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#### Russia’s international ambitions are low now due to space sector failures.

AFP 19 5/28/19 (Agence France-Presse - international news agency headquartered in Paris, “Moscow, we have a problem: theft plagues Russia’s space sector,” https://www.scmp.com/news/world/russia-central-asia/article/3012088/moscow-we-have-problem-theft-plagues-russias-space)

With millions of dollars missing and officials in prison or fleeing the country, Russia’s space sector is at the heart of a staggering embezzlement scheme that has dampened ambitions of recovering its Soviet-era greatness. For years, Moscow has tried to fix the industry that was a source of immense pride in the USSR. While it has bounced back from its post-Soviet collapse and once again become a major world player, the Russian space sector has recently suffered a series of humiliating failures. And now, massive corruption scandals at state space agency Roscosmos have eclipsed its plans to launch new rockets and lunar stations. “Billions (of roubles) are being stolen there, billions,” Alexander Bastrykin, the powerful head of Russia’s Investigative Committee – Russia’s equivalent of the FBI – said in mid-May. Investigations into corruption at Roscosmos have been ongoing “for around five years and there is no end in sight,” he added. In the latest controversy, a senior space official appears to have fled Russia during an audit of the research centre he headed. Yury Yaskin, the director of the Research Institute of Space Instrumentation, left Russia for a European country in April where he announced his resignation, the Kommersant paper reported. He feared the discovery of malpractice during an inspection of the institute, according to the newspaper’s sources. Roscosmos confirmed that Yaskin had resigned but did not clarify why. His Moscow institute is involved in developing the Russian satellite navigation system GLONASS designed to compete with the American GPS system. Corruption has particularly affected Russia’s two most important space projects of the decade: GLONASS and the construction of the country’s showpiece cosmodrome Vostochny, built to relieve Moscow’s dependence on Baikonur in ex-Soviet Kazakhstan. Almost all major companies in the sector, including rocket builders Khrunichev and Progress, have been hit by financial scandals that have sometimes led to prison sentences for large-scale fraud. Russia’s Audit Chamber, a parliamentary body of financial control, estimated that 760 billion roubles (around US$11.7 million) was misappropriated from Roscosmos in 2017, or nearly 40 per cent of the total misappropriated from the entire economy that year. Roscosmos said that “eradicating corruption” is one of its “primary goals”, adding that it regularly cooperates with investigations by the authorities. In mid-April, President Vladimir Putin stressed the need to “progressively resolve the obvious problems that slow down the development of the rocket-space sector.” “The time and financial frameworks to realise space projects are often unjustified,” the Russian leader Rebooting the space sector is a matter of prestige for the Kremlin. It symbolises its renewed pride and ability to be a major global power, especially in the context of increased tensions with the United States.

#### We stopped appeasing Russia – they’ll pocket concessions from coop and increase aggression – tensions aren’t the result of understandings but hardened differences.

Haddad **and Polakova** 18 [Benjamin Haddad Director, Future Europe Initiative - Atlantic Council. Alina Polyakova Director, Project on Global Democracy and Emerging Technology Fellow - Foreign Policy, Center on the United States and Europe. Don’t rehabilitate Obama on Russia. March 5, 2018. https://www.brookings.edu/blog/order-from-chaos/2018/03/05/dont-rehabilitate-obama-on-russia/]

Obama’s much-ballyhooed “Reset” with Russia, launched in 2009, was in keeping with optimistic attempts by every post-Cold War American administration to improve relations with Moscow out of the gate. Seizing on the supposed change of leadership in Russia, with Dmitry Medvedev temporarily taking over the presidency from Vladimir Putin, Obama’s team quickly turned a blind eye to Russia’s 2008 war with Georgia, which in retrospect was Putin’s opening move in destabilizing the European order. Like George W. Bush before him, Obama vastly overestimated the extent to which a personal relationship with a Russian leader could affect the bilateral relationship. U.S.-Russia disagreements were not the result of misunderstandings, but rather the product of long-festering grievances. Russia saw itself as a great power that deserved equal standing with the U.S. What Obama saw as gestures of good will—such as the 2009 decision to scrap missile defense plans for Poland and the Czech Republic—Russia interpreted as a U.S. retreat from the European continent. Moscow pocketed the concessions and increasingly inserted itself in European affairs. The Kremlin was both exploiting an easy opportunity and reasserting what it thought was its historic prerogative. Though Russia’s invasion of Ukraine in 2014 was the final nail in the coffin of the Reset, President Obama remained reluctant to view Moscow as anything more than a local spoiler, and thought the whole mess was best handled by Europeans. France and Germany spearheaded the Minsk ceasefire process in 2014-2015, with U.S. support but without Washington at the table. The Obama administration did coordinate a far-ranging sanctions policy with the European Union—an important diplomatic achievement, to be sure. But to date, the sanctions have only had a middling effect on the Russian economy as a whole (oil and gas prices have hurt much more). And given that sanctions cut both ways—potential value is destroyed on both sides when economic activity is systematically prohibited—most of the sacrifice was (and continues to be) born by European economies, which have longstanding ties to Russia. In contrast, the costs of a robust sanctions policy have been comparatively minor in the United States; Obama spent little political capital to push them through at home. The Obama administration also sought to shore up NATO’s eastern flank through the European Reassurance Initiative (ERI), which stationed rotating troops in Poland and the Baltics while increasing the budget for U.S. support. Nevertheless, the president resisted calls from Congress, foreign policy experts, and his own cabinet to provide lethal weapons to Ukraine that would have raised the costs on Russia and helped Kyiv defend itself against Russian military incursion into the Donbas. As Obama told Jeffrey Goldberg, he viewed any deterrent moves by the United States as fundamentally not credible, because Russia’s interests clearly trumped our own; it was clear to him they would go to war much more readily that the United States ever would, and thus they had escalatory dominance. Doing more simply made no sense to Obama. This timid realpolitik was mixed up with a healthy dose of disdain. Obama dismissed Russia as a “regional power” that was acting out of weakness in Ukraine. “The fact that Russia felt it had to go in militarily and lay bare these violations of international law indicates less influence, not more,” Obama said at the G7 meeting in 2014. This line has not aged well. Obama’s attitudes on Russia reflected his administration’s broadly teleological, progressive outlook on history. Russia’s territorial conquest “belonged in the 19th century.” The advance of globalization, technological innovation, and trade rendered such aggression both self-defeating and anachronistic. The biggest mistake for America would be to overreact to such petty, parochial challenges. The 2015 National Security Strategy favored “strategic patience”. But was it patience… or passivity? As its actions in 2016 proved, Russia is very much a 21st century power that understands how to avail itself of the modern tools available to it, often much better than we do ourselves. The same intellectual tendencies that shaped Obama’s timid approach to Ukraine were reflected in his administration’s restrained response as evidence of Russian electoral interference began to emerge in the summer of 2016. Starting in June, intelligence agencies began reporting that Russian-linked groups hacked into DNC servers, gained access to emails from senior Clinton campaign operatives, and were working in coordination with WikiLeaks and a front site called DCLeaks to strategically release this information throughout the campaign cycle. By August, Obama had received a highly classified file from the CIA detailing Putin’s personal involvement in covert influence operations to discredit the Clinton campaign and disrupt the U.S. presidential elections in favor of her opponent, Donald Trump. That fall through to his departure from the White House, the president and his key advisers struggled to find an appropriate response to the crime of the century. But out of all the possible options, which included a cyber offensive on Russia and ratcheted up sanctions, the policy that was adopted in the final months of Obama’s term was, characteristically, cautious. Obama approved additional narrow sanctions against Russian targets, expelled 35 Russian diplomats, and shut down two Russian government compounds. It’s true that Obama faced a difficult political environment that constrained his ability to take tougher measures. Republican opponents would have surely decried any loud protests as a form of election meddling on Hillary Clinton’s behalf. Donald Trump was already flogging the narrative that the elections were rigged against him. And anyway, Clinton seemed destined to win; she would tend to the Russians in her own time, the thinking went. But just as with the decision to not provide weapons to Ukraine, the Obama administration also fretted about provoking Russia into taking even more drastic steps, such as hacking the voting systems or a cyber attack on critical infrastructure. In the end, the administration’s worries proved to be paralyzing. “I feel like we sort of choked,” one Obama administration official told the Washington Post. Much ink has been spilled over President Trump’s effusive praise for Putin and his brutal regime. “You think our country’s so innocent?” candidate Trump famously replied to an interviewer listing the many human rights abuses of Putin’s Russia, including the harassment and murder of journalists. Obama, on the other hand, never had any ideological or psychological sympathy for Putin or Putinism. By the end of his second term, the two men were barely on speaking terms, the iciness of their encounters in full public view. For most of Obama’s two terms, however, this personal animosity did not translate into tougher policies. Has the Trump administration been tougher on Russia than Obama, as the president claims? Trump’s own boasting feels like a stretch, especially given how he seems to have gone out of his way to both disparage NATO and praise Putin during the course of his first year in office. Still, many of his administration’s good policies have been obscured by the politics of the Mueller investigation and the incessant furor kicked up by the president’s tweets. As Tom Wright has noted, the Trump administration seems to pursue two policy tracks at the same time: the narrow nationalism of the president’s inflammatory rhetoric openly clashing with the seriousness of his administration’s official policy decisions. These tensions are real, but all too often they become the story. Glossed over is the fact that President Trump has appointed a string of competent and widely respected figures to manage Russia policy—from National Security Council Senior Director Fiona Hill to Assistant Secretary of State for European affairs Wess Mitchell to the Special Envoy for Ukraine Kurt Volker. The Trump administration is, in fact, pursuing concrete policies pushing back on Russian aggression that the Obama administration had fervently opposed. The National Security Strategy of 2017, bringing a much-needed dose of realism to a conversation too often dominated by abstractions like the “liberal world order”, singles out both China and Russia as key geopolitical rivals. During Trump’s first year, the administration approved the provision of lethal weapons to Ukraine, shut down Russia’s consulate in San Francisco as well as two additional diplomatic annexes, and rather than rolling back sanctions, Trump signed into law additional sanctions on Russia, expanded LNG sales to a Europe dependent in Russian gas imports, and increased the Pentagon’s European Reassurance Initiative budget by 40 percent. (A president who berated U.S. investments for European defense has actually dramatically increased American military presence on Europe’s threatened borders.) While many of these policies may have been implemented despite rather than because of the president—on the expansion of sanctions in particular, Trump faced a veto-proof majority in Congress—credit should be given where credit is due. The Trump administration’s sober policy decisions should not excuse the president’s praise for Vladimir Putin, nor his reckless undermining of America’s stated commitment to enforcing Article 5 during his first speech in front of NATO. But the fact remains that the U.S. is taking concrete steps to strengthen Europe against Russian aggression. And let’s not be coy about it: if the president’s strident complaining about unequal burden-sharing in NATO finally snaps European allies out of their complacency and helps spur military investment on the continent, this won’t be good news for Russia either. Indeed, he will have succeeded in moving the needle on an issue that has frustrated every one of his predecessors since 1989. Has Trump’s bluster, especially on Article 5, been cost-free? Hardly. Nevertheless, talking to diplomats around town suggests that after initial months of uneasiness, most Europeans have learned to deal with the Trump administration in a dispassionate and pragmatic manner that stands in stark relief with much of the hysteria that passes for commentary in the U.S. Each administration should be judged on what it has achieved. At the end of the Obama’s two terms, Putin had elevated Russia to a credible revisionist power on the international stage. Russia annexed Crimea and occupied much of Eastern Ukraine; by successfully propping up the degenerate Assad regime, the Kremlin gained a veto on any possible political solution to Syria, and got a meaningful foothold in the broader region for the first time since Sadat threw Soviet advisors out; and its populist allies and fellow-travelers were on the rise in Europe, fueling both anti-Americanism and illiberalism; and most damning of all, it managed to meddle, almost unopposed, in U.S. politics—all on Obama’s watch. There is plenty left to criticize in how the Trump administration has done things in its first year. The Trump administration’s apparent unwillingness to take steps to deter hostile foreign powers from meddling in American politics is inexcusably irresponsible. And in the Middle East, the Trump administration seems hell-bent on following Obama’s myopic policy of retreat and narrow preoccupation with fighting ISIS to the exclusion of all else. But despite the president’s campaign promises, his administration has been the first in the post-Cold War era to not try for a “Reset” with Moscow. If Vladimir Putin wanted to sow chaos and confusion in Washington, he has succeeded beyond his wildest dreams. If he wanted a pliant ally in America, he has abjectly failed.

#### Space cooperation massively boosts prestige for Russia.

Juul 19 - Senior policy analyst at the Center for American Progress Peter Juul, “Trump’s Space Force Gets the Final Frontier All Wrong,” Foreign Policy. March 20, 2019. <https://foreignpolicy.com/2019/03/20/trumps-space-force-gets-the-final-frontier-all-wrong/>

--Space is k2 national prestige – we control it now because people remember Apollo and ISS but that won’t last forever – strong NASA leadership is key

--Autocracy link – working with Russia and China gives them diplomatic leverage because it treats them as co-equal despite HR violations

--Competition is key – drives all countries to try to outperform the others

But funding isn’t everything, and in the new geopolitical context, democracy must be seen to work effectively. When it comes to space exploration, that means ratcheting back U.S. space cooperation with Russia as well as forgoing any equally intimate cooperation with China and its secretive space agency. The fact that the [head of Russia’s space agency remains under U.S. sanctions](https://spacenews.com/nasa-postpones-rogozin-visit/) for his role in Moscow’s military intervention in Ukraine illustrates the hazards involved in working with autocracies in space. Deep cooperation with autocratic powers in space gives autocracies a major point of diplomatic leverage over the United States, and more generally allows them to poach unearned international prestige by working on goals set and largely carried out by the United States. In today’s world, there’s no reason for the United States to give Russia or China this sort of standing by association.

Cooperation between the United States and Russia won’t grind to an immediate halt, though. With the International Space Station in orbit until at least 2024—if not longer—it will take time to disentangle the web of functional ties that have bound NASA and its Russian counterpart over the last quarter century. Significant cooperation with China should be avoided altogether, especially given its [notoriously opaque](https://www.merics.org/en/blog/chinas-space-program-about-more-soft-power) and [military-run](https://www.theatlantic.com/science/archive/2017/01/china-space/497846/) space program. The space programs and agencies of other nations—NASA, the European Space Agency and its member-nation agencies, the Japan Aerospace Exploration Agency, and even Russia’s Roscosmos—remain led and run by civilians.

#### The space sector’s importance for military strategy makes it prestige driver for Russia that allows them to mask domestic challenges.

Jackson 18 (Nicole J. Jackson is an international relations and security studies scholar specializing in Russia and the former Soviet Union. She is Associate Professor at the School for International Studies at Simon Fraser University. She has published on Russian foreign and security policy, regional security governance and trafficking in Central Asia. "Outer Space in Russia’s Security Strategy." https://pdfs.semanticscholar.org/40e4/d8ee5c172d547fdc4c047ff01b444b69136e.pdf)

Today, the Russian Federation is a major actor in space and outer space governance. Its presence in space is second only to that of the United States. Meanwhile, the challenges of keeping outer space ‘secure’ are growing in importance and complexity in the current context of globalisation, rapid technological change, and the increasing access to space for state and non-state actors. Russia considers outer space as a strategic region to enhance its military capabilities on earth, provide intelligence and communication functions, and achieve international status and prestige as a space power. It is sensitive to US strategy and actions and has developed counterspace technologies (e.g. electronic weapons that can jam satellites) to provide Russia with an asymmetrical edge to offset US military advantages. However, Russia’s outer space rhetoric and policy are also driven by domestic and identity issues. Outer space strategy is an instrument through which Russia pursues its goal to be a ‘great power’ and to shape the international system more closely to Russia’s vision of the new multipolar world. Space also may bring Russia economic benefits and mask internal challenges.

#### Specifically - conciliatory policies present an image of weakness and appeasement - Russia seizes on it.

Payne 17 – Served in the Department of Defense as the Deputy Assistant Secretary of Defense for Forces Policy Dr. Keith B. Payne, “Russian strategy Expansion, crisis and conflict,” Comparative Strategy, 2017. <https://www.tandfonline.com/doi/pdf/10.1080/01495933.2017.1277121?needAccess=true>

Unless a fundamental change occurs in Russian leadership and strategy, conciliatory actions by the West to avoid confrontation seem likely to present an image of weakness and irresolution, and thereby invite further Russian expansionist policies and belligerence. How then should the West begin to formulate its response to this potential threat? In particular, how should the West neutralize the Russian threat of nuclear first use to “de-escalate” a conflict? Recent reports analyzing Russian incursions have not dealt in a comprehensive manner with this issue. Commentators typically propose either to proceed cautiously and avoid confrontation because of Russian nuclear threats or match Russian threats and actions.40 Developing a comprehensive strategy to combat Russia’s nuclear first-use strategy is a critical, albeit complex undertaking. A first step is to outline the myriad objectives of an effective strategy to be employed by the United States and allies to confront and negate this threat. The discussion below offers an initial broad outline of suggested objectives for this important first step.

#### Putin soft power is low now, and that prevents Baltic adventurism that goes nuclear - legitimizing him gives him an opening to make information warfare succeed.

Kagan 19 - American resident scholar at the American Enterprise Institute, and a former professor of military history at the U.S. Military Academy at West Point, less famous brother of our favorite neighborhood neocon Robert Kagan Frederick W. Kagan, “CONFRONTING THE RUSSIAN CHALLENGE: A NEW APPROACH FOR THE U.S.,” Institute for the Study of War. June 2019. <https://www.politico.com/f/?id=0000016b-6eef-dc80-a3ff-ffff778c0000> \*\*\*Apologies for it being super condensed - it’s a 90 pg article

Impact:

--Russia needs to use nuclear threats in adventurism bc of conventional inferioty

--Wld detonate tac nukes to dare us to go to strategic nukes – either we give up and lose NATO or retaliate

--Causes countervalue strikes that kill everyone

IL:

--Russia adventurism relies on hybrid/info warfare – need to be able to sell a narrative to succeed

--Legitimacy is key – putin’s opportunistic and strikes if he thinks people will buy his narratives

--He’ll view the plan as an opportunity – views multipolarity as legitimating and will see it as recognition of his right to seize soviet states

--Nostalgia link – his sopo strat is based on reminiscence about the old USSR days – space achieves that

UQ:

1] now key – Putin in frozen conflicts and not condoned or condemned – plan is viewed sa ex post facto condoning Ukraine which justifies future incursions – it says putin is fine to seize territory bc we’re willing to work with him anyway!

2] His foreign policy strat is failing now – states are’t aligned with him

3] SoPo low bc he’s been called out – he paid a high price for incursions and the US has shunned him – that means his actions are delegitimized and called out so he won’t try it, but the plan flips it

The Russian threat’s effectiveness results mainly from the West’s weaknesses. NATO’s European members are not meeting their full commitments to the alliance to maintain the fighting power needed to deter and defeat the emerging challenge from Moscow. Increasing political polarization and the erosion of trust by Western peoples in their governments creates vulnerabilities that the Kremlin has adroitly exploited. Moscow’s success in manipulating Western perceptions of and reactions to its activities has fueled the development of an approach to warfare that the West finds difficult to understand, let alone counter. Shaping the information space is the primary effort to which Russian military operations, even conventional military operations, are frequently subordinated in this way of war. Russia obfuscates its activities and confuses the discussion so that many people throw up their hands and say simply, “Who knows if the Russians really did that? Who knows if it was legal?”—thus paralyzing the West’s responses. Putin’s Program Putin is not simply an opportunistic predator. Putin and the major institutions of the Russian Federation have a program as coherent as that of any Western leader. Putin enunciates his objectives in major speeches, and his ministers generate detailed formal expositions of Russia’s military and diplomatic aims and its efforts and the methods and resources it uses to pursue them. These statements cohere with the actions of Russian officials and military units on the ground. The common perception that he is opportunistic arises from the way that the Kremlin sets conditions to achieve these objectives in advance. Putin closely monitors the domestic and international situation and decides to execute plans when and if conditions require and favor the Kremlin. The aims of Russian policy can be distilled into the following: Domestic Objectives Putin is an autocrat who seeks to retain control of his state and the succession. He seeks to keep his power circle content, maintain his own popularity, suppress domestic political opposition in the name of blocking a “color revolution” he falsely accuses the West of preparing, and expand the Russian economy. Putin has not fixed the economy, which remains corrupt, inefficient, and dependent on petrochemical and mineral exports. He has focused instead on ending the international sanctions regime to obtain the cash, expertise, and technology he needs. Information operations and hybrid warfare undertakings in Europe are heavily aimed at this objective. External Objectives Putin’s foreign policy aims are clear: end American dominance and the “unipolar” world order, restore “multipolarity,” and reestablish Russia as a global power and broker. He identifies NATO as an adversary and a threat and seeks to negate it. He aims to break Western unity, establish Russian suzerainty over the former Soviet States, and regain a global footprint. Putin works to break Western unity by invalidating the collective defense provision of the North Atlantic Treaty (Article 5), weakening the European Union, and destroying the faith of Western societies in their governments. He is reestablishing a global military footprint similar in extent the Soviet Union’s, but with different aims. He is neither advancing an ideology, nor establishing bases from which to project conventional military power on a large scale. He aims rather to constrain and shape America’s actions using small numbers of troops and agents along with advanced anti-air and anti-shipping systems. Recommendations A sound U.S. grand strategic approach to Russia: • Aims to achieve core American national security objectives positively rather than to react defensively to Russian actions; • Holistically addresses all U.S. interests globally as they relate to Russia rather than considering them theater-by-theater; • Does not trade core American national security interests in one theater for those in another, or sacrifice one vital interest for another; • Achieves American objectives by means short of war if at all possible; • Deters nuclear war, the use of any nuclear weapons, and other Weapons of Mass Destruction (WMD); • Accepts the risk of conventional conflict with Russia while seeking to avoid it and to control escalation, while also ensuring that American forces will prevail at any escalation level; • Contests Russian information operations and hybrid warfare undertakings; and • Extends American protection and deterrence to U.S. allies in NATO and outside of NATO. Such an approach involves four principal lines of effort. Constrain Putin’s Resources. Russia uses hybrid warfare approaches because of its relative poverty and inability to field large and modern military systems that could challenge the U.S. and NATO symmetrically. Lifting or reducing the current sanctions regime or otherwise facilitating Russia’s access to wealth and technology could give Putin the resources he needs to mount a much more significant conventional threat—an aim he had been pursuing in the early 2000s when high oil prices and no sanctions made it seem possible. Disrupt Hybrid Operations. Identifying, exposing, and disrupting hybrid operations is a feasible, if difficult, undertaking. New structures in the U.S. military, State Department, and possibly National Security Council Staff are likely needed to: 1. Coordinate efforts to identify and understand hybrid operations in preparation and underway; 2. Develop recommendations for action against hybrid operations that the U.S. government has identified but are not yet publicly known; 3. Respond to the unexpected third-party exposure of hybrid operations whether the U.S. government knew about the operations or not; 4. Identify in advance the specific campaign and strategic objectives that should be pursued when the U.S. government deliberately exposes a particular hybrid operation or when third parties expose hybrid operations of a certain type in a certain area; 5. Shape the U.S. government response, particularly in the information space, to drive the blowback effects of the exposure of a particular hybrid operation toward achieving those identified objectives; and 6. Learn lessons from past and current counter-hybrid operations undertakings, improve techniques, and prepare for future evolutions of Russian approaches in coordination with allies and partners. The U.S. should also develop a counter-information operations approach that uses only truth against Russian narratives aimed at sowing discord within the West and at undermining the legitimacy of Western governments. Delegitimize Putin as a Mediator and Convener. Recognition as one of the poles of a multipolar world order is vital to Putin. It is part of the greatness he promises the Russian people in return for taking their liberty. Getting a “seat at the table” of Western-led endeavors is insufficient for him because he seeks to transform the international system fundamentally. He finds the very language of being offered a seat at the West’s table patronizing. He has gained much more legitimacy as an international partner in Syria and Ukraine than his behavior warrants. He benefits from the continuous desire of Western leaders to believe that Moscow will help them out of their own problems if only it is approached in the right way. The U.S. and its allies must instead recognize that Putin is a self-declared adversary who seeks to weaken, divide, and harm them—never to strengthen or help them. He has made clear in word and deed that his interests are antithetical to the West’s. The West should therefore stop treating him as a potential partner, but instead require him to demonstrate that he can and will act to advance rather than damage the West’s interests before engaging with him at high levels. The West must not trade interests in one region for Putin’s help in another, even if there is reason to believe that he would actually be helpful. Those working on American policy in Syria and the Levant must recognize that the U.S. cannot afford to subordinate its global Russia policy to pursue limited interests, however important, within the Middle East. Recognizing Putin as a mediator or convener in Syria—to constrain Iran’s activities in the south of that country, for example—is too high a price tag to pay for undermining a coherent global approach to the Russian threat. Granting him credibility in that role there enhances his credibility in his self-proclaimed role as a mediator rather than belligerent in Ukraine. The tradeoff of interests is unacceptable. Nor should the U.S. engage with Putin about Ukraine until he has committed publicly in word and deed to what should be the minimum non-negotiable Western demand—the recognition of the full sovereignty of all the former Soviet states, specifically including Ukraine, in their borders as of the dates of their admission as independent countries to the United Nations, and the formal renunciation (including the repealing of relevant Russian legislation) of any right to interfere in the internal affairs of those states Defend NATO. The increased Russian threat requires increased efforts to defend NATO against both conventional and hybrid threats. All NATO members must meet their commitments to defense spending targets—and should be prepared to go beyond those commitments to field the forces necessary to defend themselves and other alliance members. The Russian base in Syria poses a threat to Western operations in the Middle East that are essential to protecting our own citizens and security against terrorist threats and Iran. Neither the U.S. nor NATO is postured to protect the Mediterranean or fight for access to the Middle East through the eastern Mediterranean. NATO must now prepare to field and deploy additional forces to ensure that it can win that fight. The West should also remove as much ambiguity as possible from the NATO commitment to defend member states threatened by hybrid warfare. The 2018 Brussels Declaration affirming the alliance’s intention to defend member states attacked by hybrid warfare was a good start. The U.S. and other NATO states with stronger militaries should go further by declaring that they will come to the aid of a member state attacked by conventional or hybrid means regardless of whether Article 5 is formally activated, creating a pre-emptive coalition of the willing to deter Russian aggression. Bilateral Negotiations. Recognizing that Russia is a self-defined adversary and threat does not preclude direct negotiations. The U.S. negotiated several arms control treaties with the Soviet Union and has negotiated with other self-defined enemies as well. It should retain open channels of communication and a willingness to work together with Russia on bilateral areas in which real and verifiable agreement is possible, even while refusing to grant legitimacy to Russian intervention in conflicts beyond its borders. Such areas could include strategic nuclear weapons, cyber operations, interference in elections, the Intermediate Nuclear Forces treaty, and other matters related to direct Russo-American tensions and concerns. There is little likelihood of any negotiation yielding fruit at this point, but there is no need to refuse to talk with Russia on these and similar issues in hopes of laying the groundwork for more successful discussions in the future. INTRODUCTION The Russian challenge is a paradox. Russia’s nuclear arsenal poses the only truly existential threat to the United States and its allies, but Russia’s conventional military forces have never recovered anything like the power of the Soviet military. Those forces pose a limited and uneven threat to America’s European allies and to U.S. armed forces, partially because many U.S. allies are not meeting their NATO defense spending commitments. Russia is willing and able to act more rapidly and accept greater risk than Western countries because of its autocratic nature. Its cyber capabilities are among the best in the world, and it is developing an information-based way of war that the West has not collectively properly understood, let alone begun developing a response to. That information-based warfare has included attempts to affect and disrupt elections in the U.S. and allied states. The complexity and paradoxical nature of the Russian threat is perhaps its greatest strength. It is one of the key reasons for the failure of successive American administrations and U.S. partners around the world to develop a coherent strategy for securing themselves and their people and advancing their interests in the face of Russian efforts against them. The West’s lack of continuous focus on the Russian challenge has created major gaps in our collective understanding of the problem—another key reason for our failure to develop a sound counter-strategy. American concerns about Russia are bifurcated, moreover. Many Americans see the Russian threat primarily as a domestic problem: Moscow’s interference in the 2016 presidential election, attempts to interfere in the 2018 midterm election, and efforts to shape the 2020 elections. The U.S. national security establishment acknowledges the domestic problem but is generally more concerned with the military challenges a seemingly reviving Russia poses to U.S. NATO allies and other partners in the Euro-Atlantic region; with Russia’s activities in places like Syria and Venezuela; and with Russia’s outreach to rogue states such as North Korea and Iran. Even that overseas security concern, however, is pervaded by complexity and some confusion. The recommendations of the current U.S. National Security Strategy (NSS) and National Defense Strategy (NDS) are dominated by responses to much-trumpeted Russian investments in the modernization of conventional and nuclear forces. At the same time, those documents acknowledge the importance of Russian capabilities at the lower end of the military spectrum and in the non-military realms of information, cyber, space, information, and economic efforts. Americans thus generally agree that Russia is a threat to which the U.S. must respond in some way, but the varying definitions of that threat hinder discussion of the appropriate response. Russia has entangled itself sufficiently in American partisan politics that conversation about the national security threat it poses is increasingly polarized. We must find a way to transcend this polarization to develop a strategy to secure the U.S. and its allies and advance U.S. interests, despite Russian efforts to undermine America’s domestic politics. AMERICAN INTERESTS—WHAT IS AT STAKE The Ideals of the American Republic The stakes in the Russo-American conflict are high. Russian leader Vladimir Putin seeks to undermine confidence in democratically elected institutions and the institution of democracy itself in the United States and the West.1 He is trying to interfere with the ability of American and European peoples to choose their leaders freely2 and is undermining the rules-based international order on which American prosperity and security rest. His actions in Ukraine and Syria have driven the world toward greater violence and disorder. The normalization of Putin’s illegal actions over time will likely prompt other states to emulate his behavior and cause further deterioration of the international system. Moscow’s war on the very idea of truth has been perhaps the most damaging Russian undertaking in recent years. The most basic element of the Russian information strategy, which we will consider in more detail presently, is the creation of a sense of uncertainty around any important issue. Russia’s strategy does not require persuading Western audiences that its actions in Ukraine’s Crimean Peninsula or the Kerch Strait, which connects the Black Sea and the Sea of Azov, for example, were legal or justified.3 It is enough to create an environment in which many people say simply, “who knows?” The “who knows?” principle feeds powerfully into the phenomena of viral “fake news,” as well as other falsehoods and accusations of falsehoods which, if left unchecked, will ultimately make civil discourse impossible. The Kremlin’s propaganda does not necessarily need its target audiences to believe in lies; its primary goal is to make sure they do not believe in the truth. This aspect of Putin’s approach is one of the greatest obstacles to forming an accurate assessment and making recommendations. It is also one of the most insidious threats the current Russian strategy poses to the survival of the American republic. The good news is that the war on the idea of truth does not involve military operations or violence, though it can lead to both. The bad news is that it is extraordinarily difficult to identify, let alone to counter. Yet we must counter it if we are to survive as a functioning polity. American Prosperity The debate about the trade deficit and tariffs only underscores the scale and importance of the role Europe plays in the American economy. Europe is the largest single market for American exports and the second-largest source of American imports, with trade totaling nearly $1.1 trillion.4 American exports to Europe are estimated to support 2.6 million jobs in the U.S.5 Significant damage to the European economy, let alone the collapse of major European states or Europe itself, would devastate the U.S. economy as well. American prosperity is tightly interwoven with Europe’s. American prosperity also depends on Europe remaining largely democratic, with market-based economies, and subscribing to the idea of a rulesbased international order. The re-emergence of authoritarian regimes in major European states, which would most likely be fueled by a resurgence of extremist nationalism, would lead to the collapse of the entire European system, including its economic foundations. European economic cooperation rests on European peace, which in turn rests on the continued submergence of extremist nationalism and adherence to a common set of values. Russian actions against Western democracies and support for extremist groups, often with nationalist agendas, reinforce negative trends emerging within Europe itself. These actions therefore constitute a threat to American prosperity and security over the long term. The American economy also depends on the free flow of goods across the world’s oceans and through critical maritime chokepoints. Russia posed no threat to those chokepoints after the Soviet Union fell, but that situation is changing. The establishment of what appears to be a permanent Russian air, land, and naval base on the Syrian coast gives Russia a foothold in the Mediterranean for the first time since 1991. Russian efforts to negotiate bases in Egypt and Libya and around the Horn of Africa would allow Moscow to threaten maritime and air traffic through the Suez Canal and the Red Sea.6 Since roughly 3.9 million barrels of oil per day transited the Suez in 2016, to say nothing of the food and other cargo moving through the canal, Russian interference would have significant impacts on the global economy—and therefore on America’s economy.7 Russia’s efforts to establish control over the maritime routes opening in the Arctic also threaten the free movement of goods through an emerging set of maritime chokepoints.8 Those efforts are even more relevant to the U.S. because the Arctic routes ultimately pass through the Bering Strait, the one (maritime) border America shares with Russia. Russian actions can hinder or prevent the U.S. and its allies from benefiting from the opening of the Arctic. Russia is already bringing China into the Arctic region through energy investment projects and negotiations about the use of the Northern Sea Route, despite the fact that China is a state with no Arctic territory or claims.9 NATO The collective defense provision of the NATO treaty (known as Article 5) has been invoked only once in the 70-year history of the alliance: on September 12, 2001, on behalf of the United States. NATO military forces provided limited but important assistance to the U.S. in the immediate wake of the 9/11 attacks, including air surveillance patrols over the United States, and have continued supporting the U.S. in the long wars that followed. NATO established military missions in both Iraq and Afghanistan in the next two decades, deploying tens of thousands of soldiers to fight and to train America’s Iraqi and Afghan partners. American allies, primarily NATO members, have suffered more than 1,100 deaths in the Afghan war, slightly under half the number of U.S. deaths.10 The non-U.S. NATO member states collectively spent roughly $313 billion on defense in 2018—about half the American defense budget.11 The failure of most NATO members to meet their commitment to spend 2 percent of their GDP on defense is lamentable and must be addressed. But the fact remains that the alliance and its members have spent large amounts of blood and treasure fighting alongside American forces against the enemies that attacked the U.S. homeland two decades ago, and that they provide strength and depth to the defense of Europe, which remains of vital strategic importance to the United States. The U.S. could not come close to replacing them without significantly increasing its own defense spending and the size of the U.S. military—to say nothing of American casualties. NATO is also the most effective alliance in world history by the standard that counts most: it has achieved its founding objective for 70 years. The alliance was formed in 1949 to defend Western Europe from the threat of Soviet aggression, ideally by deterring Soviet attack, and has never needed to fight to defend itself. The United States always provided the preponderance of military force for the alliance, but the European military contribution has always been critical as well. American conventional forces throughout the Cold War depended on the facilities and the combat power of European militaries, and the independent nuclear deterrents of France and Great Britain were likely as important to deterring overt Soviet aggression as America’s nuclear arsenal. The Soviets might have come to doubt that the U.S. would risk nuclear annihilation to defend Europe, but they never doubted that France and Britain would resort to nuclear arms in the face of a Soviet invasion. Has NATO become irrelevant with the passing of the Cold War and the drawdown of U.S. forces from Iraq and Afghanistan? Only if the threat of war has passed and Europe itself has become irrelevant to the United States. Neither is the case. Europe’s survival, prosperity, and democratic values remain central to America’s well-being, as noted above, and today’s global environment makes war more likely than it has been since the collapse of the Soviet Union. It is not a given that Europe will remain democratic and a part of the international rules-based order if NATO crumbles. The U.S. can and should continue to work with its European partners to increase their defense expenditures and, more to the point, military capabilities (for which the percent of GDP spent on defense is not a sufficient proxy). The U.S. must also recognize the centrality of the alliance to America’s own security, as both the National Security Strategy and the National Defense Strategy do.12 The maintenance and defense of NATO itself is a core national security interest of the United States. Cyber Russia is one of the world’s leading cyber powers, competing with the U.S. and China for the top spot, at least in offensive cyber capabilities. Russian hacking has become legendary in the U.S. thanks to Russia’s efforts to influence the 2016 presidential campaign, but Russia has turned its cyber capabilities against its neighbors in other damaging ways. Russia attacked Estonia in 2007 with a massive distributed denial-of-service attack. It attacked Ukrainian computers with the NotPetya malware in 2017, which eventually caused billions of dollars in damage, including in the Americas.13 It also employed cyberattacks in coordination with its ground invasions of Georgia in 2008 and Ukraine in 2014. Fears of Russian cyber capabilities are warranted. This report does not consider the Russian cyber challenge in detail because others with far more technical expertise and support are actively engaged in combating it, defending against it, and deterring it. Our sole contribution in this area will be to consider it in the specific context of information operations support for hybrid operations in the recommendations section below. This approach stems from the recognition that the Kremlin’s cyber operations largely serve as enablers for its larger campaigns, rather than as a main effort. One must note, however, that while deterrence with conventional and nuclear forces prevents attacks, the United States is subject to cyberattack every day and has not established an effective means of retaliation, and thus deterrence. Weapons of Mass Destruction Russia’s nuclear arsenal is large enough to destroy the United States completely. The U.S. currently has no fielded ability to defend against a full-scale Russian nuclear attack—nor can Russia defend against a U.S. nuclear attack. American missile defense systems, by design, do not have the characteristics or scale necessary to shoot down any important fraction of the number of warheads the Russians have aimed at the U.S. from land- and sea-based launch platforms. America’s security against Russian nuclear attack today rests on the same principle as it has since the Russians first acquired nuclear weapons: deterrence. Russia also lacks the ability to shoot down American land- or sea-launched missiles and may not even be able reliably to shoot down U.S. nuclear-armed fifth-generation bombers. Deterrence is extremely likely to continue to work against Putin, who is a rational actor without the kinds of apocalyptic visions that might lead another leader to opt for annihilation in pursuit of some delusional greater good.14 The U.S. must pursue necessary modernization of its nuclear arsenal to sustain the credibility of its nuclear deterrent forces, but there is no reason to fear that deterrence will fail against Putin if it does so.15 It is less clear that Russia will continue to abide by its commitments to abjure chemical weapons, however. Russian agents have already conducted several chemical attacks, bizarrely using distinctive, military-grade chemical agents in attempted assassinations in the United Kingdom.16 Putin has also given top cover to Syrian President Bashar al-Assad’s use of chemical weapons against his own people, despite Russia’s formal role in guaranteeing Assad’s adherence to his 2013 promise to destroy his chemical weapons stockpile and refrain from any such use.17 Periodic Russian-inspired “rumors” that Western military personnel and Ukraine—which has no chemical weapons program—were planning to use chemical weapons on Ukrainian territory raise the concern that Russian agents provocateurs might conduct false flag operations of their own.18 Russia has the capability to produce chemical weapons at will—as does any industrialized state—but it is now showing that it may be willing to do so and to use them. The Soviet Union also maintained a vibrant biological weapons program. Russia has not thus far shown any signs of having restarted it or of having any intent to do so. The completely false claims that the U.S. has built biological weapons facilities in Russia’s neighboring states raise some concern on this front, since they could theoretically provide cover for the use of Russia’s own biological weapons, but they are more likely intended to influence the information space and justify other Russian actions.19 Terrorism Russia poses several challenges to any sound American approach to counter-terrorism. In addition to Iran, the world’s most prolific state sponsor of terrorism, Moscow’s preferred partners in the Middle East are those whose actions most directly fuel the spread of Salafi-jihadi groups. Russia encouraged and supported systematic efforts to eliminate moderate, secular opposition groups in Syria to the benefit of the Salafi-jihadi groups. Putin aims to expel or constrain the U.S. in the Middle East and establish his own forces in key locations that would allow him to disrupt American efforts to re-engage.20 Russia is the co-leader of a political and military coalition that includes Iran, Lebanese Hezbollah, the Assad regime, and Iranian-controlled Iraqi Shi’a militias.21 Russia provides most of the air support to that coalition in Syria, as well as special forces troops (SPETSNAZ), intelligence capabilities, air defense, and long-range missile strikes.22 That coalition’s campaign of sectarian cleansing has driven millions of people from their homes, fueling the refugee crisis that has damaged Europe.23 The coalition seeks to reimpose a minoritarian ‘Alawite dictatorship in Syria and a militantly anti-American and anti–Sunni Arab government in Iraq.24 The atrocities Russian forces themselves have committed, including deliberate and precise airstrikes against hospitals, have increased the sense of desperation within the Sunni Arab community in Syria, which Salafi-jihadi groups such as ISIS and al Qaeda have exploited.25 Russia supported Assad’s campaign to destroy the non-Salafi-jihadi opposition groups opposing him—particularly those backed by the U.S.—to aid the narrative that the only choices in Syria were Assad’s government or the Salafi-jihadis.26 That narrative was false in 2015 when Russian forces entered the fight but has become much truer following their efforts.27 Russia backed this undertaking with military force, but even more powerfully with information operations that continually hammered on the theme that the U.S. itself was backing terrorists in Syria and Russia was fighting ISIS.28 The insidiousness of the Russian demands that the U.S. remove its forces from Syria is masked by the current U.S. administration’s desire to do exactly that.29 One can argue the merits of keeping American troops in Syria or pulling them out— and this is not the place for that discussion—but the choice should be America’s. At the moment it still is. The consolidation of Russian anti-access/ area-denial (A2/AD) systems in Syria, however, together with the prospect of the withdrawal (or expulsion) of American forces from Iraq (or the closure of Iraqi airspace to support U.S. operations in Syria), could severely complicate American efforts to strike against terrorist threats that will likely re-emerge in Syria over time.30 The more the U.S. relies on an over-the-horizon strategy of precision strikes against terrorists actively planning attacks on the American homeland, the more vulnerable it becomes to the potential disruption of those strikes by Russian air defense systems, whether operated openly by Russians or nominally by their local partners. RUSSIA’S OBJECTIVES Mention of Putin’s objectives or of any systematic effort to achieve them almost always elicits as a response the assertion that Putin has no plan: Putin has no strategy; there is no Russian grand strategy, and so on. The other extreme of the debate considers Putin a calculated strategist with a grand master plan. The question of whether Putin has a plan, however that word is meant by those who assert that he does not, has important consequences for any American strategy to advance U.S. interests with regard to Russia. The trouble is that it is not clear what it would mean for Putin to have a plan or to lack one. We must first consider that more abstract question before addressing whether he has one. To have a plan usually means to have articulated goals, specific methods by which one will seek to achieve those goals, and identified means required for those methods to succeed. Goals, methods, and means can range from very specific to extremely vague and can be more flexible or more rigid. Specificity and flexibility can vary among the elements of this triad, moreover—goals may be very specific and rigid, methods general and flexible, means specific and flexible, or any other logical combination. When considering the question of Putin’s plan, therefore, we must break the discussion down into these four components: Does he have goals? Has he determined methods of achieving his goals? Has he specified resources required for those methods? How specific and how flexible are his goals, his methods, and the resources he allocates? Putting this discussion in context is helpful. Does a U.S. president have “a plan”? Not in any technical or literal sense. Every U.S. administration produces not a plan, but a National Security Strategy that is generally long on objectives—often reasonably specific—and very short on details of implementation (methods). Different national security advisers oversee processes within the White House to build out implementation details to greater or lesser degrees, but the actual implementation plans (methods) are developed by the relevant Cabinet departments. Those departments are also generally responsible for determining the resources that will be needed to implement their plans. The White House must then approve both the plans themselves and the allocation of the requested resources—and then must persuade Congress actually to appropriate the resources in the way the White House wishes to allocate them. This entire process takes more than a year from the start of a new administration and is never complete—the world changes, personnel turn over, and annual budget cycles and mid-term elections cause significant flutter. The one thing that does not happen is that a president receives and signs a “plan” with clear goals, detailed and specified methods, and the specific resources required, which is then executed.31 Putin does not have more of a plan than the U.S. does. It is virtually certain that he also lacks any such clear single document laying out the goals, methods, and means that he and his ministers are executing. But does he have as much of a plan as Presidents George W. Bush, Barack Obama, and Donald Trump have had? By all external signs, he does. Putin has clearly articulated a series of overarching objectives and goals for Russia’s foreign policy and national security. Putin has been continuously communicating them through various media, including Russia’s doctrinal documents, regular speeches, his senior subordinates, and the Kremlin’s vast propaganda machine for the past two decades. Russia has a foreign policy concept similar in scope and framing to the U.S. National Security Strategy, a military doctrine similar to the U.S. National Defense Strategy, and a series of other strategies (such as maritime, information security, and energy security) relating to the other components of national power and interest.32 These documents remain very much living concepts and have gone through multiple revisions in the decades since the fall of the Soviet Union. Through regular speeches, Putin consistently communicates his goals and the key narratives that underpin Russian foreign policy. He makes an annual speech to the Russian Federal Assembly that is similar in some respects to the U.S. president’s State of the Union address. Putin’s addresses tend to be even more specific (and much more boring) in presenting the previous year’s accomplishments and an outline of goals and intentions for the next year.33 Russia’s doctrines and concepts match Putin’s speeches closely enough to suggest that there is some connection between them. Putin also makes other regular speeches, including at the UN General Assembly, the Valdai Discussion Club, the Munich Security Conference at times, and during lengthy press conferences with the Russian media. These remarks are usually rather specific in their presentation of his objectives and sometimes, some of the means by which he intends to pursue them. Such speeches are neither less frequent nor less specific than the major policy speeches of American presidents. The widespread belief that Putin is simply or even primarily an opportunist who reacts to American or European mistakes is thus erroneous. Nor is Putin’s most common rhetorical trope—that he is the innocent victim forced to defend Russia against unjustified Western aggression—tethered to reality.34 Putin’s statements, key Russian national security documents, and the actions of Putin’s senior subordinates over the two decades of his reign cannot be distilled into a “plan,” but rather represent a set of grand strategic aims and strategic and operational campaigns underway to achieve them. Putin has remained open and consistent about his core objectives since his rise to power in 1999: the preservation of his regime, the end of American “global hegemony,” and the restoration of Russia as a mighty force to be reckoned with on the international stage. Some of his foreign policy pursuits are purely pragmatic and aimed at gaining resources; others are intended for domestic purposes and have nothing to do with the West. Putin has articulated a vision of how he wants the world to be and what role he wishes Russia to play in it. He seeks a world without NATO, where the U.S. is confined to the Western Hemisphere, where Russia is dominant over the former Soviet countries and can do what it likes to its own people without condemnation or oversight, and where the Kremlin enjoys a veto through the UN Security Council over actions that any other state wishes to take beyond its borders.35 He is working to bring that vision to reality through a set of coherent, mutually supporting, and indeed, overlapping lines of effort. He likely allows his subordinates a great deal of latitude in choosing the specific means and times to advance those lines of effort—a fact that makes it seem as if Russian policy is simply opportunistic and reactive. But we must not allow ourselves to be deluded by this impression any more than by other Russian efforts to shape our understanding of reality. Putin’s Domestic Objectives Maintaining relative contentment within his power circle is a key part of regime preservation. Putin has a close, trusted circle of senior subordinates, including several military and intelligence officials who have been with him for the past 20 years.36 His power circle has several outer layers, which include—but are not limited to—major Russian businessmen, often referred to as “oligarchs.” The use of the term “oligarch” to describe those who run major portions of the economy is inaccurate, however. Those individuals have power because Putin gives it to them, not because they have any inherent ability to seize or hold it independently. He shuffles them around—and sometimes retires them completely—at his will, rather than in response to their demands.37 They do not check or control Putin either individually or collectively, and they rarely, if ever, attempt to act collectively in any event. Putin controls Russia and its policies as completely as he chooses. This situation is different from the way in which the Soviet Union was ruled after Joseph Stalin’s death in 1953. The post-Stalin USSR really was an oligarchy. Politburo members had their own power bases and fiefdoms. They made decisions—including selecting new members, choosing new leaders, and even firing one leader (Stalin’s successor, Nikita Khrushchev)—by majority vote. There is no equivalent of the Politburo in today’s Russia, no one to balance Putin, and certainly no one to remove him. Putin seeks to keep the closest circle of subordinates and the broader Russian national security establishment content, as they form one of the core pillars of his power. He thus seeks to maintain a relative degree of contentment within various layers of his power structures, including among the “oligarchs.” For example, the Kremlin offered to help mitigate sanctions-related consequences for Russian businessmen.38 Kremlin-linked actors, in another example, reportedly embezzled billions of dollars in the preparations for the 2014 Winter Olympics in Sochi, Russia—the $50 billion price tag of which was the highest for any Olympic games.39 Putin can still retire any of the “oligarchs” at will without fear of meaningful consequences—yet his regime is much more stable if they collectively remain reasonably satisfied. This reality will drive Putin to continue to seek access to resources, legal and illegal, with which to maintain that satisfaction. Maintaining popular support is a core objective of Putin’s policies. Putin is an autocrat with democratic rhetoric and trappings. Putin’s Russia has no free elections, no free media, and no alternative political platforms. He insists, however, on maintaining the “democratic” façade. He holds elections at the times designated by law (even if he periodically causes the law to be amended) and is genuinely (if decreasingly) popular. Nor is his feint at democratism necessarily a pose. The transformation of the Soviet Union into a democracy was the signal achievement of the 1990s.40 Putin played a role in that achievement, supporting St. Petersburg mayor Anatoliy Sobchak, then Boris Yeltsin, in their battles against attempts by communists to regain control and destroy the democracy, and then by an extreme right-wing nationalist party to gain power.41 Putin has called out many weaknesses of the Yeltsin era—but never the creation of a democratic Russia. Putin has not yet shown any sign of formally turning away from democracy as the ostensible basis of his power, although he has constrained the political space within Russia to the point that the elections are a sham. However, were he to abandon the democratic principles to which he still superficially subscribes, he would need fundamentally to redesign the justification of his rule and the nature of his regime. Nevertheless, he can only maintain even the fiction of democratic legitimacy if he remains popular enough to win elections that are not outrageously stolen. He has not been able to fix the Russian economy, despite early efforts to do so. The fall of global oil prices from their highs in the 2000s, as well as the Western sanctions imposed for his actions in Ukraine, among other things, are causing increasing hardship for the Russian people.42 Putin has adopted an information operations approach to this problem by pushing a number of core narratives, evolving over time, to justify his continued rule and explain away the failures of his policies. He has also grown the police state within Russia for situations in which the information operations do not work to his satisfaction. Putin’s justification of his rule has evolved over time. He first positioned himself as the man who will bring order. The 1990s was a decade of economic catastrophe for Russia. Inflation ran wild, unemployment skyrocketed, crime became not only pervasive but also highly organized and predatory, and civil order eroded. Putin succeeded Yeltsin with a promise to change all that. His “open letter to voters” in 2000 contained a phrase fascinating to students of Russian history: “Our land is rich, but there is no order.” That phrase is similar to one supposedly sent by the predecessors of the Russians at the dawn of Russian history to a Viking prince who would come to conquer them: “Our land is rich, but there is no order. Come to rule and reign over us.” By using the first part of that line, Putin, like Riurik, the founder of Russia’s first dynasty, cast himself as the founder of a new Russia in which order would replace chaos.43 Putin’s initial value proposition to his population was thus order and stability. He did, indeed, attempt to bring order to Russia’s domestic scene. Putin strengthened government institutions and curbed certain kinds of crime. He restored control over the region of Chechnya through a brutal military campaign. He tried to work with economic technocrats to bring the economy into some kind of order. The task was immense, however—Soviet leaders had built the entire Russian industrial and agricultural system and economic base in a centralized fashion. Undoing that centralization and creating an economy in which the market really could work was beyond Putin’s skill and patience. He largely abandoned the effort within a few years, both because it was too hard and because it seemed unnecessary.44 The rising price of oil in the early 2000s fueled the Russian economy and filled the government’s coffers on the one hand.45 The genuine structural reforms and innovation that were needed, on the other, also became antithetical to Putin’s ability to maintain control, as government corruption is a powerful tool of influence in Russia. Putin began to erode civil liberties in that period offering the unspoken but clear exchange: Give me your liberties and I will give you prosperity and stability. The 2008 global financial crisis collapsed oil prices, and the post-2014 sanctions regime removed the patches and workarounds Putin had used to offset his failure to transform Russia’s economy. Continuing low oil prices (and sanctions) have prevented it from recovering with much of the rest of the global economy, even as Putin has continued to eschew any real effort to address the systemic failings holding Russia’s economy back. Putin has therefore refocused on a different value proposition: Give me your liberties and I will give you greatness. He is increasingly linking the legitimacy of his own autocracy with Russia’s position on the world stage and with Russia’s ability to stand up to American “global hegemony.”46 Putin has simultaneously erected a narrative to deflect criticism for Russia’s problems onto the West. The West, supposedly fearful of Russia rising and determined to keep Russia down, has thwarted its rightful efforts to regain its proper place in the world at every turn. Putin claims the Russian economy is in shambles because of unjust and illegal sanctions that have nothing to do with Russia’s actions and are simply meant to keep “the Russian bear in chains.”47 Putin has also consistently fostered a complex narrative that combines diverse and—from the Western perspective—often conflicting elements, including Soviet nostalgia, Eastern Orthodoxy, Russian nationalism, and the simultaneous emphasis on Russia’s multiethnic and multireligious character. The importance Putin gives this narrative is visible in things large and small. He has named Russia’s ballistic missile submarines after Romanov tsars and Muscovite princes.48 He issued a decree in 2009 mandating the introduction of religious education in Russian schools, which began in 2012.49 He continues to place a major emphasis on Soviet-era achievements. Putin and his information machine take these various elements, refine and tailor them, and produce a mix of ideas to cater to various parts of the Russian population. We can expect Putin’s narratives to continue to shift to accommodate changing realities, but the current rhetorical linkage between Russia’s position on the world stage and the legitimacy of Putin’s domestic power is concerning. It suggests that Putin may be more stubborn about making and retaining gains in the international arena than he was in the first 15 years of his rule, as he seeks ways to bolster his popularity, which is flagging, and on which his mythos relies. Blocking a “color revolution” in Russia is the overarching justification Putin gives for the erosion of political freedom and the expansion of Russia’s police state. Revolutions overturned post-Soviet governments in Georgia (the Rose Revolution in 2003), Ukraine (the Orange Revolution in 2004), and Kyrgyzstan (the Tulip Revolution in 2005). Putin blamed all of them on efforts by the West, primarily the U.S., to undermine pro-Russian governments, even though all three emerged indigenously and spontaneously without external assistance. He regarded the Ukrainian EuroMaidan Revolution of 2014 as an extension of this phenomenon.50 The rhetoric Putin and other Russian officials and writers use about “color revolutions” is extreme. It paints them as part of a coherent Western effort aimed ultimately at overthrowing the Russian government itself. It is quite possible that Putin believes that there is such an effort underway and that the events that rocked the post-Soviet states were a part of it. Even if he did not believe this when he started to talk about it, he may well have convinced himself of it after 15 years of vituperation on the subject. The notion of a “color revolution” conspiracy against Russia is also a convenient way for Putin to discredit any opposition, an easy way to tar political opponents as foreign agents and traitors, to control and expel foreign non-governmental organizations, and generally to justify the erosion of civil liberties, human rights, and free expression in Russia. It externalizes resistance to Putin’s increasing autocracy while simultaneously providing scapegoats to blame for Russia’s problems. It also creates the narrative basis for casting any Western efforts to constrain Russian actions anywhere as part of a larger effort to set preconditions for a “color revolution” in Moscow. It fuels a narrative to which Russians are historically amenable: that Russia is surrounded and under siege by hostile powers trying to contain or destroy it. Putin can cast almost any action foreign states take of which he does not approve as part of this effort.51 The net effects of this narrative are threefold. First, it tends to consolidate support behind Putin as he presents himself as the defender of Russia against a hostile world—and his near-total control of the information most of his people receive makes it difficult for many to hear and believe any other side. Second, it constantly confronts the West with the suspicion that someone really is trying to orchestrate a conspiracy to cause “regime change” in Russia. Although no state or alliance has had any such objective since the fall of the Soviet Union in 1991, the negative connotations of even the idea of attempting regime change create opposition to policies labeled in this way. Third, it also creates opposition to a potential peaceful change in the nature of the Russian regime from within, as Putin has associated the idea of political change with the “color revolution” prism of chaos, destruction, and an inevitably worsening economy. Putin presents his people a simple (but false) choice between the prospect of going back to something like the chaos and poverty of the 1990s ... or Vladimir Putin. Using the bogey of the “color revolution” conspiracy theory and other narratives, Putin is expanding the already-significant state control over his people’s communications and moving to a more rigid authoritarian model. He has prevented the emergence of any significant political opposition party or leader. Key opposition figures have been murdered, imprisoned, poisoned, and otherwise attacked.52 Putin’s regime suppresses—sometimes brutally— political dissent in the form of peaceful street protests or demonstrations, despite their small sizes.53 The political environment in Russia today is not markedly different from that of the Soviet Union in its last decade. Putin has brought the overwhelming majority of significant Russian media outlets into line with his own desired narratives, presenting the Russian people with a coherent stream of propaganda virtually without deviation. He appears to have decided that even this level of information control is insufficient, however, and has recently begun to assert even greater technical and policy control over Russians’ access to the internet.54 He has not yet matched these activities with recreation of an internal security apparatus on the scale needed to control the population through coercion, intimidation, and force, but he has been steadily expanding the internal security services during his two decades of rule. He has centralized some elements of the internal security apparatus under the control of a loyal lieutenant, but he would need to expand it considerably to be able to rely on it to maintain order by force beyond Moscow and St. Petersburg.55 In assessing whether Putin aims to shift the basis of his rule to more overt dictatorship, one of the key indicators to watch for is further expansion of that apparatus. It is also an indicator of the degree to which he sincerely believes that any sort of “color revolution” is in the offing. Expansion of the Russian economy remains an important component of Putin’s ability to sustain and grow his assertive foreign policy, popular support, and the resources subsidizing his close circle. Putin seems largely to have given up the idea of reforming the economy and has thus set about at least two major undertakings to improve it without reform. Undermining the Western sanctions regime. The imposition of major sanctions on Russia following the invasion of Ukraine and the annexation of Crimea in 2014 has inflicted great damage on the Russian economy. Putin has launched a number of efforts to erode and break those sanctions, both in Europe and in the U.S. Despite repeated declarations about the ineffectiveness of sanctions, Putin clearly believes that nothing would improve the economy more dramatically and rapidly than their elimination. The Mueller Report amply documents Putin’s fear of new sanctions after the 2016 elections and his efforts to deflect them or have them nullified.56 He even went so far as to promise not to retaliate against the sanctions the Obama administration imposed, in hopes of persuading the incoming Trump administration to reverse or block them. His efforts failed, however, as Congress insisted on new sanctions and President Trump did not stop them. Russian activities in Europe have aimed in part to suborn one or more members of the European Union (EU) to refuse to renew the sanctions imposed following Russia’s 2014 invasion of Ukraine. Openly pro-Russian governments in Budapest and now Rome, along with other states that have indicated greater reluctance to continue the sanctions regime, have not yet cast the vote to stop the renewal of sanctions. Putin has not given up, however, and continues to work to shape the political, informational, and economic environment in Europe to make it safe for one country to vote against sanctions renewal—and one vote is all he needs in the consensus-based EU model. The collapse of the sanctions regime and a flood of foreign direct investment into Russia could dramatically increase the resources available to support Putin’s foreign and defense efforts, even without fundamentally addressing the problems of the Russian economy. Putin would likely use those resources to return to the aggressive conventional military buildup he was pursuing before the imposition of sanctions in 2014 and to supercharge his economic efforts to establish Russian influence around the world. Developing new revenue streams is another obvious approach to bringing cash into the Russian economy and government. Russia is at a disadvantage in this regard because of the structural weaknesses of its economy. Its principal exports are almost entirely in the form of mineral wealth—oil, coal, and natural gas, as well as other raw materials. Weapons and military training services are the major industrial export. The use of private military companies (PMCs) such as the Wagner Group is a foreign policy tool for the Kremlin, but also one of the main exportable “services.” Civilian nuclear technology is a niche expertise that Putin is willing to sell as well. Putin has worked hard to expand Russia’s economic portfolios in all these areas. He has pushed both the Nord Stream II and the Turk Stream natural gas pipelines to make Europe ever more heavily dependent on Russian natural gas and to eliminate Russia’s dependency on the Ukrainian gas transit system. His lieutenants are actively negotiating deals throughout the Middle East and Africa to sell civilian nuclear technology. This generates continuous revenue because the states that commit to using Russian nuclear reactor technology will likely become dependent on Russian equipment and expertise to keep it running.57 Russia’s military activities in Syria can be described as a massive outdoor weapons exposition.58 The Russian armed forces have ostentatiously used several advanced weapons systems that were not required for the specific tactical tasks at hand.59 The Russian military staged these displays with the informational and geopolitical aim of demonstrating Russia’s renewed and advanced conventional capabilities. They also showed the effectiveness of weapons and platforms whose export versions are for sale. Russian military hardware salesmen are active throughout the Middle East and are having success. Turkish President Recep Tayyip Erdogan seems committed to purchasing the S-400 air defense system, despite vigorous American and NATO opposition and the threat that the U.S. will refuse to complete planned sales of the F-35 stealth aircraft to Turkey.60 The U.S. should certainly not deliver the F-35 to Turkey if Erdogan proceeds with purchase of the S-400. A Turkish trade of the F-35 for the S-400 would nevertheless be a significant victory for Putin in both economic and political terms. Putin’s efforts to steal arms business from the U.S. would also be assisted by legislation or executive decisions blocking the export of weapons systems to Saudi Arabia over the conduct of the war in Yemen. Income from such sales is a trivial percentage of American net exports, to say nothing of U.S. GDP, but would be much larger in the Russian ledgers, where totals are more than an order of magnitude smaller. The proliferation of Russian PMCs is another potential source of revenue—in addition to being a Kremlin foreign policy tool—although it is hard to assess its significance because of the secrecy surrounding the entire PMC enterprise. The reported numbers of mercenaries deployed by various Russian PMCs are generally in the low hundreds here and there—not large enough, in principle, to suggest that the income from them would be very great. There is no knowing the terms of their contracts, however, or what other activities they might engage in while stationed in poorly governed states rife with corruption and organized crime. None of these activities is likely to generate floods of money into Russia’s coffers in the near term, which is likely why Putin remains so heavily focused on sanctions relief. Putin has no other viable options for obtaining resources on a large scale. A significant increase in the price of hydrocarbons—either oil or natural gas—would once again flood Russia with cash. But Putin has no obvious way of directly causing such an increase in the price of oil, since Russia’s share of the oil market is not large enough to allow him to force price increases on OPEC. His ability to manipulate the price he charges Europeans for natural gas is also constrained. If he raises it too high, he could drive the Europeans to search harder for alternative sources of fuel or, given the Trump Administration’s willingness to export American liquefied natural gas (LNG), to rely on the U.S. instead of Russia. Such a European turn away from Russian gas would be a disaster for Russia. Without the ability to export LNG on a large scale, Russia can only sell gas where the pipelines go—and right now, they go to Europe. Russia could expand cooperation with China to create another major source of cash. Putin is very likely aware of the long-term risks of growing Chinese influence over Russia and its neighbors, yet he still may pursue greater economic ties with Xi Jinping’s China, given the likely calculation that he can control this relationship in the near term. Even so, Chinese cash usually comes with a heavy non-cash price, and Putin is savvy enough to be wary of becoming too dependent on Beijing’s largesse. Russia’s economy is therefore likely critical but stable. None of the economic efforts Putin has put into effect will fix the Russian economy’s fundamental structural flaws. All are palliatives with half-lives. Putin lacks a meaningful plan in this sense—nothing he is saying or doing will create a stable economic basis for Russia’s future. Neither, on the other hand, is Russia heading for a crash. The current level of economic stagnation is likely stable and sustainable—a constraint on Putin’s ability to expand his conventional capabilities and use economic instruments of power abroad, but not a threat to his rule. Russia has been a relatively poor country for much of its history. Yet it has proved capable of asserting itself on the European or global stage for most of that time. Russians are used to being a “poor power”; this is a normal state. These realities do not undercut the value of Western economic pressure on Russia; they should, rather, help set the proper objectives and expectations in applying such pressure. Retaining power constitutionally and managing a succession are the last major domestic campaigns in which Putin is engaged. Putin faces a significant watershed when his current presidential term ends in 2024, as he is constitutionally prohibited from running for re-election again in that cycle. He faced this dilemma in 2008 and chose then to allow Dmitrii Medvedev to become president while he retained effective control of Russian policy from the post of prime minister. He could pursue a similar model in 2024, but it is unlikely that he will do so. Among other things, Medvedev appears to have made at least one decision of which Putin violently disapproved—the failure to veto the UN resolution authorizing intervention in Libya against Moammar Ghaddafi—but he chose not to stop or reverse it. His ability to continue to control Russian policy and, even more, manage his succession from a position nominally subordinate to even a puppetlike president could also become more problematic as he ages. Putin could always cause the Duma to adjust the constitution again to let him run for another term, but he has not been laying the groundwork for such an approach (although it is admittedly early days yet for such an action). He might be pursuing an effort that offers a more interesting potential resolution to the dilemma in the form of further implementation of the Union Treaty with Belarus. He has been actively “negotiating” with Belarusian President Alexander Lukashenko to create a full integration of the Russian and Belarusian armed forces and security services, bringing Belarus nearly completely back under de facto Russian control.61 Belarus would nevertheless remain a nominally independent sovereign state. The integrated forces would function under the rubric of a union of the two states, which would naturally have a president. Putin might shift to that role, retaining full control over the security apparatuses of both states, as well as the dominance he holds by virtue of his control of Russia’s economy and kleptocracy. He could then allow a puppet to take over as Russia’s president but now in a role subordinated to him rather than nominally superior to him. External Objectives Putin has been as explicit as it is possible to be in his overarching foreign policy aims: he seeks to end American dominance and the “unipolar” world order, restore “multipolarity,” and reestablish Russia as a global force to be reckoned with. He identifies NATO as an adversary and a threat and clearly seeks to weaken it and break the bonds between the U.S. and NATO’s European members. Breaking Western unity is thus one of Putin’s core foreign policy objectives. Three major lines of effort support this undertaking: invalidating the collective defense provision of the North Atlantic Treaty (Article 5), weakening or breaking the European Union, and destroying the faith of Western societies in their governments and institutions. Article 5 of the North Atlantic Treaty states that an attack on one member of the alliance is an attack on all, with the requisite defense commitments. The provision’s activation is far from automatic, however. A member state under attack must request support from the alliance whose political body, the North Atlantic Council (NAC), must then vote unanimously to provide it. The alliance has activated Article 5 only once, as noted above, and on behalf of the United States. Putin is working to ensure that it is never activated again. Putin can achieve this by creating a situation in which one or more member states votes against a request to activate Article 5, or in which a member state under attack does not request such a vote for fear that it will fail. If a state under Russian attack does not seek or fails to secure the alliance’s support, then the collective defense provision that is the bedrock of the alliance will have been weakened badly if it has not collapsed entirely. Putin’s efforts to secure Hungarian and also Italian support to end the renewals of EU sanctions help him in this undertaking as well, since both Hungary and Italy are NATO members. Hungary’s Viktor Orban in particular is so overtly pro-Russian that he could well seize on any doubt about the reality of a Russian hybrid intervention to refuse to vote for an Article 5 activation. Putin has acquired a potentially more interesting route to Article 5 nullification, moreover, in his entente with Turkey, also a NATO member, over Syria. His noteworthy failure to respond to the downing by the Turkish Air Force of a Russian fighter that crossed the Turkish border in 2015 has paid dividends. His efforts to sell the Turks the S-400 system are also advancing the aim of driving a deep wedge between Ankara and Washington. Erdogan’s suspicions that the U.S. backed the failed 2016 coup against him make very real the possibility that he would come before even Orban in refusing to vote for an Article 5 action in the case of a hybrid campaign in Latvia, for instance. The question of how much Putin seeks to destroy the collective defense provisions of the NATO treaty rather than simply to regain formerly Soviet territories should loom large in considerations of possible military scenarios. The direct deployment of regular, uniformed Russian armed forces personnel in one of the Baltic states would make it very difficult for any NATO member state to refuse to honor a request to invoke Article 5. Erdogan, Orban, or some other leader might still find a way, but the pressure to show alliance solidarity in such a situation would be intense. A Crimea-type scenario, then, in which the hybrid war starts with “little green men” (Russian soldiers out of uniform) but then escalates quickly to the use of conventional Russian military personnel, with their equipment and insignia, is much less likely if Article 5 is the target. A better Russian approach in that case would be the model Putin used in eastern Ukraine: Russian soldiers out of uniform work with local proxies, some already existing, others created as they go along, and try hard never to show themselves overtly.62 Russian information operations work around the clock to obfuscate emerging evidence of any Russian military presence, while the Kremlin praises the brave warriors of the Russianspeaking patriots within the target state, who are surprisingly well armed and well led. In such a case, Putin is more likely to attempt to leverage an insurgency (which he probably created) to break the government and create chaos of some sort than to move to overt deployment of conventional forces—at least until he is as sure as he can be that even such a deployment would not rouse the alliance to invoke Article 5 at the last moment. He might well accept or even prefer an ostensible “failure” to gain control of the target country (at that time) in return for making obvious to all that NATO is dead. After all, once the collective defense provisions of the alliance and the Western will to defend the Baltics are destroyed, Putin can pick them off at his leisure. Weaken or break the European Union. Putin has been energetically supporting Euroskeptic parties for many years—his financial aid to Marine Le Pen in France is the most ostentatious example, but there are numerous others.63 He stands to benefit from weakening or breaking the European Union in several ways. First, the EU is an exclusive economic club that Russia will be unable to join in Putin’s lifetime. The corruption and opacity of the Russian economy are too deeply established for Putin to imagine a time when Russia might meet the standards for EU membership—and Putin relies on this corruption and opacity, as we have noted, for continued control over the major economic actors in Russia. Nor is he likely to desire such membership. Sitting around a table on an equal basis with Luxembourg and Belgium is not appealing to a man who aspires to be one of the poles in a multipolar world. But the EU collectively wields great economic power through its ability to control trade with the bloc and impose sanctions. Putin would do much better in a Europe where he could negotiate and pressure individual states on a bilateral basis—and a Europe that was unable to impose multilateral sanctions on him and require all member states to abide by them—and he appears to understand that. Second, the Euroskeptic parties are generally extremely nationalistic. The reemergence of nationalism within Europe poses an enormous challenge to the stability of intra-European relations and could even undermine the long peace that has held in Western Europe since 1945.64 It would likely translate into conflict at the North Atlantic Council and could well drive increased tensions between individual European countries and the United States. Putin appears to be untroubled by the prospect of a reemergence of German nationalism, even though that ideology historically has targeted Russia. He may believe that the benefit of shattering the Western bloc outweighs risks that he likely expects to be able to handle in other ways. Weakening Western will and trust in democratic institutions is another line of effort Putin is pursuing to break the Western bloc. His interference in the Western political systems and information space is intended to destroy Westerners’ trust in their governments and in the idea of democracy, as much as to bring about the election or defeat of particular candidates—if not more so.65 He is explicit in his attacks on the Western political system: “Even in the so-called developed democracies, the majority of citizens have no real influence on the political process and no direct and real influence on power,” he said in 2016, adding that “it is not about populists … ordinary people, ordinary citizens are losing trust in the ruling class.”66 This effort benefits from trends in Western societies that were already undermining popular faith in institutions. Americans’ confidence in institutions generally has dropped by about 10 percent from its post–Cold War high in 2004.67 The Iraq War, the 2008 financial crisis, and revelations of classified U.S. surveillance programs, among other things, have eroded Americans’ trust in institutions almost across the board. The military is a remarkable exception to this trend. The massive, unauthorized release of classified materials by Edward Snowden was particularly important in this regard, as it has cemented the erroneous impression that the U.S. government was listening to the phone calls and reading the e-mails of all its citizens and those of many other countries. That impression has widened the wedge between some major technology companies and the government, hindering the development of a national cyber-defense capability and even the government’s ability to contract for advanced software.68 It is not surprising that Snowden ended up in Moscow or that Putin has granted him asylum. Snowden advanced a major Russian line of effort, apparently without any orders from Putin. These negative trends in the West have created openings that Putin is working to exploit by compromising elections, supporting extremist candidates, and pursuing aggressive information operations that stoke divisions and mistrust within Western societies. Establishing Russian suzerainty over the states of the former Soviet Union is a second major foreign policy objective. Suzerainty is “a dominant state controlling the foreign relations of a vassal state but allowing it sovereign authority in its internal affairs.”69 It is the most precise way of capturing Putin’s aims vis-à-vis the former Soviet states and the limitations of those aims. He is not attempting to reconquer the lost territory nor to govern it directly from Moscow. He has asserted, rather, that the world must recognize that post-Soviet states have only a truncated sovereignty over their own affairs. They may not freely join alliances such as NATO or economic blocs such as the EU without Moscow’s permission, for example. Putin further claims that Russia has the right to protect Russian speakers in those states against oppression or discrimination (as defined and determined by Putin), and that it may use military force to do so. Assertion of the right to defend Russian speakers abroad is not Putin’s innovation. Boris Yeltsin’s government articulated it in the early 1990s, but Yeltsin never acted on it.70 Opposition to NATO’s expansion also originated in the Yeltsin era, and the 1997 National Security Concept identified such expansion as a “national security threat.”71 But whereas Yeltsin nevertheless continued to try to work with NATO and establish a relationship with it, Putin has been frankly antagonistic toward the alliance. The actual expansion of NATO to include the three Baltic states as well as Romania, Bulgaria, Slovakia, and Slovenia in 2004 was likely a tipping point in Putin’s attitudes. The critical nuance to consider is that Putin has always been more concerned about the loss of control over Russia’s perceived sphere of influence than an actual NATO threat to Russia.72 NATO expansion coincided with the first of the “color revolutions” in Ukraine, which clearly fueled Putin’s fears that the former Soviet states were at risk of slipping entirely out of Moscow’s orbit. Putin initiated active efforts to regain control over the former Soviet states shortly after he took office in 1999-2000, but it took several years before he adopted a more combative tone and aggressive policies. Putin’s speech before the Munich Security Conference in 2007 and then his invasion of Georgia in 2008 underscored this overt turn.73 He has clearly made it a priority to ensure that no more former Soviet states join NATO or the EU, while working to undermine the bonds linking the Baltic states to the alliance. Putin’s claims to suzerainty over the former Soviet states have been met with ambivalence in the West. Russia experts and others often defend the assertion of a unique Russian sphere of influence over those states on historical or geopolitical bases.74 Even the seizure and annexation of Crimea has been presented as somehow ambiguous. Putin’s argument—that Soviet Communist Party secretary general Nikita Khrushchev’s transfer of the region from Russia to Ukraine was an internal matter that should not have led to the peninsula’s inclusion in an independent Ukraine—has gotten a surprising amount of traction in the expert community.75 Examined closely, however, Putin’s claims over the former Soviet states are completely indefensible. All 15 of the Soviet Socialist Republics, including Russia, were recognized as sovereign states after the USSR collapsed, and they were admitted to the UN on an equal basis with all other UN member states. The Russian Federation recognized them all and their UN accessions without reservations. The subsequent complaints by Yeltsin’s foreign minister, Yevgenii Primakov, and then Putin, about the folly of Yeltsin’s decisions to do so does not change or invalidate those decisions.76 The 15 former Soviet states thus have all the same rights as every other member of the UN—including the right to make such alliances and join such blocs as they choose without needing the permission of another power, and the right to govern their own people, including minorities, as they wish. It is ironic, to say the least, that Putin vigorously defends Assad’s right to conduct horrifying atrocities against his own people on the grounds of sovereignty, while claiming that alleged discrimination against the use of Russian language in post-Soviet states justifies his own military intervention in those states. Russia can certainly decide that the shift of post-Soviet states into the NATO or EU orbit poses such a significant threat to its security and interests that it must use force to stop or reverse it, just as any sovereign state can see threats in the actions of its neighbors and decide that it must respond with force. But the resort to force in such circumstances is aggression, not a defensive move, and must be regarded and treated as such by the international community. Accepting the Russian argument that Moscow has an inherent right to intervene, including militarily, in its neighbors based on their treatment of their Russian minorities or their intentions to join alliances is a truncation of their sovereignty that undermines the entire basis of international law and the UN Charter. Putin is actively working to establish precisely that principle as a matter of international norm and is making a distressing amount of progress. Both Yeltsin and Putin have retained Russian suzerainty over some post-Soviet states in legal and legitimate ways as well. Russian ground and air forces have remained in Armenia, Tajikistan, and Kyrgyzstan almost continuously since the fall of the Soviet Union at the invitation of the governments of those states. A small Russian military contingent also remains in Moldova in more ambivalent circumstances. The government in Chisinau does not welcome its presence and the parliament has called on it to depart, but the Moldovan government has not formally ordered the Russians to leave.77 These deployments give Russia significant influence in the Caucasus, eastern Central Asia, and Moldova. The deployment in Tajikistan also creates a platform for Russian engagement and interference in Afghanistan. The situation in Belarus is the most worrisome of the legal reconsolidation efforts because of the strategic impacts it could have on NATO’s ability to defend the Baltic states (see Appendix I for a more detailed consideration of this problem). Negotiations currently underway could lead to the merging of the Russian and Belarusian armed forces and the technical subordination of the governments of Russia and Belarus to some new Union State. It is tempting, as we have noted, to imagine Putin taking control of this new combined polity after the end of his current presidential term, thereby finding an elegant solution to the constitutional problems of extending his reign. Returning Russia to the status of a global power shaping the international system is the last major external objective Putin is pursuing. Several lines of effort support this objective: Regain a global military footprint. Putin has been working to regain parts of the Soviet global military position lost in the late 1980s. A principal aim of this undertaking is to impose increasing costs on America’s efforts to continue operating around the world as it chooses and to offset part of the huge financial deficit holding Putin back from pursuing his larger aims. It is not meant to create platforms for global or even major regional wars, still less to advance an ideology (one of the Soviet objectives in creating the footprint in the first place). Putin’s establishment of a long-term air and naval base in Syria was the first significant step in this effort.78 He has also been cultivating the leaders of other states that were formerly Soviet clients and partners, including Egypt, Libya, Iraq, Sudan, and Cuba.79 In addition, he has recently added to the list by deploying Russian mercenaries (at least) in Venezuela and solidifying an entente with Iran that the Soviet Union never had.80 The Russian armed forces and/or mercenaries are now openly operating out of bases in Syria, Ukraine, and Venezuela. Russian PMCs have also reportedly been operating in Sudan, Central African Republic, and Libya.81 Russian forces have episodically used bases in Iran as well.82 This footprint is far smaller than the Soviets’, but is a dramatic change from Russian policies and capabilities between 1991 and 2013. Indications are that Putin intends to expand further using the sale of advanced weapons systems as the entry wedge. One major reason the U.S. is unwilling to give Turkey the F-35 if Ankara proceeds with the Russian S-400 air defense system purchase is that Russian technical specialists would be stationed in Turkey with its deployment. For the U.S., the military implications of these efforts are complex. The Russian military does not now have the capability to deploy large enough numbers of advanced offensive conventional weapons systems to bases beyond its borders to challenge a major American military effort to destroy them. The defensive systems, especially advanced A2/AD systems like the S-300, S-400, and Bastion anti-ship cruise missile system pose much greater challenges.83 But the U.S. military could defeat the limited numbers of such systems the Russians have emplaced in Syria and might emplace elsewhere if it chose to allocate the necessary resources. The most immediate consequence of the expanded Russian global conventional footprint, then, is the requirement that the U.S. and its allies ensure the availability of the forces that might be needed to handle the Russian systems. That resource requirement is significant. Neither the U.S. nor NATO has anticipated having to fight in the Mediterranean since the end of the Cold War, and the alliance does not have the necessary assets permanently allocated to respond to such a threat. It has instead generally used the resources that would be needed to counter Russian positions to conduct counter-terrorism operations throughout the Middle East and North Africa (MENA) region. The Russian deployments thus force on the alliance, in the event of an escalation with Moscow, the choice of reducing counter-terrorism operations, reallocating forces from the Indo-Pacific theater (not really an option in the current geostrategic environment), or creating and deploying new forces to deal with the emerging threat. In this context, the loss of Turkey as a reliable U.S. partner is very damaging. The Turkish air force is significant in its own right, although it is still recovering from Erdogan’s post–coup attempt purge, and the ability to use Turkish bases for operations against Russian positions in Syria would be strategically very significant.84 But the burgeoning Russo-Turkish entente means that the U.S. and NATO cannot count on Ankara in a showdown, further raising the requirement to develop and deploy new resources. The Russian deployments in Syria, Venezuela, and elsewhere are, in fact, part of a hybrid operation aimed not at preparing to fight a conventional war, but rather, at persuading the U.S. and its allies to withdraw from the threatened regions or limit their operations. Putin likely aims to increase both the risk and the cost of continuing to conduct military operations in the MENA area to a level at which the U.S. yields to its ever-growing impulse to pull back from the region entirely. This operation is surely also aimed at securing economic resources. Recent Russian deployments to Venezuela have gone to key oil-producing areas, and Putin’s financial interactions with Nicolas Maduro are well reported.85 Russian forces in Syria are also supporting Putin’s efforts to gain at least partial control over the reconstruction resources expected to flow into that country if ever he can persuade the international community to send them.86 Putin’s Syria campaign has already helped leach resources for his inner circle. For example, a Russian company run by Yevgeniy Prigozhin, a close Putin associate central to Russia’s attack on the U.S. political system, secured a stake in Syrian oil and gas fields via the Assad regime.87 It is vital in assessing Russia’s apparent reconstruction of the Soviet global military posture to recognize the essential differences in aims driving Putin from those motivating the Soviets. Putin intends to raise the cost to the U.S. of being a global power to levels higher than he thinks Americans will wish to pay. The U.S. must recognize the limitations of his ambitions in this regard as it develops intelligent responses at reasonable cost, even while being clear-eyed about the real threats Russia’s expanding global footprint present. Normalize Russia’s violations of international law. The Russian cyberattack against Estonia in 2007; invasion of Georgia in 2008, with the subsequent annexation of the Georgian territories of Abkhazia and South Ossetia; invasion of Ukraine in 2014; deliberate attacks against civilians in Syria; defense of Assad’s use of chemical weapons and other crimes against humanity; chemical-weapons attacks on Russian expatriates in the UK; and seizure of Ukrainian naval vessels and personnel attempting to transit the Kerch Strait are all violations of international law. Russia has paid virtually no price for any of them except the invasion of Ukraine. On the contrary, Putin has positioned himself as a mediator in Syria (although not a successful one) by convening a pseudo–peace process in Astana that competes with the internationally recognized Geneva Process (which has also been unsuccessful, to be sure). Putin continues to portray Russia as a mediator even in the Ukraine conflict where he is a belligerent. He successfully obfuscated the illegality of his actions in and beyond the Kerch Strait, and has deflected some of the opprobrium his activities in Syria deserve by accusing the U.S. of supporting terrorists and the Syrian opposition of conducting the chemical weapons attacks.88 The expulsion of Russian officials—including intelligence officers— by the U.S., UK, and other states in response to the chemical weapons attacks in Britain was hardly a crippling response.89 The net result of these repeated violations of international law that do not result in meaningful consequences is their normalization. Each one establishes a precedent that Putin can and will then use to defend similar or even more aggressive activities. If the West accepted the clearly illegal seizure of Ukrainian ships in international waters near the Kerch Strait, how will it react if Russian forces seize some other ship on a trumped-up pretext while it attempts to transit the opening Arctic shipping route? Having taken no action against Russia for its defense of Assad’s use of chemical weapons, how would the West respond to a covert Russian operation to use chemical warfare in Ukraine while attributing the incident to the Ukrainian or a Western government? The principled answer is that, of course, failure to act in one case does not preclude action in subsequent cases. If the West has not responded adequately to most of these Russian transgressions, neither has it explicitly condoned them—yet. That is a line that we must be very wary of inadvertently crossing. Imagine an unlikely but not an impossible situation in which Ukraine’s President Volodymir Zelensky, elected in April 2019, asks the U.S. and the EU to waive Russian sanctions for Ukraine—or lift them altogether—as part of a deal he is negotiating to “end the conflict” in his country. It would be difficult to resist such a request since ending wars is desirable, especially if it can be done with the apparent acceptance of both sides. The net effect of endorsing such a deal, however, which would surely leave Crimea in Russia’s hands and eastern Ukraine in a changed political relationship to Kyiv, would be to endorse retroactively the violations of international law Putin committed in 2014. Doing so would indeed establish a precedent that Putin can impose his will on other states as long as he subsequently succeeds well enough to convince or coerce those states into recognizing his actions. There is, of course, no new principle at work here. It has always been true in the modern states system that a successful aggressor can have his aggression legitimized by a subsequent peace agreement, even one forcefully imposed on the defeated state. The novelty in this situation is twofold. First, Russia has not been universally identified as the aggressor— Putin’s efforts in Ukraine are not generally accepted as the offensive land-grab they actually were—and Putin’s role in any deal would be as mediator rather than belligerent. It is one thing to accept that Putin launched, waged, and won a war of aggression, the outcome of which the defeated state chose to accept; it is another to say that he facilitated and mediated a peace agreement in a conflict to which he was not actually party, when, in fact, he initiated it and directly benefited from it. Second, the principle at issue goes beyond the straightforward one of legitimizing a forcible conquest—it also touches on the nature of the post-Soviet states’ sovereignty. Putin has asserted, as we have argued, that Russia has the right to intervene by force in any of the post-Soviet states and the international community has no right to interfere (including even by offering an opinion). Recognizing his activities in Ukraine ex post facto recognizes this principle as well. It establishes as a firm precedent, reinforcing the precedent already established by the invasion of Georgia, that there are degrees of sovereignty in the international community and that some states are more sovereign than others. Putin is clearly attempting to establish precisely that principle. The West must resist the temptations he may offer to allow him to do so. Create a constellation of alliances and friendly states that gravitate toward Russia. Putin has been working hard to create multiple blocs and groupings of which Russia is either the sole center or one of a small number of core states, as an alternative to the U.S.-dominated international order he so opposes.90 Few of these individual efforts have been particularly effective, nor is it clear that the sum of them will result in a truly Russia-centric constellation of states. But the tenacity with which he has pursued this objective and the sheer number of attempts to reach it demonstrate, if nothing else, the importance he seems to attach to it. Some of these groupings offer Russia little inherent influence. BRICS (Brazil, Russia, India, China, South Africa) began simply as an acronym to describe major emerging markets, for example. It has no formal decision-making process, nor are its members aligned with one another on political or economic policies. It has no military component at all. Some, such as the Shanghai Cooperation Organization (SCO) require Russia to compete with China for predominant influence.91 That competition is not going well for Moscow, at least in the case of the SCO, leading Putin to de-emphasize this forum for the moment. Some, like the Eurasian Economic Union, remain largely aspirational. They have not yet established themselves as meaningful associations through which Russia could hope to exert influence now, nor is it clear that they will gain more significance over time—although Putin continues to work at it.92 Others are operational and meaningful. The Astana Process tripartite has not brought peace to Syria, but it has helped establish Putin at the heart of a triad with Iran and Turkey that is shaping Ankara’s drift away from NATO and toward Moscow. The Quartet Intelligence Center has not yet integrated the Iraqi military or government into the Russian orbit as fully as Putin might like, but it gives form to the very real military coalition of Russia, Iran, and Syria that is fighting in Syria.93 Still others, such as the Collective Security Treaty Organization (CSTO) and the Commonwealth of Independent States (CIS) are largely moribund at the moment, but the Union Treaty with Belarus had also been dormant almost since its creation in the 1990s, and Putin is attempting to reify it.94 We cannot discount the possibility that he may do so with one of the other agreements that are legacies of the 1990s. The purpose of laying out these various efforts is not to suggest that they are likely to succeed, or that their success would have dire consequences for American national security—it might or might not, depending on the circumstances. The purpose is, rather, to demonstrate again the coherence between Putin’s stated grand strategic vision and the undertakings the Russian state is pursuing to achieve it. Putin’s goals are antithetical to the security and national interests of the United States and its allies. We must prevent him from achieving them, without resorting to major war if at all possible. We turn next, therefore, to the means by which Putin and his subordinates pursue his aims—an examination that will show the tremendous challenges his methods pose, on the one hand, and the opportunities to respond with means well short of war, on the other. THE RUSSIAN WAY OF WAR The Russian way of war today is based on recognition of Russia’s fundamental weaknesses and the fact that Russia is not a near-peer of the U.S. and will not become one any time soon. It is designed to achieve Moscow’s objectives without fighting a major war against the West that Russia would likely lose if it did not escalate to using nuclear weapons.95 Its technological emphases have therefore been on less-expensive and asymmetric capabilities such as information operations, cyber operations, A2/ AD systems, and nuclear systems. Its intellectual development has focused on the category of political-informational-military activities encapsulated in the terms “hybrid war” or “gray zone” conflict.96 Russia is optimizing itself to fight a poor man’s war because it is poor and will remain so. Putin is sufficiently in contact with reality to know that he will fail if he attempts to regain anything approaching conventional military parity with the West. Assessing the novelty of this Russian approach is difficult. None of the concepts or technologies on which it relies is new or unique to it. Most of the key intellectual framework goes back to the early days of Soviet military thinking. Some can be traced back centuries to Sun Tsu. Nor has Russia abandoned traditional military approaches and conventional capabilities. It would be both wrong and dangerous to ascribe to Russia the invention of an entirely new way of war that is the only way in which it will fight now, or in the future. There are nevertheless important differences between the current Russian approach and the approach that characterized Russian military and national security strategy and doctrine in the 2000s and the 1990s, to say nothing of the Soviet period. The differences lie partly in emphasis and partly in the degree of intellectual development of certain concepts at the expense of others. It would be equally wrong and dangerous, therefore, to see the current Russian approach to war as the same as, or even congruent with, all of the post-Soviet period. The Russian military in the 1990s and 2000s focused largely on acquiring the capabilities it most envied in the stunning conventional American military victories against Iraq in 1991 and 2003. It sought to acquire long-range precision-strike capabilities that the Soviet military never had, stealth technology, and tanks and aircraft roughly equivalent with the mainstay technologies of NATO countries.97 It also sought to transform itself from a mass cadre-andreserve conscript force into a volunteer professional military, recognizing the tremendous value the U.S. transition to the all-volunteer force had brought on the battlefield.98 It has managed to achieve only partial success in most of these measures after nearly three decades. It has re-equipped many, but by no means all, of its combat units with weapons systems roughly equivalent to American fourth-generation aircraft (such as the F-15E Strike Eagle), M1 tanks, etc. It has struggled to field a force of fifth-generation aircraft and is unlikely to build a large enough arsenal of such aircraft to pose a serious challenge to American capabilities in any short period of time.99 It has acquired and demonstrated the ability to employ precision weapons, including long-range precision missile systems. Its mix of those systems and “dumb bombs” in Syria, however, was more similar to the mix the U.S. used in 1991 than to the mix American forces use today—the large majority of Russian munitions dropped in Syria were not precision-guided munitions because the Russian stockpiles are not large enough to support their widespread employment.100 The Russian military has notably failed to transition fully to an all-volunteer force, moreover, and has given up the effort. It has become, therefore, a segmented force with a volunteer element (so-called contract soldiers) and a large body of conscripts serving one-year terms (half the two-year service requirement for conscripts in the Red Army). This partial professionalization will continue to exercise a drag on its ability to complete its modernization programs; one-year conscripts simply cannot learn both how to be soldiers and how to use very advanced modern weapons systems. Russia’s modernization efforts lurched dramatically in 2008 with the appointment of Anatolii Serdyukov as defense minister.101 Serdyukov’s mandate was to reduce the cost of the Russian military significantly in response to the collapse in global oil prices resulting from the global financial crisis. He sought to make major personnel cuts, to restructure weapons system acquisition, and to reorganize the military, especially the ground forces, in a way that would have severely degraded its ability to conduct large-scale conventional warfare without optimizing it for any other sort of warfare. Serdyukov’s successor, Sergei Shoigu, along with Chief of the General Staff Valeriy Gerasimov, have reversed many, but not all, of those reforms. It is important to note, therefore, that some of the changes being made to the Russian military that enhance its ability to fight maneuver war are reversals of changes made in 2008 for cost-cutting purposes, rather than new improvements on an already-sound structure. The emphasis in Russian military development has changed significantly since the start of Russian involvement in Ukraine in 2014 and Syria in 2015. Gerasimov published a noteworthy article in 2013, discussion of which in the Western press gave rise to the phrase “Gerasimov doctrine.”102 The author of that phrase subsequently not only retracted it, but also aggressively attacked the idea of its existence.103 As with “hybrid war” and “gray zone,” this paper will not attempt to defend or attack the validity of the term, but will explore the collection of concepts and actions to which it could meaningfully be said to apply and that do actually comprise the current Russian approach to war.104 The heart of this approach is the conclusion that wars are won and lost in the information space rather than on the battlefield. Russian military thinkers have gone so far as to argue that every strategic, operational, and even tactical undertaking should be aimed first at achieving an effect in the information space, and that it is the information campaign that is decisive.105 Formal Russian doctrine has not gone this far, nor has Russian military activity on the ground, but the extreme statement is a measure of how important the concept is.106 The importance of information operations is old hat for any Sovietologist. The Soviets were renowned for the “active measures” of the KGB, for “disinformation” and various efforts to suborn groups in the West, sometimes unwittingly, to advance their ideological and concrete agendas. The Soviet military evolved an elaborate theory of deception, bringing the term “maskirovka” into common parlance among those who studied it. The Soviets also built out a concept called “reflexive control” that is the most noteworthy element of Putin’s ability to play a poor hand well.107 Reflexive control is a fancy way of saying “gaslighting.” It is the effort to shape the information space in which an adversary makes decisions so that he voluntarily chooses to act contrary to his own interests and his own benefit—all the while believing that he is actually advancing his own cause. Reflexive control is a form of intellectual jiu-jitsu, which may be one reason it appeals to Putin, who is a long-time and high-level practitioner of the Russian form of judo known as sambo.108 It uses the enemy’s strength against him in the best case, but at least causes him to avoid bringing his strength to bear against you. None of this, again, is new. Even the additions of cyber operations and cyber-enabled information operations such as bots and troll farms are not new or unique to the Russian approach to war. The novelty comes in part from the relative emphasis in Russian operations on efforts to shape the information space and the frequent subordination of conventional military operations and the threat of such operations to those efforts. Another novel aspect is the vulnerability of Western societies to these kinds of efforts, resulting in part from the effects of changes in the technological shape of the information space and the way in which it interacts with the psychology and sociology of Western individuals and societies. The current information environment favors the attacker over the defender for several reasons. The extremely widespread penetration of the internet in Western societies gives an attacker almost universal access to the population, unfiltered by government agency or corporate leadership. The anonymity made possible by the internet makes it difficult or impossible for individuals to know who is speaking to them. The decentralization of sources of information magnifies the effect of that anonymity by allowing it to seem that multiple independent sources verify and validate each other even when a single individual or group controls all of them. And the psychological asymmetry of outrage and retraction means that corrections and fact-checking almost never fully undo the damage done by a false accusation and often have little effect. These characteristics of the modern information space have created the ideal environment in which ideas first developed and attempted by the Soviets can flourish in ways the Soviets could never have imagined. We must be careful to avoid attributing too much brilliance to Putin and Gerasimov. It is not necessarily the case, or even likely, that they perceived the opportunities these phenomena would present and skillfully designed a “doctrine” to take advantage of them. On the contrary, they and their Russian and Soviet predecessors have been trying to make these approaches work all along. The increased intellectual, doctrinal, and organizational emphasis on them, starting overtly in 2015, likely results instead from the realization that they were suddenly working very well. As with all important military innovations, therefore, the emergence of the current Russian approach to war was almost certainly the result of theory, action, experience, and reflections on interactions with the adversary rather than a sudden explosion of insight. Whatever its origins and novelty or lack thereof, this Russian approach has allowed Putin to make gains he could never have hoped to make with conventional military forces alone.109 Syria is a case in point. Russia could never have established a lodgment on the Syrian coast and then expanded it to encompass a naval facility, a permanent and expanded military airbase, and a ground forces garrison—all protected by advanced air defense systems—through conventional military operations, against the wishes of the U.S. and its allies. Russian aircraft flying to Syria must transit either NATO airspace (through Turkey or Romania or Bulgaria and then Greece) or Iraqi airspace (via Iran) that the U.S. dominates. Had the U.S. been determined to prevent Russian planes from getting to Syria, the Russian Air Force could not have penetrated the defenses the U.S. and its allies could have put up. But the U.S. and its allies made no such decision. They have, on the contrary, worked hard to avoid any risk of military confrontation with Russian aircraft—a project made challenging, not unironically, by the periodic aggressiveness of Russian pilots. The prospect of a Russian naval expedition forcing its way into the Tartus naval facility in the face of efforts by the U.S. Sixth Fleet to stop it is even more fanciful. The key to Putin’s success in this gambit lay in his ability to persuade American and NATO leaders that Russia’s military presence in Syria was not a threat and might even be helpful—while simultaneously stoking the belief that any U.S. effort to oppose or control the Russian deployment would lead to major, possibly nuclear, war. The key to that success, in turn, lay in the fact that neither the Obama nor the Trump administration wanted to be in Syria or wished to fight any kind of conflict with Russia. President Obama, on the contrary, invited Putin into Syria in 2013 to help him out of the trap he had created by announcing that any further use of chemical weapons by Assad was a “red line”—without actually being willing to enforce that red line when Assad crossed it. Obama’s decision to reach out to Moscow likely resulted in part from the long bipartisan trend of seeking to “reset” relations with Russia, bring Russia back into the fold of responsible international stakeholders, and generally return to what Americans saw as the golden age of U.S.-Russian cooperation in the 1990s. This trend began in the first years of the George W. Bush administration, shortly after Putin’s accession to power. It continued with Hillary Clinton’s vaunted push of the “reset” button and Donald Trump’s praise for Putin and continued attempts to find ways to cooperate with him toward supposedly common objectives.110 The conviction that a Russian reset and a return to the golden years of the 1990s is just one phone call or summit away has become one of the few truly bipartisan foreign policy assumptions in this increasingly polarized era. Putin has used it skillfully to advance his own projects while offering few or no concessions in return. Conventional military forces play a critical role in the Russian approach to war nevertheless. Russian airpower and long-range precision-strike capability were critical to preserving, stabilizing, and then expanding the Assad regime and the territory it controlled in Syria. Iran, Lebanese Hezbollah, and the other components of the pro-regime coalition all lack similar capabilities. The hardening of opposition defenses in various parts of Syria before the Russian intervention raised the requirement for continued regime offensive operations beyond what the pro-regime coalition could provide.111 The Russian intervention was therefore essential to the survival of the regime and remains essential to its precarious stability and to any hope it has of regaining control of the rest of Syria. The very limited deployment of a few dozen aircraft and salvoes of long-range missiles made Russia indispensable to the pro-regime coalition and gave Putin enormous leverage in Syria at relatively low risk and low cost. The deployment of Russian S-300 and S-400 anti-aircraft systems to Syria dramatically increased that leverage, again at very low risk and cost. The American military could destroy those systems and operate freely over Syrian airspace even against Moscow’s wishes, but the cost in U.S. aircraft and missiles devoted to the operation, in time, and possibly in casualties and aircraft losses would be significant. The range of the S-300 and the reported locations at which launchers were deployed, moreover, means that most Israeli Air Force and some Turkish Air Force aircraft are within range of those systems the moment they take off from airbases in Israel and Turkey. That fact has not been lost on Israeli or Turkish leaders. Putin has also used conventional military forces on a limited scale in Ukraine. He relied on the naval infantry forces already deployed in Crimea, reinforced by small numbers of special forces and other units, to seize control of that peninsula in 2014. Small numbers of conventional forces battalion tactical groups and similar-sized formations helped local proxies seize and hold ground in eastern Ukraine, while highly skilled special forces elements supported them in the battle area and in the rear of the Ukrainian forces.112 Russia has provided air defense capabilities and significant electronic warfare support to its Ukrainian proxies and also to its fighters and allies in Syria. The highly targeted assistance of Russia’s conventional military is probably even more essential to Putin’s proxies in Ukraine than in Syria. The Ukrainian Armed Forces are likely to regain control over the Russian-occupied territories in Ukraine if the Russian military stops supporting its proxies on the battlefield. The current Russian way of war, therefore, truly is hybrid. It requires the use of limited numbers of highly capable conventional forces able to conduct expeditionary operations beyond Russia’s borders. However, it also relies on the creation and maintenance of a political and information environment that facilitates the presence and activities of those forces without serious opposition from any state or actor that could meaningfully challenge them. The conventional forces themselves are enablers to a larger political-informational campaign rather than being the main effort. Evidence for that assessment lies in Putin’s response to the several occasions on which his conventional forces suffered losses— specifically, the Turkish downing of a Russian aircraft in 2015; the accidental downing of another Russian plane by Syrian forces during an Israeli airstrike in 2018; and the killing of several hundred members of the Wagner PMC during an attack by that group on an outpost in eastern Syria held by the opposition, where American advisers were also present.113 Washington and the world held their breath in each case, worrying about Putin’s possible response. The U.S. Chairman of the Joint Chiefs of Staff, General Joseph Dunford, reached out immediately to Gerasimov to send messages of both deterrence and de-escalation each time.114 Putin did not retaliate militarily on any of these occasions. He responded to the Turkish shoot-down by deploying Russian S-300 systems operated by Russian troops, and to the Syrian shoot-down by completing a contract with the Assad regime for S-300 systems of its own, which had long been held up. He made no meaningful response to the Wagner incident and did not even use his air defense systems to disrupt the massive U.S. air operations against the attacking Wagner forces as they were destroyed. Putin has similarly refrained from using his own S-300 and S-400 systems to shoot at Israeli aircraft during any of Israel’s repeated airstrikes against regime targets within Syria and has, reportedly, prevented the Syrians from using their S-300 system.115 Nor has Putin retaliated against Israel for those strikes or against the U.S. for the 2017 missile strikes Washington launched against the Shayrat airbase in response to Assad’s renewed use of chemical weapons. The aircraft and missile systems Putin has deployed to Syria, therefore, are clearly not meant to give him control over Syria’s skies. They are also obviously not meant to challenge the ability of the U.S., Turkey, or Israel to conduct anti-regime operations, at least within the current limits of such operations. Lastly, they are not meant to enable Putin to retaliate in any symmetrical tit-for-tat manner for Russian losses suffered directly or indirectly at the hands of the U.S., Turkey, or Israel. The relative inaction of Russia’s aircraft against those states could be at least partially explained by Moscow’s focus on fighting the opposition. But the air defense systems can only be intended to defend against the U.S., Turkey, and Israel, since the opposition has never had aircraft against which those systems are effective.116 The Kremlin has, in other words, deployed systems to defend against attacks that have, in fact, come—and yet not used those systems to defend against those attacks. This conundrum can only be resolved by recognizing that the purpose of those systems is to shape the behavior of the U.S., Turkey, and Israel rather than to fight openly against them. The deployments of advanced air defense weapons, and also of some of the air-to-air-optimized aircraft Russia has periodically sent to Syria, support a political-informational campaign rather than a conventional military operation (even if we regard counter-insurgency and counter-terrorism as being in that category). Circumstances might, of course, arise in which Putin would authorize his troops to use some or all of their capabilities conventionally against the U.S. and its partners and allies. That fact drives the fear of escalation that leads the U.S. Joint Chiefs chairman to jump on the phone to Moscow every time a major incident occurs. It also shapes American, Turkish, and Israeli calculations about military options they might choose. This is exactly the point from Moscow’s perspective. Putin’s S-300 and S-400 systems in Syria work best if they are never used. Problems of Escalation—for Russia The U.S. military and those who study it are preoccupied, understandably, by its shortcomings and inadequacies. The shortcomings are real, and the military is, indeed, inadequate for the global requirements it must meet. The preoccupation with our own failings has tended to obscure an objective assessment of the relative risks to the U.S. and Russia of a conventional military confrontation in Syria, however. The U.S. has therefore tended to overestimate the likelihood that a crisis with Russia in Syria will escalate to the point of such a major confrontation and, as a result, has allowed Putin’s very limited deployment of combat power and good use of the information space to drive a high degree of American self-deterrence. Russia has rarely had more than a couple of dozen combat aircraft at its airfields in Syria at any given time.117 Most of them are usually ground-attack planes (principally Su-25 Frogfoots, which are roughly similar to the U.S. Air Force A-10), and they have limited ability to conduct air-to-air combat against U.S. fighter bombers. The rest are generally variants of the Su-30 fighter bomber, sometimes with a few more-advanced airframes optimized for air-to-air combat, including, occasionally, the Su-57 stealth fighter bomber. A single U.S. carrier strike group has around 48 strike fighters, all with air-to-air and air-to-ground capabilities. The U.S. Navy alone has more than 775 strike aircraft (including all variants of the F/A-18 and the F-35).118 The U.S. Air Force has more than 1,240 fighters and fighter bombers, as well as around 140 strategic bombers.119 The single carrier strike group—almost invariably in the Mediterranean or in or near the Persian Gulf—thus outguns the Russian aircraft in Syria by a significant margin, and the U.S. Air Force and Navy could rapidly begin to flow crushing numbers of reinforcements to the theater. The Russian Air Force, by contrast, has a total of roughly 745 fighter bombers in its entire inventory, according to the most recently published Defense Intelligence Agency estimates.120 It has an additional 215 attack aircraft (mostly Su-25s) and another 141 strategic bombers. It is thus somewhat larger than the U.S. Navy, considerably smaller than the U.S. Air Force, and about one-third the size of both together. These numbers exclude the roughly 240 F-16s in the Turkish Air Force—which have demonstrated their ability to shoot down Russian fighters in limited engagements, and so should not be dismissed—as well as those of America’s other NATO allies, not to mention the Israeli Air Force, one of the best in the world. The U.S. thus has absolute escalation dominance in an air-to-air fight over the skies of Syria, unless one imagines that Russian aircraft and pilots are an order-of-magnitude more lethal than their American counterparts—a notion there is no evidence for, and considerable evidence against.121 Critics of this argument need not challenge this assertion, but could argue instead that it is beside the point. The U.S. military cannot focus solely on fighting the Russians in Syria. It must support American ground forces deployed in Iraq and Afghanistan; conduct counter-terrorism operations throughout Africa; and deter and be ready to respond to aggressions by China, North Korea, and Iran, at least. The concentration of aircraft, ships, and pilots needed to fight a significant air war against Russia in Syria would severely degrade the U.S. military’s ability to meet these other requirements. This fact more than any fear of confronting the Russian military in the Middle East explains the self-paralysis of the U.S. military. Putin, by contrast, has projected a willingness to mix it up in Syria. His pilots ostentatiously fly close to American aircraft, engage in risky maneuvers near them, lock targeting radars on them, and in other ways portray almost an eagerness to engage in a fight.122 The Turkish downing of a Russian aircraft in 2015 resulted from repeated violations of Turkish airspace by Russian pilots in another set of deliberate provocations.123 Putin’s message through these actions has consistently been: You will not fight me here, but I am willing to fight you. Yet on each occasion when blows have been traded, Putin has backed down. One reason is that his escalation calculus is far worse than America’s. The Russian Air Force also has essential tasks outside Syria that would prevent it from concentrating all, or even most of its available assets there. It must cover Russia’s enormous periphery, the largest land border of any country in the world, including a long border with China. Putin would be foolish to strip aircraft from St. Petersburg, a short flight from NATO airfields, while fighting the U.S. in Syria. Nor could he denude his forces in Crimea, linked to the Russian mainland by a single bridge, or his forces in and near eastern Ukraine. He could not even prudently strip his far east of all advanced aircraft. He might— or might not—decide that China would not take advantage of any weakening of his defenses, but the U.S. can threaten him from carriers in the Pacific even if Japan opts to deny the use of its bases in a conflict with Russia to which it is not party. Would the U.S. bomb St. Petersburg or Vladivostok while fighting Russia in Syria? Of course not. But strategic calculus does not work that way. It is a fact that the U.S. could conduct such attacks, and any professional military staff forced to confront the prospect of an escalation to major conventional war in one theater would have to consider the possibility that such a war might spread to other theaters. Best professional military advice in such a situation would be to maintain sufficient combat power in any other vulnerable theater to deter and, if necessary, defeat enemy attempts to transfer the conflict there. It is equally true, after all, that a rapid U.S.-Russia dustup in Syria would be very unlikely to trigger a Chinese military adventure or a North Korean invasion of South Korea. Yet the U.S. military allows the fears of just such scenarios to undermine its willingness to contemplate fighting Russia in Syria— and the Russian military will behave no differently. Even that calculation is not Russia’s most serious problem with the idea of escalation to conventional conflict in the skies over Syria. The biggest problem is actually financial. Russia could not afford to replace the losses it would inevitably take in such a fight, whereas the U.S. could. Bad as the differential in aircraft looks for the Russians, we must recall that the differential in overall economic power and in defense budgets looks much worse. The Russian economy and defense budgets are less than one-tenth the size of America’s. Its military is struggling to “modernize” to a level of technology similar to what the U.S. has had for decades. The cost of having to replace many lost modern aircraft would disrupt Russian defense programs for years. The U.S. could make good such losses in short order if it chose. Nuclear Escalation The prospect of the world’s two largest nuclear powers going to war, even in a limited conventional way, is of course terrifying. The U.S. certainly should do everything in its power to achieve its objectives without resorting to major combat operations against Russia—that is the guiding principle of current national security documents and of this report. The straightforward equation sometimes made between any such local conflict and global nuclear war, however, is entirely unjustified. It simply is not the case that any major conventional war will lead inevitably, or even probably, to nuclear war. One can trace escalation paths from a conventional war Putin is losing in Syria to his use of a theater nuclear weapon, either to change the odds or to try to force the U.S. to back down. He could use such a weapon to destroy a U.S. airfield in one of the regional states (Turkey, perhaps, or Kuwait) or a U.S. aircraft carrier strike group. The destruction of any single airbase or carrier would not prevent the U.S. from carrying forward an air war to successful conclusion. There are simply too many bases and carriers the U.S. could use for the elimination of a single one to terminate a campaign. Unless Putin were willing to destroy many airbases in many different countries (most of them NATO members) and sink every carrier moving into the theater, he could not prevent the U.S. from destroying his assets in the Middle East. It is impossible to predict the American response to such a use of nuclear weapons—regardless of the occupant of the White House. The U.S. could respond by using theater nuclear weapons of its own against Russian forces in the Middle East (which this report emphatically does not support or recommend)—and here, a single nuclear device dropped on the airfield near Latakia would pretty much destroy Russian capabilities to continue the air war in the region. Alternatively, Washington could engage in either conventional or nuclear retaliation against Russian forces beyond the region, including in Russia proper (and, again, this report does not support or recommend using nuclear weapons under any circumstances, except possibly in extremis situations far more dire than those under consideration here). Putin would then be forced to decide whether to escalate further. He could conduct a larger nuclear strike against NATO (since any effort seriously to disrupt U.S. military capabilities in and around Europe would require breaking or badly damaging the alliance). He could also go directly for a strike on the U.S. homeland. If he chose the latter and launched an all-out strike, the U.S. president would likely respond in kind, leading to the destruction of both Russia and the U.S.—and possibly life on Earth. One could endlessly consider lesser variants, but they all lead to dramatically increased risk of Armageddon.

## 2

#### CP TEXT: The appropriation of outer space by private entities is unjust except for broadband satellites

#### Internet is open to massive vulnerabilities now.

Griffiths 19 James Griffiths 7-26-2019 "The global internet is powered by vast undersea cables. But they’re vulnerable." <https://www.cnn.com/2019/07/25/asia/internet-undersea-cables-intl-hnk/index.html> (CNN Analyst)//ELmer

Hong Kong (CNN) - On July 29, 1858, two steam-powered battleships met in the middle of the Atlantic Ocean. There, they connected two ends of a 4,000 kilometer (2,500 mile) long, 1.5 centimeter (0.6 inch) wide cable, linking for the first time the European and North American continents by telegraph. Just over two weeks later, the UK’s Queen Victoria sent a congratulatory message to then US President James Buchanan, which was followed by a parade through the streets of New York, featuring a replica of a ship which helped lay the cable and fireworks over City Hall. In their inaugural cables, Queen Victoria hailed the “great international work” by the two countries, the culmination of almost two decades of effort, while Buchanan lauded a “triumph more glorious, because far more useful to mankind, than was ever won by conqueror on the field of battle. The message took over 17 hours to deliver, at 2 minutes and 5 seconds per letter by Morse code, and the cable operated for less than a month due to a variety of technical failures, but a global communications revolution had begun. By 1866, new cables were transmitting 6 to 8 words a minute, which would rise to more than 40 words before the end of the century. In 1956, Transatlantic No. 1 (TAT-1), the first underwater telephone cable, was laid, and by 1988, TAT-8 was transmitting 280 megabytes per second – about 15 times the speed of an average US household internet connection – over fiber optics, which use light to transmit data at breakneck speeds. In 2018, the Marea cable began operating between Bilbao, Spain, and the US state of Virginia, with transmission speeds of up to 160 terabits per second – 16 million times faster than the average home internet connection. Today, there are around 380 underwater cables in operation around the world, spanning a length of over 1.2 million kilometers (745,645 miles). Underwater cables are the invisible force driving the modern internet, with many in recent years being funded by internet giants such as Facebook, Google, Microsoft and Amazon. They carry almost all our communications and yet – in a world of wireless networking and smartphones – we are barely aware that they exist. Yet as the internet has become more mobile and wireless, the amount of data traveling across undersea cables has increased exponentially. “Most people are absolutely amazed” by the degree to which the internet is still cable-based, said Byron Clatterbuck, chief executive of Seacom, a multinational telecommunications firm responsible for laying many of the undersea cables connecting Africa to the rest of the world. “People are so mobile and always looking for Wi-Fi,” he said. “They don’t think about it, they don’t understand the workings of this massive mesh of cables working together. “They only notice when it’s cut.” Network down In 2012, Hurricane Sandy slammed into the US East Coast, causing an estimated $71 billion in damage and knocking out several key exchanges where undersea cables linked North America and Europe. “It was a major disruption,” Frank Rey, director of global network strategy for Microsoft’s Cloud Infrastructure and Operations division, said in a statement. “The entire network between North America and Europe was isolated for a number of hours. For us, the storm brought to light a potential challenge in the consolidation of transatlantic cables that all landed in New York and New Jersey.” For its newest cable, Marea, Microsoft chose to base its US operation further down the coast in Virginia, away from the cluster of cables to minimize disruption should another massive storm hit New York. But most often when a cable goes down nature is not to blame. There are about 200 such failures each year and the vast majority are caused by humans. “Two-thirds of cable failures are caused by accidental human activities, fishing nets and trawling and also ships’ anchors,” said Tim Stronge, vice-president of research at TeleGeography, a telecoms market research firm. “The next largest category is natural disaster, mother nature – sometimes earthquakes but also underwater landslides.” A magnitude-7.0 earthquake off the southwest coast off Taiwan in 2006, along with aftershocks, cut eight submarine cables which caused internet outages and disruption in Taiwan, Hong Kong, China, Japan, Korea and the Philippines. Stronge said the reason most people are not aware of these failures is because the whole industry is designed with it in mind. Companies that rely heavily on undersea cables spread their data across multiple routes, so that if one goes down, customers are not cut off. How a cable gets laid Laying a cable is a years-long process which costs millions of dollars, said Seacom’s Clatterbuck. The process begins by looking at naval charts to plot the best route. Cables are safest in deep water where they can rest on a relatively flat seabed, and won’t rub against rocks or be at risk of other disturbances. “The deeper the better,” Clatterbuck said. “When you can lay the cable down in deep water you rarely have any problems. It goes down on the bottom of the seabed and just stays there.” Things become more difficult the closer you get to shore. A cable that is only a few centimeters thick on the bottom of the ocean must be armored from its environment as reaches the landing station that links it with the country’s internet backbone. “Imagine a long garden hose, inside of which are very small tubes that house a very, very thin fiber pair,” Clatterbuck said. That hose is wrapped in copper, which conducts the direct current that powers the cable and its repeaters, sometimes up to 10,000 volts. “The fibers are wrapped in urethane and wrapped in copper and wrapped again in urethane,” he said. “If we’re going to have to put that cable on a shoreline that is very shallow and has a lot of rocks, you’re now going to have to armor coat that cable so no one can hack through it.” Cables in less hospitable areas can be far thicker than garden hoses, wrapped in extra plastic, kevlar armor plating, and stainless steel to ensure they can’t be broken. Depending on the coast, cable companies might also have to build concrete trenches far out to sea, to tuck the cable in to protect it from being bashed against rocks. “Before the cable-laying vessels go out they send out another specialized ship that maps the sea floor in the area when they want to go,” said TeleGeography’s Stronge. “They want to avoid areas where there’s a lot of undersea currents, certainly want to avoid volcanic areas, and avoid a lot of elevation change on the sea floor.” Once the route is plotted and checked, and the shore connections are secure, huge cable laying ships begin passing out the equipment. “Imagine spools of spools of garden hose along with a lot of these repeaters the size of an old travel trunk,” Clatterbuck said. “Sometimes it can take a month to load the cable onto a ship.” The 6,600 kilometer (4,000 mile) Marea cable weighs over 4.6 million kilograms (10.2 million pounds), or the equivalent of 34 blue whales, according to Microsoft, which co-funded the project with Facebook. It took more than two years to lay the entire thing. Malicious cuts The blackout came without warning. In February 2008, a whole swath of North Africa and the Persian Gulf suddenly went offline, or saw internet speeds slow to a painful crawl. This disruption was eventually traced to damage to three undersea cables off the Egyptian coast. At least one – linking Dubai and Oman – was severed by an abandoned, 5,400 kilogram (6-ton) anchor, the cable’s owner said. But the cause of the other damage was never explained, with suggestions it could have been the work of saboteurs. That raises the issue of another threat to undersea cables: deliberate human attacks. In a 2017 paper for the right-wing think tank Policy Exchange, British lawmaker Rishi Sunak wrote that “security remains a challenge” for undersea cables. “Funneled through exposed choke points (often with minimal protection) and their isolated deep-sea locations entirely public, the arteries upon which the Internet and our modern world depends have been left highly vulnerable,” he said. “The threat of these vulnerabilities being exploited is growing. A successful attack would deal a crippling blow to Britain’s security and prosperity.” However, with more than 50 cables connected to the UK alone, Clatterbuck was skeptical about how useful a deliberate outage could be in a time of war, pointing to the level of coordination and resources required to cut multiple cables at once. “If you wanted to sabotage the global internet or cut off a particular place you’d have to do it simultaneously on multiple cables,” he said. “You’d be focusing on the hardest aspect of disrupting a network.”

#### SpaceX satellites are key to internet access.

James Pethokoukis 21 [James Pethokoukis, a columnist and an economic policy analyst, is the Dewitt Wallace Fellow at the American Enterprise Institute, where he writes and edits the AEIdeas blog and hosts a weekly podcast, “Political Economy with James Pethokoukis.” He is also a columnist for The Week and an official contributor to CNBC. “Why a SpaceX bankruptcy would hurt the global poor” Faster, Please! November 30, 2021 <https://fasterplease.substack.com/p/-why-a-spacex-bankruptcy-would-hurt>

I don’t have enough deep knowledge about SpaceX’s business or financials to reliably gauge the actual bankruptcy risk here, and the piece’s reporter is skeptical. I will note, however, that although the company is currently valued at around $100 billion, the bank Morgan Stanley assigns it a valuation “of somewhere between $5bn and $200bn, with uncertainty about its success accounting for the wide range,” according to The Economist. Starship and Starlink are key to that upper bound. (Also: A Morgan Stanley survey of “institutional investors and industry experts” expect SpaceX to become more valuable than Tesla, currently a trillion-dollar company. We’ll see.) So it’s not surprising that Musk emphasizes the importance of the Starlink internet satellite venture here, especially its next incarnation. Now go and Twitter search on the terms “Musk,” “ruining,” and “sky,” and you’ll find plenty of complaints about the Starlink constellation — with currently more than 1,700 satellites in low-Earth orbit. For many of these keyboard critics, Starlink is nothing more than an uberbillionaire's reckless effort to become an even wealthier uberbillionaire. Or maybe it’s just another Muskian vanity project, like building rockets to Mars. Either way, these diehard anti-Muskers see a cluttered sky for visual astronomers, both amateur and professional, as a horrific tradeoff just so the entrepreneur can sell global internet access. Now, the extreme version of this critique is unserious, little more than anti-billionaire emoting. The profit potential of Starlink is unclear, though it seems to be Musk’s goal that the telecom business will one day help fund his Mars ambitions. But the venture isn’t there yet. Last summer, Musk estimated that Starlink would likely need between $20 billion and $30 billion in investment. "If we succeed in not going bankrupt, then that'll be great, and we can move on from there," Musk said. For now, Starlink aims to add another 1,000 satellites a year, even more when Starship is operational. That is, assuming Starship become operational. But the astronomy issue is a real one, as SpaceX has acknowledged. And after astronomer complaints about the brightness of the first group of 60 satellites launched in 2019, SpaceX developed a work-around to minimize the glare from solar reflection on subsequent launches. Of course, some scientists don’t want to rely on the goodwill of SpaceX and other satellite companies. They see an international regulatory agreement, perhaps a new protocol under the Outer Space Treaty, as a necessity. But as such an add-on is unlikely to happen anytime soon, notes The Economist, “not least because other issues raised by the mega constellations, such as risks from debris, will doubtless seem more pressing.” Here’s one of the many pictures floating around the Internet showing the impact of Starlink satellites — “the 333-second exposure shows at least 19 satellites passing overhead” — on astronomical observations, via the IFLScience website: Of course, framing the trade-off as the above picture vs. “better global internet” doesn’t quite capture the benefits of the latter. And they are considerable. There remains a stark digital divide in global internet access. As the World Economic Forum notes: “Globally, only just over half of households (55 percent) have an internet connection, according to UNESCO. In the developed world, 87 percent are connected compared with 47 percent in developing nations, and just 19 percent in the least developed countries.” It seems pretty clear that broadband internet access brings considerable economic gains, particularly to poorer countries. (Musk has specifically said this is a goal of Starlink.) Here are a few examples from the August 2021 analysis “The Economic Impact of Internet Connectivity in Developing Countries” by Jonas Hjort (Columbia University) and Lin Tian (INSEAD): Quite a few studies convincingly estimate the effect on consumption of specific internet-enabled technologies (rather than internet connectivity itself) through model-based approaches, and a few do so more directly. Jack & Suri (2014) show that access to mobile money decreased consumption poverty by two percentage points in Kenya. In contrast, Couture et al. (2021) finds that expansion of e-commerce in China has little effect on income to rural producers and workers. Different areas of Sub-Saharan Africa got access to basic internet at different times starting in the early 2000s. Exploiting variation arising from the gradual arrival of submarine cable connections and using nighttime satellite image luminosity as a proxy for economic activity, Goldbeck & Lindlacher (2021) estimate that basic internet availability leads to about a two percentage point increase in economic growth. As we briefly discussed in Sub-section 3.1.1, Bahia et al. (2020) show evidence that the gradual roll-out of mobile broadband in Nigeria between 2010 and 2016 increased labor force participation and employment. The paper also shows that household consumption simultaneously increased and poverty decreased. Households that had at least one year of mobile broadband coverage experienced an increase in total consumption of about 6 percent. Masaki et al. (2020) document a similarly striking result. Combining household expenditure surveys with data on the location of fiber-optic transmission nodes and coverage maps of 3G mobile technology, they show that 3G coverage is associated with a 14 percent increase in total consumption and a 10 percent decline in extreme poverty in Senegal. Finally, Bahia et al. (2021) use a similar empirical approach to study the effect of mobile broadband roll-out in Tanzania and find a comparable increase in household consumption and decline poverty in this setting. The eventual endgame here is that there are going to be many tens of thousands more satellites in orbit, enabling total global internet coverage. And they will be joined by all manner of human-occupied installations for tourist, commercial, and scientific endeavors. (You may have missed the late October announcement that Blue Origin, the space company owned by Jeff Bezos, is teaming up with other firms to build a space station in Earth orbit.) Stargazing from Earth will never be the way it used to be. Then again, people still complain about shadows from skyscrapers even as humanity continues to build them. But recall one of the running themes of this newsletter: Technology solves one problem, creates another, then solves that one — rinse and repeat — even as the overall direction is forward. More astronomy in the future will be space based. And if all those space objects and structures make even low-Earth orbit astronomy difficult, more of it will need to be performed further out, as with the James Webb Space Telescope. Or maybe via telescopes on the Moon, such as the proposed Lunar Crater Radio Telescope, which would deploy robots to transform a half-mile wide crater into an observatory by attaching a wire mesh along the crater walls. And once there are lots of satellites around a fully colonized Moon, off to Mars — which might be accessible thanks to Starlink funding Musk’s deep-space ambitions. Meanwhile, there will be a lot less global poverty here on Earth than otherwise.

#### Internet access checks multiple existential threats.

Eagleman 10 [Dr. David; 11/9/2010; PhD in Neuroscience @ Baylor University, Adjunct Professor of Neoroscience @ Stanford University, Former Guggenheim Fellow, Director of the Center for Science and Law, BA @ Rice University; “Six Ways The Internet Will Save Civilization”; https://www.wired.co.uk/article/apocalypse-no]

Many great civilisations have fallen, leaving nothing but cracked ruins and scattered genetics. Usually this results from: natural disasters, resource depletion, economic meltdown, disease, poor information flow and corruption. But we’re luckier than our predecessors because we command a technology that no one else possessed: a rapid communication network that finds its highest expression in the internet. I propose that there are six ways in which the net has vastly reduced the threat of societal collapse. Epidemics can be deflected by telepresence One of our more dire prospects for collapse is an infectious-disease epidemic. Viral and bacterial epidemics precipitated the fall of the Golden Age of Athens, the Roman Empire and most of the empires of the Native Americans. The internet can be our key to survival because the ability to work telepresently can inhibit microbial transmission by reducing human-to-human contact. In the face of an otherwise devastating epidemic, businesses can keep supply chains running with the maximum number of employees working from home. This can reduce host density below the tipping point required for an epidemic. If we are well prepared when an epidemic arrives, we can fluidly shift into a self-quarantined society in which microbes fail due to host scarcity. Whatever the social ills of isolation, they are worse for the microbes than for us. The internet will predict natural disasters We are witnessing the downfall of slow central control in the media: news stories are increasingly becoming user-generated nets of up-to-the-minute information. During the recent California wildfires, locals went to the TV stations to learn whether their neighbourhoods were in danger. But the news stations appeared most concerned with the fate of celebrity mansions, so Californians changed their tack: they uploaded geotagged mobile-phone pictures, updated Facebook statuses and tweeted. The balance tipped: the internet carried news about the fire more quickly and accurately than any news station could. In this grass-roots, decentralised scheme, there were embedded reporters on every block, and the news shockwave kept ahead of the fire. This head start could provide the extra hours that save us. If the Pompeiians had had the internet in 79AD, they could have easily marched 10km to safety, well ahead of the pyroclastic flow from Mount Vesuvius. If the Indian Ocean had the Pacific’s networked tsunami-warning system, South-East Asia would look quite different today. Discoveries are retained and shared Historically, critical information has required constant rediscovery. Collections of learning -- from the library at Alexandria to the entire Minoan civilisation -- have fallen to the bonfires of invaders or the wrecking ball of natural disaster. Knowledge is hard won but easily lost. And information that survives often does not spread. Consider smallpox inoculation: this was under way in India, China and Africa centuries before it made its way to Europe. By the time the idea reached North America, native civilisations who needed it had already collapsed. The net solved the problem. New discoveries catch on immediately; information spreads widely. In this way, societies can optimally ratchet up, using the latest bricks of knowledge in their fortification against risk. Tyranny is mitigated Censorship of ideas was a familiar spectre in the last century, with state-approved news outlets ruling the press, airwaves and copying machines in the USSR, Romania, Cuba, China, Iraq and elsewhere. In many cases, such as Lysenko’s agricultural despotism in the USSR, it directly contributed to the collapse of the nation. Historically, a more successful strategy has been to confront free speech with free speech -- and the internet allows this in a natural way. It democratises the flow of information by offering access to the newspapers of the world, the photographers of every nation, the bloggers of every political stripe. Some posts are full of doctoring and dishonesty whereas others strive for independence and impartiality -- but all are available to us to sift through. Given the attempts by some governments to build firewalls, it’s clear that this benefit of the net requires constant vigilance. Human capital is vastly increased Crowdsourcing brings people together to solve problems. Yet far fewer than one per cent of the world’s population is involved. We need expand human capital. Most of the world not have access to the education afforded a small minority. For every Albert Einstein, Yo-Yo Ma or Barack Obama who has educational opportunities, uncountable others do not. This squandering of talent translates into reduced economic output and a smaller pool of problem solvers. The net opens the gates education to anyone with a computer. A motivated teen anywhere on the planet can walk through the world’s knowledge -- from the webs of Wikipedia to the curriculum of MIT’s OpenCourseWare. The new human capital will serve us well when we confront existential threats we’ve never imagined before. Energy expenditure is reduced Societal collapse can often be understood in terms of an energy budget: when energy spend outweighs energy return, collapse ensues. This has taken the form of deforestation or soil erosion; currently, the worry involves fossil-fuel depletion. The internet addresses the energy problem with a natural ease. Consider the massive energy savings inherent in the shift from paper to electrons -- as seen in the transition from the post to email. Ecommerce reduces the need to drive long distances to purchase products. Delivery trucks are more eco-friendly than individuals driving around, not least because of tight packaging and optimisation algorithms for driving routes. Of course, there are energy costs to the banks of computers that underpin the internet -- but these costs are less than the wood, coal and oil that would be expended for the same quantity of information flow. The tangle of events that triggers societal collapse can be complex, and there are several threats the net does not address. But vast, networked communication can be an antidote to several of the most deadly diseases threatening civilisation. The next time your coworker laments internet addiction, the banality of tweeting or the decline of face-to-face conversation, you may want to suggest that the net may just be the technology that saves us.

## 3

#### Pleasure and pain are intrinsic value and disvalue – everything else regresses – robust neuroscience.

Blum et al. 18 Kenneth Blum, 1Department of Psychiatry, Boonshoft School of Medicine, Dayton VA Medical Center, Wright State University, Dayton, OH, USA 2Department of Psychiatry, McKnight Brain Institute, University of Florida College of Medicine, Gainesville, FL, USA 3Department of Psychiatry and Behavioral Sciences, Keck Medicine University of Southern California, Los Angeles, CA, USA 4Division of Applied Clinical Research & Education, Dominion Diagnostics, LLC, North Kingstown, RI, USA 5Department of Precision Medicine, Geneus Health LLC, San Antonio, TX, USA 6Department of Addiction Research & Therapy, Nupathways Inc., Innsbrook, MO, USA 7Department of Clinical Neurology, Path Foundation, New York, NY, USA 8Division of Neuroscience-Based Addiction Therapy, The Shores Treatment & Recovery Center, Port Saint Lucie, FL, USA 9Institute of Psychology, Eötvös Loránd University, Budapest, Hungary 10Division of Addiction Research, Dominion Diagnostics, LLC. North Kingston, RI, USA 11Victory Nutrition International, Lederach, PA., USA 12National Human Genome Center at Howard University, Washington, DC., USA, Marjorie Gondré-Lewis, 12National Human Genome Center at Howard University, Washington, DC., USA 13Departments of Anatomy and Psychiatry, Howard University College of Medicine, Washington, DC US, Bruce Steinberg, 4Division of Applied Clinical Research & Education, Dominion Diagnostics, LLC, North Kingstown, RI, USA, Igor Elman, 15Department Psychiatry, Cooper University School of Medicine, Camden, NJ, USA, David Baron, 3Department of Psychiatry and Behavioral Sciences, Keck Medicine University of Southern California, Los Angeles, CA, USA, Edward J Modestino, 14Department of Psychology, Curry College, Milton, MA, USA, Rajendra D Badgaiyan, 15Department Psychiatry, Cooper University School of Medicine, Camden, NJ, USA, Mark S Gold 16Department of Psychiatry, Washington University, St. Louis, MO, USA, “Our evolved unique pleasure circuit makes humans different from apes: Reconsideration of data derived from animal studies”, U.S. Department of Veterans Affairs, 28 February 2018, accessed: 19 August 2020, <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC6446569/>, R.S.

**Pleasure** is not only one of the three primary reward functions but it also **defines reward.** As homeostasis explains the functions of only a limited number of rewards, the principal reason why particular stimuli, objects, events, situations, and activities are rewarding may be due to pleasure. This applies first of all to sex and to the primary homeostatic rewards of food and liquid and extends to money, taste, beauty, social encounters and nonmaterial, internally set, and intrinsic rewards. Pleasure, as the primary effect of rewards, drives the prime reward functions of learning, approach behavior, and decision making and provides the **basis for hedonic theories** of reward function. We are attracted by most rewards and exert intense efforts to obtain them, just because they are enjoyable [10].

Pleasure is a passive reaction that derives from the experience or prediction of reward and may lead to a long-lasting state of happiness. The word happiness is difficult to define. In fact, just obtaining physical pleasure may not be enough. One key to happiness involves a network of good friends. However, it is not obvious how the higher forms of satisfaction and pleasure are related to an ice cream cone, or to your team winning a sporting event. Recent multidisciplinary research, using both humans and detailed invasive brain analysis of animals has discovered some critical ways that the brain processes pleasure [14].

Pleasure as a hallmark of reward is sufficient for defining a reward, but it may not be necessary. A reward may generate positive learning and approach behavior simply because it contains substances that are essential for body function. When we are hungry, we may eat bad and unpleasant meals. A monkey who receives hundreds of small drops of water every morning in the laboratory is unlikely to feel a rush of pleasure every time it gets the 0.1 ml. Nevertheless, with these precautions in mind, we may define any stimulus, object, event, activity, or situation that has the potential to produce pleasure as a reward. In the context of reward deficiency or for disorders of addiction, homeostasis pursues pharmacological treatments: drugs to treat drug addiction, obesity, and other compulsive behaviors. The theory of allostasis suggests broader approaches - such as re-expanding the range of possible pleasures and providing opportunities to expend effort in their pursuit. [15]. It is noteworthy, the first animal studies eliciting approach behavior by electrical brain stimulation interpreted their findings as a discovery of the brain’s pleasure centers [16] which were later partly associated with midbrain dopamine neurons [17–19] despite the notorious difficulties of identifying emotions in animals.

Evolutionary theories of pleasure: The love connection BO:D

Charles Darwin and other biological scientists that have examined the biological evolution and its basic principles found various mechanisms that steer behavior and biological development. Besides their theory on natural selection, it was particularly the sexual selection process that gained significance in the latter context over the last century, especially when it comes to the question of what makes us “what we are,” i.e., human. However, the capacity to sexually select and evolve is not at all a human accomplishment alone or a sign of our uniqueness; yet, we humans, as it seems, are ingenious in fooling ourselves and others–when we are in love or desperately search for it.

It is well established that modern biological theory conjectures that **organisms are** the **result of evolutionary competition.** In fact, Richard Dawkins stresses gene survival and propagation as the basic mechanism of life [20]. Only genes that lead to the fittest phenotype will make it. It is noteworthy that the phenotype is selected based on behavior that maximizes gene propagation. To do so, the phenotype must survive and generate offspring, and be better at it than its competitors. Thus, the ultimate, distal function of rewards is to increase evolutionary fitness by ensuring the survival of the organism and reproduction. It is agreed that learning, approach, economic decisions, and positive emotions are the proximal functions through which phenotypes obtain other necessary nutrients for survival, mating, and care for offspring.

Behavioral reward functions have evolved to help individuals to survive and propagate their genes. Apparently, people need to live well and long enough to reproduce. Most would agree that homo-sapiens do so by ingesting the substances that make their bodies function properly. For this reason, foods and drinks are rewards. Additional rewards, including those used for economic exchanges, ensure sufficient palatable food and drink supply. Mating and gene propagation is supported by powerful sexual attraction. Additional properties, like body form, augment the chance to mate and nourish and defend offspring and are therefore also rewards. Care for offspring until they can reproduce themselves helps gene propagation and is rewarding; otherwise, many believe mating is useless. According to David E Comings, as any small edge will ultimately result in evolutionary advantage [21], additional reward mechanisms like novelty seeking and exploration widen the spectrum of available rewards and thus enhance the chance for survival, reproduction, and ultimate gene propagation. These functions may help us to obtain the benefits of distant rewards that are determined by our own interests and not immediately available in the environment. Thus the distal reward function in gene propagation and evolutionary fitness defines the proximal reward functions that we see in everyday behavior. That is why foods, drinks, mates, and offspring are rewarding.

There have been theories linking pleasure as a required component of health benefits salutogenesis, (salugenesis). In essence, under these terms, pleasure is described as a state or feeling of happiness and satisfaction resulting from an experience that one enjoys. Regarding pleasure, it is a double-edged sword, on the one hand, it promotes positive feelings (like mindfulness) and even better cognition, possibly through the release of dopamine [22]. But on the other hand, pleasure simultaneously encourages addiction and other negative behaviors, i.e., motivational toxicity. It is a complex neurobiological phenomenon, relying on reward circuitry or limbic activity. It is important to realize that through the “Brain Reward Cascade” (BRC) endorphin and endogenous morphinergic mechanisms may play a role [23]. While natural rewards are essential for survival and appetitive motivation leading to beneficial biological behaviors like eating, sex, and reproduction, crucial social interactions seem to further facilitate the positive effects exerted by pleasurable experiences. Indeed, experimentation with addictive drugs is capable of directly acting on reward pathways and causing deterioration of these systems promoting hypodopaminergia [24]. Most would agree that pleasurable activities can stimulate personal growth and may help to induce healthy behavioral changes, including stress management [25]. The work of Esch and Stefano [26] concerning the link between compassion and love implicate the brain reward system, and pleasure induction suggests that social contact in general, i.e., love, attachment, and compassion, can be highly effective in stress reduction, survival, and overall health.

Understanding the role of neurotransmission and pleasurable states both positive and negative have been adequately studied over many decades [26–37], but comparative anatomical and neurobiological function between animals and homo sapiens appear to be required and seem to be in an infancy stage.

Finding happiness is different between apes and humans

As stated earlier in this expert opinion one key to happiness involves a network of good friends [38]. However, it is not entirely clear exactly how the higher forms of satisfaction and pleasure are related to a sugar rush, winning a sports event or even sky diving, all of which augment dopamine release at the reward brain site. Recent multidisciplinary research, using both humans and detailed invasive brain analysis of animals has discovered some critical ways that the brain processes pleasure.

Remarkably, there are pathways for ordinary liking and pleasure, which are limited in scope as described above in this commentary. However, there are **many brain regions**, often termed hot and cold spots, that significantly **modulate** (increase or decrease) our **pleasure or** even produce **the opposite** of pleasure— that is disgust and fear [39]. One specific region of the nucleus accumbens is organized like a computer keyboard, with particular stimulus triggers in rows— producing an increase and decrease of pleasure and disgust. Moreover, the cortex has unique roles in the cognitive evaluation of our feelings of pleasure [40]. Importantly, the interplay of these multiple triggers and the higher brain centers in the prefrontal cortex are very intricate and are just being uncovered.

Desire and reward centers

It is surprising that many different sources of pleasure activate the same circuits between the mesocorticolimbic regions (Figure 1). Reward and desire are two aspects pleasure induction and have a very widespread, large circuit. Some part of this circuit distinguishes between desire and dread. The so-called pleasure circuitry called “REWARD” involves a well-known dopamine pathway in the mesolimbic system that can influence both pleasure and motivation.

In simplest terms, the well-established mesolimbic system is a dopamine circuit for reward. It starts in the ventral tegmental area (VTA) of the midbrain and travels to the nucleus accumbens (Figure 2). It is the cornerstone target to all addictions. The VTA is encompassed with neurons using glutamate, GABA, and dopamine. The nucleus accumbens (NAc) is located within the ventral striatum and is divided into two sub-regions—the motor and limbic regions associated with its core and shell, respectively. The NAc has spiny neurons that receive dopamine from the VTA and glutamate (a dopamine driver) from the hippocampus, amygdala and medial prefrontal cortex. Subsequently, the NAc projects GABA signals to an area termed the ventral pallidum (VP). The region is a relay station in the limbic loop of the basal ganglia, critical for motivation, behavior, emotions and the “Feel Good” response. This defined system of the brain is involved in all addictions –substance, and non –substance related. In 1995, our laboratory coined the term “Reward Deficiency Syndrome” (RDS) to describe genetic and epigenetic induced hypodopaminergia in the “Brain Reward Cascade” that contribute to addiction and compulsive behaviors [3,6,41].

Furthermore, ordinary “liking” of something, or pure pleasure, is represented by small regions mainly in the limbic system (old reptilian part of the brain). These may be part of larger neural circuits. In Latin, hedus is the term for “sweet”; and in Greek, hodone is the term for “pleasure.” Thus, the word Hedonic is now referring to various subcomponents of pleasure: some associated with purely sensory and others with more complex emotions involving morals, aesthetics, and social interactions. The capacity to have pleasure is part of being healthy and may even extend life, especially if linked to optimism as a dopaminergic response [42].

Psychiatric illness often includes symptoms of an abnormal inability to experience pleasure, referred to as anhedonia. A negative feeling state is called dysphoria, which can consist of many emotions such as pain, depression, anxiety, fear, and disgust. Previously many scientists used animal research to uncover the complex mechanisms of pleasure, liking, motivation and even emotions like panic and fear, as discussed above [43]. However, as a significant amount of related research about the specific brain regions of pleasure/reward circuitry has been derived from invasive studies of animals, these cannot be directly compared with subjective states experienced by humans.

In an attempt to resolve the controversy regarding the causal contributions of mesolimbic dopamine systems to reward, we have previously evaluated the three-main competing explanatory categories: “liking,” “learning,” and “wanting” [3]. That is, dopamine may mediate (a) liking: the hedonic impact of reward, (b) learning: learned predictions about rewarding effects, or (c) wanting: the pursuit of rewards by attributing incentive salience to reward-related stimuli [44]. We have evaluated these hypotheses, especially as they relate to the RDS, and we find that the incentive salience or “wanting” hypothesis of dopaminergic functioning is supported by a majority of the scientific evidence. Various neuroimaging studies have shown that anticipated behaviors such as sex and gaming, delicious foods and drugs of abuse all affect brain regions associated with reward networks, and may not be unidirectional. Drugs of abuse enhance dopamine signaling which sensitizes mesolimbic brain mechanisms that apparently evolved explicitly to attribute incentive salience to various rewards [45].

Addictive substances are voluntarily self-administered, and they enhance (directly or indirectly) dopaminergic synaptic function in the NAc. This activation of the brain reward networks (producing the ecstatic “high” that users seek). Although these circuits were initially thought to encode a set point of hedonic tone, it is now being considered to be far more complicated in function, also encoding attention, reward expectancy, disconfirmation of reward expectancy, and incentive motivation [46]. The argument about addiction as a disease may be confused with a predisposition to substance and nonsubstance rewards relative to the extreme effect of drugs of abuse on brain neurochemistry. The former sets up an individual to be at high risk through both genetic polymorphisms in reward genes as well as harmful epigenetic insult. Some Psychologists, even with all the data, still infer that addiction is not a disease [47]. Elevated stress levels, together with polymorphisms (genetic variations) of various dopaminergic genes and the genes related to other neurotransmitters (and their genetic variants), and may have an additive effect on vulnerability to various addictions [48]. In this regard, Vanyukov, et al. [48] suggested based on review that whereas the gateway hypothesis does not specify mechanistic connections between “stages,” and does not extend to the risks for addictions the concept of common liability to addictions may be more parsimonious. The latter theory is grounded in genetic theory and supported by data identifying common sources of variation in the risk for specific addictions (e.g., RDS). This commonality has identifiable neurobiological substrate and plausible evolutionary explanations.

Over many years the controversy of dopamine involvement in especially “pleasure” has led to confusion concerning separating motivation from actual pleasure (wanting versus liking) [49]. We take the position that animal studies cannot provide real clinical information as described by self-reports in humans. As mentioned earlier and in the abstract, on November 23rd, 2017, evidence for our concerns was discovered [50]

In essence, although nonhuman primate brains are similar to our own, the disparity between other primates and those of human cognitive abilities tells us that surface similarity is not the whole story. Sousa et al. [50] small case found various differentially expressed genes, to associate with pleasure related systems. Furthermore, the dopaminergic interneurons located in the human neocortex were absent from the neocortex of nonhuman African apes. Such differences in neuronal transcriptional programs may underlie a variety of neurodevelopmental disorders.

In simpler terms, the system controls the production of dopamine, a chemical messenger that plays a significant role in pleasure and rewards. The senior author, Dr. Nenad Sestan from Yale, stated: “Humans have evolved a dopamine system that is different than the one in chimpanzees.” This may explain why the behavior of humans is so unique from that of non-human primates, even though our brains are so surprisingly similar, Sestan said: “It might also shed light on why people are vulnerable to mental disorders such as autism (possibly even addiction).” Remarkably, this research finding emerged from an extensive, multicenter collaboration to compare the brains across several species. These researchers examined 247 specimens of neural tissue from six humans, five chimpanzees, and five macaque monkeys. Moreover, these investigators analyzed which genes were turned on or off in 16 regions of the brain. While the differences among species were subtle, **there was** a **remarkable contrast in** the **neocortices**, specifically in an area of the brain that is much more developed in humans than in chimpanzees. In fact, these researchers found that a gene called tyrosine hydroxylase (TH) for the enzyme, responsible for the production of dopamine, was expressed in the neocortex of humans, but not chimpanzees. As discussed earlier, dopamine is best known for its essential role within the brain’s reward system; the very system that responds to everything from sex, to gambling, to food, and to addictive drugs. However, dopamine also assists in regulating emotional responses, memory, and movement. Notably, abnormal dopamine levels have been linked to disorders including Parkinson’s, schizophrenia and spectrum disorders such as autism and addiction or RDS.

Nora Volkow, the director of NIDA, pointed out that one alluring possibility is that the neurotransmitter dopamine plays a substantial role in humans’ ability to pursue various rewards that are perhaps months or even years away in the future. This same idea has been suggested by Dr. Robert Sapolsky, a professor of biology and neurology at Stanford University. Dr. Sapolsky cited evidence that dopamine levels rise dramatically in humans when we anticipate potential rewards that are uncertain and even far off in our futures, such as retirement or even the possible alterlife. This may explain what often motivates people to work for things that have no apparent short-term benefit [51]. In similar work, Volkow and Bale [52] proposed a model in which dopamine can favor NOW processes through phasic signaling in reward circuits or LATER processes through tonic signaling in control circuits. Specifically, they suggest that through its modulation of the orbitofrontal cortex, which processes salience attribution, dopamine also enables shilting from NOW to LATER, while its modulation of the insula, which processes interoceptive information, influences the probability of selecting NOW versus LATER actions based on an individual’s physiological state. This hypothesis further supports the concept that disruptions along these circuits contribute to diverse pathologies, including obesity and addiction or RDS.

#### 2 - Death is bad and outweighs –

#### A - agents can’t act if they fear for their bodily security which constrains every ethical theory.

#### B - it destroys the subject itself – kills any ability to achieve value in ethics since life is a prerequisite which means it’s a side constraint since we can’t reach the end goal of ethics without life.

#### 3. Extinction comes first under any framework.

Pummer 15 [Theron, Junior Research Fellow in Philosophy at St. Anne's College, University of Oxford. “Moral Agreement on Saving the World” Practical Ethics, University of Oxford. May 18, 2015] AT

There appears to be lot of disagreement in moral philosophy. Whether these many apparent disagreements are deep and irresolvable, I believe there is at least one thing it is reasonable to agree on right now, whatever general moral view we adopt: that it is very important to reduce the risk that all intelligent beings on this planet are eliminated by an enormous catastrophe, such as a nuclear war. How we might in fact try to reduce such existential risks is discussed elsewhere. My claim here is only that we – whether we’re consequentialists, deontologists, or virtue ethicists – should all agree that we should try to save the world. According to consequentialism, we should maximize the good, where this is taken to be the goodness, from an impartial perspective, of outcomes. Clearly one thing that makes an outcome good is that the people in it are doing well. There is little disagreement here. If the happiness or well-being of possible future people is just as important as that of people who already exist, and if they would have good lives, it is not hard to see how reducing existential risk is easily the most important thing in the whole world. This is for the familiar reason that there are so many people who could exist in the future – there are trillions upon trillions… upon trillions. There are so many possible future people that reducing existential risk is arguably the most important thing in the world, even if the well-being of these possible people were given only 0.001% as much weight as that of existing people. Even on a wholly person-affecting view – according to which there’s nothing (apart from effects on existing people) to be said in favor of creating happy people – the case for reducing existential risk is very strong. As noted in this seminal paper, this case is strengthened by the fact that there’s a good chance that many existing people will, with the aid of life-extension technology, live very long and very high quality lives. You might think what I have just argued applies to consequentialists only. There is a tendency to assume that, if an argument appeals to consequentialist considerations (the goodness of outcomes), it is irrelevant to non-consequentialists. But that is a huge mistake. Non-consequentialism is the view that there’s more that determines rightness than the goodness of consequences or outcomes; it is not the view that the latter don’t matter. Even John Rawls wrote, “All ethical doctrines worth our attention take consequences into account in judging rightness. One which did not would simply be irrational, crazy.” Minimally plausible versions of deontology and virtue ethics must be concerned in part with promoting the good, from an impartial point of view. They’d thus imply very strong reasons to reduce existential risk, at least when this doesn’t significantly involve doing harm to others or damaging one’s character. What’s even more surprising, perhaps, is that even if our own good (or that of those near and dear to us) has much greater weight than goodness from the impartial “point of view of the universe,” indeed even if the latter is entirely morally irrelevant, we may nonetheless have very strong reasons to reduce existential risk. Even egoism, the view that each agent should maximize her own good, might imply strong reasons to reduce existential risk. It will depend, among other things, on what one’s own good consists in. If well-being consisted in pleasure only, it is somewhat harder to argue that egoism would imply strong reasons to reduce existential risk – perhaps we could argue that one would maximize her expected hedonic well-being by funding life extension technology or by having herself cryogenically frozen at the time of her bodily death as well as giving money to reduce existential risk (so that there is a world for her to live in!). I am not sure, however, how strong the reasons to do this would be. But views which imply that, if I don’t care about other people, I have no or very little reason to help them are not even minimally plausible views (in addition to hedonistic egoism, I here have in mind views that imply that one has no reason to perform an act unless one actually desires to do that act). To be minimally plausible, egoism will need to be paired with a more sophisticated account of well-being. To see this, it is enough to consider, as Plato did, the possibility of a ring of invisibility – suppose that, while wearing it, Ayn could derive some pleasure by helping the poor, but instead could derive just a bit more by severely harming them. Hedonistic egoism would absurdly imply she should do the latter. To avoid this implication, egoists would need to build something like the meaningfulness of a life into well-being, in some robust way, where this would to a significant extent be a function of other-regarding concerns (see chapter 12 of this classic intro to ethics). But once these elements are included, we can (roughly, as above) argue that this sort of egoism will imply strong reasons to reduce existential risk. Add to all of this Samuel Scheffler’s recent intriguing arguments (quick podcast version available here) that most of what makes our lives go well would be undermined if there were no future generations of intelligent persons. On his view, my life would contain vastly less well-being if (say) a year after my death the world came to an end. So obviously if Scheffler were right I’d have very strong reason to reduce existential risk. We should also take into account moral uncertainty. What is it reasonable for one to do, when one is uncertain not (only) about the empirical facts, but also about the moral facts? I’ve just argued that there’s agreement among minimally plausible ethical views that we have strong reason to reduce existential risk – not only consequentialists, but also deontologists, virtue ethicists, and sophisticated egoists should agree. But even those (hedonistic egoists) who disagree should have a significant level of confidence that they are mistaken, and that one of the above views is correct. Even if they were 90% sure that their view is the correct one (and 10% sure that one of these other ones is correct), they would have pretty strong reason, from the standpoint of moral uncertainty, to reduce existential risk. Perhaps most disturbingly still, even if we are only 1% sure that the well-being of possible future people matters, it is at least arguable that, from the standpoint of moral uncertainty, reducing existential risk is the most important thing in the world. Again, this is largely for the reason that there are so many people who could exist in the future – there are trillions upon trillions… upon trillions. (For more on this and other related issues, see this excellent dissertation). Of course, it is uncertain whether these untold trillions would, in general, have good lives. It’s possible they’ll be miserable. It is enough for my claim that there is moral agreement in the relevant sense if, at least given certain empirical claims about what future lives would most likely be like, all minimally plausible moral views would converge on the conclusion that we should try to save the world. While there are some non-crazy views that place significantly greater moral weight on avoiding suffering than on promoting happiness, for reasons others have offered (and for independent reasons I won’t get into here unless requested to), they nonetheless seem to be fairly implausible views. And even if things did not go well for our ancestors, I am optimistic that they will overall go fantastically well for our descendants, if we allow them to. I suspect that most of us alive today – at least those of us not suffering from extreme illness or poverty – have lives that are well worth living, and that things will continue to improve. Derek Parfit, whose work has emphasized future generations as well as agreement in ethics, described our situation clearly and accurately: “We live during the hinge of history. Given the scientific and technological discoveries of the last two centuries, the world has never changed as fast. We shall soon have even greater powers to transform, not only our surroundings, but ourselves and our successors. If we act wisely in the next few centuries, humanity will survive its most dangerous and decisive period. Our descendants could, if necessary, go elsewhere, spreading through this galaxy…. Our descendants might, I believe, make the further future very good. But that good future may also depend in part on us. If our selfish recklessness ends human history, we would be acting very wrongly.” (From chapter 36 of On What Matters)

#### a. Gateway issue - we need to be alive to assign value and debate competing moral theories- extinction literally ends the debate on “ought”.

#### b. moral theories were formulated prior to the Anthropocene and human capacity for collective death so they cannot be relied on in situations of existential risk.

#### c. no coherent moral theory can allow for extinction because it means the end of value.

#### 4. Intuitions ow – if a very well justified, logical theory concluded "genocide” you wouldn’t say “huh I guess genocide is good” you would abandon it – also proves death outweighs because it’s counterintuitive to say extinction of the whole world doesn’t matter.

#### 5. Bindingness – Util is the only prescriptive moral theory since pain and pleasure are intrinsically binding and guide action. That outweighs if a ethical theory has no reason to guide action than anyone could say “why not” and not follow the theory only binding ethics can be applicable. Anything else devolves to skepticism since we can’t generate obligations absent grounds for accepting them.

## Case

#### **Capitalism is inevitable, adaptive, and alternatives are comparatively worse.**

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**There is no better alternative than capitalism** as a social system **for providing growth and personal freedom. The alternatives offer less freedom and lower growth. The “better alternatives” that people imagine are almost always someone’s idea of utopia**. Libraries are full of books on utopia. **Those that have been tried have not survived** or flourished. **The most common reason for failure is that one person or group’s utopian ideal is unsatisfactory for others** who live subject to its rules. Either the rules change or they are enforced by authorities. Capitalism, particularly democratic capitalism, includes the means for orderly change. **Critics of capitalism look for viable alternatives to support. They do not recognize that**, unlike Socialism, **capitalism is adaptive, not rigid. Private ownership of the means of production flourishes in many different cultures**. Recently **critics of capitalism discovered the success of Chinese capitalism as an alternative to American capitalism. Its main feature is mercantilist policies supported by rigid controls on capital**. China’s progress takes advantage of an American or western model–the open trading system–and the willingness of the United States to run a current account balance. China is surely more authoritarian than Japan or western countries, a political difference that previously occurred in Meiji Japan, Korea, and Taiwan. Growth in these countries produced a middle class followed by demands for political freedom. China is in the early stages of development following the successful path pioneered by Japan, Korea, Taiwan, Hong Kong, and others who chose export-led growth under trade rules. Sustained economic growth led to social and political freedom in Japan, Korea, and Taiwan. Perhaps China will follow. **Capitalism continues to spread. It is the only system humans have found in which personal freedom, progress, and opportunities coexist. Most of the faults and flaws on which critics dwell are human faults, as Kant recognized. Capitalism is the only system that adapts to all manner of cultural and institutional differences. It continues to spread and adapt and will for the foreseeable future.**

#### Capitalist growth is sustainable.

Rune **Westergård 18**. Entrepreneur, Engineer and Author, founder of the technical consulting company CITEC. 2018. “Real and Imagined Threats.” One Planet Is Enough, Springer International Publishing, pp. 71–80. CrossRef, doi:10.1007/978-3-319-60913-3\_7.

Threatening reports about our ability to create disasters and even exterminate ourselves are not a new idea. A standard example is the British national economist Thomas Malthus in the early 19th century, who predicted that population growth would come to a halt because of starvation. Malthus calculated that the available food in the world couldn’t feed more than one billion people. He extrapolated the development from a still picture of his own time and couldn’t fathom that food production would increase tremendously thanks to new knowledge and technology. Our present food production is sufficient for seven times as many. Malthus didn’t pay attention to the fact that we live in a continuously changing civilisation, and the same kind of miscalculations are still made today. There are people who have even achieved the status of media superstars by presenting various dystopias and catastrophe scenarios. As early as 1968, Professor Paul Erlichs at Stanford University published the bestseller The Population Bomb, where he predicted that an imminent population explosion would result in hundreds of millions of deaths by starvation in the 1970s and 80s. Basically, he made the same mistake as Malthus, i.e. he treated knowledge and technology as if they were static phenomena. The most widely read environment report in the world, State of the World, was a loud whistle-blower when it was first published in the early 1980s. The Swedish version, Tillståndet i världen, was published yearly from 1984 and some years into the 2000s by the Worldwatch Institute Norden; I still have some of the early issues left. This report contains many valuable observations and suggestions, but also several basic analytical mistakes. In other words, it acts as an eye-opener, but it suffers from being tainted by political ideology. Its main weakness is that it doesn’t take the intrinsic driving forces of progress into account. State of the World was translated into most major languages and is, as already mentioned, the world’s most widely read environmental report. It has affected us all, directly or indirectly, through school and media. Even if the Swedish version I refer to was written some years ago, it is still worthy of discussion, firstly because it maintains an appearance of scientific validity, and secondly because it has served as a trendsetter for the general ideology which has been adopted by many later books and reports on the subject at hand. It still lives on as an engraved pattern in our conception of the world. In the report we can, for instance, read the following: A world where human desires and needs are fulfilled without the destruction of natural systems demands an entirely new economic order, founded on the insight that a high consumption level, population growth, and poverty are the powers behind the devastation of the environment. The rich have to reduce their consumption of resources so that the poor can increase their standard of living. The global economy simply works against the attempts to reduce poverty and protect the environment. We stubbornly insist to regard economic growth as synonymous with development, even though it makes the poor even poorer. Even if we up to this point have mainly described the environment revolution in economic terms, it is, in its most fundamental meaning, a social revolution: to change our values. Massive threat scenarios are still presented, for instance in the British scientist Tim Jackson’s book Prosperity Without Growth from 2009, which is one of the most widely read and frequently quoted works in this area. Tim Jackson, who is an economist and professor in sustainable development, explains how we humans are indulging in a ruthless pursuit of new-fangled gadgets in a consumption society running at full speed towards its doom. He also claims that material things in themselves cannot help us to flourish; on the contrary, they may even restrain our welfare. In other words, we cannot build our hopes that the economy, technology or science can help us to escape from the trap of Anthropocene, which has brought us to the brink of an ecological disaster. There are hundreds on books on this theme, and they all agree that the general state of the world is pure misery; everything is getting worse, the resources are being depleted, and that man will soon have destroyed the entire planet. The apparent reason for this, of course, is due to the consumption culture and the present financial system—which exposes man as a greedy, ruthless and ultimately weak creature. This attitude may serve a purpose as an eye-opener. But it is not very credible, and it may even be counterproductive. Of course, we can see a lot of problems ahead of us; but to solve them, we need the correct diagnostics instead of dubious doomsday prophesies. Focus: The Problem Since the focus of attention is so profoundly fixated on the problems in the climate and environmental debate, the progress already made—and the opportunities at hand—are often overshadowed. The example below will help to illustrate this point: In the year 2014, the Nobel Prize in physics was awarded to three scientists who had invented blue light emitting diodes—a technology that has made high-bright and energy-efficient LED lighting possible. As lighting accounts for 20% of the world’s total electrical consumption, this invention has the potential to radically reduce energy consumption and greenhouse gas emissions. In an interview made by the major Swedish daily newspaper Dagens Nyheter, one of the prize winners, Hiroshi Amano, says the following about energy-efficient, inexpensive and high-bright LED lights: “They are now being used all over the world. Even children in the developing countries can use this lighting to read books and study in the evenings. This makes me very very happy”. Shortly after this announcement, the news headlines declared that LED lighting was a threat to the environment. This statement was based on a report showing that LED lighting could be hazardous to flies and moths, which in turn might disturb the eco system. This is a typical example of how progress pessimists and, not least the media, think and act. In this case, they focused on a potential problem associated with LED lighting, and ignored the tremendous possibilities that the new technology offered to dramatically reduce greenhouse gases and thus spare the eco system (not to mention all the other advantages). Books and reports of the kind mentioned above tell us repeatedly about disasters, threats, problems, collapses and famines. On the other hand, they are notoriously silent about the great improvements actually made—the reduction of extreme poverty (not only as a percentage but also in absolute numbers), longer lifespans, dramatic global progress in education and healthcare, etc. The lack of positive media coverage on the environment means that many people believe that too little is being done, which is quite understandable considering the one-sided nature of the information they are presented with. Alarmist reporting almost always reminds me of pirates: they are unreliable and half their vision is blocked by their eye patches. It is vital that the media not only one-sidedly focus on the misery without presenting the progress made and suggesting constructive courses of action. The quality of our decisions in all respects depends on our knowledge, insight and attitude. Real and Imagined Threats Many people are convinced that the climate and environmental problems are growing. It is certainly true that our planet has its limitations, but many of the predictions from alarmist literature have been proven false. In the 1980s, the forest dieback was a frequently discussed subject. To quote the well-known German news magazine Der Spiegel, an “ecological Hiroshima” was imminent. Most experts at the time claimed that a wide-spread forest death seemed unavoidable. Additionally, the general mood of impending doom was augmented by the threat of a nuclear disaster during the cold war. I remember the pessimistic discussions among friends and how frequently the gloomy reports appeared in Swedish and Finnish television. The future of humankind appeared to be depressingly bleak. But the forest dieback never happened. On the contrary, the forest area has been constantly expanding in Europe, even during the entire period when the forest was believed to be dying. Today, only two thirds of the yearly accretion in Europe are cut down, according to the Natural Resource Institute in Finland. There are different opinions as to why the large-scale forest dieback didn’t occur. One theory is that the researchers’ evidence and conclusions had been incomplete and too hasty; the forest was actually never in danger. Others suggest that the emission limitations implemented prevented the disaster. My point is that the environmental catastrophe did not happen. Some other environmental problems, exaggerated or not, that have concerned us during the last decades have also disappeared from the immediate agenda: overpopulation, DDT, the ozone hole, heavy metals, lead poisoning, soot particles, the waste mountain, and the acidification of our lakes. Unfortunately, some environmental problems, like soot particles and waste, still remain in some areas, especially in poorer countries, where there are other, even worse problems that have yet to be resolved. The conclusion is, however, that we and our society in most cases have handled threatening situations quite well. When alarming symptoms are noted, scientists and other experts are summoned, and we act according to their diagnoses. It is no big deal that the diagnoses are sometimes wrong, as long as the side effects are not too severe. The main thing is that we do our best to avoid disasters, and on the whole, humankind has succeeded rather well this far. As individuals, we react very differently to various kinds of threats. The closer and more tangible the threat is, the more violent are the reactions—while distant and invisible symptoms, like the depletion of the ozone layer, concern us less. In the latter cases, we have to trust the scientists’ and later the politicians’ reactions. Does this mean that disasters are avoided thanks to war headlines, threats, and anxiety? I don’t think that this is the most important explanation; rather, it is factual and science-based information that produces effective results. But if exaggerated threat scenarios and reports of misery are needed to inspire the necessary political opinion, acquire research funding and create behavioural changes, we will have to live with that. The most important thing to remember in this context is that the actions shouldn’t cause more harm than the original problem itself. The risk with exaggerated threat and misery reporting is that it may inspire an over-reaction based on misleading diagnoses, or the opposite—a paralysing feeling of helplessness. It is necessary to take threats against the climate and the environment seriously, but not to a degree where our ability to reason and act is blocked by fear or anxiety. Many environmental debaters claim that the fall of the Inca and Roman empires were caused by the same causes that are now threatening our present civilisation—a short-sighted over-exploitation and rape of nature. Easter Island is another popular example. However, in my opinion it is both worthless and irresponsible to judge the world situation of today by copying the outcome of earlier cultural endeavours in history. The inhabitants of the Inca empire and Easter Island didn’t have anything even remotely comparable with the organisations, technology, medicine or general knowledge of today. It would be like comparing a case of appendicitis in the past to a case today. In pre-modern times, it was a fatal condition. In this day and age, it is cured by a simple routine operation. Today, humankind is conscious of the climate changes and other ecological challenges. And we also have the knowledge and resources needed to act. Facts, Propaganda and Hidden Messages During all the years I have followed the development of technology and society, I have repeatedly observed how a mishmash of serious research, political propaganda, and the hidden agendas of individuals have been distributed more or less randomly by the media. There are of course many different kinds of alarmism— everything from well-founded research reports to exaggerated prophesies of doom. It is far from simple to separate the wheat from the chaff. The actions taken against ozone depletion, lead emissions and the toxic chemical, dioxin, are all examples of how research has shown the way to successful results. Today, greenhouse gas emissions top the list of issues deserving our gravest attention, as it is a global phenomenon—just as the depletion of the ozone layer once was. There are also a considerable number of local environmental problems, such as drought, air pollution, forest depletion and overfishing. All of these are real threats that have to be acted upon, even though they are not global. However, I am always disturbed when a single global environmental issue is bundled with an assortment of several local issues, rather like a simplified trademark advertisement for the negative consequences of civilisation. This makes the information abstract and inaccurate, ignoring the fact that different locales require different solutions. Fear and alarmism are natural reactions that once protected us when we were living at the mercy of nature—they are evolutionary relics from our life in the savanna. Today, the same properties can be significant drawbacks. The transition from a primitive, animal-like state to the society we have today must, on the whole, be counted as a great success. But many people regard the same world as over-exploited, depleted, unjust, war-ridden and balancing on the brink of destruction. How can people living in the same epoch have so entirely different views of the world? In the sustainability debate, there is one faction dealing with the natural resources and ecosystems, and another focusing on the redistribution of wealth. There is even a third faction discussing a minimalistic lifestyle; for example, downshifting, with less work and less material welfare. When all these ingredients are mixed without discretion, the result is an anxiety soup that many have choked on. In a situation like that, we cannot expect any constructive initiatives to materialise. Instead, it would be far better to explore, research and discuss each dimension separately. What Is the Real State of the Planet? It is easy to generalise and say that we over-exploit the planet’s resources and pollute the world with our waste. But how many care to examine these statements in detail and ask exactly which resources are over-exploited? • Are fish becoming extinct? It is true that overfishing occurs in many places, which is, of course, unsustainable. However, this is not an unavoidable threat to the world’s total food resources. Fortunately, there are several examples of fish stocks that have either recovered or started to replenish once the fishing effort has been eased. • Is the air being poisoned? Many are convinced that the air we breathe is becoming dirtier all the time. But that isn’t true, at least not in the Western world. From the year 1990, emissions of sulphur dioxide have been reduced by 80%, nitrogen oxides by 44%, volatile organic substances by 55%, and carbon monoxide by 62%. Despite these dramatic improvements, 64% of Europeans believe that pollution is increasing. • Are the forests dying? It is a general belief that the forests in the developed countries are dwindling. But that isn’t true; on the contrary, the wooded areas are expanding. However, the forests are decreasing in the poor countries, where forestry and farming are still major sources of income, as they once were in the industrialised countries. • Are we drowning in waste? There are many who believe that we are surrounded by constantly growing mountains of waste. In the developed countries, the truth is that increasing amounts of waste are being recycled and the landfills are decreasing. • Will there be enough phosphorus? Phosphorus is an important nutrient in farming, extracted from phosphate ore. Many scientists fear that the finite natural resource of phosphate ore will become depleted in the future, which may jeopardise the world’s food supply. But there are already working solutions for this problem, such as by reclaiming phosphorus through digestion residues and sewage sludge. There are also technological solutions for the chemical extraction of phosphorus from polluted water—the remediation of lakes and rainwater by removing phosphorus is already a common procedure. Here we achieve a win-win situation—phosphorus is collected while preventing the eutrophication of lakes. • Will there be enough energy to go around? A common statement is that the earth’s population is too large, and that we consume too much energy with respect to the climate. This is one of those issues where we have to think in terms of symptoms, diagnoses, and medication. The symptoms are there for all to see: climate change. On the other hand, the diagnosis that we consume too much energy is wrong. The correct diagnosis is that we are not using the right technology; i.e. energy efficient power production without harmful emissions. Consequently, the correct statement would be that we consume energy that is produced by technologies that are harmful to the climate. The difference in wording is important. As the first diagnosis is “too high energy consumption”, the remedy will be to use a different medication than a diagnosis based on “the wrong technology”. Alarmist reporting can inspire bad decisions if the statements aren’t systematically reviewed and evaluated. It can also be misguiding to express environmental threats in general terms. Actions must be based on precise specific symptoms with corresponding diagnoses. If the doctor discovers that the patient is lame and suffers from a high fever, it doesn’t help to predict imminent death. Maybe the lameness and the fever have different causes altogether! A successful cure would probably include two different diagnoses with separate medications. Several recent surveys of the general conception of the world have been made— one is Project Ignorance by Gapminder and Novus in Sweden. One of the questions asked was whether CO2 emissions per capita and year had increased or decreased in the world during the last 40 years. The surveyed group was large and representative in order to give a fairly accurate picture of the common opinion. No less than 90% believed that CO2 emissions had increased. The truth is that they haven’t increased at all. It is important that decision makers on all levels learn how to see the wood from the trees. Decisions based on false preconditions can halt technological development, and thus also the development of the economy, welfare, and a healthier environment. The flow of innovations in the climate and environmental areas is accelerating rapidly.

#### Destruction of cap cant overcome all systems of neolib - crises cause elites to double down on austerity measures and structural adjustment that hasten privatization.

Peck and Theodore 19 Jamie Peck is Canada Research Chair in Urban & Regional Political Economy and Professor of Geography at the University of British Columbia, Canada. He is the Managing Editor of Environment and Planning A and the convenor of the Summer Institute in Economic Geography. Nik Theodore is a Professor, Urban Planning and Policy, Associate Dean for Faculty Affairs and Research, CUPPA. “Still Neoliberalism?” The South Atlantic Quarterly, 118, April 2019

--Always assumed to be on its last legs but comes back - 2008 seen as comprehensive repudiation but still kicking

--“No alternative” is the reigning ideology – solution was austerity measures, taax cuts, structural adjsmtnet across the global South, challenges to public service provision/social security/healthcare, and financial elites got bailed out/deregulated

--Changes come and go – Dodd Frank and liquidity shock requirements got repealed – Syrizas in Greece still got austerity medicine and then wrecked in 2019 election by conservatives

That neoliberalism remains a circulating if contestable term, after decades of fitful and fickle usage, might be considered an achievement of sorts. Repeatedly disowned, denigrated, and dismissed, it nevertheless refuses to go away— at least circumstantial evidence, perhaps, that there is indeed “some there there.” This is not the place to revisit the extended genealogy of this troubled signifier and its contested historical geography (see Peck 2010; Cahill et al. 2018), except to observe that its turbulent fortunes, perhaps especially in the period since the Wall Street crash of 2008, have been revealing, while at the same time adding new layers of mystification and puzzlement to what has been a never-less-than-checkered history. What was to be a particularly heavyhanded reboot of this history began in the thick of that last crisis, a little over a decade ago. Perhaps unsurprisingly, the Wall Street crash was at the time widely interpreted as both a comprehensive repudiation and a system failure of neoliberalism by key figures on the left, from Eric Hobsbawm to Naomi Klein, who read the moment as terminal for the rolling project of financial deregulation and for the small-state consensus more generally, a view that was echoed by center-left economists such as Joseph Stiglitz and, although not in so many words, by the likes of Paul Krugman. Rather more surprisingly, there were also some mainstream politicians on the right and left flanks of the center ground, from France’s Nicolas Sarkozy to Australia’s Kevin Rudd, who in this uniquely disorientating context were moved to utter the hitherto unspeakable term, albeit only to declare its graceless exit (see Erlanger 2008; Rudd 2009). A common refrain across much of the commentary at the time, when real economies around the world and the credibility of those charged with their stewardship were both in freefall, was that the much-maligned state would be (had to be) making a comeback—in its own way echoing the arch-neoliberal conceits of governmental withdrawal and free-market governance, as if the state had ever really gone away. Projects of neoliberalization, it has been fairly clear all along to those willing to see, have never been synonymous with a simple diminution, or withdrawal, of the state, but instead have been variously concerned with its capture and reuse, albeit in the context of a generalized assault on social-welfarist or leftarm functions, coupled with an expansion of right-arm roles and capacities in areas like policing and surveillance, incarceration and social control, and the military. Nevertheless, this kind of state project was widely believed to have met its end a decade ago in the Wall Street meltdown.

What followed certainly did not align with the script of a terminal, once-and-for-all collapse of neoliberalism represented (again, somewhat misleadingly) as a bracketable “era” of free-market governance. As if to affirm Thatcher’s premature dismissal that there was “no alternative” to market rule, what followed in the wake of the financial crisis was, far from a retreat of neoliberalism, more like an audacious exercise in doubling down. Longterm austerity measures were (re)imposed in nations rich and poor, including those countries once regarded as the tutelary “heartlands” of the project, and its proving grounds, the United States and the United Kingdom. A new generation of structural adjustment programs targeted not only populations across the global South but also Greece, Detroit, and elsewhere. There were sustained, if scattergun, assaults on many of the old targets—public services, public budgets, and public servants; social movements and labor unions; social security, socialized healthcare, and public-education systems; and undeserving classes, the poor, and racialized others. And all the while, financial and corporate elites got away with slaps on the wrist, if that, only to be compensated in due course with yet more deregulation and further rounds of tax cuts. This unapologetic mutation of late neoliberalism, back as it were from its own grave, may have been shorn of anything approaching credible claims to moral leadership and intellectual authority, but in this reconstituted form it would present a yet more brutal face in its dogged defenses of political power and institutional dominance, soon to be coupled with brazen reassertions of the manifestly dubious case for corporate liberty, financial freedom, and social-state retrenchment.

#### Cap solves war – no root cause.

Gartzke 05 (Erik, associate professor of political science at Columbia University and author of a study on economic freedom and peace contained in the 2005, Economic Freedom of the World Report “Future Depends on Capitalizing on Capitalist Peace,” 10/18, Windsor Star, http://www.cato.org/pub\_display.php?pub\_id=5133)

With terrorism achieving "global reach" and conflict raging in Africa and the Middle East, you may have missed a startling fact - we are living in remarkably peaceable times. For **six decades**, developed nations have not fought each other. France and the United States may chafe, but the resulting conflict pitted french fries against "freedom fries," rather than French soldiers against U.S. "freedom fighters." Tony Blair and Jacques Chirac had a nasty spat over the EU, but the English aren't going to storm Calais any time soon. The present peace is unusual. Historically, powerful nations are the most war prone. The conventional wisdom is that democracy fosters peace but this claim fails scrutiny. It is based on statistical studies that show democracies typically don't fight other democracies. Yet, the same studies show that democratic nations go to war about as much as other nations overall. And more recent research makes clear that only the affluent democracies are less likely to fight each other. Poor democracies behave much like non-democracies when it comes to war and lesser forms of conflict. A more powerful explanation is emerging from newer, and older, **empirical research** - the "capitalist peace." As predicted by Montesquieu, Adam Smith, Norman Angell and others, nations with high levels of economic freedom not only fight each other less, they go to war less often, period. Economic freedom is a measure of the depth of free market institutions or, put another way, of capitalism. The "democratic peace" is a mirage created by the overlap between economic and political freedom. Democracy and economic freedom typically co-exist. Thus, if economic freedom causes peace, then statistically democracy will also appear to cause peace. When democracy and economic freedom are both included in a statistical model, the results reveal that economic freedom is considerably more potent in encouraging peace than democracy**, 50 times more potent**, in fact, according to my own research. Economic freedom is highly **statistically significant** (at the one-per-cent level). Democracy does not have a measurable impact, while nations with very low levels of economic freedom are **14 times more prone** to conflict than those with very high levels. But, why would free markets cause peace? Capitalism is not only an immense generator of prosperity; it is also a revolutionary source of economic, social and political change. Wealth no longer arises primarily through land or control of natural resources. New Kind of Wealth Prosperity in modern societies is created by market competition and the efficient production that arises from it. This new kind of wealth is hard for nations to "steal" through conquest. In days of old, when the English did occasionally storm Calais, nobles dreamed of wealth and power in conquered lands, while visions of booty danced in the heads of peasant soldiers. Victory in war meant new property. In a free market economy, war destroys immense wealth for victor and loser alike. Even if capital stock is restored, efficient production requires property rights and free decisions by market participants that are difficult or impossible to co-ordinate to the victor's advantage. The Iraqi war, despite Iraq's immense oil wealth, will not be a money-maker for the United States. Economic freedom is not a guarantee of peace. Other factors, like ideology or the perceived need for self-defence, can still result in violence. But, where economic freedom has taken hold, it has made war less likely. Research on the capitalist peace has profound implications in today's world. Emerging democracies, which have not stabilized the institutions of economic freedom, appear to be at least as warlike - perhaps more so - than emerging dictatorships. Yet, the United States and other western nations are putting immense resources into democratization even in nations that lack functioning free markets. This is in part based on the faulty premise of a "democratic peace." It may also in part be due to public perception. Everyone approves of democracy, but "capitalism" is often a dirty word. However, in recent decades, an increasing number of people have rediscovered the economic virtues of the "invisible hand" of free markets. We now have an additional benefit of economic freedom - **international peace**. The actual presence of peace in much of the world sets this era apart from others. The empirical basis for optimistic claims - about either democracy or capitalism - **can be tested and refined**. The way forward is to capitalize on the capitalist peace, to deepen its roots and extend it to more countries through expanding markets, development, and a common sense of international purpose. The risk today is that faulty analysis and anti-market activists may distract the developed nations from this historic opportunity.

**Capitalism leads to successful space operations—4 reasons.**

**Zimmerman 17** - Robert Zimmerman, award-winning independent science journalist and historian who has written four books and innumerable articles on science, engineering, and the history of space exploration and technology for Science, Air & Space, Sky & Telescope, Astronomy, The Wall Street Journal, USA Today, and a host of other publications. He also reports on space, science, and culture on his website, http://behindtheblack.com. He does not work for any aerospace company and has never received any money from NASA for his reporting. His books include Leaving Earth: Space Stations, Rival Superpowers, and the Quest for Interplanetary Travel (Joseph Henry Press), which won the American Astronautical Society’s Eugene M. Emme Astronautical Literature Award in 2003 as that year’s best space history for the general public. He also has written Genesis: The Story of Apollo 8 (Mountain Lake Press) and The Universe in a Mirror: The Saga of the Hubble Space Telescope and the Visionaries Who Built It (Princeton University Press). In 2000 he was co-winner of the David N. Schramm Award, given by the High Energy Astrophysics Division of the American Astronomical Society for Science Journalism, for his essay in The Sciences, “There She Blows,” on the 35-year-old astronomical mystery of gamma ray bursts, 17 ("Capitalism in Space," CNAS, 3-10-2017, Available Online at https://www.cnas.org/publications/reports/capitalism-in-space, Accessed on 7-9-2017 //JJ)

**It is essential for any nation that wishes to thrive and compete on the world stage to have a successful and flourishing aerospace industry, centered on the capability of putting humans and payloads into space affordably and frequently.** This is a bipartisan position held by elected officials from both American political parties since the Soviet launch of the Sputnik satellite in 1957. **The reasons for this are straightforward: Military strength: For strategic reasons, the military must have the capability of launching satellites into orbit for the purpose of surveillance and reconnaissance. In addition, the country’s missile technology must be state-of-the-art to make this data gathering as effective as possible. A healthy aerospace industry is the only way to achieve both. Natural resources: The resources in space – raw materials from asteroids and the planets as well as energy from the Sun – are there for the taking.** Other nations are striving to obtain those resources and the wealth those assets will provide for their citizens. **Without direct access to those resources, American society will have less opportunity for growth and prosperity**, and the country will eventually fall behind as a major power. **Economic growth: A thriving aerospace industry helps fuel the U.S. economy. It develops cutting-edge technology in fields such as computer design, materials research, and miniaturization that drives innovation and invention in every other field. National prestige:** Even if the previous three reasons did not exist, **the prestige of the United States requires that we remain competitive in the increasingly global race to explore and settle the solar system. If the United States doesn’t compete in this effort, future generations of Americans will be left behind as China, Russia, Europe, India, and an increasing number of other nations establish operations in space and permanent colonies on the Moon, Mars, and the asteroids.**

**Mars colony is feasible, solves a laundry list of extinction scenarios, and ends war on Earth.**

**Davies 10** – Dirk Schulze-Makuch, Ph.D. and Professor of Earth and Environmental Sciences at Washington State University, and Paul Davies, Ph.D. and Professor in the Beyond Center at Arizona State University, “To Boldly Go: A One-Way Human Mission to Mars”, Journal of Cosmology, 12, October / November, http://journalofcosmology.com/Mars108.html

There are **several reasons** that **motivate** the **establishment of a permanent Mars colony. We are a vulnerable species** living in a part of the galaxy where **cosmic events such as major asteroid and comet impacts and supernova explosions pose a significant threat to life on Earth**, especially to human life. **There are** also **more immediate threats to** our culture, if not our **survival as a species. These include global pandemics, nuclear or biological warfare, runaway global warming, sudden ecological collapse and supervolcanoes** (Rees 2004). **Thus**, the **colonization** of other worlds **is a must if the human species is to survive** for the long term. The first potential colonization targets would be asteroids, the Moon and Mars. The **Moon** is the closest object and does provide some shelter (e.g., lava tube caves), but in all other respects **falls short compared to** the variety of **resources available on Mars. The latter is true for asteroids as well. Mars is by far the most promising for** sustained **colonization** and development, **because it is similar in many respects to Earth and, crucially, possesses a moderate surface gravity, an atmosphere, abundant water and carbon dioxide, together with a range of essential minerals. Mars is** our **second closest planetary neighbor (after Venus)** and a trip to Mars at the most favorable launch option takes about six months with current chemical rocket technology. In addition to **offering humanity a "lifeboat" in the event of a mega-catastrophe, a Mars colony is attractive** for other reasons. Astrobiologists agree that there is a fair probability that Mars hosts, or once hosted, microbial life, perhaps deep beneath the surface (Lederberg and Sagan 1962; Levin 2010; Levin and Straat 1977, 1981; McKay and Stoker 1989; McKay et al. 1996; Baker et al. 2005; Schulze-Makuch et al. 2005, 2008, Darling and Schulze-Makuch 2010; Wierzchos et al. 2010; Mahaney and Dohm 2010). A scientific facility on Mars might therefore be a unique opportunity to study an alien life form and a second evolutionary record, and to develop novel biotechnology therefrom. At the very least, an intensive study of ancient and modern Mars will cast important light on the origin of life on Earth. Mars also conceals a wealth of geological and astronomical data that is almost impossible to access from Earth using robotic probes. A permanent human presence on Mars would open the way to comparative planetology on a scale unimagined by any former generation. In the fullness of time, a Mars base would offer a springboard for human/robotic exploration of the outer solar system and the asteroid belt. Finally, **establishing a permanent multicultural and multinational human presence on another world would have major beneficial political and social implications for Earth, and serve as a strong unifying and uplifting theme for all humanity**.

#### Capitalism creates good subjectivities – it ingrains socially conscious and progressive values – prefer statistics.

Haidt 15 [Jonathan, social psychologist and professor at NYU. “How Capitalism Changes Conscience.” <https://www.humansandnature.org/culture-how-capitalism-changes-conscience>] JCH-PF

I agree that the planet can’t support ten billion people consuming at the level of today’s Americans. But I’d like to point out how capitalist development tends to change values and lifestyles in ways that might be reassuring to those who identify as left-leaning, politically, on social and environmental issues. The best research on how rising prosperity changes people comes from the World Values Survey (WVS), led by Ron Inglehart and Christian Welzel. The WVS has collected data on representative samples of people in many countries every six years or so since the early 1980s. They started with twenty countries and are now up to ninety-five countries in the sixth wave of research. They ask more than a hundred questions on topics such as religion, democracy, women’s rights, capitalism, and national priorities. After each wave, the authors compute the average scores within each country on each value question, and then they do a procedure called “multi-dimensional scaling” to create a two-dimensional map within which countries can be placed. The computer has no idea what the two dimensions mean—it simply aligns countries with similar value profiles, as you can see in the figure below. World Values Survey Graph Figure 2. The Inglehart-Welzel culture map. Based on wave 6 data, 2015. For more information see: www.worldvaluessurvey.org/WVSContents.jsp The authors of the WVS interpret the two dimensions, as follows: The vertical dimension runs from “traditional values” at the bottom (in which people report a high valuation on religion, ritual, hierarchy, and deference to authorities such as God and parents) to “secular rational” values, at the top (which are the opposite). The Horizontal dimension runs from “survival values” on the left (where people emphasize economic and physical security above all else) to “self-expression” values on the right (where people begin to value things beyond money—in particular they value autonomy and rights; they want the freedom to chart their own course in life, and get more out of life than financial wealth). The best way to understand the graph is to consider that nearly all societies used to be agricultural societies. Pre-industrial farming cultures generally have traditional and survival values (they cluster in the bottom left quadrant of the map). Life is hard and unpredictable, so you should do your duty, pray to the gods, and cling to your extended family for protection. But as countries industrialize and people leave the land and enter factories, wealth rises and values shift. Interestingly, countries don’t just move diagonally, from the poor quadrant (currently occupied by the Islamic and African nations) to the rich quadrant (anchored by Scandinavia, in the upper right). Rather, there is a two-step process. First, countries move upward, from traditional/survival values to secular/survival values. When money comes from fitting yourself into the routines of factory production, there’s little time or room for religious ritual. People express materialistic values in this quadrant—they want money, not just for security, but for the social prestige it can buy. This, I believe, is the step that gives capitalism a bad name in so many countries, particularly among intellectuals and artists. It sure looks like the capitalists are exploiting the workers (for the capitalists keep almost all of the surplus economic value created), and the workers are buying into it, going crazy for consumer goods, seemingly fueling the cycle of their own exploitation. But if you just wait a few generations, you usually get to the second step. Societies transition to more service-based jobs, which require (and foster) very different skills and values compared to factory jobs. Also, as societies get wealthier, life generally gets safer, not just due to reductions in disease, starvation, and vulnerability to natural disasters, but also due to reductions in political brutalization. People get rights. The net effect of rising security is to transform people’s values in ways that the modern political left should love. Welzel explains what happens when countries move to the right in Figure 2: Fading existential pressures open people’s minds, making them prioritize freedom over security, autonomy over authority, diversity over uniformity, and creativity over discipline. The generation raised with these “open minds” and “expressive values” starts caring about women’s rights, animal rights, gay rights, human rights, and environmental degradation. They start expecting more out of life than their parents did. When women have education and career prospects, they start having fewer children—so few, in fact, that if we set aside sub-Saharan Africa (which will be the last region to undergo this “demographic transition”), the population in the rest of the world will begin declining in just a few decades and will plummet in the twenty-second century. Shanghai City lights at night I recently returned from a three-month trip across Asia, and Welzel’s words were like the Rosetta stone for understanding the vast generation gap opening up in rapidly rising Asian nations. Most Asians under thirty-five have not experienced famine, war, or the fear of being abducted during the night. But most of their grandparents (or parents in some countries) grew up with such existential threats, and their values—the so called “Asian values” that prioritize authority over freedom—don’t sit well in the minds of today’s young people, who have moved to the right along the WVS spectrum. As people become richer and safer, their values change just as Welzel describes. Young people begin to demand more socially and environmentally responsible behavior from each other and from their governments. People and countries move in a direction that can only be described as progressive, or left leaning. That doesn’t mean that left-leaning political parties have an advantage—they often get out too far ahead, or too far leftward, of the average voter. And this process works only for social issues—not for economic issues such as taxation and the size of government. But the general consensus on social and environmental issues shifts leftward (politically), and this is my central point: Capitalism and the wealth it creates changes nature and humanity simultaneously. Any discussion of a “sustainable” or “resilient” future should acknowledge not only the devastation wrought by the industrial revolution and the consumer society but also the progressive environmental values, environmentally-friendly technologies, and shrinking populations that are the inevitable result of economic development. Capitalism changes conscience. Capitalism got us into this ecological mess, back when most people had materialist values and cared little for the environment. But as values and cultures shift toward post materialism all over the world, capitalism might just get us out.

#### Markets are good – they distribute goods and are responsible for a massive improvement in material quality of life for people around the world – that’s consistent with a focus on distributive energy justice.

Cooper 16 – (2016, Mark, “Energy Justice in Theory and Practice: Building a Pragmatic, Progressive Road Map,” T. Van de Graaf et al. (eds.), The Palgrave Handbook of the International

Lighting, heating, power and transportation are energy-intensive activities that receive a great deal of attention in the discussion of energy poverty and justice. Light, heat and power are central to defining the standard of living and, hence, the energy justice analysis. The direct link between energy consumption and income is also central to that discussion. Starting with the emergence of capitalism and accelerating in the industrial era, these four services exhibited a dramatic decline in cost, which made them affordable for an ever increasing number of people. I include three measures of the overall outcome of the economic development process—population growth, output per capita and energy consumption per capita. North ( 2005 , p. 89) points to population for an obvious reason: Statistical data … can get us part way in describing the magnitude of changes in the landscape. They provide dramatic evidence of the revolutionary changes in the human condition. Man’s subjugation of the uncertainties related to the physical environment is most clearly manifested in the explosive increases in population since the beginning of the modern age in the eighteenth century …. [T]his dramatic change along with major development in knowledge, technological progress, and scientifi c breakthroughs that contributed to this explosive development. The close correlation between GDP per capita and population is clear. GDP per capita and its growth have been the primary focal point of the analysis of economic growth and development for quite some time. The close correlation between GDP per capita and energy consumption per capita has also been a focal point of analysis. 12 The graph also identifi es several technologies that are widely seen as ushering in fundamental shifts in economic activity. An important and obvious point to be made is that these involve power and transportation technologies. Three of the recent examples involve energy—steam, internal combustion engine and electricity. Substituting mechanical power for human and animal power constitutes a major leap. The shift to electricity, considered a General Purpose Technology (Jovanovic and Rousseau 2005 ), 13 was one of the key factors in the second industrial revolution. Finally, at the bottom, the graph shows key developments in the structure of policy making. The nation-state was a key development that enabled the process of economic growth to gain traction (Acemoglu and Robinson 2012 , Figure 5). The Westphalian state was a key development. Eff orts to organize relations between states were the subject of a stream of treaties, but the graph shows the major eff orts to organize multilateral relations in the twentieth century. It is important to keep in mind that the graph is truncated. Prior to the year 1400, the rate of growth in the factors that affect material well-being was virtually nil. The data underscore the immense progress made in the material condition of society in the past three centuries. The dramatic change in the rates of progress is coincident with the emergence of capitalism and, in particular, the industrial revolution. The key message for the purpose of this analysis is strikingly clear. If we accept the proposition that human civilization dates back about 12 millennia, then the capitalist era is about 4% of human history. The industrial era covers the second half of that period. Measured by population, per capita income, heat, power, transportation, lighting, about 90 % of human progress has taken place in the most recent 2 % of human history, the very short period of capitalist industrialization. 14 The Virtuous Cycle of Progress and the Potential for Justice The progressive capitalist frame for a theory of justice launches from this dramatic change in the human condition. Obviously, it postdates much of the thinking of the ancient philosophers and early modern (preindustrial) political theorists who naturally make up a large part of the intellectual and cultural heritage of the Western concept of justice, as discussed at length the Global Energy Justice . There has been a dramatic transformation of the terrain of justice in three ways. • The capitalist industrial revolution has not only produced a dramatic improvement in the human condition, it has also created the possibility/ hope/expectation that there will be a massive and continuing improvement in the material well-being of people. Mankind has been freed from endless poverty and expects continuous economic growth and improvement in material conditions. • The improvement in material well-being comes with (and is in part dependent on) an increasing interdependence of economic activity (a refined division of labor and globalization). • Increasing wealth and improvements in communications (which are made possible by changes in energy technology, i.e. electrifi cation) have allowed more and more people to engage and participate more directly and forcefully in self-governance. In the capitalist industrial era we no longer have to treat human history as a kind of zero-sum, depleting resource story. The current generation should not be chastised for overconsuming scarce resources as long as it produces the means to maintain and improve the prospects of future generations. For the past quarter of a millennium, the groundwork for a much higher standard of living has been laid by each successive generation. Perez ( 2002 ) argues that capitalist development needs to be progressive in the sense I use the term. Technology is the fuel of the capitalist engine (Perez 2002 , p. 155). The potential for production and productivity grow this considerable. What is needed for its realization is a new space for the unhindered expansion of markets, favoring economics of scale and fostering a new wave of investment. this essentially means that adequate regulation … has to be established and an institutional framework favoring the real economy over the paper economy needs to be put in place … So the rhythm of potential grow this modulated by the qualitative dynamics of eff ective demand (Perez 2002 , pp. 114–116). Since market saturation is one of the main limits encountered in deploying the growth potential of a technology revolution, ensuring consistent extension of markets is the way to facilitate the pursuit of those goals. Consequently, it is progressive distribution and worldwide advances in development that can best guarantee a continued expansion of demand (Perez 2002 , p. 124). The impact of progressive capitalism on the terrain of justice involves more than simple progress. It also reflects the structure and process by which capitalism creates progress. Two key processes are involved. A discussion of these broad issues is beyond the scope of this chapter and has been off ered elsewhere (Cooper 2015 ). Here I emphasize two points that are central to the discussion of energy justice. • First, the explanation asserts that capitalism has given birth to recursive feedback loops, virtuous circles and cycles, of creative destruction and construction that creates a spiral of progress. • Second, the division of labor advances relentlessly, which ultimately increases human capital and promotes democratic equality. The stark contrast between the twenty-fi rst-century digital mode of production that is emerging and the twentieth-century mode of production described by Perez ( 2004 , 2009 ) underscores this process in several ways. First, the mass market production of the twentieth century was very much driven by fossil fuel consumption. The digital mode of production is much more dependent on electricity. Second, technologies are emerging to power more and more activity with electricity. Third, the heterogeneity of products creates niche markets. Fourth, the new division of labor is much more global and complex, shifting a great deal of activity and autonomy to the edge of the networks. The virtuous cycles of economic progress are interconnected in the sense that they tend to produce the key ingredients to solve the next great challenge that faces the economic system. Perez builds this into her model of capitalism by linking Schumpeter’s concept of creative destruction to the equally powerful process of creative construction. The result is a spiral of development. While analysis of this process is also beyond the scope of this chapter, one aspect of the current phase of development is critical to the discussion of energy justice. Industrial revolutions produce the ingredients necessary to solve the challenges that they faced. ^his is certainly true of the third industrial revolution in the energy sector, the electricity sector in particular. Dynamic technological development has produced the tools for the transformation of the energy sector that can solve the problem of climate change, while dealing with the challenge of energy justice. The central station model of base-load facilities combined with high cost peaking power and massive amounts of pollution, including greenhouse gas emissions, has been undercut by dramatically declining cost for distributed renewables and storage. The Information and Communications Technologies revolution has now made it possible to integrate and manage demand and supply rather than build central station, fossil-fuel-based powered facilities that passively follow load. Economic analyses of the cost of addressing energy justice that were off ered as it became a topic of increasing attention a decade ago are obsolete as a result of dramatic innovation and competition (Cooper 2014b ). An electricity sector centered on smaller scale, more flexible resources should facilitate and lower the cost of addressing both energy poverty and climate change. this technological revolution not only delivers aff ordable electricity, but it also does so in a manner that utilizes local resources and fosters local autonomy. As has always been the case, however, there is a struggle between the incumbent and the new entrant technologies over the speed and ultimate confi guration of the new system and which values will be expressed by the system. In short, the energy sector, in general, and the electricity sector, in particular, are at the “turning point” (Perez 2002 ) or “critical juncture” (Robinson and Acemoglu 2012 )\ of the “quarter-life crisis of the digital mode of production” (Cooper 2013b ). Political economy is about driving the economy in the right direction with policy. While the outcome is uncertain, the technological progress suggests that prospects are good for a successful deployment of the third industrial revolution. 3 A Broad Frame for Justice Building on the intense discussion of energy justice presented in the two books noted in the introduction, the theory of distributive justice off ered below is intended to provide a framework that makes the inclusion of progressive values and the policies that address energy poverty more compelling in the process of institutional recomposition that is taking place. Needless to say, this was the purpose of the Encyclical on climate change. The analysis makes several basic points that lead to an important conclusion— distributive justice is not an afterthought to a dynamic economic system, it is an indispensable, core ingredient of success: • Markets have a critical role as the driver of progress. • The state plays an equally critical role with policies to guide the economy toward a stable growth trajectory and in a progressive direction by placing constraints on property and the accumulation of power. • Egalitarian relationships are consistent with the need to advance the division of labor. • Autonomy and choice for individuals plays a critical role in promoting effi ciency and democracy. • The convergence and synergy between an inclusive market and an inclusive state is necessary for progress to continue.