. It was shown that if Starlink adheres only to the minimum regulatory requirement of 90% PMD for large constellations, then LEO debris levels will grow almost twice as fast as the baseline scenario with no megaconstellations. Improving Starlink’s PMD rate to 95% would lead to only 19% more debris, while 99% PMD is the preferred option that prevents any significant debris contributions at all. Importantly, Starlink’s choice of PMD strategy will affect its own collision risk very little over the short term, but the impact will be noticeable on multi-century timescales by the overall LEO environment. Finally, in scenarios with 90% and 95% PMD, active debris removal of non-operating Starlink satellites yields significant, if limited, benefits. The 90% PMD scenario combined with an ADR rate of 5 Starlink satellites per year, for example, is able to reduce debris levels to those seen for the 95% PMD scenario. This result suggests that active debris removal could be a viable mitigation strategy for megaconstellations with sub-optimal PMD rates.

## Off

### 1NC – Sat Hacking DA

#### Hacking towards Satellites is coming now – incentives and vulnerabilities align.

Culpan 21 Tim Culpan 11-2-2021 "The Next Big Hack Could Come From the Stars" <https://archive.is/XElln#selection-3035.0-3040.0> (Bloomberg Opinion Columnist)//Elmer

“As space becomes more important, there becomes unfortunately even greater incentives for malicious actors to disrupt, deny or alter our space-based assets,” Bob Kolasky, head of the Department of Homeland Security’s National Risk Management Center, told the same conference organized by the National Institute of Standards and Technology. “With space, whatever you put in orbit is what you must live with. Systems must be designed so that they can address threats and hazards throughout their lifespan.” What makes satellites and their associated land-based infrastructure more vulnerable is that the data they transmit can be easily accessed by anyone on Earth with $300 worth of TV reception equipment, allowing you to eavesdrop on unencrypted financial data or download information from Russian and American weather satellites in real time. A nefarious actor with its own satellite could even cause interference or block the signal from these orbiting stations. But among the scariest of scenarios would be for an adversary to break into the control systems of a satellite, redirect its movement or even crash it into another satellite or the planet. That may have already happened. According to one account, a breach at the Goddard Space Flight Center in Washington, D.C., in 1998 led to a U.S.-German satellite called ROSAT being overtaken and turned toward the sun, damaging the ultraviolet filter on its image sensors. This allegation has been denied, yet whether real or apocryphal the incident (the filter was indeed destroyed by the sun) shows the challenges of repairing hardware 360 miles above the earth’s surface or even investigating the cause of the malfunction.

#### Megaconstellations solves satellite hacking – multiple warrants. Commercial Satellites are key due to production capacity.

Hallex and Cottom 20 Hallex, Matthew, and Travis Cottom. "Proliferated commercial satellite constellations: Implications for national security." Joint Forces Quarterly 97.July (2020): 20-29. (Matthew A. Hallex is a Research Staff Member at the Institute for Defense Analyses. Travis S. Cottom is a Research Associate at the Institute for Defense Analyses.)//Re-cut by Elmer

While potentially threatening the sustainability of safe orbital operations, new proliferated constellations also offer opportunities for the United States to increase the resilience of its national security space architectures. Increasing the resilience of U.S. national security space architectures has strategic implications beyond the space domain. Adversaries such as China and Russia see U.S. dependence on space as a key vulnerability to exploit during a conflict. Resilient, proliferated satellite constellations support deterrence by denying adversaries the space superiority they believe is necessary to initiate and win a war against the United States.28 Should deterrence fail, these constellations could provide assured space support to U.S. forces in the face of adversary counterspace threats while imposing costs on competitors by rendering their investments in counterspace systems irrelevant. Proliferated constellations can support these goals in four main ways. First, the extreme degree of disaggregation inherent in government and commercial proliferated constellations could make them more resilient to attacks by many adversary counterspace systems. A constellation composed of hundreds or thousands of satellites could withstand losing a relatively large number of them before losing significant capability. Conducting such an attack with kinetic antisatellite weapons—like those China and Russia are developing—would require hundreds of costly weapons to destroy satellites that would be relatively inexpensive to replace. Second, proliferated constellations would be more resilient to adversary electronic warfare. Satellites in LEO can emit signals 1,280 times more powerful than signals from satellites in GEO.29 They also are faster in the sky than satellites in more distant orbits, which, combined with the planned use of small spot beams for communications proliferated constellations, would shrink the geographic area in which an adversary ground-based jammer could effectively operate, making jammers less effective and easier to geolocate and eliminate.30 Third, even if the United States chooses not to deploy national security proliferated constellations during peacetime, industrial capacity for mass-producing proliferated constellation satellites could be repurposed during a conflict. Just as Ford production lines shifted from automobiles to tanks and aircraft during World War II, one can easily imagine commercial satellite factories building military reconnaissance or communications satellites during a conflict. Fourth, deploying and maintaining constellations of hundreds or thousands of satellites will drive the development of low-cost launches to a much higher rate than is available today. Inexpensive, high-cadence space launch could provide a commercial solution to operationally responsive launch needs of the U.S. Government. In a future where space launches occur weekly or less, the launch capacity needed to augment national security space systems during a crisis or to replace systems lost during a conflict in space would be readily available.31

#### Hacking on Satellites goes Nuclear.

Miller and Fontaine 17 James Miller and Richard Fontaine 11-26-2017 "Cyber and Space Weapons Are Making Nuclear Deterrence Trickier" <https://www.defenseone.com/ideas/2017/11/cyber-and-space-weapons-are-making-nuclear-deterrence-trickier/142767/> (James N. Miller, Jr. is a member of the Board of Advisors of the Center for a New American Security. He served as U.S. Under Secretary of Defense for Policy from 2012 to 2014.)//Elmer

Cyber weapons are not, of course, the sole preserve of Russia. Washington has acknowledged its own development of them, and senior U.S. officials have highlighted their use against ISIS. Their possession by both Russia and the United States complicates traditional notions of strategic stability. Using non-kinetic, non-lethal cyber tools is likely to be very attractive in a crisis, and certainly in a conflict. Yet with both sides possessing the means to disrupt or destroy the other’s military systems and critical infrastructure – both war-supporting infrastructure as well as purely civilian infrastructure - a small “cyber-spark” could prompt rapid escalation. Such an attack could inadvertently “detonate” a cyber weapon that had been intended to lay dormant in the other side’s systems. Or a spark produced by sub-national actors – “patriotic hackers” inside or outside the government – could generate unintended cascading effects. The spark could even come via a false flag attack, with a third-party trying to pit the United States and Russia against one another. A second scenario could appear if armed conflict looks likely. At the outset, there would exist strong incentives to use offensive cyber and counter-space capabilities early, in order to negate the other side’s military. The U.S. and Russian militaries depend (though not equally) on information technology and space assets to collect and disseminate intelligence, as well as for command, control, and communications. Hence the incentive to use non-kinetic cyber or space attacks to degrade the other side’s military, with few if any direct casualties. By moving first, the cyber- or space-attacker could gain military and coercive advantage, while putting the onus on the attacked side to dare escalate with “kinetic” lethal attacks. Would the United States or Russia respond with, say, missile strikes or a bombing campaign in response to some fried computers or dead robots in outer space? Given the doubt that they would, large-scale cyber and space attacks – before a kinetic conflict even starts – are likely to be seen as a low-risk, high-payoff move for both sides. A third scenario plays out if one side believes that its critical infrastructure and satellites are far less vulnerable than the other side. In that case, a severe crisis or conflict might prompt the country to threaten (and perhaps provide a limited demonstration of) cyber attacks on civilian critical infrastructure, or non-kinetic attacks on space assets. Such a move would require the attacked side to respond not in kind but by escalating. So far, the three scenarios we have described could well undermine stability between the United States and Russia, but need not implicate nuclear stability. Yet consider this: U.S. and Russian nuclear forces rely on information technology and space assets for warning and communications. Attack the right satellites, or attack the right computers, and one side may disrupt the other’s ability to use nuclear weapons – or at least place doubt in the minds of its commanders. As a result, a major cyber and space attack could put nuclear “use-or-lose” in play early in a crisis. While we are generally accustomed to thinking about nuclear use as the highest rung on the escalatory ladder, such pressures – generated via non-nuclear attacks – could bring the horrors of a nuclear exchange closer rather than substituting for them.

## Off

### Precision Agriculture DA

#### Starlink is key to Precision Ag – key to food sustainability and increasing food supply to account for exponential population growth.

Greensight 21 3-15-2021 "Can Starlink Save the World by Connecting Farms?" <https://www.greensightag.com/logbook/can-starlink-save-the-world-by-connecting-farms/> (Data Management Consulting Firm)//Elmer

GreenSight innovates in a number of different areas, but one of the areas we are most passionate about is in agriculture. We’ve deployed our drone intelligence systems all over the world at all sorts of different facilities. One of the most challenging has been deployments at farms, and one of the biggest challenges has been connectivity. Connected farms are a requirement to feed the world, and Starlink will make that happen. Most urban and suburban households in the United States have had easy and reasonably inexpensive access to high speed internet access for 20 years. It is easy to forget that the situation is not the same for rural areas of the country. Many areas have no access to high speed, “broadband”, internet access, with some having only dialup internet access in their homes. According to the 2015 FCC broadband report, only 53% of rural households have access to high speed internet, even using low standards for “high” speed. On average farms have even less access, and that doesn’t even include high speed connectivity out in their fields. Cellular service is spotty especially on large farms in primarily agricultural areas, and legacy satellite systems provide slow upload speeds at expensive prices. Utilizing modern internet connected technologies and cloud based systems that require constant, high speed access can be a challenge at best and potentially impossible. A 2016 research study by Goldman and Sachs projected that by 2050, the world’s food production efficiency needs to increase by 50% to support our growing population. This paper backs up this conclusion with a lot of research, but the fundamental conclusion is that farming land area is unlikely to increase nor will the number of farmers. Increased global food production increases must come from productivity boosts. Researchers feel that productivity improvements from chemistry and genomics are unlikely to yield significant increases as they have in the past. They predict that the most likely area for these improvements are with precision farming techniques, notably precision planting and precision application of chemicals and water. The term “Precision Agriculture” was coined in the late 1960s and 1970s in seminal research that projected that in the future farming would be driven by data with inputs and practices varied and optimized based on weather, measurements from the field, and accurate year over year yield measurements. Since then, many tools and technologies have been developed that have made true precision agriculture more and more practical. Precision RTK GPS can guide equipment with precision better than an inch. Drones and satellite mapping of fields using remote sensing can map out health and detect problems with the crops. In field IoT sensors will stream live data (such as our partners Soil Scout). Soil genomics and analysis can analyze macro and micro nutrient content of the soil and track the genetics of the soil microbiome (like our friends at Trace Genomics). Robotic and automated farming equipment (like our partners at Monarch Tractor and Husqvarna are building) can vary applications and planting according to precomputed variable rate application maps. Despite all these breakthroughs, precision farming techniques still have a low penetration. There are many reasons for this (more than could be discussed in this article!) but one of them is inadequate connectivity. Most of these modern technologies rely on access to the internet and in many cases it just isn’t possible. For decades subsidies and programs have been rolled out to improve rural connectivity but the reality is that connecting up far flung areas is expensive, often labor intensive, and consequently from a pure business standpoint does not make sense for the connectivity providers. Even as infrastructure expands to more remote areas, there will always remain large swaths of rural america where conventional connectivity infrastructure is highly impractical. Most of GreenSight’s data processing is done in the cloud. Several gigabytes of imagery data are uploaded from our aircraft after every flight to be processed and delivered to our customers. Our custom artificial intelligence analyses the data and informs farmers to problem areas. From many remote farm fields, uploading can be a slow process. We’ve invested heavily in the portability of our systems and our upcoming next generation aircraft will be capable of onboard processing, but despite this connectivity will still be needed to make data available for farmers and other automated agriculture systems. Advanced sensing systems like ours have to be able to integrate with connected robotic sprayers, harvesters and tractors, unlocking the productivity potential of precision agriculture. Humanity needs precision agriculture, and connected data-driven systems will be a big part of that revolution. Beyond the global necessity, the economics for farmers work too! A 2018 USDA studies indicate that connecting US farmland will unlock $50B in industry revenue. We are extremely excited about Starlink and its potential to bring cost effective internet connectivity to farms and rural areas. Starlink levels the playing field for rural areas, enabling high speed connectivity everywhere. No longer will farmers have to wait for high speed wired connectivity to come to their area or install a complex mesh network on their property. IoT data can be streamed from fields as easily as it now streams from urban homes. Starlink will be a catalyzing force for chance, advancing access to precision agriculture globally and contributing to solving global food challenges.

#### Food Insecurity goes nuclear – escalates multiple hotspots.

Cribb 19 Julian Cribb 8-23-2019 “Food or War” <https://www.cambridge.org/core/books/abs/food-or-war/hotspots-for-food-conflict-in-the-twentyfirst-century/1CD674412E09B8E6F325C9C0A0A6778A> (principal of Julian Cribb & Associates who provide specialist consultancy in the communication of science, agriculture, food, mining, energy and the environment. , His published work includes over 8000 articles, 3000 media releases and eight books. He has received 32 awards for journalism.)//Elmer

Future Food Wars The mounting threat to world peace posed by a food, climate and ecosystem increasingly compromised and unstable was emphasised by the US Director of National Intelligence, Dan Coats, in a briefing to the US Senate in early 2019. 'Global environmental and ecological degradation, as well as climate change, are likely to fuel competition for resources, economic distress, and social discontent through 2019 and beyond', he said. 'Climate hazards such as extreme weather, higher temperatures, droughts, floods, wildfires, storms, sea level rise, soil degradation, and acidifying oceans are intensifying, threatening infrastructure, health, and water and food security. Irreversible damage to ecosystems and habitats will undermine the economic benefits they provide, worsened by air, soil, water, and marine pollution.' Boldly, Coats delivered his warning at a time when the US President, Trump, was attempting to expunge all reference to climate from government documents. 23 Based upon these recent cases of food conflicts, and upon the lessons gleaned from the longer history of the interaction between food and war, several regions of the planet face a greatly heightened risk of conflict towards the mid twentyfirst century. Food wars often start out small, as mere quarrels over grazing rights, access to wells or as one faction trying to control food supplies and markets. However, if not resolved quickly these disputes can quickly escalate into violence, then into civil conflagrations which, if not quelled, can in turn explode into crises that reverberate around the planet in the form of soaring prices, floods of refugees and the involvement of major powers — which in turn carries the risk of transnational war. The danger is magnified by swollen populations, the effects of climate change, depletion of key resources such as water, topsoil and nutrients, the collapse of ecosystem services that support agriculture and fisheries, universal pollution, a widening gap between rich and poor, and the rise of vast megacities unable to feed themselves (Figure 5.3). Each of the world's food 'powderkeg regions' is described below, in ascending order of risk. United States In one sense, food wars have already broken out in the United States, the most overfed country on Earth. Here the issue is chiefly the growing depletion of the nation's mighty ground- water resources, especially in states using it for food production, and the contest over what remains between competing users — farmers, ranchers and Native Americans on the one hand and the oil, gas and mining industry on the other. Concern about the future of US water supplies was aggravated by a series of savage droughts in the early twentyfirst century in the west, south and midwest linked to global climate change and declining snow- pack in the Rocky Mountains, both of which affect not only agriculture but also the rate at which the nation's groundwater reserves recharge. 'Groundwater depletion has been a concern in the Southwest and High Plains for many years, but increased demands on our groundwater resources have overstressed aquifers in many areas of the Nation, not just in arid regions', notes the US Geological Survey.24 Nine US states depend on groundwater for between 50 per cent and 80 per cent of their total freshwater supplies, and five states account for nearly half of the nation's groundwater use. Major US water resources, such as the High Plains aquifers and the Pacific Northwest aquifers have sunk by 30—50 metres (100—150 feet) since exploitation began, imperilling the agricultural industries that rely on them. In the arid south- west, aquifer declines of 100—150 metres have been recorded (Figure 5.4). To take but one case, the famed Ogallala Aquifer in the High Plains region supports cropping industries worth more than US $20 billion a year and was in such a depleted state it would take more than 6000 years to replace by natural infiltration the water drawn from it by farmers in the past 150 years. As it dwindles, some farmers have tried to kick their dependence on ground- water other users, including the growing cities and towns of the region, proceeded to mine it as if there was no tomorrow.25 A study by Kansas State University concluded that so far, 30 per cent of the local groundwater had been extracted and another 39 per cent would be depleted by the mid century on existing trends in withdrawal and recharge.26 Over half the US population relies on groundwater for drinking; both rural and urban America are at risk. Cities such as New Orleans, Houston and Miami face not only rising sea levels — but also sinking land, due to the extraction of underlying ground- water. In Memphis, Tennessee, the aquifer that supplies the city's drinking water has dropped by 20 metres. Growing awareness of the risk of a nation, even one as large and technologically adept as the USA, having insufficient water to grow its food, generate its exports and supply its urban homes has fuelled tensions leading to the eruption of nationwide protests over 'fracking' for oil and gas — a process that can deplete or poison groundwater — and the building -of oil pipe- lines, which have a habit of rupturing and also polluting water resources. The boom in fracking and piping is part of a deliberate US policy to become more self-reliant in fossil fuels.27 Thus, in its anxiety to be independent of overseas energy suppliers, the USA in effect decided to barter away its future food security for current oil security — and the price of this has been a lot of angry farmers, Native Americans and concerned citizens. The depletion of US groundwater coincides with accelerating climate risk, which may raise US temperatures by as much as 4—5 oc by 2100, leading to major losses in soil moisture throughout the US grain belt, and the spread of deserts in the south and west. Food production will also be affected by fiercer storms, bigger floods, more heatwaves, an increase in drought frequency and greater impacts from crop and livestock diseases. In such a context, it is no time to be wasting stored water. The case of the USA is included in the list of world 'hot spots' for future food conflict, not because there is danger of a serious shooting war erupting over water in America in the foreseeable future, but to illustrate that even in technologically advanced countries unforeseen social tensions and crises are on the rise over basic resources like food, land and water and their depletion. This doesn't just happen in Africa or the Middle East. It's a global phenomenon. Furthermore, the USA is the world's largest food exporter and any retreat on its part will have a disproportionate effect on world food price and supply. There is still plenty of time to replan America's food systems and water usage — but, as in the case of fossil fuels and climate, rear-guard action mounted by corporate vested interests and their hired politicians may well paralyse the national will to do it. That is when the US food system could find itself at serious risk, losing access to water in a time of growing climatic disruption, caused by exactly the same forces as those depleting the groundwater: the fossil fuels sector and its political stooges. The probable effect of this will, in the first instance, be a decline in US meat and dairy production accompanied by rising prices and a fall in its feedgrain exports, with domino effects on livestock industries worldwide. The flip-side to this issue is that America's old rival, Russia, is likely to gain in both farmland and water availability as the planet warms through the twentyfirst century — and likewise Canada. Both these countries stand to prosper from a US withdrawal from world food markets, and together they may negate the effects of any US food export shortfalls. Central and South America South America is one of the world's most bountiful continents in terms of food production — but, after decades of improvement, malnutrition is once more on the rise, reaching a new peak of 42.5 million people affected in 2016. 28 'Latin America and the Caribbean used to be a worldwide example in the fight against hunger. We are now following the worrisome global trend', said regional FAO representative Julio Berdegué. 29 Paradoxically, obesity is increasing among Latin American adults, while malnutrition is rising among children. 'Although Latin America and the Caribbean produce enough food to meet the needs of their population, this does not ensure healthy and nutritious diets', the FAO explains. Worsening income inequality, poor access to food and persistent poverty are contributing to the rise in hunger and bad diets, it adds.30 'The impact of climate change in Latin America and the Caribbean will be considerable because of its economic dependence on agriculture, the low adaptive capacity of its population and the geographical location of some of its countries', an FAO report warned.31 Emerging food insecurity in Central and Latin America is being driven by a toxic mixture of failing water supplies, drying farmlands, poverty, maladministration, incompetence and corruption. These issues are exacerbated by climate change, which is making the water supply issue worse for farmers and city people alike in several countries and delivering more weather disasters to agriculture. Mexico has for centuries faced periodic food scarcity, with a tenth of its people today suffering under-nutrition. In 2008 this rose to 18 per cent, leading to outbreaks of political violence. 2 In 2013, 52 million Mexicans were suffering poverty and seven million more faced extreme hunger, despite the attempts of successive governments to remedy the situation. By 2100 northern Mexico is expected to warm by 4—5 oc and southern Mexico by 1.5—2.5 oc. Large parts of the country, including Mexico City, face critical water scarcity. Mexico's cropped area could fall by 40—70 per cent by the 2030s and disappear completely by the end of the century, making it one of the world's countries most at risk from catastrophic climate change and a major potential source of climate refugees.33 The vanishing lakes and glaciers of the high Andes confront montane nations — Bolivia, Peru and Chile especially — with the spectre of growing water scarcity and declining food security. The volume of many glaciers, which provide meltwater to the region's rivers, which in turn irrigate farmland, has halved since 1975.34 Bolivia's second largest water body, the 2000 square kilometres Lake Poopo, dried out completely.35 The loss of water is attributed partly to El Niho droughts, partly to global warming and partly to over-extraction by the mining industries of the region. Chile, with 24,000 glaciers (80 per cent of all those in Latin America) is feeling the effects of their retreat and shrinkage especially, both in large cities such as the capital Santiago, and in irrigation agriculture and energy supply. Chile is rated by the World Resources Institute among the countries most likely to experience extreme water stress by 2040.36 Climate change is producing growing water and food insecurity in the 'dry corridor' of Central America, in countries such as El Salvador, Guatemala and Honduras. Here a combination of drought, major floods and soil erosion is undermining efforts to raise food production and stabilise nutrition. Food production in Venezuela began falling in the 1990s, and by the late 2010s two thirds of the population were malnourished; there was a growing flood of refugees into Colombia and other neighbouring countries. The food crisis has been variously blamed on the Venezuelan government's 'Great Leap Forward' (modelled on that of China — which also caused widespread starvation), a halving in Venezuela's oil export earnings, economic sanctions by the USA, and corruption. However, local scientists such as Nobel Laureate Professor Juan Carlos Sanchez warn that climate impacts are already striking the densely populated coastal regions with increased torrential rains, flooding and mudslides, droughts and hurricanes, while inland areas are drying out and desertifying, leading to crop failures, water scarcity and a tide of climate refugees.37 These factors will tend to deepen food insecurity towards the mid century. Venezuela's climate refugees are already making life more difficult for neighbouring countries such as Colombia. Deforestation in the Brazilian Amazon has, in recent decades, removed around 20 per cent of its total tree cover, replacing it with dry savannah and farmland. At 40 per cent clearance and with continued global warming, scientists anticipate profound changes in the local climate, towards a drying trend, which will hammer the agriculture that has replaced the forest.38 Brazil has already wiped out the once- vast Mata Atlantica forest along its eastern coastline, and this region is now drying, with resultant water stress for both farming and major cities like Säo Paulo. Brazil's outlook for 2100 is for further drying — tied to forest loss as well as global climate change — increased frequency of drought and heatwaves, major fires and acute water scarcity in some regions. Moreover, as the Amazon basin dries out, if will release vast quantities of C02 from its peat swamps and rainforest soils. These are thought to contain in excess of three billion tonnes of carbon and could cause a significant acceleration in global warming, affecting everyone on Earth. 39 Latin America is the world capital of private armies, with as many as 50 major guerrilla groups, paramilitaries, terrorist, indigenous and criminal insurgencies over the past half century exemplified in familiar names like the Sandanistas (Nicaragua), FARC (Colombia) and Shining Path (Peru). 40 Many of these drew their initial inspiration from the international communist movement of the mid twentieth century, while others are right-wing groups set up in opposition to them or else represent land rights movements of disadvantaged groups. However, all these movements rely for oxygen on simmering public discontent with ineffectual or corrupt governments and lack of fair access to food, land and water generally. In other words, the tendency of South and Central America towards internal armed conflict is supercharged significantly by failings in the food system which generate public anger, leading to sympathy and support for anyone seen to be challenging the incumbent regimes. This is not to suggest that feeding every person well would end all insurgencies — but it would certainly take the wind of popular support out of a lot of their sails. In that sense the revolutionary tendency of South America echoes the preconditions for revolution in France and Russia in the eighteenth and twentieth centuries. Central Asia The risk of wars breaking out over water, energy and food insecurity in Central Asia is high.41 Here, the five main players — Kazakhstan, Uzbekistan, Turkmenistan, Tajikistan and Kyrgyzstan — face swelling populations, crumbling Soviet-era infrastructure, flagging resource cooperation, a degrading land- scape, deteriorating food availability and a changing climate. At the heart of the issue and the region's increasingly volatile politics is water: 'Without water in the region's two great rivers — the Syr Darya and the Amu Darya — vital crops in the down- stream agricultural powerhouses would die. Without power, life in the upstream countries would be unbearable in the freezing winters' , wrote Rustam Qobil. Central Asia's water crisis first exploded onto the global consciousness with the drying of the Aral Sea — the world's fourth largest lake — from the mid 1960s43, following the damming and draining of major rivers such as the Amu Darya, Syr Darya and Naryn. It was hastened by a major drought in 200844 exacerbated by climate change, which is melting the 'water tower' of glacial ice stored in the Tien Shan, Pamir and Hindu Kush mountain ranges that feed the region's rivers. The Tien Shan alone holds 10,000 glaciers, all of them in retreat, losing an estimated 223 million cubic metres a year. At such a rate of loss the region's rivers will run dry within a generation.45 Lack of water has already delivered a body blow to Central Asia's efforts to modernise its agriculture, adding further tension to regional disputes over food, land and water. 'Water has always been a major cause of wars and border conflicts in the Central Asian region', policy analyst Fuad Shahbazov warned. This potential for conflict over water has been exacerbated by disputes over the Fergana valley, the region's greatest foodbowl, which underwent a 32 per cent surge in population in barely ten years — while more and more of it turned to desert.46 The Central Asian region is ranked by the World Resources Institute as one of the world's most perilously water-stressed regions to 2040 (Figure 5.6). With their economies hitting rock bottom, corrupt and autocratic governments that prefer to blame others for their problems and growing quarrels over food, land, energy and water, the 'Stans' face 'a perfect storm', Nate Shenkkan wrote in the journal Foreign Policy 47 Increased meddling by Russia and China is augmenting the explosive mix: China regards Central Asia as a key component of its 'Belt and Road' initiative intended to expand its global influence, whereas Russia hopes to lure the region back into its own economic sphere. Their rival investments may help limit some of the problems faced by Central Asia — or they may unlock a fresh cycle of political feuding, turmoil and regime change.48 A 2017 FAO report found 14.3 million people — one in every five — in Central Asia did not have enough to eat and a million faced actual starvation, children especially. It noted that after years of steady improvement, the situation was deteriorating. This combination of intractable and deteriorating factors makes Central Asia a serious internal war risk towards the mid twentyfirst century, with involvement by superpowers raising the danger of international conflict and mass refugee flight. The Middle East The Middle East is the most water-stressed region on Earth (see Figure 5.5 above). It is 'particularly vulnerable to climate change. It is one of the world's most water-scarce and dry regions, with a high dependency on climate-sensitive agriculture and a large share of its population and economic activity in flood-prone urban coastal zones', according to the World Bank. 49 The Middle East — consisting of the 22 countries of the Arab League, Turkey and Iran — has very low levels of natural rainfall to begin with. Most of it has 600 millimetres or less per year and is classed as arid. 'The Middle East and North Africa [MENA] is a global hotspot of unsustainable water use, especially of ground- water. In some countries, more than half of current water withdrawals exceed what is naturally available', the Bank said in a separate report on water scarcity. 50 'The climate is predicted to become even hotter and drier in most of the MENA region. Higher temperatures and reduced precipitation will increase the occurrence of droughts. It is further estimated that an additional 80—100 million people will be exposed by 2025 to water stress', the Bank added. The region's population of 300 million in the late 2010s is forecast to double to 600 million by 2050. Average temperatures are expected to rise by 3—5 oc and rainfall will decrease by around 20 per cent. The result will be vastly increased water stress, accelerated desertification, growing food insecurity and a rise in sea levels displacing tens of millions from densely popu- lated, low-lying areas like the Nile delta.51 The region is deemed highly vulnerable to climate impacts, warns a report by the UN Development Programme. 'Current climate change projections show that by the year 2025, the water supply in the Arab region will be only 15 per cent of levels in 1960. With population growth around 3 per cent annually and deforestation spiking to 4 per cent annually... the region now includes 14 of the world s 20 most water-stressed countries.'52 The Middle Fast/North Africa (MENA) region has 6 per cent of the world's population with only 1.5 per cent of the world's fresh water reserves to share among them. This means that the average citizen already has about a third less water than the minimum necessary for a reasonable existence — many have less than half, and populations are growing rapidly. Coupled with political chaos and ill governance in many countries, growing religious and ethnic tensions between different groups — often based on centuries-old disputes — a widening gap between rich and poor and foreign meddling by the USA, Russia and China, shortages of food, land and water make the Middle East an evident cauldron for conflict in the twentyfirst century. Growing awareness of their food risk has impelled some oil-rich Arab states into an international farm buying spree, purchasing farming, fishing and food processing companies in countries as assorted as South Sudan, Ethiopia, the Philippines, Ukraine, the USA, Poland, Argentina, Australia, Brazil and Morocco. In some food-stressed countries these acquisitions have already led to riots and killings.53 The risk is high that, by exporting its own food—land—water problems worldwide, especially to regions already facing scarcity, the Middle East could propagate conflicts and government collapses around the globe. This is despite the fact that high-tech solar desalination, green energy, hydroponics, aquaponics and other intensive urban food production technologies make it possible for the region to produce far more of its own food locally, if not to be entirely self-sufficient. Dimensions of the growing crisis in the Middle East include the following. Wars have already broken out in Syria and Yemen in which scarcity of food, land and water were prominent among the tensions that led to conflict between competing groups. Food, land and water issues feed into and exacerbate already volatile sentiment over religion, politics, corruption, mismanagement and foreign interference by the USA, China and Russia. The introduction of cheap solar-powered and diesel pumps has accelerated the unsustainable extraction of groundwater throughout the region, notably in countries like Libya, Egypt, Saudi Arabia and Morocco. 54 Turkish building of new dams to monopolise waters flowing across its borders is igniting scarcity and potential for conflict with downstream nations, including Iraq, Iran and Syria. 55 Egypt's lifeline, the Nile, is threatened by Ethiopian plans to dam the Blue Nile, with tensions that some observers consider could lead to a shooting war. 56 There are very low levels of water recycling throughout the region, while water use productivity is about half that of the world as a whole. There is a lack of a sense of citizen responsibility for water and food scarcity throughout the region. Land grabs around the world by oil-rich states are threatening to destabilise food, land and water in other countries and regions, causing conflict. A decline in oil prices and the displacement of oil by the global renewables revolution may leave the region with fewer economic options for solving its problems. There is a risk that acquisition of a nuclear weapon by Iran may set off a nuclear arms race in the region with countries such as Saudi Arabia, Syria and possibly Turkey following suit and Israel rearming to stay in the lead. This would translate potential food, land and water conflicts into the atomic realm. Together these issues, and failure to address their root causes, make the Middle East a fizzing powder keg in the twentyfirst century. The question is when and where, not whether, it explodes — and whether the resulting conflict will involve the use of weapons of mass destruction, including nuclear, thus affecting the entire world. China China is the world's biggest producer, importer and consumer of food. Much of the landmass of the People's Republic of China (PRC) is too mountainous or too arid for farming, but the rich soils of its eastern and southern regions are highly productive provided sufficient water is available and climate impacts are mild. Those, however, are very big 'ifs'. In 1995, American environmentalist Lester R. Brown both Eked and aroused the PRC Communist Party bosses with a small, hard-hitting book entitled Who Will Feed China? Wake-Up Call for a Small Planet.57 In it he posited that Chinese population growth was so far out of control that the then-agricultural system could not keep up, and China would be forced to import vast amounts of grain, to the detriment of food prices and availability worldwide. His fears, so far, have not been realised — not because they were unsoundly based, but because China managed — just — to stay abreast of rising food demand by stabilising and subsidising grain prices, restoring degraded lands, boosting agricultural science and technology, piping water from south to north, developing high-intensity urban farms, buying up foreign farmland worldwide and encouraging young Chinese to leave the country. What Brown didn't anticipate was the economic miracle that made China rich enough to afford all this. However, his essential thesis remains valid: China's food supply will remain on a knife-edge for the entire twentyfirst century, vulnerable especially to water scarcity and climate impacts. If the nation outru ns its domestic resources yet still has to eat, it may well be at the expense of others globally. Some western commentators were puzzled when China scrapped its 35-year 'One Child Policy' in 2015, but in fact the policy had done its job, shaving around 300 million people off the projected peak of Chinese population. It was also causing serious imbalances, such as China's huge unmarried male sur- plus. Furthermore, rising urbanisation and household incomes meant Chinese parents no longer wanted large families, as in the past. Policy or no policy, China's birthrate has continued to fall and by 2018 was 1.6 babies per woman — well below replacement, lower than the USA and nearly as low as Germany. Its population was 1.4 billion, but this was growing at barely 0.4 per cent a year, with the growth due at least in part to lengthening life expectancy. 58 For China, female fertility is no longer the key issue. The critical issue is water. And the critical region is the north, where 41 per cent of the population reside. Here surface and ground- waters — which support not only the vast grain and vegetable farming industries of the North China Plain but also burgeoning megacities like Beijing, Tianjin and Shenyang — have been vanishing at an alarming rate. 'In the past 25 years, 28,000 rivers have disappeared. Groundwater has fallen by up to 1—3 metres a year. One consequence: parts of Beijing are subsiding by 11 cm a year. The flow of the Yellow River, water supply to millions, is a tenth of what it was in the 1940s; it often fails to reach the sea. Pollution further curtails supply: in 2017 8.8 per cent of water was unfit even for agricultural or industrial use', the Financial Times reported.59 On the North China Plain, annual consump- tion of water for all uses, including food production, is about 27 billion cubic metres a year — compared with an annual water availability of 22 billion cubic metres, a deficit that is made up by the short-term expedient of mining the region's groundwater. 60 To stave off disaster, the PRC has built a prodigious network of canals and pipelines from the Yangtse River in the water-rich south, to Beijing in the water-starved north. Hailed as a 'lifeline', the South—North Water Transfer Project had two drawbacks: first, the fossil energy required to pump millions of tonnes of water over a thousand kilometres and, second, the fact that while the volume was sufficient to satisfy the burgeoning cities for a time, it could not supply and distribute enough clean water to meet the needs of irrigated farming over so vast a region in the long run, nor meet those of its planned industrial growth.61 Oft-mouthed 'solutions' like desalination or the piping of water from Tibet or Russia face similar drawbacks: demand is too great for the potential supply and the costs, both financial and environmental, prohibitive. China is already among the world's most water-stressed nations. The typical Chinese citizen has a 'water footprint' of 1071 cubic metres a year — three quarters of the world average (1385 cubic metres), and scarcely a third that of the average American (2842 cubic metres).62 Of this water, 62 per cent is used to grow food to feed the Chinese population — and 90 per cent is so polluted it is unfit to drink or use in food processing. Despite massive investment in water infrastructure and new technology, many experts doubt that China can keep pace with the growth in its demand for food, at least within its own borders, chiefly because of water scarcity.63 Adding to the pressure is that China's national five-year plans for industrialisation demand massive amounts more water — demands that may confront China with a stark choice between food and economic growth. 'The Chinese government is moving too slowly towards the Camel Economy. It has plans, incentives for officials; it invests in recycling, irrigation, pollution, drought resistant crops; it leads the world in high voltage transmission (to get hydro, wind and solar energy from the west of China). None of this is sufficient or likely to be in time', the Financial Times opined. As the world's leading carbon emitter, China is more responsible for climate change than any other country. It is also, potentially, more at risk. The main reason, quite simply, is the impact of a warming world on China's water supply — in the form of disappearing rivers, lakes, groundwater and mountain glaciers along with rising sea levels. To this is coupled the threat to agriculture from increasing weather disasters and the loss of ecosystem services from a damaged landscape. 65 China is thus impaled on the horns of a classic dilemma. Without more water it cannot grow its economy sufficiently to pay for the water-conserving and food-producing technologies and infrastructure it needs to feed its people. Having inadvertently unleashed a population explosion with its highly successful conversion to modern farming systems, the challenge for China now is to somehow sustain its food supply through the population peak of the mid twentyfirst century, followed by a managed decline to maybe half of today's numbers by the early twentysecond century. It is far from clear whether the present approach — improving market efficiency, continuing to modernise agricultural production systems, pumping water, trying to control soil and water losses and importing more food from overseas will work. 66 China has pinned its main hopes on technology to boost farm yields and improve water distribution and management. Unfortunately, it has selected the unsustainable American industrial farming model to do this — which involves the massive use of water, toxic chemicals, fertilisers, fossil fuels and machines. This in turn is having dreadful consequences for China's soils, waters, landscapes, food supply, air, climate and consumer health. Serious questions are now being asked whether such an approach is not digging the hole China is in, even deeper. Furthermore, some western analysts are sceptical whether the heavy hand of state control is up to the task of generating the levels of innovation required to feed China sustainably.67 Plan B, which is to purchase food from other countries, or import it from Chinese-owned farming and food ventures around the world, faces similar difficulties. Many of the countries where China is investing in food production themselves face a slow-burning crisis of land degradation, water scarcity, surging populations and swelling local food demand. By exporting its own problems, China is adding to their difficulties. While there may be some truth to the claim that China is helping to modernise food systems in Africa, for example, it is equally clear that the export of food at a time of local shortages could have dire consequences for Africans, leading to wars in Africa and elsewhere. How countries will react to Chinese pressure to export food in the face of their own domestic shortages is, as yet, unclear. If they permit exports, it could prove cata- strophic for their own people and governments — but if they cut them off, it could be equally catastrophic for China. Such a situation cannot be regarded as anything other than a menace to world peace. Around 1640, a series of intense droughts caused widespread crop failures in China, leading to unrest and uprisings which, in 1644, brought down the Ming Dynasty. A serious domestic Chinese food and water crisis today — driven by drought, degradation of land and water and climate change in northern China coupled with failure in food imports — could cause a re-run of history: 'The forthcoming water crisis may impact China's social, economic, and political stability to a great extent', a US Intelligence Assessment found. The adverse impacts of climate change will add extra pressure to existing social and resource stresses.' 68 Such events have the potential to precipitate tens, even hundreds, of millions of emigrants and refugees into countries all over the world, with domino consequences for those countries that receive them. Strategic analysts have speculated that tens of millions of desperate Chinese flooding into eastern Russia, or even India, could lead to war, including the risk of international nuclear exchange. 69 Against such a scenario are the plain facts that China is a technologically advanced society, with the foresight, wealth and capacity to plan and implement nationwide changes and the will, if necessary, to enforce them. Its leaders are clearly alert to the food and water challenge — and its resolution may well depend on the extent of water recycling they are able to achieve. As to whether the PRC can afford the cost of transitioning from an unsustainable to a sustainable food system, all countries have a choice between unproductive military spending and feeding their populace. A choice between food or war. It remains to be seen which investment China favours. However, it is vital to understand that the problem of whether China can feed itself through the twentyfirst century is not purely a Chinese problem. It's a problem, both economic and physical, for the entire planet — and it is thus in everyone's best interest to help solve it. For this reason, China is rated number 3 on this list of potential food war hotspots. Africa Food wars — that is, wars in which food, land and water play a significant contributing role — have been a constant in the story of Africa since the mid twentieth century, indeed, far longer. In a sense, the continent is already a microcosm of the world of the twentyfirst century as climate change and resource scarcity com- bine with rapid population growth to ratchet up the tensions that lead competing groups to fight, whether the superficial distinc- Mons between them are ethnic, religious, social or political. We have examined the particular cases of Rwanda, South Sudan and the Horn of Africa — but there are numerous other African conflicts, insurgencies and ongoing disturbances in which food, land and water are primary or secondary triggers and where famine is often the outcome: Nigeria, Congo, Egypt, Tunisia, Libya, Mali, Chad, the Central African Republic, the Maghreb region of the Sahara, Mozambique, Cote d'Ivoire and Zimbabwe have all experienced conflicts in which issues of access to food, land and water were important drivers and consequences. The trajectory of Africa's population in the first two decades of the twentyfirst century implies that the number of its people could quadruple from 1.2 billion in 2017 to 4.5 billion by 2100 (Figure 5.6). If fulfilled, this would make Africans 41 per cent of the world population by the end of the century. The UN Popula- tion Division's nearer projections are for Africans to outnumber Chinese or Indians at 1.7 billion by 2030, and reach 2.5 billion in 2050, which represents a doubling in the continent's inhabitants in barely 30 years. 70 While African fertility rates (babies per woman) remain high by world standards — 4.5 compared with a global average of 2.4 — they have also fallen steeply, from a peak of 8.5 babies in the 1970s. Furthermore, the picture is uneven with birthrates in most Sub-Saharan countries remaining high (around five to six babies/woman), while those of eight, mainly southern, countries have dropped to replace- ment or below (i.e. under 2.1). As has been the case around the world, birth rates tend to drop rapidly with the spread of urban isation, education and economic growth — whereas countries which slide back into poverty tend to experience rising birth- rates. Food access is a vital ingredient in this dynamic: it has been widely observed that better-fed countries tend to have much lower rates of birth and population growth, possibly because people who are food secure lose fewer infants and children in early life and thus are more open to family planning. So, in a real sense, food sufficiency holds one of the keys to limiting the human population to a level sustainable both for Africa and the planet in general. Forecasting the future of Africa is not easy, given the complexity of the interwoven climatic, social, technological and political issues — and many do not attempt it. However, the relentless optimism of the UN and its food agency, the FAO, is probably not justified by the facts as they are known to science — and may have more to do with not wishing to give offence to African governments or discourage donors than with attempting to accurately analyse what may occur. Even the FAO acknowledges however that food insecurity is rising across Sub-Saharan Africa as well as other parts. In 2017, conflict and insecurity were the major drivers of acute food insecurity in 18 countries and territories where almost 74 million food-insecure people were in need of urgent assistance. Eleven of these countries were in Africa and accounted for 37 million acutely food insecure people; the largest numbers were in northern Nigeria, Demo- cratic Republic of Congo, Somalia and South Sudan the agency said in its Global Report on Food Crises 2018.71 The FAO also noted that almost one in four Africans was undernourished in 2016 — a total of nearly a quarter of a billion people. The rise in undernourishment and food insecurity was linked to the effects of climate change, natural disasters and conflict according to Bukar Tijani, the FAO's assistant director general for Africa. 72 Even the comparatively prosperous nation of South Africa sits on a conflict knife-edge, according to a scientific study: 'Results indicate that the country exceeds its environmental boundaries for biodiversity loss, marine harvesting, freshwater use, and climate change, and that social deprivation was most severe in the areas of safety, income, and employment, which are significant factors in conflict risk', Megan Cole and colleagues found. 73 In the Congo, home to the world's second largest tropical forest, 20 years of civil war had not only slain five million civilians but also decimated the forests and their ecological services on which the nation depended. Researchers found evidence that reducing conflict can also help to reduce environ- mental destruction: 'Peace-building can potentially be a win for nature as well, and.. conservation organizations and govern- ments should be ready to seize conservation opportunities'. 74 As the African population doubles toward the mid century, as its water, soils, forests and economic wealth per capita dwindle, as foreign corporations plunder its riches, as a turbulent climate hammers its herders and farmers — both industrial and traditional — the prospect of Africa resolving existing conflicts and avoiding new ones is receding. The mistake most of the world is making is to imagine this only affects the Africans. The consequences will impact everyone on the planet. A World Bank study has warned that 140 million people will have to leave just three regions of the world as climate refugees before 2050 — and the vast majority of these, some 86 million, would be displaced from their homes in Sub-Saharan Africa. 75 The second decade of the

## Off

### DA: China

#### Xi’s regime is stable now, but its success depends on strong growth and private sector development.

**Mitter and Johnson 21** [Rana Mitter and Elsbeth Johnson, [Rana Mitter](https://hbr.org/search?term=rana%20mitter&search_type=search-all) is a professor of the history and politics of modern China at Oxford. [Elsbeth Johnson](https://hbr.org/search?term=elsbeth%20johnson&search_type=search-all), formerly the strategy director for Prudential PLC’s Asian business, is a senior lecturer at MIT’s Sloan School of Management and the founder of SystemShift, a consulting firm. May-June 2021, "What the West Gets Wrong About China," Harvard Business Review, [https://hbr.org/2021/05/what-the-west-gets-wrong-about-china accessed 12/14/21](https://hbr.org/2021/05/what-the-west-gets-wrong-about-china%20accessed%2012/14/21)] Adam

In China, however, growth has come in the context of stable communist rule, suggesting that democracy and growth are not inevitably mutually dependent. In fact, many Chinese believe that the country’s recent economic achievements—large-scale poverty reduction, huge infrastructure investment, and development as a world-class tech innovator—have come about because of, not despite, China’s authoritarian form of government. Its aggressive handling of Covid-19—in sharp contrast to that of many Western countries with higher death rates and later, less-stringent lockdowns—has, if anything, reinforced that view.

China has also defied predictions that its authoritarianism would inhibit its capacity to [innovate](https://hbr.org/2011/06/what-the-west-doesnt-get-about-china). It is a global leader in AI, biotech, and space exploration. Some of its technological successes have been driven by market forces: People wanted to buy goods or communicate more easily, and the likes of Alibaba and Tencent have helped them do just that. But much of the technological progress has come from a highly innovative and well-funded military that has invested heavily in China’s burgeoning new industries. This, of course, mirrors the role of U.S. defense and intelligence spending in the development of Silicon Valley. But in China the consumer applications have come faster, making more obvious the link between government investment and products and services that benefit individuals. That’s why ordinary Chinese people see Chinese companies such as Alibaba, Huawei, and TikTok as sources of national pride—international vanguards of Chinese success—rather than simply sources of jobs or GDP, as they might be viewed in the West.

Thus July 2020 polling data from the Ash Center at Harvard’s Kennedy School of Government revealed 95% satisfaction with the Beijing government among Chinese citizens. Our own experiences on the ground in China confirm this. Most ordinary people we meet don’t feel that the authoritarian state is solely oppressive, although it can be that; for them it also provides opportunity. A cleaner in Chongqing now owns several apartments because the CCP reformed property laws. A Shanghai journalist is paid by her state-controlled magazine to fly around the world for stories on global lifestyle trends. A young student in Nanjing can study propulsion physics at Beijing’s Tsinghua University thanks to social mobility and the party’s significant investment in scientific research.

#### Xi has committed to the commercial space industry as the linchpin of China’s rise – the plan is seen as a complete 180---their ev.

**Patel 21** [Neel V. Patel, Neel is a space reporter for MIT Technology Review. 1-21-2021, "China’s surging private space industry is out to challenge the US," MIT Technology Review, <https://www.technologyreview.com/2021/01/21/1016513/china-private-commercial-space-industry-dominance/> accessed 12/14/21] Adam

Until recently, China’s space activity has been overwhelmingly dominated by two state-owned enterprises: the China Aerospace Science & Industry Corporation Limited (CASIC) and the China Aerospace Science and Technology Corporation (CASC). A few private space firms have been allowed to operate in the country for a while: for example, there’s the China Great Wall Industry Corporation Limited (in reality a subsidiary of CASC), which has provided commercial launches since it was established in 1980. But for the most part, China’s commercial space industry has been nonexistent. Satellites were expensive to build and launch, and they were too heavy and large for anything but the biggest rockets to actually deliver to orbit. The costs involved were too much for anything but national budgets to handle.

That all changed this past decade as the costs of making satellites and launching rockets plunged. In 2014, a year after Xi Jinping took over as the new leader of China, the Chinese government decided to treat civil space development as a key area of innovation, as it had already begun doing with AI and solar power. It issued a policy directive called [Document 60](https://archive.md/o/bc9l4/www.cpppc.org/en/zy/994006.jhtml) that year to enable large private investment in companies interested in participating in the space industry.

“Xi’s goal was that if China has to become a critical player in technology, including in civil space and aerospace, it was critical to develop a space ecosystem that includes the private sector,” says Namrata Goswami, a geopolitics expert based in Montgomery, Alabama, who’s been studying China’s space program for many years. “He was taking a cue from the American private sector to encourage innovation from a talent pool that extended beyond state-funded organizations.”

As a result, there are now 78 commercial space companies operating in China, according to a[2019 report by the Institute for Defense Analyses](https://archive.md/o/bc9l4/https:/www.ida.org/-/media/feature/publications/e/ev/evaluation-of-chinas-commercial-space-sector/d-10873.ashx). More than half have been founded since 2014, and the vast majority focus on satellite manufacturing and launch services.

For example, Galactic Energy, founded in February 2018, is building its Ceres rocket to offer rapid launch service for single payloads, while its Pallas rocket is being built to deploy entire constellations. Rival company i-Space, formed in 2016, became the first commercial Chinese company to make it to space with its Hyperbola-1 in July 2019. It wants to pursue reusable first-stage boosters that can land vertically, like those from SpaceX. So does LinkSpace (founded in 2014), although it also hopes to use rockets to deliver packages from one terrestrial location to another.

Spacety, founded in 2016, wants to turn around customer orders to build and launch its small satellites in just six months. In December it launched a miniaturized version of a satellite that uses 2D radar images to build 3D reconstructions of terrestrial landscapes. Weeks later, it [released the first images taken by the satellite](https://archive.md/o/bc9l4/https:/spacenews.com/spacety-releases-first-sar-images/), Hisea-1, featuring three-meter resolution. Spacety wants to launch a constellation of these satellites to offer high-quality imaging at low cost.

To a large extent, China is following the same blueprint drawn up by the US: using government contracts and subsidies to give these companies a foot up. US firms like SpaceX benefited greatly from NASA contracts that paid out millions to build and test rockets and space vehicles for delivering cargo to the International Space Station. With that experience under its belt, SpaceX was able to attract more customers with greater confidence.

Venture capital is another tried-and-true route. The IDA report estimates that VC funding for Chinese space companies was up to $516 million in 2018—far shy of the $2.2 billion American companies raised, but nothing to scoff at for an industry that really only began seven years ago. At least 42 companies had no known government funding.

And much of the government support these companies do receive doesn’t have a federal origin, but a provincial one. “[These companies] are drawing high-tech development to these local communities,” says Hines. “And in return, they’re given more autonomy by the local government.” While most have headquarters in Beijing, many keep facilities in Shenzhen, Chongqing, and other areas that might draw talent from local universities.

There’s also one advantage specific to China: manufacturing. “What is the best country to trust for manufacturing needs?” asks James Zheng, the CEO of Spacety’s Luxembourg headquarters. “It’s China. It’s the manufacturing center of the world.” Zheng believes the country is in a better position than any other to take advantage of the space industry’s new need for mass production of satellites and rockets alike.

Making friends

The most critical strategic reason to encourage a private space sector is to create opportunities for international collaboration—particularly to attract customers wary of being seen to mix with the Chinese government. (US agencies and government contractors, for example, are barred from working with any groups the regime funds.) Document 60 and others issued by China’s National Development and Reform Commission were aimed not just at promoting technological innovation, but also at drawing in foreign investment and maximizing a customer base beyond Chinese borders.

“China realizes there are certain things they cannot get on their own,” says Frans von der Dunk, a space policy expert at the University of Nebraska–Lincoln. Chinese companies like LandSpace and MinoSpace have worked to accrue funding through foreign investment, escaping dependence on state subsidies. And by avoiding state funding, a company can also avoid an array of restrictions on what it can and can’t do (such as constraints on talking with the media). Foreign investment also makes it easier to compete on a global scale: you’re taking on clients around the world, launching from other countries, and bringing talent from outside China.

Although China is taking inspiration from the US in building out its private industry, the nature of the Chinese state also means these new companies face obstacles that their rivals in the West don’t have to worry about. While Chinese companies may look private on paper, they must still submit to government guidance and control, and accept some level of interference. It may be difficult for them to make a case to potential overseas customers that they are independent. The distinction between companies that are truly private and those that are more or less state actors is still quite fuzzy, especially if the government is a frequent customer. “That could still lead to a lack of trust from other partners,” says Goswami. It doesn’t help that the government itself is often [very cagey about what its national program is even up to](https://archive.md/o/bc9l4/https:/www.bbc.com/news/science-environment-54076895).

And Hines adds that it’s not always clear exactly how separate these companies are from, say, the People’s Liberation Army, given the historical ties between the space and defense sectors. “Some of these things will pose significant hurdles for the commercial space sector as it tries to expand,” he says.

#### Shifts in regime perception threatens CCP’s legitimacy from nationalist hardliners.

Weiss 19 Jessica Weiss 1-29-2019 “Authoritarian Audiences, Rhetoric, and Propaganda in International Crises: Evidence from China” <http://www.jessicachenweiss.com/uploads/3/0/6/3/30636001/19-01-24-elite-statements-isq-ca.pdf> (Associate Professor of Government at Cornell University)//Elmer

Public support—or the appearance of it—matters to many autocracies. As Ithiel de Sola Pool writes, modern dictatorships are “highly conscious of public opinion and make major efforts to affect it.”6 Mao Zedong told his comrades: “When you make revolution, you must first manage public opinion.”7 Because autocracies often rely on **nationalist mythmaking**,8 success or failure in defending the national honor in international crises could burnish the leadership’s patriotic credentials or spark opposition. **Shared outrage at the regime’s foreign policy failures could galvanize street protests or elite fissures, creating intraparty upheaval** or inviting military officers to step in to restore order. Fearing a domestic backlash, authoritarian leaders may feel compelled to take a tough international stance. Although authoritarian leaders are rarely held accountable to public opinion through free and fair elections, fears of popular unrest and irregular ouster often weigh heavily on autocrats seeking to maximize their tenure in office. Considering the harsh consequences that authoritarian elites face if pushed out of office, even a small increase in the probability of ouster could alter authoritarian incentives in international crises.9 A history of nationalist uprisings make Chinese citizens and leaders especially aware of the linkage between international disputes and domestic unrest. The weakness of the PRC’s predecessor in defending Chinese sovereignty at the Paris Peace Conference in 1919 galvanized protests and a general strike, forcing the government to sack three officials and reject the Treaty of Versailles, which awarded territories in China to Japan. These precedents have made Chinese officials particularly sensitive to the appearance of hewing to public opinion. As the People’s Daily chief editor wrote: “History and reality have shown us that public opinion and regime safety are inseparable.”10 One Chinese scholar even claimed: “the Chinese government probably knows the public’s opinion better and reacts to it more directly than even the U.S. government.”11

#### Xi will launch diversionary war to domestic backlash – escalates in multiple hotspots

Norris 17, William J. Geostrategic Implications of China’s Twin Economic Challenges. CFR Discussion Paper, 2017. (Associate professor of Chinese foreign and security policy at Texas A&M University’s Bush School of Government and Public Service)//Elmer

Populist pressures might tempt the **party leadership** to encourage **diversionary nationalism**. The logic of this concern is straightforward: the Communist Party might seek to **distract a restless domestic population** with **adventurism abroad**.19 The **Xi** administration wants to **appear tough** in its **defense of foreign encroachments** against China’s interests. This need stems from a long-running narrative about how a weak Qing dynasty was unable to defend China in the face of European imperial expansion, epitomized by the Opium Wars and the subsequent treaties imposed on China in the nineteenth century. The party is **particularly sensitive** to **perceptions of weakness** because much of its **claim to legitimacy**—manifested in **Xi’s Chinese Dream** campaign today—stems from the party’s claims of leading the **restoration of Chinese greatness**. For example, the May Fourth Movement, a popular protest in 1919 that helped catalyze the CPC, called into question the legitimacy of the Republic of China government running the country at that time because the regime was seen as not having effectively defended China’s territorial and sovereignty interests at the Versailles Peace Conference. **Diversionary nationalist frictions** would likely occur if the Chinese leadership portrayed a foreign adversary as having made the first move, thus forcing Xi to stand up for China’s interests. An example is the 2012 attempt by the nationalist governor of Tokyo, Shintaro Ishihara, to buy the Senkaku/Diaoyu Islands from a private owner.20 Although the Japanese central government sought to avert a crisis by stepping in to purchase the islands—having them bought and administered by Ishihara’s Tokyo metropolitan government would have dragged Japan into a confrontation with China—China saw this move as part of a deliberate orchestration by Japan to nationalize the islands. Xi seemingly had no choice but to defend China’s claims against an attempt by Japan to consolidate its position on the dispute.21 This issue touched off a period of heated tensions between China and Japan, lasting more than two years.22 Such dynamics are not limited to Japan. Other possible areas of conflict include, but are not necessarily limited to, **Taiwan**, **India**, and the **South China Sea** (especially with the **Philippines** and **Vietnam**). The Chinese government will use such tactics if it believes that the costs are relatively low. Ideally, China would like to appear tough while avoiding material repercussions or a serious diplomatic breakdown. Standing up against foreign encroachment—without facing much blowback—could provide Xi’s administration with a tempting source of noneconomic legitimacy. However, over the next few years, Xi will probably not be actively looking to get embroiled abroad. Cushioning the fallout from slower growth while managing a structural economic transition will be difficult enough. Courting potential international crises that distract the central leadership would make this task even more daunting. Even if the top leadership did not wish to provoke conflict, a smaller budgetary allotment for security could cause **military interests** in China to **deliberately instigate trouble** to **justify** their **claims over increasingly scarce resources**. For example, an air force interested in ensuring its funding for a midair tanker program might find the existence of far-flung territorial disputes to be useful in making its case. Such a case would be made even stronger by a pattern of recent frictions that highlights the necessity of greater air power projection. Budgetary pressures may be partly behind a recent People’s Liberation Army reorganization and headcount reduction. A slowing economy might cause a further deceleration in China’s military spending, thus increasing such pressures as budgetary belts tighten. Challenges to Xi’s Leadership Xi Jinping’s efforts to address economic challenges could fail, unleashing consequences that extend well beyond China’s economic health. For example, an **economic collapse** could give rise to a Vladimir **Putin–like redemption figure** in China. Xi’s approach of centralizing authority over a diverse, complex, and massive social, political, and economic system is a **recipe for brittleness**. Rather than designing a resilient, decentralized governance structure that can gracefully cope with localized failures at particular nodes in a network, a highly centralized architecture **risks catastrophic**, **system-level failure**. Although centralized authority offers the tantalizing chimera of stronger control from the center, it also puts all the responsibility squarely on Xi’s shoulders. With China’s ascension to great power status, the consequences of internecine domestic political battles are increasingly playing out on the world stage. The international significance of China’s domestic politics is a new paradigm for the Chinese leadership, and one can expect an adjustment period during which the outcome of what had previously been relatively insulated domestic political frictions will likely generate **unintended international repercussions**. Such dynamics will influence Chinese foreign policy and security behavior. Domestic arguments over ideology, bureaucratic power struggles, and strategic direction could all have **ripple effects abroad**. Many of China’s party heavyweights still employ a narrow and exclusively domestic political calculus. Such behavior increases the possibility of international implications that are not fully anticipated, **raising the risks** of **strategic miscalculation** on the world stage. For example, the factional power struggles that animated the Cultural Revolution were largely driven by domestic concerns, yet manifested themselves in Chinese foreign policy for more than a decade. During this period, China was not the world’s second largest economy and, for much of this time, did not even have formal representation at the United Nations. If today’s globally interconnected China became engulfed in similar domestic chaos, the effects would be felt worldwide.23 Weakened Fetters of Economic Interdependence If China successfully transitioned away from its export-driven growth model toward a consumption-driven economic engine over the next four or five years, it could no longer feel as constrained by economic interdependence. To the extent that such constraints are loosened, the U.S.-China relationship will be more prone to conflict and friction.24 While China has never been the archetypal liberal economic power bent on benign integration with the global economy, its export-driven growth model produced a strong strategic preference for stability. Although past behavior is not necessarily indicative of future strategic calculus, China’s “economic circuit breaker” logic seems to have held its most aggressive nationalism below the threshold of war since 1979. A China that is both comparatively strong and less dependent on the global economy would be a novel development in modern geopolitics. As China changes the composition of its international economic linkages, global integration could place fewer constraints on it. Whereas China has been highly reliant on the import of raw materials and semifinished goods for reexport, a consumption-driven China could have a different international trade profile. China could still rely on imported goods, but their centrality to the country’s overall economic growth would be altered. Imports of luxury goods, consumer products, international brands, and services may not exert a significant constraining influence, since loss of access to such items may not be seen as strategically vital. If these flows were interrupted or jeopardized, the result would be more akin to an inconvenience than a strategic setback for China’s rise. That said, China is likely to continue to highly depend on imported oil even if the economic end to which that energy resource is directed shifts away from industrial and export production toward domestic consumption.

#### **US–China war goes nuclear – crisis mis-management ensures conventional escalation - extinction**

Kulacki 20 [Dr. Gregory Kulacki focuses on cross-cultural communication between the United States and China on nuclear and space arms control and is the China Project Manager for the Global Security Program at the Union of Concerned Scientists, 2020. Would China Use Nuclear Weapons First In A War With The United States?, Thediplomat.com, https://thediplomat.com/2020/04/would-china-use-nuclear-weapons-first-in-a-war-with-the-united-states/] srey

Admiral Charles A. Richard, the head of the U.S. Strategic Command, recently told the Senate Armed Service Committee he “could drive a truck” through the holes in China’s no first use policy. But when Senator John Hawley (R-MO) asked him why he said that, Commander Richard backtracked, described China’s policy as “very opaque” and said his assessment was based on “very little” information. That’s surprising. **China** has been exceptionally **clear** **about** its **intentions** **on** the possible **first** **use** **of** **nuclear** **weapons**. On the day of its first nuclear test on October 16, 1964, China declared it “will never at any time or under any circumstances be the first to use nuclear weapons.” That **unambiguous** **statement** **has** **been** a **cornerstone** **of** **Chinese** **nuclear** **weapons** policy for 56 years and has been repeated frequently in authoritative Chinese publications for domestic and international audiences, including a highly classified training manual for the operators of China’s nuclear forces. Richard should know about those publications, particularly the training manual. A U.S. Department of Defense translation has been circulating within the U.S. nuclear weapons policy community for more than a decade. The commander’s comments to the committee indicate a familiarity with the most controversial section of the manual, which, in the eyes of some U.S. analysts, indicates there may be some circumstances where **China** **would** **use** **nuclear** **weapons** **first** **in** a **war** **with** **the** **U**nited **S**tates. This U.S. misperception is understandable, especially given the difficulties the Defense Department encountered translating the text into English. The language, carefully considered in the context of the entire book, articulates a strong reaffirmation of China’s no first use policy. But it also reveals **Chinese** military planners are **struggling** **with** **crisis** **management** **and** **considering** **steps** **that** could **create** **ambiguity** **with** **disastrous** **consequences**. Towards the end of the 405-page text on the operations of China’s strategic rocket forces, in a chapter entitled, “Second Artillery Deterrence Operations,” the authors explain what China’s nuclear forces train to do if **“**a strong military power possessing nuclear‐armed missiles and an absolute advantage in high‐tech conventional weapons is carrying out intense and continuous attacks against our major strategic targets and we have no good military strategy to resist the enemy.**”** The military power they’re talking about is the United States. The authors indicate China’s nuclear missile forces train to take specific steps, including increasing readiness and conducting launch exercises, to “dissuade the continuation of the strong enemy’s conventional attacks.” The manual refers to these steps as an “adjustment” to China’s nuclear policy and a “lowering” of China’s threshold for brandishing its nuclear forces. Chinese leaders would only take these steps in extreme circumstances. The text highlights several triggers such as U.S. conventional bombing of China’s nuclear and hydroelectric power plants, heavy conventional bombing of large cities like Beijing and Shanghai, or other acts of **conventional** **warfare** **that** “**seriously** **threatened**” the “safety and **survival**” of the nation. U.S. Misunderstanding Richard seems to believe this planned adjustment in China’s nuclear posture means China is **preparing** **to** **use** **nuclear** **weapons** first under these circumstances. He told Hawley that there are a “number of situations where they may conclude that first use has occurred that do not meet our definition of first use.” The head of the U.S. Strategic Command appears to assume, as do other U.S. analysts, that the **Chinese** would **interpret** **these** types of U.S. conventional **attacks** **as** **equivalent** **to** a **U.S. first use** **of** **nuclear** **weapons** against China. But that’s not what the text says. “Lowering the threshold” refers to China putting its nuclear weapons on alert — it does not indicate Chinese leaders might lower their threshold for deciding to use nuclear weapons in a crisis. Nor does the text indicate Chinese nuclear forces are training to launch nuclear weapons first in a war with the United States. China, unlike the United States, keeps its nuclear forces off-alert. Its warheads are not mated to its missiles. China’s nuclear-armed submarines are not continuously at sea on armed patrols. The manual describes how China’s nuclear warheads and the missiles that deliver them are controlled by two separate chains of command. Chinese missileers train to bring them together and launch them after China has been attacked with nuclear weapons. All of these behaviors are consistent with a no first use policy. The “adjustment” Chinese nuclear forces are preparing to make if the United States is bombing China with impunity is to place China’s nuclear forces in a state of readiness similar to the state the nuclear forces of the United States are in all the time. This step is intended not only to end the bombing, but also to convince U.S. decision-makers they cannot expect to destroy China’s nuclear retaliatory capability if the crisis escalates. Chinese Miscalculation Unfortunately, alerting Chinese nuclear forces at such a moment could have terrifying consequences. Given the relatively small size of China’s nuclear force, a U.S. president might be tempted to try to limit the possible damage from a Chinese nuclear attack by destroying as many of China’s nuclear weapons as possible before they’re launched, especially if the head of the U.S. Strategic Command told the president China was preparing to strike first. One study concluded that if the United States used nuclear weapons to attempt to knock out a small fraction of the Chinese ICBMs that could reach the United States it may kill tens of millions of Chinese civilians. The authors of the text assume alerting China’s nuclear forces would “create a great shock in the enemy’s psyche.” That’s a fair assumption. But they also assume this shock could “dissuade the continuation of the strong enemy’s conventional attacks against our major strategic targets.” That’s highly questionable. There is a **substantial** **risk** **the** **U**nited **S**tates **would** **respond** **to** this implicit **Chinese** **threat** **to** **use** **nuclear** **weapons** **by** **escalating**, rather than halting, its **conventional** **attacks**. If China’s nuclear forces were targeted, it would put even greater strain on the operators of China’s nuclear forces. A **slippery** **slope** **to** **nuclear** **war** Chinese military planners are aware that attempting to coerce the United States into halting conventional bombardment by alerting their nuclear forces could fail. They also know it might trigger a nuclear war. But if it does, they are equally clear China won’t be the one to start it. Nuclear attack is often preceded by nuclear coercion. Because of this, in the midst of the process of a high, strong degree of nuclear coercion we should prepare well for a nuclear retaliatory attack. The more complete the preparation, the higher the credibility of nuclear coercion, the easier it is to accomplish the objective of nuclear coercion, and the lower the possibility that the nuclear missile forces will be used in actual fighting. They assume if China demonstrates it is well prepared to retaliate the United States would not risk a damage limitation strike using nuclear weapons. And even if the United States were to attack China’s nuclear forces with conventional weapons, China still would not strike first. In the opening section of the next chapter on “nuclear retaliatory attack operations” the manual instructs, as it does on numerous occasions throughout the entire text: According to our country’s principle, its stand of no first use of nuclear weapons, the Second Artillery will carry out a nuclear missile attack against the enemy’s important strategic targets, according to the combat orders of the Supreme Command, only after the enemy has carried out a nuclear attack against our country. Richard is wrong. There are no holes in China’s no first use policy. But the worse-case planning articulated in this highly classified military text is a significant and deeply troubling departure from China’s traditional thinking about the role of nuclear weapons. Mao Zedong famously called nuclear weapons “a paper tiger.” Many assumed he was being cavalier about the consequences of nuclear war. But what he meant is that they would not be used to fight and win wars. U.S. nuclear threats during the Korean War and the Taiwan Strait Crisis in the 1950s – threats not followed by an actual nuclear attack – validated Mao’s intuition that nuclear weapons were primarily psychological weapons. Chinese leaders decided to acquire nuclear weapons to free their minds from what Mao’s generation called “**nuclear** **blackmail**.” A former director of China’s nuclear weapons laboratories told me China developed them so its leaders could “sit up with a straight spine.” Countering nuclear blackmail – along with compelling other nuclear weapons states to negotiate their elimination – were the only two purposes Chinese nuclear weapons were meant to serve. Contemporary Chinese military planners appear to have added a new purpose: compelling the United States to halt a conventional attack. Even though it only applies in extreme circumstances, it **increases** the **risk** **that** a **war** between the United States and China **will** **end** **in** a nuclear exchange with unpredictable and **catastrophic** **consequences**. Adding this new purpose could also be the first step on a slippery slope to an incremental broadening the role of nuclear weapons in Chinese national security policy. Americans would be a lot safer if we could avoid that. The United States government should applaud China’s no first use policy instead of repeatedly calling it into question. And it would be wise to adopt the same policy for the United States. If both countries declared they would never use nuclear weapons first it may not guarantee they can avoid a nuclear exchange during a military crisis, but it would make one far less likely.

## Case

### AT: Debris

#### Collision risk is infinitesimally small

Fange 17 Daniel Von Fange 17, Web Application Engineer, Founder and Owner of LeanCoder, Full Stack, Polyglot Web Developer, “Kessler Syndrome is Over Hyped”, 5/21/2017, http://braino.org/essays/kessler\_syndrome\_is\_over\_hyped/

The orbital area around earth can be broken down into four regions. Low LEO - Up to about 400km. Things that orbit here burn up in the earth’s atmosphere quickly - between a few months to two years. The space station operates at the high end of this range. It loses about a kilometer of altitude a month and if not pushed higher every few months, would soon burn up. For all practical purposes, Low LEO doesn’t matter for Kessler Syndrome. If Low LEO was ever full of space junk, we’d just wait a year and a half, and the problem would be over. High LEO - 400km to 2000km. This where most heavy satellites and most space junk orbits. The air is thin enough here that satellites only go down slowly, and they have a much farther distance to fall. It can take 50 years for stuff here to get down. This is where Kessler Syndrome could be an issue. Mid Orbit - GPS satellites and other navigation satellites travel here in lonely, long lives. The volume of space is so huge, and the number of satellites so few, that we don’t need to worry about Kessler here. GEO - If you put a satellite far enough out from earth, the speed that the satellite travels around the earth will match the speed of the surface of the earth rotating under it. From the ground, the satellite will appear to hang motionless. Usually the geostationary orbit is used by big weather satellites and big TV broadcasting satellites. (This apparent motionlessness is why satellite TV dishes can be mounted pointing in a fixed direction. You can find approximate south just by looking around at the dishes in your northern hemisphere neighborhood.) For Kessler purposes, GEO orbit is roughly a ring 384,400 km around. However, all the satellites here are moving the same direction at the same speed - debris doesn’t get free velocity from the speed of the satellites. Also, it’s quite expensive to get a satellite here, and so there aren’t many, only about one satellite per 1000km of the ring. Kessler is not a problem here. How bad could Kessler Syndrome in High LEO be? Let’s imagine a worst case scenario. An evil alien intelligence chops up everything in High LEO, turning it into 1cm cubes of death orbiting at 1000km, spread as evenly across the surface of this sphere as orbital mechanics would allow. Is humanity cut off from space? I’m guessing the world has launched about 10,000 tons of satellites total. For guessing purposes, I’ll assume 2,500 tons of satellites and junk currently in High LEO. If satellites are made of aluminum, with a density of 2.70 g/cm3, then that’s 839,985,870 1cm cubes. A sphere for an orbit of 1,000km has a surface area of 682,752,000 square KM. So there would be one cube of junk per .81 square KM. If a rocket traveled through that, its odds of hitting that cube are tiny - less than 1 in 10,000.

#### Low risk of collisions – it’s overhyped

Albrecht 16 [Mark Albrecht, chairman of the board of USSpace LLC, head of the White House National Space Council from 1989 to 1992, and Paul Graziani, CEO and founder of Analytical Graphics, a company that develops software and provides mission assurance through the Commercial Space Operations Center (ComSpOC), Congested space is a serious problem solved by hard work, not hysteria, 2016, https://spacenews.com/op-ed-congested-space-is-a-serious-problem-solved-by-hard-work-not-hysteria/]

Popular culture has embraced the risks of collisions in space in films like Gravity. Some participants have dramatized the issue by producing graphics of Earth and its satellites, which make our planet look like a fuzzy marble, almost obscured by a dense cloud of white pellets meant to conceptualize space congestion. Unfortunately, for the sake of a good visual, satellites are depicted as if they were hundreds of miles wide, like the state of Pennsylvania (for the record, there are no space objects the size of Pennsylvania in orbit). Unfortunately, this is the rule, not the exception, and almost all of these articles, movies, graphics, and simulations are exaggerated and misleading. Space debris and collision risk is real, but it certainly is not a crisis. So what are the facts? On the positive side, space is empty and it is vast. At the altitude of the International Space Station, one half a degree of Earth longitude is almost 40 miles long. That same one half a degree at geostationary orbit, some 22,000 miles up is over 230 miles long. Generally, we don’t intentionally put satellites closer together than one-half degree. That means at geostationary orbit, they are no closer than 11 times as far as the eye can see on flat ground or on the sea: That’s the horizon over the horizon 10 times over. In addition, other than minute forces like solar winds and sparse bits of atmosphere that still exist 500 miles up, nothing gets in the way of orbiting objects and they behave quite predictably. The location of the smallest spacecraft can be predicated within a 1,000 feet, 24 hours in advance. Since we first started placing objects into space there have been 11 known low Earth orbit collisions, and three known collisions at geostationary orbit. Think of it: 135 space shuttle flights, all of the Apollo, Gemini and Mercury flights, hundreds of telecommunications satellites, 1,300 functioning satellites on orbit today, half a million total objects in space larger than a marble, and fewer than 15 known collisions. Why do people worry?

#### Uncertainty from debris collisions creates restraint not instability.

MacDonald 16, B., et al. "Crisis stability in space: China and other challenges." Foreign Policy Institute. Washington, DC (2016). (senior director of the Nonproliferation and Arms Control Project with the Center for Conflict Analysis and Prevention)//Elmer

In any crisis that threatens to escalate into major power conflict, political and military leaders will face uncertainty about the effectiveness of their plans and decisions. This uncertainty will be compounded when potential conflict extends to the space and cyber domains, where weapon effectiveness is largely untested and uncertain, infrastructure interdependencies are unclear, and damaging an adversary could also harm oneself or one’s allies. Unless the stakes become very high, no country will likely want to gamble its well-being in a “single cosmic throw of the dice,” in Harold Brown’s memorable phrase. 96 The novelty of space and cyber warfare, coupled with risk aversion and worst-case assessments, could lead space adversaries into a situation of what can be called “hysteresis,” where each adversary is restrained by its own uncertainty of success. This is conceptually shown in Figures 1 and 2 for offensive counter-space capabilities, though it applies more generally. 97 These graphs portray the hypothetical differences between perceived and actual performance capabilities of offensive counter-space weapons, on a scale from zero to one hundred percent effectiveness. Where uncertainty and risk aversion are absent for two adversaries, no difference would exist between the likely performance of their offensive counter-space assets and their confidence in the performance of those weapons: a simple, straight-line correlation would exist, as in Figure 1. The more interesting, and more realistic, case is notionally presented in Figure 2, which assumes for simplicity that the offensive capabilities of each adversary are comparable. In stark contrast to the case of Figure 1, uncertainty and risk aversion are present and become important factors. Given the high stakes involved in a possible large-scale attack against adversary space assets, a cautious adversary is more likely to be conservative in estimating the effectiveness of its offensive capabilities, while more generously assessing the capabilities of its adversary. Thus, if both side’s weapons were 50% effective and each side had a similar level of risk aversion, each may conservatively assess its own capabilities to be 30% effective and its adversary’s weapons to be 70% effective. Likewise, if each side’s weapons were 25% effective in reality, each would estimate its own capabilities to be less than 25% effective and its adversary’s to be more than 25% effective, and so on. In Figure 2, this difference appears, in oversimplified fashion, as a gap that represents the realistic worry that a country’s own weapons will under-perform while its adversary’s weapons will over-perform in terms of effectiveness. If both countries face comparable uncertainty and exhibit comparable risk aversion, each may be deterred from initiating an attack by its unwillingness to accept the necessary risks. This gap could represent an “island of stability,” as shown in Figure 2. In essence, given the enormous stakes involved in a major strike against the adversary’s space assets, a potential attacker will likely demonstrate some risk aversion, possessing less confidence in an attack’s effectiveness. It is uncertain how robust this hysteresis may prove to be, but the phenomenon may provide at least some stabilizing influence in a crisis. In the nuclear domain, the immediate, direct consequences of military use, including blast, fire, and direct radiation effects, were appreciated at the outset. Nonetheless, significant uncertainty and under-appreciation persisted with regard to the collateral, indirect, and climatological effects of using such weapons on a large scale. In contrast, the immediate, direct effects of major space conflict are not well understood, and potential indirect and interdependent effects are even less understood. Indirect effects of large-scale space and cyber warfare would be virtually impossible to confidently calculate, as the infrastructures such warfare would affect are constantly changing in design and technology. Added to this is a likely anxiety that if an attack were less successful than planned, a highly aggrieved and powerful adversary could retaliate in unanticipated ways, possibly with highly destructive consequences. As a result, two adversaries facing potential conflict may lack confidence both in the potential effectiveness of their own attacks and in the ineffectiveness of any subsequent retaliation. Such mutual uncertainty would ultimately be stabilizing, though probably not particularly robust. This is reflected in Figure 2, where each side shows more caution than the technical effectiveness of its systems may suggest. Each curve notionally represents one state’s confidence in its offensive counter-space effectiveness relative to their actual effectiveness. Until true space asset resilience becomes a trusted feature of space architectures, deterrence by risk aversion, and cross-domain deterrence, may be the only means for deterrence to function in space.

#### No Escalation over Satellites:

#### 1] Planning Priorities

Bowen 18 Bleddyn Bowen 2-20-2018 “The Art of Space Deterrence” <https://www.europeanleadershipnetwork.org/commentary/the-art-of-space-deterrence/> (Lecturer in International Relations at the University of Leicester)//Elmer

Space is often an afterthought or a miscellaneous ancillary in the grand strategic views of top-level decision-makers. A president may not care that one satellite may be lost or go dark; it may cause panic and Twitter-based hysteria for the space community, of course. But the terrestrial context and consequences, as well as the political stakes and symbolism of any exchange of hostilities in space matters more. The political and media dimension can magnify or minimise the perceived consequences of losing specific satellites out of all proportion to their actual strategic effect.

#### 2] Military Precedent

Zarybnisky 18, Eric J. Celestial Deterrence: Deterring Aggression in the Global Commons of Space. Naval War College Newport United States, 2018. (Senior Materiel Leader at United States Air Force)//Elmer

PREVENTING AGGRESSION IN SPACE While deterrence and the Cold War are strongly linked in the public’s mind through the nuclear standoff between the United States and the Soviet Union, the fundamentals of deterrence date back millennia and deterrence remains relevant. Thucydides alludes to the concept of deterrence in his telling of the Peloponnesian War when he describes rivals seeking advantages, such as recruiting allies, to dissuade an adversary from starting or expanding a conflict.6F 6 Aggression in space was successfully avoided during the Cold War because both sides viewed an attack on military satellites as highly escalatory, and such an action would likely result in general nuclear war.7F 7 In today’s more nuanced world, attacking satellites, including military satellites, does not necessarily result in nuclear war. For instance, foreign countries have used highpowered lasers against American intelligence-gathering satellites8F 8 and the United States has been reluctant to respond, let alone retaliate with nuclear weapons. This shift in policy is a result of the broader use of gray zone operations, to which countries struggle to respond while limiting escalation. Beginning with the fundamentals of deterrence illuminates how it applies to prevention of aggression in space.

#### Solar flares will end satellites inevitably – no defense

Wild 15 (Jim Wild, Professor of Space Physics at Lancaster University, “With So Much Vested In Satellites, Solar Storms Could Bring Life To A Standstill,” July 30, 2015, https://theconversation.com/with-so-much-vested-in-satellites-solar-storms-could-bring-life-to-a-standstill-45204)

These can disrupt satellite operations by depositing electrical charge within the on-board electronics, triggering phantom commands or overloading and damaging sensitive components. The effects of space weather on the Earth’s upper atmosphere disrupts radio signals transmitted by navigation satellites, potentially introducing positioning errors or, in more severe cases, rendering them unusable. These are not theoretical hazards: in recent decades, solar storms have caused outages for a number of satellites services – and a handful of satellites have been lost altogether. These were costly events – satellite operator losses have run into hundreds of millions of dollars. The wider social and economic impact was relatively limited, but even so it’s unclear how our growing amount of space infrastructure would fare against the more extreme space weather that we might face. When Space Weather Becomes A Hurricane The largest solar storm on record was the Carrington event in September 1859, named after the British astronomer who observed it. Of course there were no Victorian satellites to suffer the consequences, but the telegraph systems of the time were crippled as electrical currents induced in the copper wires interfered with signals, electrocuted operators and set telegraph paper alight. The geomagnetic storm it triggered was so intense that the northern lights, usually a polar phenomenon, were observed as far south as the Bahamas. Statistical analysis of this and other severe solar storms suggests that we can expect an event of this magnitude once every few hundred years – it’s a question of “when” rather than “if”. A 2007 study estimated a Carrington event today would cause US$30 billion in losses for satellite operators and threaten vital infrastructure in space and here on the ground. It’s a risk taken sufficiently seriously that it appears on the UK National Risk Register and has led the government to draw up its preparedness programme.

### AT: Space Col

#### Colonization doesn’t reduce existential risk – Earth-bound threats outweigh even in long term risk management

* Short- and long-term risk assessment should focus on protecting earth
* Earth gets riskier as tech advances which raises the risk that our impact happens before colonization
* Even if tech gets there, future social and economic context prevents missions
* Risk Dynamics Paradox – existential risks are rooted in human psychology, so they’ll follow us to space – Bostrom agrees!

Szocik 19 [Konrad Szocik, University of Information Technology and Management in Rzeszow, Department of Philosophy and Cognitive Science. Should and could humans go to Mars? Yes, but not now and not in the near future. Futures Volume 105, January 2019, Pages 54-66. https://www.sciencedirect.com/science/article/pii/S001632871830199X]

I argue, following other authors (Baum, 2009; Baum, Denkenberger, & Haqq-Misra, 2015; Jebari, 2015; Sandberg, Matheny, & Ćirković, 2008; Turchin & Green, 2017) that human space settlement is not able to reduce and/or to exclude the risk of human extinction. For this reason, it should not be perceived in terms of space refuge. In terms of both short-term and long-term perspectives of risk assessment, it would be better to protect humans on Earth.5 I reject the supportive role which could be played by human space settlement after a catastrophe on Earth, i.e., a recovery coordination mission. Due to so-called the paradox of technological progress discussed in the last section, further putative progress in space technology will be counterbalanced by increasing anthropogenic risks including, among others, overpopulation and limited resources (these anthropogenic threats are unavoidable in near future, in contrast to other risks that are only more or less probable but not unavoidable). Permanent lack of strong rationale for human mission to Mars – both now and in the near future – leads to paradoxical situation. Even if in some point in the future the minimum level of advancement in human deep-space technologies will be achieved, social, political, and economic contexts will gradually decrease the chances for real preparation of this mission. Another paradox, let’s call it the risk dynamics paradox, is that the most probable threats in the near future are, as Bostrom and Cirkovic (2008) argue, anthropogenic threats caused by civilizational and technological progress. The paradox lies in the fact that humans are not able to run from these kinds of risks that are rooted in their way of thinking, style of life, and population dynamics, risks implied by Malthus’ law. The human species can try to protect against natural disaster but not against deleterious effects of its own technological progress. In regard to possible future existential risks, I assume that their deleterious power is a little bit exaggerated, and, in any event, human space settlement is not a right way to cope with them. However, in any case, it is hard to speculate if any human space settlement must repeat the same path of human expansion as it was the case on Earth. It is unclear if human technological expansion and exploration must always lead to deleterious and self-destructive effects. In this paper, I do not discuss ethical and moral concerns which are traditionally considered when discussing the human place in space. They include such topics as the human right to explore space (it means both right to intervene in any extraterrestrial object, and human duty and rationale for space expansionism, mostly in the context of the idea of space refuge and possible catastrophic scenarios on Earth), or the value of human life and space objects.

#### Colonization fails and causes interworld war – turns the case.

Deudney ’20 [Daniel; Associate Professor of Political Science at Johns Hopkins University, PhD in political science from Princeton University, MPA in science, technology, and public policy from George Washington University; March 2020; “Chapter 6: Limitless Frontiers, Spaceship Earths, and Higher Humanities”; *Dark Skies: Space Expansionism, Planetary Geopolitics, and the Ends of Humanity*; Kindle; TV]

A dauntingly long list of factors predispose space colonies to unfreedom. First is the fact that such colonies, situated in the harshly inhospitable environments of space and other planets, will inevitably have central control over the necessities of life, most notably oxygen, water, and food, whose access has been largely taken for granted in all terrestrial human societies. 136 Second, space colonies will be spatially isolated, with a “natural Berlin Wall” preventing the flights to freedom that were available on Earth. 137 Third, there will be high barriers to the free flow of information between space colonies and societies elsewhere. 138 Fourth, free assembly, vital to permitting the mobilization and expression of popular grievances, will be difficult in the cramped and totally built spaces in extraterrestrial colonies. 139 Fifth, picking up on the point made by Cole and Cox, “unpredictable and criminal actions against the infrastructure represent a continuously present and potentially catastrophic” threat, thus justifying extreme constraints on individual activity and expression. 140 Sixth, space colonies will have “the need for a most intrusive and thorough-going surveillance regime” that will be easy to achieve and will extinguish privacy and erode individual autonomy. 141 Seventh, space colonies will be prone to cultures of intense conformity and will lack cultural diversity. 142 Eighth, the isolated and confined life of space colonies is likely to give rise to various forms of new religions with cultic tendencies inimical to individual freedom. 143 Ninth, turning to economics, collective efforts, not individual, will be necessary for converting raw resources into valuable goods, unlike on Earth, where sole proprietor and “homestead” ventures are both viable and widely viewed as a foundation for free societies. 144 Tenth, laissezfaire economic systems will be infeasible in space colonies, precluding a basic feature of free market economies on Earth. 145 Eleventh, space colonies are likely to require some type of welfare state to ensure that everyone has at least basic life-support services. Twelfth, the economies of space colonies are likely to be more autarkic than those on Earth, reducing the prospects for free trade, widely viewed as associated with free societies on Earth. Thirteenth, economic activity in space colonies is likely to require high levels of central planning. 146 Fourteenth and finally, population rates would need to be effectively regulated.

The future prospects for freedom in space, Cockell argues, are not just relevant to space but could also decisively shape the destiny of free societies on Earth. Space colonies could “exert a disproportionate effect on the Earth compared to their size and populations” because their position atop the gravity well would give them the ability to threaten the Earth with bombardment from space, hide weapons in the “unpoliceable vastness of the interplanetary void,” and better exploit the vast resources of the solar system. 147 With stakes this high, and with such daunting obstacles to preserving freedom in space, one might expect Cockell to reach the cautious conclusion that space colonization should be avoided in the interest of human freedom. But this is most definitely not his conclusion. He compiles these arguments not to undercut the appeal of space colonization but to identify potential problems that he believes can be avoided through careful anticipatory planning and engineering design in creating both built spaces and institutions. Continuing on the path of terrestrial urban designers and architects, he proposes that the preservation of freedom should be an important factor in the design of space colonies as well as in the founding charters for governing space colonies. 148

In the course of considering the prospects for freedom in space, two other members of the British Interplanetary Society group, the SF writer Stephen Baxter and the astronomer Ian Crawford, consider aspects of interplanetary warfare that might arise from attempts by space colonies to wage war to become independent from the Earth in ways analogous to how colonies on Earth, such as those in the Americas, became independent. After a careful quantitative assessment of violence potentials of asteroidal bombardment, they conclude that an interplanetary war “would be catastrophically lethal, even compared to our modern capability of all-out nuclear war,” and would jeopardize “the survival of the human species itself.” 149 Space colonial wars for independence “would likely wreck both civilizations if not exterminate the warring populations entirely.” 150 More generally, they observe that the “ease of inflicting enormous damage through an attack from space” means that “it is doubtful that the planet and its cargo of life, including the human, could be adequately protected in the event of an interplanetary war.” 151 But like Cockell’s treatment of the many barriers to freedom in colonies, Crawford and Baxter do not draw the cautious conclusion that colonization is an undesirable goal. Instead they conclude that it is “essential that an interplanetary political framework is established that guarantees colonial liberty without recourse to conflict.” 152

#### Impossible – biology

Szocik 19 [Konrad Szocik, University of Information Technology and Management in Rzeszow, Department of Philosophy and Cognitive Science. Should and could humans go to Mars? Yes, but not now and not in the near future. Futures Volume 105, January 2019, Pages 54-66. https://www.sciencedirect.com/science/article/pii/S001632871830199X]

Human biology is not adapted to live in space. Living in space is deleterious for human body and psyche, and it will be hard to satisfy basic human needs (Szocik, Abood, & Shelhamer, 2018; see: NASA Human Research Roadmap). Biological challenges include not only human biology but also terrestrial ecosystem and impact of non-human animal species both on ecosystem in general, and human survival in particular (Mankins, Mankins, & Walter, 2018). One of less challenging solutions is cultivation of Earth plants on Mars. This task, if realized in greenhouses, will require the balance between sunlight needed to photosynthesis on the one side, and protection against cosmic ray on the other side. Other challenges are associated with cold temperatures and dry climate of Mars (Rappaport & Corbally, 2019). One of possible scenarios assumes the need for reconstruction of a relatively complex Earth ecosystem on Mars. This task probably requires previous terraforming of Mars. According to recent estimations, Mars carbon dioxide extracted from all possible sources on Mars offers only 6.9% of total amount of gases required for Earth-like greenhouse effect (Jakosky & Edwards, 2018). This fact excludes the concept of terraforming based on exploitation of Martian gases, and impedes exploration of subsurface liquid water resources (Orosei et al., 2018). But terraforming is not only huge technological challenge. It is unpredictable, not fully controllable process which, when applied on Mars, would delay human mission on extra couple of hundred years. But even successful terraforming is not able to remove such hazards as altered gravity and space radiation (for more challenges appropriate for Mars environment, see: Szocik, Abood et al., 2018). Human technology is not able to remove microgravity during the journey to Mars and reduced gravity on Mars.2 It is also not able to avoid psychological challenges in space.

#### But, if colonization is possible, then the Drake equation means only life on Earth is valuable

Ozimek 17 [Adam Ozimek, economist at Moody's Analytics, where he covers labor markets and other aspects of the U.S. economy. Sorry Nerds, But Colonizing Other Planets Is Not A Good Plan. May 6, 2017. https://www.forbes.com/sites/modeledbehavior/2017/05/06/sorry-nerds-but-colonizing-other-planets-is-not-a-good-plan/#dbaea3551e66]

ADDENDUM: The goal of colonizing to preserve the human species rather than evacuate all humans doesn't make sense either. If there are habitable planets within reach, then there must be many, many habitable planets that aren't within reach. In this case the Drake Equation implies humans are not alone in the universe, and therefore our existence is far less special, lowering the benefit of preserving humanity. In a world of other habitable planets, saving the actual life on earth grows in importance compared to preserving the species somewhere in the universe.

#### Private Sector Innovation bad

#### Commercial involvement in space has led to problems with space development – Public Sector and NASA oversight in necessary

**Handberg 20**[Handberg, R.( *Roger Handberg is a professor of political science at the University of Central Florida.)* (2020, March 16). *Private options, private risks: The future of US spaceflight*. The Space Review: Private options, private risks: the future of US spaceflight. Retrieved January 22, 2022, from https://www.thespacereview.com/article/3898/1 ] //VRao

There is widespread agreement within Congress and the executive branch that employing commercial flight options is optimal in terms of cost. NASA has a long history of schedule delays and cost overruns. The Government Accountability Office has routinely identified those issues. Private sector advocates argue that private commercial options are more efficient and less costly than public ones. Fixed-price contracts hold their feet to the proverbial fire while payment upon completion keeps the private companies focused on the task at hand.

Given the ideological climate within which public policy is developed and implemented in the United States, such a perspective would appear a persuasive one. That, however, has not been the case. **Efforts to privatize the space shuttle, for example, necessarily floundered for several reasons. Those included cost of operation, unreliability in terms of schedule, and concerns about flight safety.** In the latter case, **objections arose over safety in terms of cost cutting, other shortcuts, and staff reduction leading to reduced or less thorough scrutiny of possible hazards.** Even more critically, oversight by NASA might be compromised. **The Apollo 1 pad fire and the Challenger and the Columbia flight accidents occurred even though safety was priority one.** A combination of NASA and company mistakes led to the tragedies. The concern was **that the probability for such events would rise as NASA safety personnel become more distant from actual operations** prior to flight. NASA engagement does not guarantee greater safety for the crews but historically the **agency is deeply committed to flight safety**. The agency in both shuttle accidents ignored warnings, although in the latter case, Columbia, it is unclear what could have been done. No organization or organizations made up of humans will be omnipotent and all knowing but **distancing the agency from the testing and development can lead to disaster.**

**Companies usually desire to keep control of their environment, meaning outsiders such as NASA are excluded as much as possible. The recent Starliner flight malfunctions now appear, unofficially at least, to reflect failures during testing**. **Those appear to be oversights rather than active failure but the results are the same**. It is a program under pressure to do well because Boeing is under severe stress due to schedule delays with the CST-100 testing. The pressures come from the competition with SpaceX regarding NASA crewed flight and the other events shaking the company tied to the 737 MAX accidents. As a result, NASA is having to recapture its role of deeper safety scrutiny rather than deferring to the contractor.

One of the debates occurring during the end of the Apollo program and carrying into the space shuttle program was NASA’s future role: would its personnel be as actively engaged in the building of spacecraft and launch vehicles as the 1960s NASA team, especially after Apollo 1? The argument was that the degree of engagement was a function of the Germans who, originally in the 1930s, had to build everything themselves. Their technical engagement and experience were unparalleled initially. Over time, that gap lessened but NASA confronted budget contingencies that led to an attrition of expertise. NASA became more dependent on contractors than earlier. Howard McCurdy’s book [*Inside NASA*](https://www.amazon.com/exec/obidos/ASIN/0801849756/spaceviews) gave some insight into that process as it was occurring within the organization. This situation meant that agency outsiders controlled important parts of the research and development process. NASA continues to have strong expertise in many technology areas but much has been outsourced in effect to contractors.

NASA is confronting a decision regarding crewed missions to the ISS, with [SpaceX pushing for first crewed flight in May 2020](https://www.cnbc.com/2020/03/10/spacex-aiming-for-may-astronaut-launch-will-reuse-crew-dragon.html). The decision is how deeply engaged NASA is in the decision to go or not. The United States will return to human spaceflight, but with what degree of safety oversight. Rather than discover that in another accident investigation, NASA needs to recapture control over R&D done under its auspices. The Aerospace Safety Advisory Panel has articulated over the years its concern that lessons are learned but not necessarily applied going forward:

NASA’s history has been one of great triumphs despite erratic support from Congress and the presidency. Its goals are often set for reasons personally political to the president of the day rather than systematic space exploration and development. That pattern is fixed given political realities and American culture. US space policy is moving toward a commercial future, but **NASA will continue to be key as we move out from cislunar space. Doing that safely must be a prime driver for the agency despite pressures to move more quickly.**

#### Precision Ag solves for population growth