## 1

#### Counterinterp: “Appropriation” means to take as property which includes mining

This definition is 100x better than any neg evidence – it’s contextual to space mining and the OST. It also conducts a common-use analysis of the word and a historical analysis of the OST’s writing and concludes that both support that appropriation includes mining

Leon 18 (Amanda M., Associate, Caplin & Drysdale, JD UVA Law) "Mining for Meaning: An Examination of the Legality of Property Rights in Space Resources." Virginia Law Review, vol. 104, no. 3, May 2018, p. 497-547. HeinOnline.

Appropriation. The term "appropriation" also remains ambiguous. Webster's defines the verb "appropriate" as "to take to oneself in exclusion of others; to claim or use as by an exclusive or pre-eminent right; as, let no man appropriate a common benefit."16 5 Similarly, Black's Law Dictionary describes "appropriate" as an act "[t]o make a thing one's own; to make a thing the subject of property; to exercise dominion over an object to the extent, and for the purpose, of making it subserve one's own proper use or pleasure."166 Oftentimes, appropriation refers to the setting aside of government funds, the taking of land for public purposes, or a tort of wrongfully taking another's property as one's own. The term appropriation is often used not only with respect to real property but also with water. According to U.S. case law, a person completes an appropriation of water by diversion of the water and an application of the water to beneficial use.167 This common use of the term "appropriation" with respect to water illustrates two key points: (1) the term applies to natural resources-e.g., water or minerals-not just real property, and (2) mining space resources and putting them to beneficial use-e.g., selling or manufacturing the mined resources could reasonably be interpreted as an "appropriation" of outer space. W

resources as well as land, whether the drafters and parties to the OST envisioned such a broad meaning of the term remains difficult to determine with any certainty. The prohibition against appropriation "by any other means" supports such a reading, though, by expanding the prohibition to other types not explicitly described.168

As illustrated by this analysis, considerable ambiguity remains after this ordinary-meaning analysis and thus, the question of Treaty obligations and property rights remains unresolved. In order to resolve these ambiguities, an analysis of preparatory materials, historical context, and state practice follows.

2. Preparatory Materials

A review of meeting reports of the Committee on the Peaceful Uses of Outer Space and its Legal Sub-Committee regarding the Treaty reveals little to clear up the ambiguities of Articles I and II of the OST. In fact, the reports indicate that, despite several negotiating states expressing concern about the lack of clarity with respect to the meaning of "use" and the scope of the non-appropriation principle, no meaningful discussion occurred and no consensus was reached.16 9 Some commentators still conclude that the preparatory work does in fact confirm the drafters' intent for "use" to include exploitation. 170 These commentators do admit, however, that discussions of the term "exploitation" supporting their conclusion focused on remote sensing and communications satellites rather than on resource extraction.17 1 Further skepticism about such an intent for "use" to include "exploitation" also arises given the uncertainty amongst negotiating states about the meaning of these terms. A mere few months before the Treaty opened for signature in January 1967, negotiators were still asking questions about the meaning of "use" during the last few Legal Sub-Committee meetings. For example, in July 1966, the representative of France inquired: "Did the latter term ["use"] imply use for exploration purposes, such as the launching of satellites, or did it mean use in the sense of exploitation, which would involve far more complex issues?" 172 The representative noted that while some activities such as extraction of minerals were difficult to imagine presently, "[i]t was important for all States, and not only those engaged in space exploration, to know exactly what was meant by the term 'use.'173 In the same meeting, the representative from the USSR offered an interesting response to the question posed by the representative of France:

[A]dequate clarification was to be found in article II of the USSR draft, which specified that outer space and celestial bodies should not be subject to national appropriation by means of use or occupation, or by any other means. In other words no human activity on the moon or any other celestial body could be taken as justification for national appropriation. 174

This response implies that Article II acts as a qualification on Article I's broad provision for free exploration and use of outer space by all. Activity such as resource extraction would be viewed as national appropriation and such activity cannot be justified given Article II's prohibition, not even by falling within the ordinary meaning of "use." Despite this clarification, uncertainty appears to have remained, as lingering concerns were communicated in subsequent meetings by several other states, including Australia, Austria, and France."' Nevertheless, the committee put the Treaty in front of the General Assembly two months later without final resolution of the ambiguities regarding property rights arising from Articles I and II176 The preparatory materials ultimately fail to fully clarify the ambiguities of the meanings of "use" and "appropriation." The statement of the representative of the Soviet Union, one of the two main drafting parties, does, however, help push back on the interpretation of some academics that the nonappropriation principle fails to overcome the presumption of freedom of use.7

3. Historical Context

Two interrelated, major historical events cannot be ignored when considering the meaning of the OST: (1) the Cold War and (2) the Space Race. The success of Sputnik I in 1957 showed space travel and exploration no longer to be a dream, but a reality.7 While exciting, this news also brought fear in light of the world's fragile balance of power and tensions between the United States and the Soviet Union. 17 9 What if the Soviet Union managed to launch a nuclear weapon into space? What if the United States greedily claimed the Moon as the fifty-first state? To many, the combination of the Cold War and Space Race made the late 1950s and the 1960s a perilous time.so When viewed as a response to this perilous era, the OST begins to look much more like a nuclear arms treaty and an attempt to ease Cold War tensions than a treaty concerned with the issue of property rights in space."' The Treaty's emphasis on "peaceful purposes" supports this contextual interpretation. 1 82

On the one hand, as many suggest, this context leads to the conclusion that the vague nonappropriation principle of Article II does not prevent private property rights in space resources and the presumption of broad "use" prevails.1 83 Private property rights were simply not a concern of the Treaty drafters and therefore, the Treaty does not address-nor prohibit-such claims. On the other hand, the context surrounding the treaty's drafting does not necessarily lead to this conclusion. In fact, the emphasis on "peaceful purposes" and reducing international tension might instead suggest a stricter reading of Articles I and II. If things were so unstable and tense on Earth, the drafters may have instead intended Article II as a qualification on the general right to explore and use outer space in Article I, recognizing the simple fact that disputes over property, both land and minerals, have sparked some of history's bloodiest conflicts.

The Antarctic treaty experience evidences Cold War concern over potential resource rights disputes. Leading up to the finalization of the Antarctic Treaty of 1959,184 seven nations had already made official territorial claims over varying portions of the frozen landscape in hopes of laying claim to the plethora of resources thought to be located within the subsurface."' Although the Treaty itself did not directly address rights to mineral resources in the Antarctic,186 the treaty is interpreted to have frozen these claims in the interest of "[f]reedom of scientific investigation in Antarctica and cooperation toward that end.""' In a manner notably similar to the terms of Articles XI and XII of the OST, the Treaty promotes scientific exploration by encouraging information sharing of scientific program plans, personnel, and observations' and inspection of stations on a reciprocal basis.189 This Treaty along with several later treaties and protocols constitute the "Antarctic Treaty System," which as a whole manages the governance of Antarctica.1 9 0 In 1991, the Protocol on Environmental Protection to the Antarctic Treaty 91 ("Madrid Protocol") settled the question of property rights for the fifty years following the Protocol's entry into force. 192 The Madrid Protocol provides for "the comprehensive protection of the Antarctic environment ... [and] designate[s] Antarctica as a natural reserve, devoted to peace and science."193 Article 7 explicitly-and simplystates "[a]ny activity relating to mineral resources, other than scientific research, shall be prohibited."1 94 Though Article 25 allows for the creation of a binding legal regime to determine whether and under what conditions mineral resource activity be allowed, no such international legal regime has been created to date. 195 The ban on mineral resource exploitation may only be amended by unanimous consent of the parties. 19 6 The United States signed and ratified both the Antarctic Treaty of 1959 and the Madrid Protocol. 197

The freezing of territorial claims in the Antarctic 98 by the Antarctica Treaty of 1959199 illustrates the existence of true concern over potential resource dispute and conflict during the Cold War, in addition to the major concerns posed by nuclear weapons.2 00 The drafting states also recognized the potential for conflict over property in outer space and drew on the language of the Antarctic Treaty of 1959 to draft the OST.2 01 Given these driving concerns, Article II could be reasonably read as qualifying Article I's general rule. Under this reading, Article II serves the same qualifying purpose as Article IV regarding military and nuclear weapon use in space. Some might push back on this interpretation by claiming that the drafters could have used language such as that in the Madrid Protocol to explicitly prohibit mining in space. However, this argument is flawed. The Madrid Protocol was not written until well after both the original Antarctic Treaty of 1959 and the OST. Furthermore, the timing of the Madrid Protocol perhaps provides further evidence that resources in space are not to be harvested until a subsequent agreement regarding rights over them can be agreed upon internationally. While the historical context does leave some ambiguity as to whether the OST permits property rights over space resources, the Antarctic experience provides a compelling analogy and suggests that the OST does not allow for property rights in space resources.

4. State Practice

In its Frequently Asked Questions released about the SREU Act, the House Committee on Science, Space, and Technology forcefully asserted that the Act does not violate international law.20 2 in fact, according to the committee, the Act's provision of property rights "is affirmed by State practice and by the U.S. State Department in [c]ongressional testimony and written correspondence."2 03 Proponents of this view base their beliefs on several examples. One, "no serious objection" arose to the United States and the Soviet Union bringing samples of rocks and other materials from the Moon back by manned and robotic missions in the late 1960s, nor to Japan successfully collecting a small asteroid sample in 2010.204 Two, a practice of respecting ownership over such retrieved samples and a terrestrial market for such items exists, as illustrated by the fact that no one doubts that the American Museum of Natural History "owns" three asteroids found in Greenland by arctic explorer Robert E. Peary that are now part of the museum's Arthur Ross Hall of Meteorites. 205 Three, Congressmen also cite to a federal district court case, United States v. One Lucite Ball Containing Lunar Material,2 06 to illustrate state practice in favor of ownership over spaces resources. The case involved an Apollo lunar sample gifted to Honduras by the United States. The sample was stolen and sold to an individual in the United States.2 07 When caught during a sting operation intended to uncover illegal sales of imposter samples, the buyer was forced to forfeit the lunar sample after the court concluded the moon rocks had in fact been stolen, basing its decision in part on its recognition of Honduras having national property ownership over the sample. 208

These examples appear overwhelming, but they are not actually examples of activities of the same "form and content" that the SREU Act approves. 2 09 These examples all involve collection of samples in limited amounts and for scientific purposes, while the SREU Act approves large-scale collection and for commercial exploitation. The OST explicitly emphasizes a "freedom of scientific investigation in outer space," and the collection of scientific samples reasonably fall under this enumerated right. 2 10 Alternatively, the OST says nothing with respect to commercial exploitation, only discussing "benefits" of space in terms of sharing those benefits with all mankind.211 Furthermore, the American Museum of Natural History and Lucite Ball examples relied upon are misleading because they suggest that types of celestial artifacts found or gifted on Earth are subject to the same legal regime as resources mined or collected in space, which may not necessarily be true. The analogy of ownership over fish extracted from the high seas is also often cited in response to this pushback. Much like outer space, the high seas are open to all participants, yet the law of the seas still recognizes the right to title over fish extracted on the high seas by fishermen, who can then sell the fish.212 But again, this analogy has limited import because both the 1958 Geneva Convention on the High Seas and the United Nations Convention on the Law of the Sea ("UNCLOS") explicitly recognize the right to fish, while the OST grants no such right to exploit space resources. 2 1 3

Furthermore, state practice relevant to the question of property rights under the OST goes beyond these examples and analogies of ownership of resources taken from commons. State practice regarding property rights in general must be considered. For example, Professor Fabio Tronchetti disagrees with the oft-cited notion that state practice affirms the SREU Act.2 14 According to the professor, "under international law, property rights require a superior authority, a State, entitled to attribute and enforce them." 2 15 By granting property rights in the SREU Act, the United States impliedly claims that it has the authority to confer property rights over space resources-an authority traditionally reserved for the owner of a resource. This notion clashes with the nonappropriation principles of the OST. Though there is no consensus regarding whether the nonappropriation principle prohibits claims of sovereignty over resources, a strong consensus at least exists that the principle prohibits states from claiming sovereignty over real property in space.216 In some traditional systems of mineral ownership, however, ownership over resources ran with ownership over land.217 For example, under Roman law, property rights over subsurface minerals belonged to the landowner. 2 18 Thus, if the United States cannot have title in space lands under the nonappropriation principle, it cannot have title to the space resources in those lands either. Without title to the resources, the United States cannot bestow such title to its citizens under traditional international property law; by claiming that it can bestow such title, the United States is abrogating Article II of the OST. One could also argue that the in situ resources the Act grants rights in are actually still part of the celestial bodies; thus, the resources are real property prior to their removal, and are off limits under the Treaty.2 19 Given the limited import of the cited examples of state practice (limited quantity and scientific versus large-scale and commercial), the traditional practice of property rights being conferred from a sovereign to a citizen become incredibly compelling and suggest the SREU Act may abrogate the United States' treaty obligations.

A final piece of evidence, however, again inserts ambiguity into the interpretation: the sweeping rejection of the Moon Agreement and its limitations on property rights by the international community discussed supra Part JJJ.A.2. On the one hand, the rejection may imply that the international community approved of property rights. On the other hand, however, there were other reasons for the sweeping rejection. For example, Professors Francis Lyall and Paul B. Larsen claim the "main area of controversy"2 2 0 actually surrounded the Agreement's proclamation of the Moon and celestial bodies and their natural resources as the "common heritage of mankind" in Article 11.1,221 rather than the Agreement's general property-right provisions. Many believed the invocation of the "common heritage of mankind" language would impart actual obligations upon parties to share extracted resources, whereas the "province of all mankind" and "for the benefit and interest of all" language of the OST did not.222 As with ordinary meaning, preparatory materials, and historical context, state practice leaves some ambiguities and state interpretations should also be considered.

5. State Interpretations

Much like the preparatory materials discussed supra Part IV.A.1, subsequent state interpretation of the OST fails to fully address the question of the legality of property rights in space resources. On the one hand, the Senate Committee on Foreign Relations found that the drafters intended Articles I, II, and III of the Treaty to be general in nature when reviewing the Treaty,223 which perhaps suggests Article II's nonappropriation principle does not qualify Article I's general right to use or act as an exception. Yet, the committee also found the Treaty to be in response to the "potential for international competition and conflict in outer space." 2 24 To the committee, Articles I, II, and III stressed the importance of free scientific investigation, guaranteed free access to all areas of celestial bodies, and prohibited claims of sovereignty.225 Not only would property rights in natural resources potentially ignite and exacerbate conflict in space, but they also seemed somewhat incompatible with scientific investigation, free access, and the prohibition on sovereignty. During its hearing on the Treaty, the Senate Committee on Foreign Relations focused a majority of its discussion of Article I on whether or not the language "province of all mankind" imparted strict obligations, while devoting little to no time to the issue of the meaning of "use." 22 6 Former Justice Arthur Goldberg, then U.S. ambassador to the United Nations, did note the goal of the article was to "cnot subject space to exclusive appropriation by any particular power." 227 Nevertheless, this statement fails to resolve whether natural resources may be exploited, as such exploitation could be carried out in an inclusive manner.

The committee's review of Article II consumes only eight lines of the hearing transcript, merely adding that the Article is complementary to Article I and that space cannot be claimed for the country (likely referring to land rather than resources).2 28 A different exchange between Ambassador Goldberg, Senator Lausche, and the Chairman leaves further ambiguity regarding the use of natural resources in space: Mr. Goldberg: We wanted to establish our right to explore and use outer space. Senator Lausche: Yes. That is, any one of the signatory nations shall have the right to the use of whatever might be found in one of the space bodies. Mr. Goldberg: No, no. It doesn't mean that. It means that they shall be free on their own to explore outer space. The Chairman: Or to use it. Mr. Goldberg: To use it. The Chairman: But not on an exclusive basis. Mr. Goldberg: Everyone is free.229

At first, Ambassador Goldberg appears to have refuted the notion that a signatory could simply "use" anything found in one of the space bodies, such as a mineral, implying Senator Lausche's example exceeded the scope of Article I. He then went on to emphasize exploratory activities. But then, Ambassador Goldberg backtracked and reasserted the right to use without clarifying his initial qualification.

This sense of ambiguity remains today despite Congress signing off on the SREU Act. While sponsors of the bill and statements from resource extraction companies emphasized the broad scope of the right to "use" outer space and state practice in support of the legality of 230 property rights, several expert witnesses expressed genuine concern that obligations under the Treaty remain unclear and require additional analysis.231

B. Compatibility

Employing the treaty interpretation tools of ordinary meaning, preparatory materials, historical context, state practice, and state interpretation offers many possible understandings of the obligations imparted by Articles I and II of the OST. For example, while the ordinary meaning of "use" could reasonably include the exploitation of materials, the meeting summaries of the Fifth Session of the U.N. Committee on the Peaceful Uses of Outer Space Legal Sub-Committee make clear that no consensus was ever reached regarding whether "use" includes large-scale exploitation of space resources, let alone fee-simple ownership and the ability to sell commercially. State practice dealing with extraterrestrial samples also sheds little light on the confusion, as the examples cited all deal instead with scientific samples of limited quantity. The international community's rejection of the Moon Agreement also fails to bring clarity. While on the one hand the rejection could be read as a rejection of the idea that the OST prohibits private property rights, it could also be read as a rejection of the common heritage of mankind doctrine. Finally, the prospect of privateventure space mining and extraterrestrial resource extraction remained far off and futuristic at the time of the Treaty's negotiation, making drawing legal conclusions about the legality of these revolutionary activities extremely difficult.

Overall, however, the Treaty's structure and its purposes (preserving peace and avoiding international conflict in outer space) ultimately indicate that private property rights in space resources are prohibited by Article II's non-appropriation principle, at least until future international delegation determines otherwise (like in the Antarctic). The Treaty's structure confirms this interpretation. Article I lays down a general rule for activity in space. Subsequent articles of the Treaty then lay out more specific requirements of and qualifications to this general rule. Much like Article IV restricts the use of nuclear weapons in space, Article II restricts the use of space in ways that might result in potentially controversial property claims. Historically, claims to mineral rights have resulted in just as contentious conflict as those over sovereign lands. Treaty efforts to avoid conflicts in Antarctica and the high seas reflect similar sentiments. The Soviet Union's representative even hinted at this structural relationship between Articles I and II during Treaty S1 232 negotiations.22 In light of the imminent need to ease Cold War tensions, the potential for conflict over property, and the final structure of the Treaty, this Note concludes that the large-scale

Clash—allows us to go in-depth on the topic which is largely about mining – the only other aff is space col which INVOLVES mining – literature and controversy should come first

R – good is good enuf

Ground – pics

## 2

1. PDA + concon In climate change – solves you rinternal on climate change. Intrinsicness perms key against proccess Cps because they test net ben
2. PDB: Your evidence only is about nonadequate bodies like unsustainable

Gardiner 14 2 [Stephen M. Gardiner, Professor of Philosophy and Ben Rabinowitz Endowed Professor of Human Dimensions of the Environment at the University of Washington, Seattle, “A Call for a Global Constitutional Convention Focused on Future Generations,” 2014, *Ethics & International Affairs*, Vol. 28, Issue 3, pp. 299-315, https://doi.org/10.1017/S0892679414000379, EA]

Thus, for example, the tasks of the global constitutional convention should not be assigned to any currently existing body whose design and authority is clearly unsuitable. In my view, this guideline rules out proposals such as the Royal Society’s suggestion that governance of geoengineering should be taken up by the United Nations’ Commission on Sustainable Development,20 or the Secretary-General’s recommendation of a new United Nations’ High Commissioner for Future Generations.21 Though such proposals may have merit for some purposes (for example, as pragmatic, incremental suggestions to highlight the importance of intergenerational issues), they are too modest, in my opinion, to reflect the gravity of the threats posed by climate change in particular, and the perfect moral storm more generally.

Ost has authority and suitable – that’s the deficit below

1. OST reputation internal link: 60+ year old treaty that has already defined nonappropiation principle for outer space
2. Evi about climate change – not space coop. No evi to why space key
3. No say yes evidence – us companies appropiating no rzon why it solves
4. No spillover – this is about an intergenerational
5. Reading CPs without a solvency advocate for the CP text is a voting issue
   1. Limits – not only does the aff have to prep for the cps on the topic but we also have to prep any cp on international law

## 3

#### Optional protocol solves.

Belinda Bragg 18, Principle Research Scientist at NSI, a multidisciplinary data-driven analytics firm, April 2018, “Governing in a Crowded Space – The Legal Regime for Space,” https://nsiteam.com/governing-in-a-crowded-space-the-ost-and-development-of-the-legal-regime-for-space/

Several argue that if the OST were opened to amendment, the process may be difficult to control,10 as amending one section of the treaty would put other sections “on the table” as well (Hertzfeld). This, as Major General (USAF ret.) James Armor of Orbital OTK puts it, may “encourage mischief” and be counter to US interests. Similarly, Joanne Gabrynowicz of the University of Mississippi School of Law and an Anonymous Contributor11 see opening the OST as inviting the potential loss of the prohibition on nuclear weapons and WMD in space. Although not in favor of altering the OST, Paul Meyer of Simon Fraser University notes12 that some see a potential for supplementing the OST without running the risks of opening up the treaty text itself. In multilateral diplomacy this is often accomplished through developing an “Optional Protocol” that can supplement the original treaty in some way (e.g., extend the ban on WMD to all space-based weapons, or provide for the type of institutional support such as annual meetings of states parties that is common now but which the OST lacks).

#### Space War]: The aff bans private entities from asteroid mining – that prevents political disputes on space access and escalating tensions such as perception gaps which cause space war that goes nuclear and leads to extinction

#### [Satellites] Unchecked asteroid mining by private companies causes exponential increases in space debris that collide with key defense satellites and cause nuclear escalation by miscalc – aff solves by banning entities from mining.

#### Plan: The appropriation of outer space through celestial body mining by private entities should be banned.

#### We’ll defend normal means as the signatories of the OST adding an optional protocol under Article II.

Tronchetti 7[Fabio Tronchetti is a professor at the International Institute of Air and Space Law, Leiden University, The Netherlands, 2007, <https://iislweb.org/docs/Diederiks2007.pdf>, 12-15-2021 amrita]

ARTICLE II OF THE OUTER SPACE TREATY: A MATTER OF DEBATE The legal content of Article II of the Outer Space Treaty is one of the most debated and analysed topic in the field of space law. Indeed, several interpretations have been put forward to explain the meaning of its provisions. Article II states that: “Outer space, including the Moon and other celestial bodies, is not subject to national appropriation by claim of sovereignty, by means of use or occupation, or by any other means”. **The text of Article II represents** the final point of a process, formally initiated with Resolution 1721, aimed at conferring to outer space the status of res communis omnium, namely a thing open for the **free exploration** and use by all States **without the possibility of being appropriated**. By prohibiting the possibility of making territorial claims over outer space or any part thereof based on use or occupation, Article II **makes clear that** the customary procedures of **i**nternational **law allowing** subjects to obtain **sovereignty rights over un-owed lands**, namely discovery, occupatio and effective possession, **do not apply to** outer **space.** This prohibition was considered by the drafters of the Outer Space Treaty the best guarantee for preserving outer space for peaceful activities only and for stimulating the exploration and use of the space environment in the name of all mankind. What has been the object of controversy among legal scholars is the question of whether both States and private individuals are subjected to the provisions of Article II. Indeed, **while Article II forbids** expressis verbis the national **appropriation by** claims of **sovereignty**, by means of use and occupation or other means of outer space, **it does not** make **a**ny explicit **mention** **to** its **private** appropriation. Relying on this consideration, some authors have argued that the private appropriation of outer space and celestial bodies is allowed. For instance, in 1968 Gorove wrote: “Thus, at present an individual acting on his own behalf or on behalf of another individual or private association or an international organisation could lawfully appropriate any parts of outer space…”6 . The same argument is used today by the enterprises selling extraterrestrial acres. They base their claim to the Moon and other celestial bodies on the consideration that Article II does not explicitly forbid private individuals and enterprises to claim, exploit or appropriate the celestial bodies for profit7 . However, it must be said, that nowadays there is a general consensus on the fact that **both national appropriation and private** property rights **are denied** under the Outer Space Treaty. Several way of reasoning have been advanced to support this view. Sters and Tennen affirm that the argument that Article II does not apply to private entities since they are not expressly mentioned fails for the reason that they do not need to be explicitly listed in Article II to be fully subject to the non-appropriation principle8 . **Private entities are allowed to carry out** space **activities but**, according to Article VI of the Outer Space Treaty, they **must be authorized** to conduct such activities **by the** appropriate **State** of nationality. But if the State is prohibited from engaging in certain conduct, then it lacks the authority to license its nationals or other entities subject to its jurisdiction to engage in that prohibited activity. Jenks argues that “States bear international responsibility for national activities in space; it follows that what is forbidden to a State is not permitted to a chartered company created by a State or to one of its nationals acting as a private adventurer”9 . It has been also suggested that **the prohibition of national** appropriation **implies prohibition of private** appropriation because the latter cannot exist independently from the former10. In order to exist, indeed, private property requires a superior authority to enforce it, be in the form of a State or some other recognised entity. In outer space, however, this practice of State endorsement is forbidden. Should a State recognise or protect the territorial acquisitions of any of its subjects, this would constitute a form of national appropriation in violation of Article II. Moreover, it is possible to use some historical elements to support the argument that both the acquisition of State sovereignty and the creation of private property rights are forbidden by the words of Article II. During the negotiations of the Outer Space Treaty, the Delegate of Belgium affirmed that his delegation “had taken note of the interpretation of the non-appropriation advanced by several delegations-apparently without contradiction-as covering both the establishment of sovereignty and the creation of titles to property in private law”11. The French Delegate stated that: “…there was reason to be satisfied that three basic principles were affirmed, namely: the prohibition of any claim of sovereignty or property rights in space…”12. The fact that the accessions to the Outer Space Treaty were not accompanied by reservations or interpretations of the meaning of Article II, it is an evidence of the fact that this issue was considered to be settled during the negotiation phase. Thus, summing up, we may say that **prohibition of appropriation of outer space** and its parts is a rule which **is valid for both private and public entity**. The theory that private operators are not subject to this rule represents a myth that is not supported by any valid legal argument. Moreover, it can be also added that if any subject was allowed to appropriate parts of outer space, the basic aim of the drafters of the Treaty, namely to prevent a colonial competition in outer space and to create the conditions and premises for an exploration and use of outer space carried out for the benefit of all States, would be betrayed. Therefore, **the need to protect the non-appropriative nature o**f outer **space emerges** in all its relevance.

## 1AC—Advantages

### Inherency

#### Own Countries and their companies are making their own rules through patchwork which creates conflict—an international body is key

Foster 16 – Craig, J.D., University of Illinois College of Law, “EXCUSE ME, YOU’RE MINING MY ASTEROID: SPACE PROPERTY RIGHTS AND THE U.S. SPACE RESOURCE EXPLORATION AND UTILIZATION ACT OF 2015”, *JOURNAL OF LAW, TECHNOLOGY & POLICY*, No. 2, page 428-430, http://illinoisjltp.com/journal/wp-content/uploads/2016/11/Foster.pdf

There are many reasons to be excited about the prospect of mining resources from space. Hopes are high that these mining efforts will provide an economic boon by producing jobs and injecting more money into the economy. 214 Additionally, the negative impact of mining natural resources on Earth is widely reported215 and might be mitigated by space mining. If mining precious resources from space can minimize the burden on Earth, then this would lend even greater support for asteroid mining. Finally, little enchants the human mind and propels innovation more than sending people and manmade objects into space. For good reason, there is much enthusiasm about the prospect of space mining. On the other hand, it is troublesome to some that private, commercial entities will be paving the way and making up many of the rules as they go. Might this lead to repeating many of the mistakes humans have made on Earth? Might there be unforeseen problems that could spell trouble if mining efforts are not properly regulated? The answer to these questions is likely “yes” as well. It will be important in the coming years to balance the former excitement against the latter caution. Space might seem limitless and impossible to affect in any significant fashion; but, history must be a major voice for the spacemining industry.216 It must be remembered that humans can make an impact that will be felt for generations to come. Thus, it will be important that lawmakers and the international community be as proactive as possible—both in outlining property rights and protecting the final frontier from being harmed by an industry that might become overzealous if left unchecked. Specifically, it will be vital for countries to enter into some sort of international agreement. One option is to create an agreement similar to UNCLOS, which would regulate how individual states and their citizens interact with resources mined from space.217 Such an agreement should recognize not only the property rights of the extracting commercial entities but also the rights of non-spacefaring countries to benefit from the minerals as well. This might include the creation of an international body, much like the ISA, that will ensure that the interests of all nations are maintained by distributing funds and technology to less wealthy or non-spacefaring nations. The U.S. would do well to help create and ratify such an agreement— something they have failed to do with UNCLOS. If the U.S. and other countries are uneasy about entering into such a restrictive agreement, they might also consider an international regulatory body and scheme much like the one used for satellites. The International Telecommunications Union (ITU) is a United Nations agency that, among other services, provides the international community with uniform satellite orbit oversight and regulatory guidance.218 Currently, 193 countries follow the ITU regulations and utilize their services, which have been likened to domain name registration.219 In the same way, spacefaring countries could form an international body that helps create and maintain a uniform space-mining legal framework.220 Without some sort of international framework as described above, the U.S. and other space-mining countries leave themselves open to great conflict and will be required to patch together a multitude of treaties between themselves as problems inevitably arise.221 V. CONCLUSION The idea of mining resources from celestial bodies is something that has always been relegated to video games and sci-fi movies. But as technology continues to progress at an exponential rate, such mining is starting to come within the realm of possibility. A number of companies are currently creating prospecting technologies that will allow them to determine exactly what an individual asteroid holds. They hope to eventually harvest these resources and sell them for lucrative profits. Fortunately for these companies, the current legal regime governing property rights to space resources is undergoing rapid change at the national level. The U.S. recently passed the Space Resource Exploration and Utilization Act of 2015, which explicitly entitles U.S. citizens to property rights over any space resources they obtain. This is certain to induce confidence in U.S. investors. The situation at the international level is different. Current international space agreements are vague, lacking in consensus, and provide little precedent for ownership of space resources. This has led the international community to move in the direction of creating a better regulatory framework, but this movement is still in discussion stages and is likely to take a while to come to fruition.

#### Current space treaties have zero authority and lack clarity—which creates ineffective regulations

MacWhorter 16 – Kevin, J.D from William and Mary College and Contributor to the William & Mary Environmental Law and Policy Review, “Sustainable Mining: Incentivizing Asteroid Mining in the Name of Environmentalism”, *William & Mary Environmental Law and Policy Review,* 2016, <https://scholarship.law.wm.edu/cgi/viewcontent.cgi?article=1653&context=wmelpr>

Although an academic debate at this point, the legal status of property in space is necessary for any future exploration and exploitation of natural resources in space. Until then, private exploration is severely disincentivized. Further, the technology behind asteroid mining is fast becoming a reality.108 The law must respond. In order to evaluate what the international community needs to accomplish to ensure future exploration, one must explore the international agreements already in place that speak to the issue of property rights. To begin, the United Nations (UN) established the UN Office of Outer Space Affairs (UNOOSA) in 1958 109 to promote international cooperation in space and promote its peaceful use.110 UNOOSA oversees the UN’s Committee on the Peaceful Uses of Outer Space (COPUOS) and implements its decisions.111 The UN founded COPUOS to avoid international rivalries in space.112 The OST, the Liability Convention,113 and the Moon Agreement114 are all within the jurisdiction of COPUOS. There are five international agreements that lay a framework of space law and, more importantly, ownership of objects and celestial bodies in space: • The Treaty on Principles Governing the Activities of Space, Including the Moon and Other Celestial Bodies (OST); 115 • The Agreement on the Rescue of Astronauts, the Return of Astronauts and the Return of Space Objects Launched into Outer Space(ARRA); 116 • The Convention on International Liability for Damage Caused by Space Objects (Liability Convention); 117 • TheConvention on RegistrationofObjectsLaunched intoOuterSpace (Registration Convention); 118 and • The Agreement Governing the Activities of States on the Moon and Other Celestial Bodies (Moon Treaty). 119 As with all international law, however, the actual authority of these treaties is debatable, because countries often ignore their precepts or disagree on the meaning of their substance.120 International custom, therefore, is the major indication of what international law exactly is.121 The Law of the Sea is an instructive analogy on that point, and as Lyall and Larsen explain, The practice need not be wholly uniform, but must be undertaken in the belief it is binding and required by law as opposed to being merely convenient or mutually beneficial. 122 Further, international law in general was conceived to deal with relations between States, not to deal with private claims of property. 123 International.

#### Disputes and misperceptions create cascading effects towards space weaponization and an arms race – other international frameworks can’t solve because thoose who got the resources make the calls

Mallick & Rajagopalan 19 - Law Researcher at the High Court of Delhi from 2016 to 2018 and is currently pursuing LL.M in International Law at The Fletcher School of Law and Diplomacy, USA, \*\*Distinguished Fellow and Head of the Nuclear and Space Policy Initiative at Observer Research Foundation. She is also the Technical Adviser to the UN Group of Governmental Experts (GGE) on Prevention of Arms Race in Outer Space (PAROS). (Rajeswari Pillai Rajagopalan, Senjuti Mallick, “If Space is ‘the Province of Mankind’, Who Owns its Resources? The Potential of Space Mining and its Legal Implications”, ORF Occasional Paper No. 182, January 2019, Observer Research Foundation., <https://www.orfonline.org/research/if-space-is-the-province-of-mankind-who-owns-its-resources-47561/>) NAR

The first concern is establishing clear regulations regarding asteroid mining. With an intent to establish clear regulations with respect to asteroid mining and to legalise material extraction from the moon and other celestial bodies by private companies in the US, the US government legalised space mining in 2015 by introducing the US Commercial Space Launch Competitiveness Act, 2015.[xxvii] This move was heartily welcomed by the private companies as it provided legitimacy to their planned activities. Subsequently in 2017, Luxembourg followed suit.[xxviii] While the US has been a spacefaring nation for many decades now, Luxembourg aspires to become a global leader in the nascent race to mine resources in outer space. In the 1980s the tiny European nation arose out of almost nowhere to become a leader in the satellite communications industry; today it is looking to the skies again, hoping to be the Silicon Valley of asteroid mining.[xxix] In the backdrop of a thriving steel industry that faced trade recession during the oil crisis of 1973, Luxembourg is trying to capitalise on the potential of space mining. As Prime Minister Xavier Bettel put it, “We realized it wouldn't be forever, the steel, so we decided to do other things.”[xxx] Similarly, looking beyond oil, the UAE is framing its policy approaches to make advances in two key areas: human space exploration, and commercial activities of resource extraction through mining.[xxxi] The two formal pieces of legislation (passed by the US and Luxembourg) provide an answer to the complex question of ownership in outer space; the two-word answer appears to be, “finders, keepers”. The US Commercial Space Launch Competitiveness Act, 2015 states: “A US citizen engaged in commercial recovery of an asteroid resource or a space resource shall be entitled to any asteroid resource or space resource obtained.”[xxxii] This legislation gives US space firms the right to own, keep, use, and sell the spoils of the cosmos as they deem fit. Luxembourg’s legislation is fairly analogous to the US Act, giving mining companies the right to keep their plunder. However, unlike the US law, Luxembourg’s does not require a company’s major stakeholders to be based in the country to enjoy its safeguards; the only requirement is for that company to have an office in the country.[xxxiii] In 2017, Japan entered into a five-year agreement with Luxembourg for mining operations in celestial bodies. Japan today appears a step closer to realising its objective of asteroid mining with two Japanese rovers, Minerva II-1, of JAXA landing on the surface of the asteroid named Ryugu in September 2018.[xxxiv] Earlier, Portugal and the UAE signed similar cooperation agreements with Luxembourg.[xxxv] Meanwhile, a few other countries—which have been critical of the US and Luxembourg, at the forefront of the space mining efforts**—**have also decided to join the field. The increasingly competitive and contested nature of outer space activities is spurring major spacefaring nations to push the boundaries in their space exploration. Asteroid mining could possibly become the next big thing and is already seeing a race among the space powers. The US and Luxembourg are at the forefront in space resource extraction in terms of the policy frameworks and funding.[xxxvi] Even as the US has clarified that the US Space Act 2015 is being misunderstood and that there is no change in the US policy towards national appropriation of space, the reality is that it has already spurred a major debate**.[xxxvii]** China and Russia are among those countries that are following on the path of the US and Luxembourg in undertaking mining missions in space. According to media reports, Ye Peijian, chief commander and designer of China’s lunar exploration programme has stated that China would send the first batch of asteroid exploration spacecraft around 2020.[xxxviii] Speaking to China’s Ministry of Science and Technology-run newspaper, Science and Technology Daily, Ye said that these asteroids have a high concentration of precious metals, which could rationalise the huge cost and risks involved in these activities as their economic value could run into the trillions of US dollars. Therefore, extraction, mining and transporting them back to Earth through robotic equipment will be a significant activity. Chinese scientists are working on missions to “bring back a whole asteroid weighing several hundred tonnes, which could turn asteroids with a potential threat to Earth into usable resources**.**”[xxxix] Ye was also quoted as saying that China has plans of “using an asteroid as the base for a permanent space station.”**[xl]** Helium mining on the moon is also part of China’s goals.[xli] Russia, for its part, is also responding to the space-mining developments of the last decade. For one, it plans to have a permanent lunar base somewhere between 2015 and 2020 for possible extraction of Helium.[xlii] Even as Russia’s official position on asteroid mining is that it is forbidden under the 1967 OST—which states that space is the “province of mankind”—the Russian industry players are of the view that they must follow the lead taken by the US and Luxembourg.[xliii] In early 2018, the director of the Scientific-Educational Center for Innovative Mining Technologies of the Moscow-based National University of Science and Technology MISIS (NUST MISIS), Pavel Ananyev, spoke about the Russian ambitions and proposed activities including space drilling rigs, water extraction on the Moon and 3D printers at space stations.[xliv] Russia’s private space companies including Dauria Aerospace, one of the first Russian private space companies, also hold the opinion that they must go forward in the same direction and call for a larger space to private sector to engage in extracting space resources.[xlv] Moscow may not have yet actively pursued space mining and resource extraction, but it is likely to pick up pace in the coming years alongside global efforts. Moscow clearly has a capacity gap in terms of funding because its earlier plans to have a permanent base in the Moon by 2015 is yet to happen. India, too, has ambitions in extraterrestrial resource extraction. In fact, a year after the US legislation, Prabhat Ranjan, executive director of Technology Information, Forecasting and Assessment Council (TIFAC), a policy organisation within the Department of Science and Technology, made a case for India to push ahead with lunar and asteroid mining. He said, “Moon is already being seen as a mineral wealth and further one can go up to the asteroids and start exploiting this. This can be a big game changer and if India doesn’t do this, we will lag behind.”[xlvi] More recently, Dr. K Sivan, Chairman of the country’s civil space organisation, Indian Space Research Organisation (ISRO), talked about ISRO’s plans for helium-3 extraction and said, “the countries which have the capacity to bring that source from the moon to Earth will dictate the process. I don’t want to be just a part of them, I want to lead them.”[xlvii] However, gaining proficiency in such missions is not easy – the NASA and ESA (the European Space Agency) have been discussing these possibilities for a longer time, albeit quietly. The ISRO Chairman’s response was characterised by an Indian commentator as “aspirational” and “emotional”, clearly conceding that the country’s technological wherewithal is yet to be adequate.[xlviii] Importantly, it is not clear how the legal and regulatory aspects of space mining operations are being dealt with. There was one instance, though, when Luxembourg and Japan in a joint press statement said, “The exchange of information may cover all the issues of the exploration and commercial utilization of space resources, including legal, regulatory, technological, economic, and other aspects.”[xlix] Whether such legalisation is truly legal is arguable. Space Mining: Legal or Not? The Outer Space Treaty (OST) of 1967, considered the global foundation of the outer space legal regime, along with the other four associated international instruments have provided the fundamental basis for outer space activities by prohibiting certain activities and emphasising aspects such as the “common heritage of mankind”. These agreements have been useful in highlighting the global common nature of outer space. At the same time, however, they have been insufficient and ambiguous in providing clear regulations to newer space activities such as asteroid mining. Based on the premise of ‘res communis’, the magna carta of space law, the OST, illustrates outer space as “the province of all mankind”.[l] Under Article I, States are free to explore and use outer space and to access all celestial bodies “on the basis of equality and in accordance with international law.”[li] Although the OST does not explicitly mention “mining” activities, under Article II, outer space including the Moon and other celestial bodies are “not subject to national appropriation by claim of sovereignty” through use, occupation or any other means.[lii] Furthermore, the Moon Agreement, 1979, not only defines outer space as “common heritage of mankind” but also proscribes commercial exploitation of planets and asteroids by States unless an international regime is established to govern such activities for “rational management,” “equitable sharing” and “expansion of opportunities” in the use of these resources.[liii] Slipping conveniently through the loophole in the OST, both the US and Luxembourg have authorised companies to claim exclusive ownership over extracted resources (but not of the asteroid itself). Proponents argue that since no sovereign nation is actually asserting rights over an area of outer space, instead, it is only a private unit claiming rights over singular resources, the treaty norm, “national appropriation by claim of sovereignty”, is not being violated. In the words of renowned space lawyer, Frans von der Dunk, “In terms of the law, yes it’s true that no country can claim any part of outer space as national territory — but that doesn’t mean private industry can’t mine resources.”[liv] Quoting reference from maritime law, Luxembourg regards space resources as appropriable akin to fish and shellfish, but celestial bodies and asteroids are not, just like the high sea. It is noteworthy that out of the only 18 nations that have ratified the Moon Agreement,[lv] none are major spacefaring nations, thereby giving themselves a convenient leeway to not abide by the same. These unilateral initiatives have set off a critical response from the international community. Applying literal interpretation of the OST, there is certainly room to construe that space mining may be legal, compared to the Moon Agreement whose prohibition is absolute. However, taking into consideration the letter and spirit of the OST, strengthened by the Moon Agreement, the argument that “national appropriation” only extends to appropriation of territory and not appropriation of resources is a far reach. That resource extraction is contemplated, albeit implicitly, in the OST, is nothing but logical. Not only have such claims of possessory rights not been recognised in the past, there is also global consensus regarding its illegality.[lvi] It therefore forms a part of customary international law, despite the Moon Agreement not having been widely ratified. In this light, the legalisation of space mining is a sheer violation of the elemental principles of international space law. Yet, there is no clarity on what activity is allowed and what is prohibited in outer space under the existing law.[lvii] There is ambiguity around most issues—from “who would license and regulate asteroid mining operations” to the legality of these activities as per the existing international space law.[lviii] When comparing it to the law of the seas, resource appropriation in the high seas and deep seabed is governed by the United Nations Convention on the Law of the Sea (UNCLOS), 1982, and that in Antarctica, as per the Protocol on Environmental Protection to the Antarctic Treaty, 1991. While the former is strictly regulated under Part XI of UNCLOS, the latter is completely forbidden but for scientific purposes. The law of the sea argument—“owning the fish, not the sea”—cannot be applied to outer space primarily because fish are living resources that can reproduce and therefore are renewable. Outer space resources, on the other hand, are depletable: once harvested, they cannot be replenished. The analogy with fish and seas, therefore, is not a fair one and its transposition to outer space and celestial bodies would be inaccurate. Perhaps a more comparable regime is the deep seabed, which contemplates property rights over mineral extraction. The utilisation and ownership of the deep seabed’s resources are exclusively structured around the International Seabed Authority (ISA), which is responsible for organising, carrying out and controlling all activities in the seabed.[lix] Not only must State parties seek sanction from the ISA before beginning resource exploitation, but the fiscal benefits from seabed mining must also be shared among all.[lx] Evidently, even the UNCLOS upholds State ownership and fair distribution over individual ownership and self-centred gains.[lxi] By allowing private ownership, the US and Luxembourg are once again in contravention of the very same law they are relying on. The touchstone principle, “province of all mankind” is also being defeated. Therefore, to even reap the limited benefits as under UNCLOS, at least the derivation must be made alike. This argument too falls flat. The Way Ahead Undoubtedly, growing technological adeptness has made space mining inevitable and, therefore, the question is no longer “if” but “when”. Nevertheless, a scenario where companies can, solely based on domestic laws, steadily exploit mineral resources in outer space, would be universally unacceptable. Minus regulations, the realisation of space exploitation will create great disparity between nations and disrupt dynamics of the world economy. Regulations are particularly important in the context of the space debris problem. We definitely do not wish for a future, befittingly described by renowned engineer and inventor Graham Hawkes, thus: “Space exploration promised us alien life, lucrative planetary mining, and fabulous lunar colonies. News flash, ladies and gents: Space is nearly empty. It’s a sterile vacuum, filled mostly with the junk we put up there.”[lxii] Therefore, it is extremely important that resource appropriation is carried out in an ethical manner, without interrupting safe and secure access to outer space, simultaneously allowing all countries a share in the proceeds. Technological advances and financial readiness are pushing both, states and non-state players towards new ventures in outer space. Yet, the rules of engagement especially dealing with the new commercial activities are far from ideal. There is a clear and urgent need to debate and come up with either a new regulation or accommodate the space mining activities within the existing international legal measures. Experts have articulated that these could possibly be addressed under the existing property law principles or old mining law principles.[lxiii] However, given the scale of activities that states and non-state parties will engage in, the ability of the existing regime to address space mining could be highly inadequate. The second option would be to develop a new instrument including an institutional architecture that would set out the parameters for activities related to resource extraction and space mining. Since there are a good number of commercial players playing a formidable role in asteroid mining, there has to be space for commercial players in the new gig, which might be a big departure from the earlier era institutions that saw states being the sole authority in regulating activities in outer space. A clear role for commercial players has been articulated for some time but the global space community has yet to reach a consensus in how they can be incorporated into the global governance debates. The apprehension on the part of a number of states is driven by the fact that private sector participation is still largely a western phenomenon. This trend may be undergoing change in other parts of the world but until there is a sizeable private sector community in other major spacefaring powers, there is a fear that the western bloc of countries may stand to gain from the industry being represented in the global governance debates. A third possible option is to get a larger global endorsement of the Moon Treaty, which highlights the common heritage of mankind. The Moon Treaty is important as it addresses a “loophole” of the OST “by banning any ownership of any extraterrestrial property by any organization or private person, unless that organization is international and governmental.”[lxiv] But the fact that it has been endorsed only by a handful of countries makes it a “failure” from the international law perspective.[lxv] Nevertheless, efforts must be made to strengthen the support base for the Moon Agreement given the potential pitfalls of resource extraction and space mining activities in outer space. Signatories to the Moon Treaty can take the lead within multilateral platforms such as the UN to debate the usefulness of the treaty in the changed context of technological advancements and new geopolitical dynamics, and potentially find compromises where there are disagreements. Pursuing a collective approach is ideal. An example is UNCLOS, which demonstrates that the international society possesses the capability of regulating mining quarters deemed to be the “province of mankind”. However, a sui generis legal framework must be crafted because the difference between the marines and outer space and their resources is wide, and the regulations are too region-specific to permit a superimposition of the oceanic regime to outer space. A sound legal environment will protect both the company performing operations and its beneficiaries, while ensuring even-handed resource allocation. In addition, regulations spelling out safety standards and identifying safety zones around mining operations could be useful in ensuring safe and secure operations in outer space. It would be wrong, however, to say that the international community has not debated over this. In fact, one of the main agenda points of the fifty-seventh session of UNCOPUS Legal Committee held in April 2018, was especially devoted to “general exchange of views on potential legal models for activities in the exploration, exploitation and utilization of space resources.”[lxvi] Upon evaluation, it is clear that countries are not against space mining as such; rather the contentious points are vis-à-vis authorisation, regulation, and where to place responsibility. There also appears to be concurrence regarding the need for international coordination efforts of some sort. Over the last two years, The Hague Space Resources Governance Working Group,[lxvii] established with the purpose of “assess[ing] the need for a regulatory framework for space resource activities, has identified 19 “building blocks”,[lxviii] encompassing subject matters that could be included in such a regulatory framework. Although this leaves a lot of hope for the legitimate mining of space resources, its status is still pending. Also, several questions need to be agreed upon by the global space policy community before the establishment of a framework. First, there must be an agreement among all the space powers on the need for a global governance framework for the use of space resources. This must be followed by detailed deliberations on the scope, mandate and objectives of such a framework. Can and should there be safety zones and exclusive rights be recognised under such a framework and how one can ensure equitable sharing of the resources, and lastly, the role of industries and how the interests of the industry as pioneers in this area can be secured. These are all pertinent questions that need to be considered and debated before an international regime for extraction and use of space resources can be established.[lxix] Even legal space mining activity could have serious impacts in two ways. For instance, any technological spinoffs that a country might have could add to the space weaponisation debate. Two, the erosion of norms with regard to space mining could have a cascading effect on other norms in the same issue area such as weaponisation of space. It is imperative for nations to actively combine their efforts to ensure that this activity transpires in the most globally acceptable manner and not one which stirs anarchism. The ancient Roman maxim, ‘Quod omnes tangit ab omnibus approbatur’ (What touches all must be approved by all) gains due traction in this kind of a scenario. Therefore, a universal activity like space exploration mandates an international guideline; or else, the first haul from mining, instead of earning admiration and exultation, will only be enmeshed in litigation.

### Advantage – Space War

#### Inevitable market expansion guarantees wars over property rights—governments get quickly involved

Funnell 18 – Anthony, Writer for Future Tense News Citing Dean of Law at University of Adelaide, “War in space 'inevitable' because there's so much money to be made, expert warns”, ABC News, 8/23/2018, https://www.abc.net.au/news/2018-08-24/conflict-in-space-is-inevitable-expert-warns/10146314

A leading Australian space law expert has warned conflict over space assets is "inevitable", and more needs to be done now to avert the potential for hostility. Professor Melissa de Zwart, the Dean of Law at the University of Adelaide, says growing commercial interest in the mining of precious minerals on asteroids and planets has heightened the danger. "I think you have to be a realist about that," she said. "Where you have resources, where you have competition for those resources, where you have investment of money in the extraction of those resources ... there will be an expectation of security around that investment." While full-scale mining is yet to be tried, there is significant international interest. Japanese aerospace agency Jaxa has already successfully landed a robotic craft on an asteroid and taken samples. It currently has another probe hovering over an asteroid named Ryugu. Artist's impression of Hayabusa 2 PHOTO: Artist's impression of Jaxa's robotic craft flying above Ryugu. (Source: JAXA) Two American companies — Deep Space Industries and Planetary Resources — are thought to be the leaders in the field, but in May this year a UK firm called Asteroid Mining Corporation also entered the race. "Those corporations will be looking to the nation-state to say, well, are you going to protect our investment in this business?" Professor de Zwart said. A very crowded space The US Government and American firms continue to play a dominant role in more traditional space technology development and deployment. SpaceX, for example, is a major private supplier of rockets, while the US Air Force currently coordinates international satellite traffic, providing advanced warnings about potentially dangerous space debris. Listen to the episode Are we moving away from the notion that space is for all humankind? And is conflict in space inevitable? But the number of players is rapidly increasing. The OECD's Space Forum says more than 80 countries now have some form of space program, mostly concentrated on rockets, satellites and satellite-related services and technology. They estimate the global industry is worth somewhere around $US400 billion and growing quickly. And that figure could skyrocket if, and when, asteroid mining kicks off. Eric Stallmer, the president of the US-based Commercial Spaceflight Federation, a consortium of 85 space-related organisations and businesses, believes that moment is fast approaching. "I think we are looking at a five to 10-year timetable for developing that technology. It makes for an exciting time," he said

#### Celestial body mining furthers tensions between the US, China and Russia and escalates

Jamasmie 21 Cecilia Jamasmie [Cecilia has covered mining for more than a decade. She is particularly interested in Corporate Social Responsibility (CSR), Diamonds and Latin America. Cecilia has been interviewed by BBC News and CBC among others and has been a guest speaker at mining conventions, including MINExpo 2016 and the World’s Copper Conference 2018. She is also member of the expert panel on Social License to Operate (SLO) at the European project MIREU (Mining and Metallurgic Regions EU). She holds a Master of Journalism from the University of British Columbia, and is based in Nova Scotia.], 2-2-2021, "Experts warn of brewing space mining war among US, China and Russia," MINING, <https://www.mining.com/experts-warn-of-brewing-space-mining-war-among-us-china-and-russia/> DD AG

A brewing war to set a mining base in space is likely to see China and Russia joining forces to keep the US increasing attempts to dominate extra-terrestrial commerce at bay, experts warn. The Trump Administration took an active interest in space, announcing that America would return astronauts to the moon by 2024 and creating the Space Force as the newest branch of the US military.It also proposed global legal framework for mining on the moon, called the Artemis Accords, encouraging citizens to mine the Earth’s natural satellite and other celestial bodies with commercial purposes. The directive classified outer space as a “legally and physically unique domain of human activity” instead of a “global commons,” paving the way for mining the moon without any sort of international treaty. Spearheaded by the US National Aeronautics and Space Administration (NASA), the Artemis Accords were signed in October by Australia, Canada, England, Japan, Luxembourg, Italy and the United Emirates “Unfortunately, the Trump Administration exacerbated a national security threat and risked the economic opportunity it hoped to secure in outer space by failing to engage Russia or China as potential partners,” says Elya Taichman, former legislative director for then-Republican Michelle Lujan Grisham. “Instead, the Artemis Accords have driven China and Russia toward increased cooperation in space out of fear and necessity,” he writes.Russia’s space agency Roscosmos was the first to speak up, likening the policy to colonialism. “There have already been examples in history when one country decided to start seizing territories in its interest — everyone remembers what came of it,” Roscosmos’ deputy general director for international cooperation, Sergey Saveliev, said at the time.China, which made history in 2019 by becoming the first country to land a probe on the far side of the Moon, chose a different approach. Since the Artemis Accords were first announced, Beijing has approached Russia to jointly build a lunar research base. President Xi Jinping has also he made sure China planted its flag on the Moon, which happened in December 2020, more than 50 years after the US reached the lunar surface.

#### It’s a question of power relative to technocaligcal capability – means international regulations can’t solve

Butters 16—Julie Butters; “Elements of Conflict: The Scramble to Control the rare elements powering the modern world”; BU The Brink; <https://www.bu.edu/articles/2016/rare-earths/>. (AG DebateDrills)

The global prospecting sparked by China’s export restrictions isn’t purely about national security—or even keeping the world’s cell phones and x-ray machines switched on—according to Klinger. It’s about power. Setting up large-scale mining in the Amazon, for example, would allow the Brazilian government greater control over land currently managed by a federation of 28 indigenous ethnic groups. The federation’s power—even the military has to ask permission to cross their land, says Klinger—is “seen as an affront to Brazil’s sovereignty because there’s a perception among some, including in the Brazilian federal government and in the Senate, that indigenous people are the puppets of foreign governments because so much funding from northern nongovernmental organizations has gone to supporting these indigenous people and their causes.” The interstellar gold rush is little different. In November 2015, Congress passed the SPACE Act of 2015, granting citizens the right to mine and sell material from outer space. The legislation was cause for rejoicing among asteroid mining companies that stand to make a fortune plumbing space for water, industrial metals, and rare earths. These companies have already taken the first step toward mining: In July 2015, Planetary Resources launched a spacecraft to test control systems and other technologies necessary for asteroid prospecting. Klinger attended a 2015 space mining conference where private space industry representatives were “invoking the rarity of rare earth elements, and the fact that we’re running out of them here on Earth.” As Klinger sees it, the SPACE Act of 2015 is largely an attempt to place outer space under US jurisdiction. “And if you can cut through all of the fluff about outer space and the great frontier in the transcripts discussing this bill,” she says, “what you see is actually this directly undermines” the 1967 Outer Space Treaty signed by the United States, Russia, and other countries. That treaty “enshrines outer space as belonging to all of humankind,” she says, and “was explicitly organized to minimize conflict in respect to outer space.” She adds, “One of the rather potent and persuasive debates in the US surrounding the promotion and ultimate passage of this law was fear that China would ‘colonize’ the moon if we didn’t get there first.” Klinger hopes other countries won’t take the SPACE Act seriously, because their doing so could lead to a global conflict.

#### Space wars go nuclear

Grego 18 – Laura, Senior Scientist in the Global Security Program at the Union of Concerned Scientists, Postdoctoral Researcher at the Harvard-Smithsonian Center for Astrophysics, PhD in Experimental Physics at the California Institute of Technology, Space and Crisis Stability, Union of Concerned Scientists, 3-19-18, <https://www.law.upenn.edu/live/files/7804-grego-space-and-crisis-stabilitypdf>

Why space is a particular problem for crisis stability For a number of reasons, space poses particular challenges in preventing a crisis from starting or from being managed well. Some of these are to do with the physical nature of space, such as the short timelines and difficulty of attribution inherent in space operations. Some are due to the way space is used, such as the entanglement of strategic and tactical missions and the prevalence of dual-use technologies. Some are due to the history of space, such the absence of a shared understanding of appropriate behaviors and consequences, and a dearth of stabilizing personal and institutional relationships. While some of these have terrestrial equivalents, taken together, they present a special challenge. The vulnerability of satellites and first strike incentives Satellites are inherently fragile and difficult to protect; in the language of strategic planners, space is an “offense-dominant” regime. This can lead to a number of pressures to strike first that don‘t exist for other, better-protected domains. Satellites travel on predictable orbits, and many pass repeatedly over all of the earth‘s nations. Low-earth orbiting satellites are reachable by missiles much less capable than those needed to launch satellites into orbit, as well as by directed energy which can interfere with sensors or with communications channels. Because launch mass is at a premium, satellite armor is impractical. Maneuvers on orbit need costly amounts of fuel, which has to be brought along on launch, limiting satellites‘ ability to move away from threats. And so, these very valuable satellites are also inherently vulnerable and may present as attractive targets. Thus, an actor with substantial dependence on space has an incentive to strike first if hostilities look probable, to ensure these valuable assets are not lost. Even if both (or all) sides in a conflict prefer not to engage in war, this weakness may provide an incentive to approach it closely anyway. A RAND Corporation monograph commissioned by the Air Force15 described the issue this way: First-strike stability is a concept that Glenn Kent and David Thaler developed in 1989 to examine the structural dynamics of mutual deterrence between two or more nuclear states.16 It is similar to crisis stability, which Charles Glaser described as ―a measure of the countries‘ incentives not to preempt in a crisis, that is, not to attack first in order to beat the attack of the enemy,‖17 except that it does not delve into the psychological factors present in specific crises. Rather, first strike stability focuses on each side‘s force posture and the balance of capabilities and vulnerabilities that could make a crisis unstable should a confrontation occur. For example, in the case of the United States, the fact that conventional weapons are so heavily dependent on vulnerable satellites may create incentives for the US to strike first terrestrially in the lead up to a confrontation, before its space-derived advantages are eroded by anti-satellite attacks.18 Indeed, any actor for which satellites or space-based weapons are an important part of its military posture, whether for support missions or on-orbit weapons, will feel “use it or lose it” pressure because of the inherent vulnerability of satellites. Short timelines and difficulty of attribution The compressed timelines characteristic of crises combine with these “use it or lose it” pressures to shrink timelines. This dynamic couples dangerously with the inherent difficulty of determining the causes of satellite degradation, whether malicious or from natural causes, in a timely way. Space is a difficult environment in which to operate. Satellites orbit amidst increasing amounts of debris. A collision with a debris object the size of a marble could be catastrophic for a satellite, but objects of that size cannot be reliably tracked. So a failure due to a collision with a small piece of untracked debris may be left open to other interpretations. Satellite electronics are also subject to high levels of damaging radiation. Because of their remoteness, satellites as a rule cannot be repaired or maintained. While on-board diagnostics and space surveillance can help the user understand what went wrong, it is difficult to have a complete picture on short timescales. Satellite failure on-orbit is a regular occurrence19 (indeed, many satellites are kept in service long past their intended lifetimes). In the past, when fewer actors had access to satellite-disrupting technologies, satellite failures were usually ascribed to “natural” causes. But increasingly, even during times of peace operators may assume malicious intent. More to the point, in a crisis when the costs of inaction may be perceived to be costly, there is an incentive to choose the worst-case interpretation of events even if the information is incomplete or inconclusive. Entanglement of strategic and tactical missions During the Cold War, nuclear and conventional arms were well separated, and escalation pathways were relatively clear. While space-based assets performed critical strategic missions, including early warning of ballistic missile launch and secure communications in a crisis, there was a relatively clear sense that these targets were off limits, as attacks could undermine nuclear deterrence. In the Strategic Arms Limitation Treaty, the US and Soviet Union pledged not to interfere with each other‘s ―national technical means‖ of verifying compliance with the agreement, yet another recognition that attacking strategically important satellites could be destabilizing.20 There was also restraint in building the hardware that could hold these assets at risk. However, where the lines between strategic satellite missions and other missions are blurred, these norms can be weakened. For example, the satellites that provide early warning of ballistic missile launch are associated with nuclear deterrent posture, but also are critical sensors for missile defenses. Strategic surveillance and missile warning satellites also support efforts to locate and destroy mobile conventional missile launchers. Interfering with an early warning sensor satellite might be intended to dissuade an adversary from using nuclear weapons first by degrading their missile defenses and thus hindering their first-strike posture. However, for a state that uses early warning satellites to enable a “hair trigger” or launch-on-attack posture, the interference with such a satellite might instead be interpreted as a precursor to a nuclear attack. It may accelerate the use of nuclear weapons rather than inhibit it. Misperception and dual-use technologies Some space technologies and activities can be used both for relatively benign purposes but also for hostile ones. It may be difficult for an actor to understand the intent behind the development, testing, use, and stockpiling of these technologies, and see threats where there are none. (Or miss a threat until it is too late.) This may start a cycle of action and reaction based on misperception. For example, relatively low-mass satellites can now maneuver autonomously and closely approach other satellites without their cooperation; this may be for peaceful purposes such as satellite maintenance or the building of complex space structures, or for more controversial reasons such as intelligence-gathering or anti-satellite attacks. Ground-based lasers can be used to dazzle the sensors of an adversary‘s remote sensing satellites, and with sufficient power, they may damage those sensors. The power needed to dazzle a satellite is low, achievable with commercially available lasers coupled to a mirror which can track the satellite. Laser ranging networks use low-powered lasers to track satellites and to monitor precisely the Earth‘s shape and gravitational field, and use similar technologies. 21 Higher-powered lasers coupled with satellite-tracking optics have fewer legitimate uses. Because midcourse missile defense systems are intended to destroy long-range ballistic missile warheads, which travel at speeds and altitudes comparable to those of satellites, such defense systems also have inherent ASAT capabilities. In fact, while the technologies being developed for long-range missile defenses might not prove very effective against ballistic missiles—for example, because of the countermeasure problems associated with midcourse missile defense— they could be far more effective against satellites. This capacity is not just theoretical. In 2007, China demonstrated a direct-ascent anti-satellite capability which could be used both in an ASAT and missile defense role, and in 2009, the United States used a ship-based missile defense interceptor to destroy a satellite, as well. US plans indicated a projected inventory of missile defense interceptors with capability to reach all low earth orbiting satellites in the dozens in the 2020s, and in the hundreds by 2030.22 Discrimination The consequences of interfering with a satellite may be vastly different depending on who is affected and how, and whether the satellite represents a legitimate military objective. However, it will not always be clear who the owners and operators of a satellite are, and users of a satellite‘s services may be numerous and not public. Registration of satellites is incomplete23 and current ownership is not necessarily updated in a readily available repository. The identification of a satellite as military or civilian may be deliberately obscured. Or its value as a military asset may change over time; for example, the share of capacity of a commercial satellite used by military customers may wax and wane. A potential adversary‘s satellite may have different or additional missions that are more vital to that adversary than an outsider may perceive. An ASAT attack that creates persistent debris could result in significant collateral damage to a wide range of other actors; unlike terrestrial attacks, these consequences are not limited geographically, and could harm other users unpredictably. In 2015, the Pentagon‘s annual wargame**,** or simulated conflict, involving space assets focused on a future regional conflict. The official report out24warnedthatit was hard to keep the conflict contained geographically when using anti-satellite weapons: As the wargame unfolded, a regional crisis quickly escalated, partly because of the interconnectedness of a multi-domain fight involving a capable adversary. The wargame participants emphasized the challenges in containing horizontal escalation once space control capabilities are employedto achieve limited national objectives. Lack of shared understanding of consequences/proportionalityStates havefairly similar understandings of the implications of military actions on the ground, in the air, and at sea,built over decades of experience. The United States and the Soviet Union/Russia have built some shared understanding of each other‘s strategic thinking on nuclear weapons, though this is less true for other states with nuclear weapons. But in the context of nuclear weapons, there is an arguable understanding about the crisis escalation based on the type of weapon (strategic or tactical) and the target (counterforce—against other nuclear targets, or countervalue—against civilian targets). Because of a lack of experience in hostilities that target space-based capabilities, it is not entirely clear what the proper response to a space activity is and where the escalation thresholds or “red lines” lie. Exacerbating this is the asymmetry in space investments; not all actors will assign the same value to a given target or same escalatory nature to different weapons.

#### Nuclear war causes extinction.

Starr ’17 (Steven; director of the University of Missouri’s Clinical Laboratory Science Program, senior scientist at the Physicians for Social Responsibility, Associate member of the Nuclear Age Peace Foundation, expert in the environmental consequences of nuclear war; 1/9/17; “Turning a Blind Eye Towards Armageddon — U.S. Leaders Reject Nuclear Winter Studies”; <https://fas.org/2017/01/turning-a-blind-eye-towards-armageddon-u-s-leaders-reject-nuclear-winter-studies/>; Federation of American Scientists; accessed 11/24/18; TV) [AV]

The detonation of an atomic bomb with this explosive power will **instantly ignite fires** over a surface area of three to five square miles. In the recent studies, the scientists calculated that the **blast**, **fire**, and **radiation** from a war fought with 100 atomic bombs could produce **direct fatalities** comparable to all of those worldwide in World War II, or to those once estimated for a “**counterforce**” **nuclear war** between the superpowers. However, the **long-term environmental effects** of the war **could** significantly disrupt the global weather for at least a decade, which would likely **result in** a vast **global famine**. The scientists predicted that **nuclear firestorms** in the burning cities would cause at least five million tons of **black carbon smoke** to quickly rise above cloud level into the stratosphere, where it could not be rained out. The smoke would circle the Earth in **less than two weeks** and would form **a** global **stratospheric smoke layer** that **would remain for** more than **a decade**. The smoke would absorb warming sunlight, which would **heat the smoke** to temperatures near the boiling point of water, producing **ozone losses of** 20 to **50 percent** over populated areas. This would almost double the amount of UV-B reaching the most populated regions of the mid-latitudes, and it would create UV-B indices unprecedented in human history. In North America and Central Europe, the time required to get a painful sunburn at mid-day in June could decrease to as little as six minutes for fair-skinned individuals. As the smoke layer blocked warming sunlight from reaching the Earth’s surface, it would produce the **coldest** average **surface temperatures** in the last 1,000 years. The scientists calculated that global **food production would decrease** by 20 to **40 percent** during a five-year period following such a war. Medical experts have predicted that the shortening of growing seasons and corresponding decreases in agricultural production could cause up to **two billion** people to perish from **famine**. The climatologists also investigated the effects of a nuclear war fought with the vastly more powerful modern **thermonuclear** weapons possessed by the United States, Russia, China, France, and England. Some of the thermonuclear weapons constructed during the 1950s and 1960s were 1,000 times more powerful than an atomic bomb. During the last 30 years, the average size of thermonuclear or “strategic” nuclear weapons has decreased. Yet today, each of the approximately 3,540 strategic weapons deployed by the United States and Russia is seven to **80 times** more powerful than the atomic bombs modeled in the India-Pakistan study. The smallest strategic nuclear weapon has an explosive power of **100,000 tons of TNT**, compared to an atomic bomb with an average explosive power of 15,000 tons of TNT. Strategic nuclear weapons produce much larger nuclear firestorms than do atomic bombs. For example, a standard Russian 800-kiloton warhead, on an average day, will ignite fires covering a surface area of 90 to 152 square miles. A **war** fought with hundreds or thousands of U.S. and Russian strategic nuclear weapons would **ignite immense** **nuclear firestorms** covering land surface areas of many thousands or **tens of thousands** of square miles. The scientists calculated that these fires would produce up to **180 million tons** of black carbon soot and **smoke**, which would form a dense, **global stratospheric smoke layer**. The smoke would remain in the stratosphere for 10 to **20 years**, and it **would block** as much as **70 percent of sunlight** from reaching the surface of the Northern Hemisphere and 35 percent from the Southern Hemisphere. So much sunlight would be blocked by the smoke that the noonday sun would resemble a full moon at midnight. Under such conditions, it would only require a matter of days or weeks for daily minimum **temperatures** to **fall below freezing** in the largest agricultural areas of the Northern Hemisphere, where freezing temperatures would occur every day for a period of between one to more than two years. Average surface temperatures would become colder than those experienced 18,000 years ago at the height of the last Ice Age, and the prolonged cold would cause average rainfall to decrease by up to 90%. Growing seasons would be completely eliminated for more than a decade; it would be **too cold and dark** to grow food crops, **which would doom the** majority of the **human population.** NUCLEAR WINTER IN BRIEF The profound cold and darkness following nuclear war became known as nuclear winter and was first predicted in 1983 by a group of NASA scientists led by Carl Sagan. During the mid-1980s, a large body of research was done by such groups as the Scientific Committee on Problems of the Environment (SCOPE), the World Meteorological Organization, and the U.S. National Research Council of the U.S. National Academy of Sciences; their work essentially supported the initial findings of the 1983 studies. The idea of nuclear winter, published and supported by prominent scientists, generated extensive public alarm and put political pressure on the United States and Soviet Union to reverse a runaway nuclear arms race, which, by 1986, had created a global nuclear arsenal of more than 65,000 nuclear weapons. Unfortunately, this created a backlash among many powerful military and industrial interests, who undertook an extensive media campaign to brand nuclear winter as “bad science” and the scientists who discovered it as “irresponsible.” Critics used various uncertainties in the studies and the first climate models (which are primitive by today’s standards) as a basis to criticize and reject the concept of nuclear winter. In 1986, the Council on Foreign Relations published an article by scientists from the National Center for Atmospheric Research, who predicted drops in global cooling about half as large as those first predicted by the 1983 studies and described this as a “nuclear autumn.”

#### Resource extraction in space is not a sustainable market – profitability metrics ensure total collapse into monopolization

Gardenyes 2017 (Distri Josep Gardenyes, Marxist and anarchist writer, "New Technologies, Extraterrestrial Exploitation, And The Future Of Capitalism", It's Going Down, January 28 2017, <https://itsgoingdown.org/new-technologies-extraterrestrial-exploitation-future-capitalism/>, mmv)

2017 is the year of Google’s Lunar X Prize, through which the North American corporation (as important to 21st century capitalism as Ford was to 20th century capitalism) is offering $20 million to the first company that manages to send a landing craft to the moon, drive 500 meters, and transmit high-resolution images back to Earth. But they have to do it this year. And there are already various teams that are getting ready to meet the challenge. One of which is Moon Express, which has already become the first company in history to receive legal permission, from the US government in this case, to carry out commercial exploitations on the moon’s surface. If this team makes it to the moon—and they already have the necessary financing and a schedule of test launches—they won’t only win the Prize, they will also drop off a commercial payload that represents the first step in setting up an equipment delivery service to the moon, which will make the lunar mining of Helium-3 (a valuable fuel for nuclear reactors) feasible. Another company, Planetary Resources, claims that the mining of metals and water on asteroids could be a trillion dollar business. For them, water (and the hydrogen it contains, which could be used as spaceship fuel) is “the oil of space.” These are not empty words. Planetary Resources is another company that has a business plan and the technology needed to begin carrying out the mining it envisions. On the 14th of January, Space X returned to space. It’s one of the companies of Elon Musk (who is also preparing self-driving cars for commercial sale; the technology already works and the only obstacle are the legal regulations), the billionaire whose personal crusade is the colonization of Mars in the next two decades. Space X fixed a design flaw in its rockets and on the 14th made an effective launch, deploying 10 commercial satellites from the same rocket, which, subsequently, returned automatically to Earth, landing on a Space X drone ship waiting—with its entirely robotic crew—in the Pacific Ocean. The autonomous and reusable rockets (one could say, environmentally friendly) are one of the foundations of Musk’s plan for reaching Mars in a commercially feasible way. He has already developed a business plan for developing the technology and acquiring the resources needed to complete the mission. These are not isolated or insignificant companies. And the State is also paying attention to extraterrestrial colonization. The UN Treaty on Outer Space, from 1966, holds that space and space objects cannot be armed or claimed as territory, and that any economic activity had to be peaceful and for the good of all humanity. In 2015, in the Commercial Space Launch Competitiveness Act, the US government clarified the legal question, establishing the legal right of private companies to exploit the moon, asteroids, and other space objects. It gives private entities the right to own and sell resources extracted from space objects, but not to possess the object outright. In effect, they can mine the moon until it’s empty, but the private companies working there with their robotic factories couldn’t be considered the owners. The dotcom boom, which burst in 2000, shows that immense amounts of capital can be invested in companies that do not generate any profits for quite a few years before provoking a crash (in this case, it was six years). In fact, the crash didn’t come until the moment when a few new corporations showed the capacity to become profitable and productive, corporations that today are among the most powerful in the world, like Google, Amazon, and Facebook. We are at the beginning of a phase of massive investment and growth in the new sector of extraterrestrial transport and mining. The venture capitalists of this sector enjoy the advantage that the logistical foundation of their dream (everything connected with the launching of satellites, with their crucial military and commercial uses) is already in place and profitable. Similarly, Columbus didn’t have to invent the long-distance ships or the navigation equipment (which had already been developed by the Portuguese in the luxurious commercial circuits of the Indian Ocean), he just had to take them further. They still have a few years to yield profits with extraterrestrial extraction before the bubble bursts. If they achieve it, capitalism will once again undergo an intense growth and the moment of maximum vulnerability and maximum popular rage that the institutions now face will have passed. Extraterrestrial colonization is no longer a trope of science fiction. But speaking of science fiction, we must also point out the great imaginary production carried out by Hollywood and other centers of cultural work, which have redirected our gaze to the colonization of space. Since the 19th century, there have been occasional works that posed journeys beyond Planet Earth, but the current frenetic production is qualitatively and quantitatively incomparable. Its effect is not only the normalization of extraterrestrial activity, it also accustoms us to imagine the first steps of taking our civilization and the capitalist economy beyond the Earth’s gravity well.

#### Asteroid mining is all hype – benefits are exaggerated

Riederer 14 - editor-in-chief of Guernica magazine and writer at The New Yorker

Rachel Riederer, “Silicon Valley Says Space Mining Is Awesome and Will Change Life on Earth. That’s Only Half Right”, New Republic, 4/19/14 , <https://newrepublic.com/article/117815/space-mining-will-not-solve-earths-conflict-over-natural-resources>

It's become clear that there’s just not enough stuff on Earth to go around. We’re constantly fighting over land and water, jockeying for access to our home planet’s diamonds or oil or sugarcane or schools of fish. In the last few years a chorus of voices has arisen to suggest that we could solve these petty human squabbles by looking to space. “Everything we hold of value on this planet, metals, minerals, real estate, energy sources, fuel—the things we fight wars over—are literally in near infinite quantities in the solar system,” says Peter Diamandis, one of the founders of the asteroid-mining company Planetary Resources. He claims we have a “moral obligation to become an interplanetary species,” and that if we harness the resources in space, "the entire human race will be the beneficiary." Naveen Jain, founder of Moon Express, wants to do on the moon what Diamandis wants to do with asteroids. A recent CNBC profile quotes him as saying, “Once you take a mind-set of scarcity and replace it with a mind-set of abundance, amazing things can happen here on Earth.” MOST POPULAR Police Killed Her Boyfriend, Then Charged Her With His Murder Texas Is Bracing for a Blue Wave in 2020. Yes, Texas. America’s Most Powerful Gun Supporter What Indigenous Rights Have to Do With Fighting Climate Change Open Borders Made America Great This kind of exultant talk is perhaps to be expected from entrepreneurs describing their companies’ dreams, but Diamandis and Jain are not alone. In a radio interview this April, Neil deGrasse Tyson, the public face of American astrophysics, also voiced his excitement about the potential of space mining. “If you haul an asteroid the size of a house to Earth, it could have more platinum on it than has ever been mined in the history of the world. More gold than has ever been mined in the history of the world. When that happens”—and here his voice takes on the dreamy tone familiar to fans of "COSMOS: A Spacetime Odyssey," the Fox series he hosts—“the scarcity that has led to human-to-human violence, there’s a chance it could all go away.” Tyson admitted that he was being “a little hopeful”—he has also noted that it is far more likely that any resources found in space will be put to use in space first, not hauled back to Earth (more on that later)—but his comment captures the aura of starry-eyed excitement that surrounds space mining ventures. At Slate, Will Oremus wrote about the terrestrial tech world’s blasé response to the founding of Planetary Resources, and commanded, “Wake up! This is outer space we’re talking about! This is awesome!” It is awesome. To read about these ambitious plans, and to contemplate the scale of human brainpower and industriousness required to pull them off, fills one with awe. These new companies talk about space in a way that sounds unfamiliar to the civilian ear accustomed to the reverent tone of planetarium field trips; rather than the vastness of space, the companies emphasize its accessibility. Moon Express calls the moon “the eighth continent.” Planetary Resources wants to “bring the solar system into humanity’s sphere of influence.” Experiencing awe is fun. It's even more fun to imagine a world of outer-space abundance in which we don’t have to worry about fossil fuels and everyone can afford a platinum case for their iPhone. And there is great potential for resource extraction in space, though these ventures will carry great upfront costs and plenty of uncertainty about whether they will actually come to fruition. Many deadlines and timeline estimates are fast approaching or have passed already. What’s misleading about these projects isn’t that they’re subject to budget problems and delays, but that they come couched in overblown rhetoric about their potential to radically alter human life, to do away with the notion of scarcity and deliver us to a future of plenty and peace. It’s a pattern that has become familiar in Silicon Valley: develop a plan for a business that will do something cool and make a lot of money, but describe it instead as something that will change the world. Return to that platinum asteroid for a moment. There’s one that Planetary Resources has been tracking: It passes near the Earth’s orbit every 23 months and is a half-kilometer by one kilometer in size. A spacecraft could travel to it in around eight months. Diamandis estimates its total worth at between $300 billion and $5 trillion. If it were to be mined at some point in the future, it would drive down the global price of platinum, which might make some items more affordable—luxury jewelry, of course, but also catalytic converters for cars and hard disks for laptops and DVRs—but it would primarily make the investors of Planetary Resources extremely rich. Allusions to the Wild West abound in the literature of space-mining companies. The Moon Express website talks about “brave pioneers” who explored new territories "with the backing of a monarch or a state.” For these entrepreneurs, space is not a distant emptiness; beyond the frontier, they envision a business-place. And with the exception of a Cold War–era treaty prohibiting national appropriation of the moon, there aren’t laws about ownership in space; its riches are there for the taking, like gold nuggets in a California stream. In a March debate on "Selling Space," at the American Museum of Natural History, Space Foundation CEO Elliot Pulham said that asteroids are clearly up for grabs: “There’s no law that says you can’t snag an asteroid. Knock yourself out.” It’s certainly true that space is full of valuables. Billions of years ago, during the formation of the solar system, gravity pulled the heavy materials on would-be planets toward their cores, forcing the comparatively lighter rocky material out to the surface. When those planets broke apart, they became asteroids. Some are made of rocky surface fragments, but some are made of the core materials—platinum, gold, silver, palladium—that are rare and precious on Earth. At a press roundtable after the "Selling Space" debate, Tyson explained why this process matters so much to those who would mine the sky: “Nature has pre-sifted the ingredients for you. You go grab yourself an asteroid made from the core of a planet that never survived, and you’ve got this stuff concentrated in the palm of your hand.” This is what Manifest Destiny must have felt and sounded like. Wealth beyond your wildest dreams, and it’s there for the taking. You just have to get there first. Must-reads. 5 days a week. Sign Up The “getting there first” will not be simple, or cheap. Most of the asteroids in the solar system are in the asteroid belt between Mars and Jupiter. But the orbit paths of some near-Earth asteroids, or NEAs, bring them relatively close to our planet—that is, within around 30 million miles. Planetary Resources has developed what is essentially an outer-space drone: a small telescope-equipped spacecraft, around the size of a desktop computer, that will survey near-Earth asteroids. Once an asteroid is identified and determined to be valuable, the extraction could begin, though that introduces a new set of technical obstacles. Because of the difficulty and expense of getting heavy machinery from Earth into space, some have suggested using 3D printing technology to use materials found in space to create the necessary equipment. Then, some modified version of a terrestrial mining method, like drilling or magnetic separation, could be used for the mining itself. But these extraction processes have been developed for the pressure and gravity of Earth, and they would need to be overhauled to function in the low-gravity, vacuum environment of space. If this part of the process sounds unclear, it’s because it is. To give an idea of the scale—in time and difficulty—of these kinds of operations, consider the government’s version of asteroid prospecting. In April, NASA greenlighted a mission in which a spacecraft called OSIRIS-REx will rendezvous with an asteroid called Bennu. OSIRIS-Rex is scheduled to launch in 2016, reach the asteroid in 2018, reconnoiter it for over a year, and then bring back samples for scientific study. The amount of asteroid that NASA plans to collect after all this time and trouble? Two ounces. A major premise of private space mining companies is that they will be able to work far faster and more economically than NASA, and will be willing to take on levels of risk beyond that of a government operation, but the scale and timeline of OSIRIS-REx shows how complex these operations will be, even for the swiftest companies. Rick Sternbach / KISS BAG IT, TAG IT, SELL IT An illustration, from the Cal Tech study, of an asteroid retrieval spacecraft capturing a 500-ton asteroid. The most far-out proposal in space mining is to "redirect" an NEA toward Earth and into lunar orbit. There, the asteroid could spin safely around the moon, accessible to our planet. A 2012 Cal Tech study determined that this method would be not only feasible, but “essential” for long-term human space exploration. According to the study, it will soon be possible for an unmanned spacecraft to identify a target asteroid—one around seven meters in diameter and 500,000 kilograms in mass—approach it, “loiter” nearby to determine its spin, and ultimately enclose the asteroid in what is described as a “draw-string bag.” (Take a moment to imagine a man-made drawstring bag capturing a giant mass of precious metal hurtling through space. “This is awesome!” does feel like the only reasonable response.) Once the asteroid and spacecraft are connected, a solar-powered propulsion system could fly the asteroid back to our moon and deposit it in lunar orbit. Depending on the mass of the asteroid, this retrieval flight would last between six and ten years. This idea, like the other space-mining projects, will require tremendous patience, money, vision, and bluster. So it's no surprise that the futurists of Silicon Valley are behind them: The group of companies founded with the intention of mining space are backed largely by investors who made their names and fortunes in tech. Peter Diamandis is the founder of the X Prize Foundation and of Silicon Valley’s Singularity University, which he co-founded with futurist Ray Kurzweil; Eric Schmidt is one of Planetary Resources’ major investors; before starting Moon Express, Naveen Jain was a senior executive at Microsoft and then CEO of his own startup, InfoSpace; Elon Musk founded PayPal and now has a private space company, SpaceX, currently under contract with NASA to begin carrying astronauts to the International Space Station. The New Yorker's George Packer identifies the “conflicting pressures” of Silicon Valley as “work ethic, status consciousness, idealism, and greed.” All of these pressures are present in the space-mining race, too. The work required to pull it off is undeniable—as is the idealistic delusion that outer-space extraction would bring world peace. Whoever accomplishes this first will be hailed, from Mountain View to Capitol Hill, as a genius. They will also become unfathomably wealthy, and rightly so: Entering a new, high-risk, high-tech field of business should come with the possibility for enormous reward. These entrepreneurs have evinced as much in less-utopian, off-the-cuff remarks. Diamandis has joked that his company’s financing plan is to buy puts in the platinum market and then announce their plan to bring a platinum asteroid home. Jain imagines coming back from trips to the moon with payloads worth billions of dollars: “I don’t care what people say," he said in an interview with Wired's editor last year. "That’s a shit load of money.” It’s telling that the foundational text of the space mining industry—1997's Mining the Sky, by John Lewis, a professor of planetary science at the University of Arizona and the chief scientist of Deep Space Industries—begins not with a catalog of the wealth of space, but with a brief history of exploration and military domination on Earth. Here, there isn’t enough, but in space, rather than nothingness, we find “a lively, rich understanding of the unity and lawfulness of Creation, within which the diversity and complexity of local materials and events falls into place.” Thanks to the saving power of technology, the very ideas of “limited resources and finite living space” are “tired old myths,” he writes. It’s exhilarating, this notion that tech advances could end scarcity as we know it, relegating wars over mineral wealth and energy sources to the list of woes defeated by science, alongside plague and polio. But it’s a dangerous exhilaration. It seems far more likely that new sources of wealth will, in their abundance, be one more thing for us to scrabble over. The space-mining notion is immensely appealing: the sky is full of infinite riches and abundance leads to peace. But why wouldn’t riches from the heavens cause conflicts and problems? Their vulgar terrestrial cousins always have. The problem with comparing space-mining to the Wild West isn’t just that it won’t revolutionize our economy like Manifest Destiny did. It isn’t even that there’s something suspect in taking the sky—something that feels so shared, so very deeply part of the commons—and turning it into a set of privately held commodities. It’s that this rhetoric gives the industry a kind of up-by-the-bootstraps patina, calling to mind a situation in which anyone with a gold-pan could go and seek their fortune, if one were plucky and lucky enough to set out for virgin territory. This simply does not apply to space mining, an industry where—to an even greater degree than modern-day resource extraction businesses on Earth—the barriers to entry in terms of both technology and capital are so immense that it is only open to entrepreneurs who are already billionaires. Would-be space mining companies are often called “crazy,” their plans described as wild schemes. In fact, these companies are not crazy at all. As Jain, of Moon Express, says in a promotional video, "It is not just a fun project. It is also a great business." Space-mining investors may be thinking extremely far outside the box, and willing to take on levels of risk that governments—the only entities with dealings in space until just recently—would never take on. But these are savvy investors, not a bunch of kids with a kooky dream, and they expect an eventual return on that investment. That might explain why, as the Wall Street Journal reported recently, Planetary Adventures has shifted its focus from precious metals "to a more mundane space resource: water," which "could be processed into fuel to extend the useful lives of aging commercial satellites." Granted, water has been a part of Planetary Resources’s business plan for years: When the company announced two years ago its intentions to mine asteroids, it said in a press release that “accessing water resources in space will revolutionize exploration.” But it never got headlines, for obvious reasons. As John Logsdon of the GWU Institute of Space Policy said after the "Selling Space" debate in March, “It’s not as sexy as platinum but I think the most valuable resource in space is water.” Harvesting asteroid ice could be very profitable in its own right, but it doesn’t conjure the same Panglossian platitudes as giant chunks of space gold do. That's just as well. It's a more practical approach for the near future. Because of the tremendous cost—both in terms of energy and money—of launching something out of Earth’s atmosphere or back into it, the most efficient use of resources extracted in space will be right there: in space. And that, in turn, should help bring the peace-and-abundance rhetoric back down to Earth. It's like much of what Silicon Valley invents: Not as awesome as the elevator pitch makes it sound, but useful in its own little way.

### Advantage – Collisions

#### Unregulated mining is existential and causes collisions – multiple scenarios

#### Mining creates space debris

Boley and Byers 20 (Arron, Department of Physics and Astronomy, University of British Columbia; Michael, Department of Political Science, University of British Columbia) U.S. policy puts the safe development of space at risk, SCIENCE, 9 Oct 2020, Vol 370, Issue 6513, pp. 174-175 <https://www.science.org/doi/full/10.1126/science.abd3402> EE

Mining can generate serious operational concerns. Lunar dust is a known challenge to operations on the Moon. Any surface activity could exacerbate lunar dust migration, including by lofting dust onto trajectories that cross lunar orbits, such as that of NASA's proposed Lunar Gateway (11). Moreover, without cooperation by all actors, the limited number of useful lunar orbits could quickly become filled with space debris.

On asteroids, low escape speeds will make it difficult to prevent the loss of surface material. Even if full enclosures are used, waste material may be purposefully jettisoned. Mining could also lead to uncontrolled outbursts of volatile sublimation after the removal of surface layers. Because the asteroids targeted for mining are likely to be those with small minimum orbit intersection distances, the resulting meteoroid debris streams could threaten lunar operations as well as satellites in Earth's orbit (12). In a worst-case scenario, a trajectory change resulting from mining could eventually lead to an Earth-impact emergency.

Space missions already provide some evidence of these risks. In 2019, during the course of Japan's Hayabusa2 mission, a small impactor was used to make a crater on (162173) Ryugu (13). Some of the resulting anthropogenic meteoroids could begin reaching Earth during the 2033 apparition. In 2022, NASA will test its ability to deflect an asteroid by striking (65803) Didymos B (Dimorphos) with the Double Asteroid Redirection Test spacecraft. This impact will produce anthropogenic meteoroids, with the possibility of immediate delivery to Earth (14). Although these risks are small, they demonstrate how easily human actions can change the near-Earth environment.

#### Space dust destroys spirals and exponentially accumulates through time, increasing the likelihood of collisions.

Intagliata 17 [Christopher Intagliata, 5-11-2017, "The Sneaky Danger of Space Dust," Scientific American, <https://www.scientificamerican.com/podcast/episode/the-sneaky-danger-of-space-dust/>]//DDPT

When tiny particles of space debris slam into satellites, the collision could cause the emission of hardware-frying radiation, Christopher Intagliata reports.

Aside from all the satellites, and the space station orbiting the Earth, there's a lot of trash circling the planet, too. Twenty-one thousand [baseball-sized chunks](https://www.scientificamerican.com/article/orbital-debris-space-fence/) of debris, [according to NASA](https://www.orbitaldebris.jsc.nasa.gov/faq.html). But that number's dwarfed by the number of small particles. There's hundreds of millions of those.

"And those smaller particles tend to be going fast. Think of picking up a grain of sand at the beach, and that would be on the large side. But they're going 60 kilometers per second."

Sigrid Close, an applied physicist and astronautical engineer at Stanford University. Close says that whereas mechanical damage—like punctures—is the worry with the bigger chunks, the dust-sized stuff might leave more insidious, invisible marks on satellites—by causing electrical damage.

"We also think this phenomenon can be attributed to some of the failures and anomalies we see on orbit, that right now are basically tagged as 'unknown cause.'"

Close and her colleague Alex Fletcher modeled this phenomenon mathematically, based on plasma physics behavior. And here's what they think happens. First, the dust slams into the spacecraft. Incredibly fast. It vaporizes and ionizes a bit of the ship—and itself. Which generates a cloud of ions and electrons, traveling at different speeds. And then: "It's like a spring action, the electrons are pulled back to the ions, ions are being pushed ahead a little bit. And then the electrons overshoot the ions, so they oscillate, and then they go back out again.”

That movement of electrons creates a pulse of electromagnetic radiation, which Close says could be the culprit for some of that electrical damage to satellites. The study is in the journal Physics of Plasmas. [Alex C. Fletcher and Sigrid Close, [Particle-in-cell simulations of an RF emission mechanism associated with hypervelocity impact plasmas](http://aip.scitation.org/doi/full/10.1063/1.4980833)]

#### An increase in space debris and dust from mining collides with key defense satellites

Scoles 15 Sarah Scoles [Freelance science writer, and a contributing writer at WIRED Science, with articles in places like Popular Science, the New York Times, Scientific American, Vice, Outside, and others.], 5-27-2015, "Dust from asteroid mining spells danger for satellites," New Scientist, <https://www.newscientist.com/article/mg22630235-100-dust-from-asteroid-mining-spells-danger-for-satellites/> DD AG

IF THE gold mine is too far from home, why not move it nearby? It sounds like a fantasy, but would-be miners are already dreaming up ways to drag resource-rich space rocks closer to home. Trouble is, that could threaten the web of satellites around Earth.

Asteroids are not only stepping stones for cosmic colonisation, but may contain metals like gold, platinum, iron and titanium, plus life-sustaining hydrogen and oxygen, and rocket-fuelling ammonia. Space age forty-niners can either try to work an asteroid where it is, or tug it into a more convenient orbit.

NASA chose the second option for its Asteroid Redirect Mission, which aims to pluck a boulder from an asteroid’s surface and relocate it to a stable orbit around the moon. But an asteroid’s gravity is so weak that it’s not hard for surface particles to escape into space. Now a new model warns that debris shed by such transplanted rocks could intrude where many defence and communication satellites live – in geosynchronous orbit.

According to Casey Handmer of the California Institute of Technology in Pasadena and Javier Roa of the Technical University of Madrid in Spain, 5 per cent of the escaped debris will end up in regions traversed by satellites. Over 10 years, it would cross geosynchronous orbit 63 times on average. A satellite in the wrong spot at the wrong time will suffer a damaging high-speed collision with that dust.

The study also looks at the “catastrophic disruption” of an asteroid 5 metres across or bigger. Its total break-up into a pile of rubble would increase the risk to satellites by more than 30 per cent (arxiv.org/abs/1505.03800).

That may not have immediate consequences. But as Earth orbits get more crowded with spent rocket stages and satellites, we will have to worry about cascades of collisions like the one depicted in the movie Gravity.

#### Collisions with high-value satellites guarantee nuclear escalation.

Egeli 21 [Sitki Egeli is an assistant professor in the Political Science and International Relations Department of Izmir University of Economics. He was previously a director for foreign affairs in Turkey’s Undersecretariat for Defense Industries (SSM) and vice president in charge of the defense and aerospace sectors of an international consulting firm.] “Space-to-Space Warfare and Proximity Operations: The Impact on Nuclear Command, Control, and Communications and Strategic Stability,” Published 25 Jun 2021, <https://www.tandfonline.com/doi/full/10.1080/25751654.2021.1942681>, VM

“Amid increased tensions, perhaps even an imminent military confrontation between **two nuclear-armed adversaries**, a high-value (for example, early-warning or strategic communication) **satellite stops functioning** or communicating **instantly and inexplicably**. SSA sensors do not pick up any anomalies. **This may be the outcome of** a technical malfunction or a natural phenomenon, such as the impact of a collision with a meteoroid or piece of **space debris small enough to have evaded detection**. Alternatively, the satellite perhaps becomes the victim of a deliberate, undetected attack. Earth-to-space kinetic, electronic, or directed energy attacks would leave behind some trails. A cyberattack, which is harder to detect and attribute, is a strong possibility. So is a stealthy attack by hostile spacecraft. In fact, the adversary is known to have experimented with ominous small spacecraft that could easily conceal or disguise themselves until conducting a final maneuver to neutralize their targets. The victim would also be aware that, especially at distant GEO and HEO altitudes, SSA is not sufficiently comprehensive to detect and give warning of all suspicious or threatening movements as they happen. As suspicions abound, decision makers are faced with hard choices. Could this perhaps be the harbinger of a wider nuclear or nonnuclear **first strike**, along with which the attacker is seeking to eliminate the **possibility of retaliation** by degrading the defender’s capacity to command, control, and communicate with its forces? Should the defender react immediately before the remaining space-enabled NC3 elements are also compromised and its control over nuclear and nonnuclear forces degrades even further? In the absence of a clear-cut picture of what actually has happened, there is a risk that impending decisions will be made on the basis of insufficient and potentially **erroneous information**, and the climate will be ripe for unfounded presumptions and predispositions. The resulting ultimatums, responses, or counteractions could **set off a dangerous cycle of escalation** and tit-for-tat actions, whereby reactions and overreactions between adversaries lead to potentially catastrophic consequences. At a minimum, heightened tension in orbit would **have the outcome of spilling down to Earth** so as to further aggravate an already tense situation.?”

#### Squo debris is goldilocks – current orbital debris deters space aggression, but adding more generates more risk than reward

Miller 21 [Gregory D., PhD PSci from Ohio State University, Prof and Chair of Dept of Spacepower and Director of Space Scholars program at Air Command and Staff College]. “Deterrence by Debris: The Downside to Cleaning up Space.” Space Policy, Vol 58, Nov 2021, <https://doi.org/10.1016/j.spacepol.2021.101447> TG

The danger of kinetic strikes increasing orbital debris is a common theme in the literature, but the positive deterrent effects of some debris are often overlooked. The debris resulting from destroyed satellites, or other space objects, creates a deterrent effect on actors who might otherwise violate international norms and strike at objects in space, either to test their capabilities or as an act of hostilities. This is not deterrence in the traditional sense, of one actor publicly threatening punishment in response to another actor’s unwanted actions. It is not deterrence by denial since the attacker is not damaged and may even achieve its objective. Nor is it deterrence by punishment because the debris itself does not threaten to punish the attacker’s country. But debris can increase the future costs to the aggressor, even if their initial attack succeeds, and thus it has a similar restraining effect on certain behavior. Like the automated response of the U.S. tripwire in West Germany, the threat that debris can pose to state interests acts as a form of deterrence, at least to prevent some actors from taking certain types of actions. Removing the danger of debris will weaken that restraint and thus weaken deterrence, making ASAT tests and hostile actions in space more likely.

Several factors may deter a state from launching kinetic tests or striking against an adversary’s interests in space. For one thing, if a state’s adversary has similar capabilities to destroy objects in space, deterrence would be a function of not wanting to escalate tensions. Although international law only explicitly prohibits states from placing [weapons of mass destruction](https://www.sciencedirect.com/topics/social-sciences/nuclear-weapons) in orbit, international space law, like the Outer Space Treaty [[30](https://www.sciencedirect.com/science/article/pii/S0265964621000394" \l "bib30)], does provide a framework for addressing the activities of one state that lead to the damage of another state’s property. Likewise, there are international norms (informal but expected rules of behavior) against the weaponization of space. But these norms seem to be in decline [[31](https://www.sciencedirect.com/science/article/pii/S0265964621000394" \l "bib31)], and such norms only deter a state from engaging in certain types of behavior if the state cares about following norms, if it cares about how states perceive its behavior, or if it believes other states are willing to enforce the norms. The beauty of debris as a deterrent is that it does not rely on the enforcement of norms or the credibility of states to succeed.

The specific orbit will also determine how much debris is relatively safe while still deterring, and the point at which the amount of debris becomes more of a risk than a deterrent. The nature of the spacecraft will also play a role. More maneuverable and hardened craft will make attacks more difficult and less effective, but they also reduce the deterrent effect of debris. More vulnerable craft might be easier to destroy, but the ease with which they create more debris can create a stronger deterrent. The presence of humans should also strengthen deterrence because even accidents that kill one country’s citizens as a result of debris could have national security implications for multiple states.

States that are potentially affected by additional debris or that have commercial interests that could be negatively affected are less likely to want to create more debris by targeting an object in orbit. In this respect, there is some overlap with deterrence by entanglement because the increased interest in dual-use (military and commercial) satellites acts as an additional deterrent against states taking unwanted actions against objects in space [[32](https://www.sciencedirect.com/science/article/pii/S0265964621000394" \l "bib32)]. Likewise, states are less likely to take actions that threaten the interests of multiple governments, so the more states that are invested in objects with similar orbits, and the more that satellites represent multinational efforts and interests, the stronger the deterrent effect against any kind of test or hostile activities in that area of space.

Another factor that contributes to deterrence is that states do not need space-specific capabilities to punish an actor that violates norms or acts aggressively in space. Several states have interests in space without having national launch capabilities, so they rely on other states to provide those capabilities. These states could, for example, use cyberattacks or even conventional military force in response to aggressive activities in space. There is a growing literature on cross-domain deterrence that is relevant in these cases [[[33]](https://www.sciencedirect.com/science/article/pii/S0265964621000394" \l "bib33), [[34]](https://www.sciencedirect.com/science/article/pii/S0265964621000394" \l "bib34), [[35]](https://www.sciencedirect.com/science/article/pii/S0265964621000394" \l "bib35)]. As a result, even states that do not have space launch capabilities have the ability to deter acts that generate debris and will have the desire to do so if it affects their communications, navigation, or scientific interests.

Because of these and other factors that enhance deterrence, this article does not suggest that debris is a positive or that states are only deterred by the likelihood of creating debris. On the contrary, debris will have some deterrence effects precisely because it poses a threat to international space interests. We must also recognize that the factors necessary to deter acts of war or hostile aggression may be different from the factors necessary to deter kinetic tests. While both types of actions can produce debris, intent — if it can be determined — contributes to the likelihood of [retaliation](https://www.sciencedirect.com/topics/social-sciences/retaliation). In the nuclear domain, one can determine a detonation on foreign soil versus the launch of a ballistic missile (although test launches do create complexity). In space, the distinction between a purely accidental collision, a test that creates debris, and an intentionally hostile act is already difficult and will grow increasingly blurry as more states develop space capabilities and as states develop more nonkinetic ASAT capabilities.

## Util

#### The standard is maximizing expected wellbeing.

#### Prefer it:

#### 1] Actor specificity:

#### A] Aggregation – every policy benefits some and harms others, which also means side constraints freeze action.

#### B] No act-omission distinction – choosing to omit is an act itself – governments decide not to act which means being presented with the aff creates a choice between two actions, neither of which is an omission

#### C] No intent-foresight distinction – If we foresee a consequence, then it becomes part of our deliberation which makes it intrinsic to our action since we intend it to happen

o/w

#### 2] extinction